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Ref. No. CCA.25/32/01/' A''/49

29th September, 2021

Hon. Dr. Mwigulu Lameck Nchemba (MP),
Minister for Finance and Planning,
Government City- Mtumba,
Hazina Street,
P.O. Box 2802,
40468 DODOMA

Honourable Minister,

**RE: SUBMISSION OF ANNUAL PERFORMANCE EVALUATION REPORT
FOR FINANCIAL YEAR 2020/21**

In accordance with Section 29 (1) (a) of the Public Procurement Act, Cap.410, I have the honour to submit to you, the Annual Performance Evaluation Report of the Public Procurement Regulatory Authority, for the financial year ended 30th June, 2021. Furthermore, Section 29 (2) of the Act requires the Minister to lay the report before the National Assembly within three months from the date of his receiving the report, or at the next sitting of Parliament, whichever event comes first.

Honourable Minister, I hereby submit.

Amb. Dr. Matern Y. C. Lumbanga
BOARD CHAIRMAN



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ABBREVIATIONS

AAP	Annual Activity Action Plan
ACGEN	Accountant General
AEs	Authorities and Executive Agencies
AfDB	African Development Bank
AGO	Attorney General's Office
AO	Accounting Officer
APER	Annual Performance Evaluation Report
APGW	Annual Procurement Governance Workshop
APP	Annual Procurement Plan
AQRB	Architects and Quantity Surveyors Registration Board
ATC	Arusha Technical College
ATCL	Air Tanzania Company Limited
AWSA	Arusha Urban Water Supply and Sanitation Authority
BAA	Budget Approving Authority
BMC	Bugando Medical Centre
BOQ	Bill of Quantities
BOT	Bank of Tanzania
CAG	Controller and Auditor General
Cap	Chapter
CC	City Council
CEO	Chief Executive Officer
CPD	Continuous Professional Development
CQ	Competitive Quotation
CRB	Contractors Registration Board
CS	Consultancy Services
CUIS	Common Use Items and Services
DC	District Council
DCC	Dodoma City Council
DED	District Executive Director
DG	Director General
DIT	Dar es Salam Institute of Technology
DLP	Defect Liability Period
EAPF	East African Procurement Forum
EC	Evaluation Committee
EoT	Extension of Time
ERB	Engineers Registration Board
FA	Force Account



FWA	Framework Agreement
FY	Financial Year
GAMD	Government Assets Management Division
GCC	General Conditions of Contract
GN	Government Notice
GoT	Government of Tanzania
GPN	General Procurement Notice
GPSA	Government Procurement Services Agency
GST	Geological Survey of Tanzania
HIV/AIDS	Human Immunodeficiency Virus/ Acquired Immune Deficiency Syndrome
HPMU	Head of Procurement Management Unit
HQ	Head Quarter
IAGD	Internal Auditor General's Division
IAU	Internal Audit Unit
ICS	International Competitive Selection
ICT	International Competitive Tendering
IE	Independent Department
IGF	Internally Generated Funds
IS	Individual Selection
ISPGG	Institutional Support Project for Good Governance III
JKCI	Jakaya Kikwete Cardiac Institute
JV	Joint Venture
LGAs	Local Government Authorities
LPO	Local Purchase Order
MC	Municipal Council
MDAs	Ministries, Departments and Agencies
MEs	Ministries
MNH	Muhimbili National Hospital
MoEST	Ministry of Education, Science and Technology
MoFP	Ministry of Finance and Planning
MOI	Muhimbili Orthopedic Institute
MoU	Memorandum of Understanding
MP	Member of Parliament
MTSP	Medium Term Strategic Plan
MWI	Ministry of Water and Irrigation
NAOT	National Audit Office of Tanzania
NCAA	Ngorongoro Conservation Area Authority
NCB	National Competitive Bidding



NCQ	National Competitive Quotation
NCS	Non-Consultancy Services
NCT	National Competitive Tendering
NEC	National Electoral Commission
NEEC	National Economic Empowerment Council
NHC	National Housing Cooperation
NIMR	National Institute for Medical Research
NRS	National Restricted Selection
NRT	National Restricted Tendering
NSSF	National Social Security Fund
OC	Other Charges
OTR	Office of Treasury Registrar
PA	Public Authority
PAD	Project Appraisal Document
PCCB	Prevention and Combating of Corruption Bureau
PE	Procuring Entity
PFMRP	Public Financial Management Reform Programme
PITs	Procurement Implementation Tools
PMG	Paymaster General
PMO	Prime Minister's Office
PMU	Procurement Management Unit
PO-ES	President's Office - Ethics Secretariat
PO-PSMGG	President's Office – Public Service Management and Good Governance
PO-RALG	President's Office - Regional Administration and Local Government
PPA	Public Procurement Act
PPAA	Public Procurement Appeals Authority
PPD	Public Procurement Policy Division
PPR	Public Procurement Regulations
PPRA	Public Procurement Regulatory Authority
PSPTB	Procurement and Supplies Professionals and Technicians Board
PSSSF	Public Service Social Security Fund
PST	Permanent Secretary Treasury
PV No	Payment Voucher Number
PVC	Poly Vinyl Chloride
RAS	Regional Administrative Secretary
RBF	Result Based Financing
RC	Regional Commissioner
RCS	Restricted Competitive Selection



RCT	Restricted Competitive Tendering
REA	Rural Energy Agency
REDP	Rural Electrification Densification Programme
Reg	Regulations
RFP	Request for Proposal
RITA	Registration Insolvency and Trusteeship Agency
RSC	Regional Security Committee
RUWASA	Rural Water Supply and Sanitation Agency
SCMP	System for Checking and Monitoring Procurement
SPN	Specific Procurement Notice
SS	Single Source
STDs	Standard Tendering Documents
SUA	Sokoine University of Agriculture
SUA	Sokoine University of Agriculture
TAA	Tanzania Airports Authority
TAEC	Tanzania Atomic Energy Commission
TANAPA	Tanzania National Parks
TANePS	Tanzania National Electronic Procurement System
TanESCO	Tanzania Electricity Supply Company
Tanroads	Tanzania National Roads Agency
TARI	Tanzania Agriculture Research Institute
Tarura	Tanzania Rural and Urban Road Agency
TAS	Technical Audit Section
Tasac	Tanzania Shipping Agencies Corporation
TAWA	Tanzania Wildlife Management Authority
TB	Tender Board
TBA	Tanzania Building Agency
TBC	Tanzania Broadcasting Corporation
TC	Town Council
TCAA	Tanzania Civil Aviation Authority
TCDC	Tanzania Cooperative Development Commission
TCRA	Tanzania Communication Regulatory Authority
Temesa	Tanzania Electrical, Mechanical and Services Agency
TIA	Tanzania Institute of Accountancy
TMA	Tanzania Metrological Agency
ToR	Terms of Reference
TOSCI	Tanzania Official Seeds Certification Institute
TPA	Tanzania Ports Authority



TPB	Tanzania Postal Bank
TPDC	Tanzania Petroleum Development Corporation
TPJ	Tanzania Procurement Journal
TRA	Tanzania Revenue Authority
TRO	Treasury Registrar's Office
TV	Television
TZS	Tanzanian Shillings
UCSAF	Universal Communications Services Access Fund
UD	User Department
UDOM	University of Dodoma
UDSM	University of Dar es Salaam
URT	United Republic of Tanzania
USD	United States Dollar
UWASA	Urban Water Supply and Sanitation Authority
VAT	Value Added Tax
VETA	Vocational Education and Training Authority
VfM	Value for Money
WB	World Bank



STATEMENT FROM BOARD CHAIRMAN

Public Procurement Regulatory Authority (PPRA) is a regulatory body established under Public Procurement Act (PPA) and charged with the responsibility of regulating and overseeing implementation of the Act in order to deliver value for money and other socio-economic outcomes to the public.

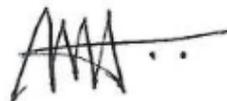
I have the pleasure, on behalf of the Board, to present the 15th Annual Performance Evaluation Report (APER) issued by PPRA since it became operational in May 2005. The report has been prepared in accordance with PPA and provides performance of PPRA as an institution as well as Procuring Entities (PEs).

I also have the honour to express my sincere appreciation to the Government, under the leadership of Her Excellency Samia Suluhu Hassan, President of the United Republic of Tanzania, for creating a conducive environment which enables PPRA to exercise its mandate in a smooth manner.

I am also grateful to the Minister for Finance and Planning, Dr. Mwigulu Lameck Nchemba, Deputy Minister, Eng. Hamad Yussuf Masauni and the Permanent Secretary, Ministry of Finance and Planning who is also the Pay Master General (PMG), Mr. Emmanuel Mpawe Tutuba, for their tireless support and guidance that led to the achievements recorded during the year under review. In addition, I recognize the contribution of development partners for their financial support under which a number of activities were implemented through Public Financial Management Reform Programme (PFMRP) as well as the Institutional Support Project for Good Governance (ISPGG) III aimed at increasing transparency in public procurement processes. Their support complemented the Government subvention in attainment of PPRA objectives.

I take this opportunity to congratulate the Board, Management, Staff and other public procurement stakeholders for their cooperation that led to the Authority's good performance during the year under review.

Finally, I acknowledge the contribution of the late Eng. Leonard Saasita Kapongo, the former CEO of PPRA, who passed away on 17th July 2021, in the achievements highlighted in this report. May his soul rest in the eternal peace.



Amb. Dr. Matern Y. C. Lumbanga

BOARD CHAIRMAN



STATEMENT FROM CHIEF EXECUTIVE OFFICER

During Financial Year 2020/21, PPRA implemented its Operational Plan by conducting various activities including compliance audits to 85 entities and value for money audits to 54 entities and 282 projects/contracts worth TZS 5,750.43 billion whereas the overall average compliance level was assessed to be 75 percent as compared to 78.8 percent in the preceding FY. Similarly, investigations or special audits were conducted on 5,530 contracts/tenders. The Government might save TZS1.17 billion if recommendations provided after the investigations/ special audits would be effectively implemented.

On implementation of TANePS, a total of 718 entities had been connected to TANePS as compared to 509 PEs connected in the preceding year. Out of those connected, 447 PEs and 127 delegated PEs submitted their annual procurement plans and their general procurement notices were published in the system. Likewise, a total of 31,423 tenders were processed through the system as compared to 17,270 that were processed in the preceding year. On the other hand, by 30th June 2021, a total of 21,194 economic operators had been registered in TANePS, out of which 7,557 were registered in the year under review.

The Authority also validated 10 procurement implementation tools out of 11 which were reviewed in the preceding year. In addition, the Authority reviewed eight more tools to align them with the amendments of PPA and PPR as well as TANePS requirements.

Furthermore, the Authority trained 2,513 public servants from 373 PEs on the application of PPA, procurement implementation tools and contract management. It also conducted 48 training sessions on application of TANePS to 1,320 public servants and 1,715 economic operators and provided 471 technical and legal advice to various public procurement stakeholders.

The Authority continued to build networks and reaching out other stakeholders through participation in the 13th East Africa Procurement Forum which was held in Kigali, and other outreach activities including the 45th Dar es Salaam International Trade Fair (Sabasaba), Annual Engineers Day as well as the Ethics and Human Rights Day.

The reported achievements would not have been possible had it not been for the support of various key players including PO–PSMGG, PO–ES, MoFP, TRO, AGO, NAOT and PCCB. Other institutions that worked hand in hand with the Authority are PPAA, GPSA, development partners, PSPTB and other professional bodies.



Last but not least, I would like to thank the Board, Management, Staff and other stakeholders, for their continued support and commitment.

Eng. Mary M. Swai
ACTING CHIEF EXECUTIVE OFFICER



EXECUTIVE SUMMARY

INTRODUCTION

This 15th APER depicts various regulatory and oversight undertakings by PPRA in FY 2020/21, aimed at improving public procurement systems in Tanzania in order to achieve value for money in public procurement. PPRA performs the following functions as provided in PPA, Cap. 410:

- i) Offering advisory services on public procurement issues;
- ii) Monitoring and enforcing compliance with PPA;
- iii) Preparing, updating and issuing procurement implementation tools;
- iv) Undertaking research and surveys on procurement matters;
- v) Building capacity to stakeholders engaged in public procurement issues;
- vi) Storing and disseminating information on procurement opportunities and contract awards; and
- vii) Determining, developing, introducing, maintaining and updating related systems to support public procurement by means of information and communication technology including the use of electronic procurement.

OVERALL PERFORMANCE

During FY 2020/21, PPRA recorded the following major achievements.

Implementation of TANEPS

- a) A total of 718 entities (531 PEs and 187 delegated entities) had been connected to TANEPS as compared to 509 PEs connected in the preceding year;



- b) 7,557 suppliers registered in TANePS during the year under review thus was making the total registered suppliers to be 21,194 as compared to 13,637 registered by end of the preceding financial year;
- c) Initiated the implementation of piloting e-Contract management module of TANePS to nine PEs namely NEC, Medical Store Department (MSD), Tanzania Revenue Authority (TRA), Tanzania Ports Authority (TPA), Tanesco, Tanroads, Tanzania Airports Authority (TAA), Tanzania Broadcasting Corporation (TBC) and GPSA. The rollout of this module is expected to enhance efficiency by automating contract management processes in PEs; and
- d) Continued to operate the Help Desk for TANePS whereby an average of 250 calls were attended to per day. Similarly, 150 e-mails and 75 physical visits were received and attended to per week. 3,900 visitors were attended to during the year under review.

Capacity building interventions

- a) Tailor-made training was offered to 646 public servants from 25 PEs on the application of PPA and procurement implementation tools as compared to 281 from 12 PEs in the preceding year. The Authority successfully met the demand for this type of training;
- b) Conducted 23 dissemination workshops on PPA and the procurement implementation tools which attracted 1,867 public servants from 348 PEs compared to five such workshops which were conducted in the previous year attracting 216 public servants, signifying increased awareness of PPA and procurement implementation tools.
- c) Conducted 48 training sessions on TANePS which were attended by 1,320 public servants and 1,715 economic operators as compared to 2,707 public servants and 531 economic operators trained in the preceding year; and
- d) As at 30th June 2021, the Authority had recorded and published details of 102 special groups (women, youth, the elderly and people with disabilities) on its website, as compared to 60 in the preceding year, who would benefit from public procurement opportunities exclusively set aside for such groups by PEs.



Advisory services

The Authority provided to 471 stakeholders, legal and technical advisory services on the application of PPA, PPR and procurement implementation tools.

Research and surveys on procurement matters

The Authority conducted a survey on the assessment of public procurement issues, challenges and satisfaction of PPRA services to its stakeholders. The survey report provides recommendations on improvement of public procurement issues.

Procurement implementation tools

- a) Validated 10 procurement implementation tools out of 11 which were reviewed in the preceding year; and
- b) Reviewed eight procurement implementation tools to align them with changes in PPA and TANEPS requirements.

Handling of application for retrospective approvals

The Paymaster General (PMG) was advised on 46 out of 67 applications for retrospective approval on emergency procurement compared to 52 out of 92 application received in the preceding year.

Outreach capacity and visibility

- a) The Authority provided awareness to the public on its various activities and services including application of PPA and TANEPS through TV, Radio programs and participation in public events;
- b) Posted a total of 178 procurement related issues and other relevant information to its social media accounts namely Twitter, Facebook, Instagram and YouTube; and
- c) Coordinated the country's participation in the 13th EAPF held in Kigali in April 2021 whereby 17 delegates took part.



Performance of PEs

Routine monitoring of compliance

(a) Compliance of PEs on the use of TANePS

A total of 718 entities were registered in TANePS, out of which, 588 submitted APPs through the system. However, only APPs from 574 (447 PEs and 127 delegated), which is 80 percent of the entities registered, were approved and published through the system, whereas APPs from 14 entities were not published because they had anomalies. The total value of APPs published through the system was TZS 25.82 trillion. Furthermore, 366 entities or 64 percent of those who had their APPs published, went on to carry out procurement through TANePS whereas, on the other hand, 208 entities (81 PEs and 127 delegated entities), or 36 percent, did not carry out procurement through the system. It was also noted that only 194 entities which is 53 percent of 366 entities which conducted their procurement in TANePS published their awards in the system.

(b) Internal audit reports

The Authority received 161 reports from 75 PEs compared to 77 reports received from 45 PEs in FY 2019/2020. The trend although still low, indicates 5 percent improvement as compared to the preceding year.

Procurement Audits

The Authority conducted audits in 86 entities whereas, one entity was assessed on VfM audit only, 53 entities were assessed on both compliance and value for money audits while 32 entities were assessed on compliance audit only. Audited entities comprised of 31 MDAs, 27 LGAs, 24 PAs and 4 delegated entities. The compliance audit covered 85 entities (81 PEs and 4 delegated entities). Out of audited entities 29 processed some of their procurement within TANePS and others outside TANePS, 15 processed all of their procurement inside TANePS while 41 processed all procurements outside TANePS.

Compliance audit

(a) The total number of sampled and audited contracts were 8,838 with a total value of TZS 9,165.33 billion. The overall compliance level of 85 entities was 75 percent, a decrease by 3.8 percent compared to 78.8 percent for FY 2019/20 and which is also below the targeted level of 80 percent set by PPRA for the year under review.



(b) Although the compliance level dropped, overall compliance for 15 entities which processed all of their procurements through TANEPS, was satisfactory at 80.3 percent compared to 73.1 percent for the 41 entities which processed all of their procurements outside TANEPS and 75.2 percent for 29 entities which processed theirs both within and outside TANEPS.

(c) Five entities or 5.9 percent of audited entities had poor compliance level with score below 60 percent, 47 entities or 55.3 percent had fair compliance level ranging between 60 and 79 percent while 33 entities or 38.8 percent had a satisfactory level with score of 80 percent and above. PEs with poor performance were Kondo TC (49.2 percent), Mbogwe DC (50.7 percent), Chato DC (51.1 percent) Tanzania Livestock Research Institute (52.5 percent) and Biharamulo DC (58.1 percent).

(d) Entities with fair compliance included 17 LGAs, 16 PAs, and 14 MDAs, while entities with satisfactory compliance included five LGAs, seven PAs and 21 MDAs.

(e) Top 10 entities with their compliance levels in brackets were PSSSF (94 percent), Office of TR (93.3 percent), TARURA HQ (90.8 percent), ACGEN (90.5 percent), TMA (89.8 percent), MoFP (88.6 percent), TASAC (87.1 percent), RAS Arusha (86.2 percent), REA (86.2 percent) and NCAA (86.1 percent).

Compliance for entities with contract volumes of TZS 20 billion and above

(a) The sampled 16 entities and delegated entities had a total number of 1,712 contracts (19 percent of audited contracts) with a total value of TZS 8,527.35 billion (93 percent of the total TZS 9,165.33 of all audited procurements. Overall compliance level was satisfactory at 80.4 percent, exceeding the target level of 80 percent.

Value for Money Audit Results

(a) Value for Money audits were carried out on 54 entities (50 PEs and 4 delegated entities) consisting 27 MDAs, 12 LGAs and 15 PAs. The 27 MDAs included four delegated entities, namely Tanroads Kagera, Tanroads Kilimanjaro, Tanroads Arusha and Tanroads Mtwara.



(b) Performance (VfM) audits were conducted on 282 various contracts worth TZS 5,750.43 billion, including 38 building works, 28 roads and bridges construction works, 1 railway construction work, 4 electrical works, 5 water supply and irrigation schemes, 133 goods, 29 consultancy services and 44 non-consultancy services.

(c) The overall VfM performance of the 54 entities was 84.6 percent, a satisfactory performance and an increase of 2.4 percent compared to the last year's performance, which was 82.2 percent for 62 audited entities.

(d) Out of all audited contracts, 242 contracts or 85.5 percent, had satisfactory performance; 39 contracts or 13.8 percent, attained fair performance and one contract or 0.4 percent, had poor performance.

(e) Furthermore, 88 out of 282 contracts (31.2 percent by number) with a total value of TZS 5,577.97 billion, were in progress while 194 contracts or 68.8 percent by number, with total value of TZS 172.46 billion, were completed.

Compliance and value for money audit conducted at RUWASA

(a) The audit was on eight selected RUWASA water projects, out of which seven were implemented through force account. The total value of the eight projects was TZS 12.79 billion (VAT Incl.). Three projects, namely Kanogeline, Majimoto and Karema, worth TZS 1.42 billion, were implemented in Katavi, two namely Mtowisa and Muze group, worth TZS 4.10 billion, were in Rukwa, Mgambazi project worth 295.00 million, was in Kigoma, Suguta project, worth TZS 565.00 million, was in Dodoma and Mwakaleli project, worth 4.49 billion was in Mbeya.

(b) Individual specific performances were Kanogeline 60 percent, Majimoto 64 percent, Karema 69 percent, Mtowisa 72 percent, Suguta 74 percent, Mwakaleli 65 percent and Mgambazi 67 percent. Muze group project, which was not implemented through force account, scored 74 percent.



Analysis of projects implemented through force account

- (i) The audit covered 492 projects, out of which 455 belonged to LGAs, 25 to Parastatal Organizations and 12 to Agencies. The total value of the projects was TZS 63,426,631,588.00 (VAT incl.).
- (ii) Noted weaknesses were in institutional set-up, tendering processes, contract preparation, contract implementation and in record keeping.

Procurement Audit of PFMRP

Value for Money audit was also carried out in five PEs implementing PFMRP, namely National Audit Office of Tanzania (NAOT), ACGEN, MoFP, Office of the Treasury Registrar (OTR) and President Office-Regional Administration and Local Government (PO-RALG). The total number of audited contracts was 15 with a total value TZS 1.15 billion. The results were as follows:

- (a) The overall VfM performance for all contracts was 91 percent, which is satisfactory performance; and
- (b) Individual VfM scores were NAOT (84 percent), ACGEN (96.8 percent), MOFP (95.8 percent), OTR (98.45 percent) and PPORALG (80 percent); and
- (c) The contracts had low corruption red flags in all three phases while the overall red flag score was 2.6 percent, indicating a low likelihood of corruption.

Assessment of corruption red flags

The assessment in 85 entities revealed that three contracts/projects, worth TZS 616.5 million, which is 0.5 percent of the total value of TZS 123.3 billion of all contracts, had had high corruption red flags. The contracts were Construction of infrastructure at DRIMP Plots - Phase II (worth TZS 233.9 million), belonging to Dar es Salaam City Council, which scored 30 percent; Supply of Building Materials and Hardware for Agriculture Workshop at Mbigiri Estate (worth TZS 286 million) by Mkulazi Holding Company Limited, which scored 25 percent, and Supply of Mobile Afis Equipment (worth TZS 96.6 million) belonging to Tanzania Revenue Authority, which also scored 25 percent.



Assessment on allocation of 30 percent of PEs' annual volume of procurement to special groups

It was revealed that only few PEs adhered to the legal requirement of setting aside 30 per cent of their annual procurement to special groups. Out of 86 PEs, two (or two percent) did meet the requirement, three (four percent), set aside part of their annual procurement while 81 PEs (94 percent), did not set aside anything.

Implementation of previous audit recommendations

The Authority made a follow up in 55 entities on implementation of previous audit recommendations and discovered that out of 1,498 recommendations, 773 recommendations (52 percent) were fully implemented, 283 (equivalent to 19 percent), were partially implemented while 442 equivalent (29 percent) were not implemented at all.

Assessment of efficiency on procurement processes

The Authority also sought to assess efficiency in processing procurement - from initiation of requirements up to signing of contracts. The assessment involved 421 tenders which, were implemented in 60 out of 82 PEs and 4 delegated entities. The assessment revealed that

- (a) the average time spent in processing ICB tenders was 212 days, equivalent to 1.5 times the stipulated maximum of 140 days;
- (b) For NRT method, the average time spent was 120 days – less than the stipulated maximum of 126 days;
- (c) The NCB method used the average of 139 days - 1.05 times the stipulated maximum 133 of days;
- (d) Single Source procurement method used the average of 133 days or 1.29 times the stipulated maximum of 103 days;
- (e) NCS method with expression of interest, used 305 days on average compared to the stipulated maximum of 244 days while procurements without expression of interest used 189 days - more than the 170 days stipulated maximum; and lastly
- (f) Tenders processed under NCQ method used an average time of 110 days, that is, less than the stipulated maximum of 123 days.



Investigations and special audits

PPRA conducted special audits to eight PEs involving 5,530 tenders/contracts worth TZS 207.153 billion. The entities involved were the Ministry of Agriculture (19 tenders/contracts), University of Dar es Salaam (1 contract), RITA (79 tenders/contracts), Ilala Municipal Council/Dar es Salaam City Council (224 tenders/contracts), Sokoine University of Agriculture (1,494 tenders/contracts), Ministry of Finance (2 contracts), Ministry of Water (11 contracts) and Temesa (3,700 tenders/contracts). The special audits revealed that

- (a) the Government suffered loss to the tune of TZS 580.27 million, which emanated from interest charges on delayed payments (TZS 93.70 million), holding obsolete stock (TZS 273.02 million), non-imposition of liquidated damages on delayed deliveries (TZS 86.92 million), unnecessary advertisement costs (TZS 1.17 million) and costs due to inappropriate retendering (TZS 125.46 million); and
- (b) The Government would have saved TZS 1.17 billion if the recommendations issued after the investigations/ special audits had been effectively implemented.

CHALLENGES AND WAY FOWARD

While the Authority was pleased with the achievements attained, some challenges - both sectoral and internal- remained as highlighted in the subsections that follow.

Sector related challenges and way forward

Major among the challenges originate in insufficient knowledge and awareness of PPA, PPR, PIT and TANEPS, as well as of opportunities available to special groups. These gaps hinder compliance of some PEs and taking up of procurement opportunities for economic operators. These challenges will be addressed through sustained capacity building interventions to the parties.

Some challenges have roots in the lack of integrity, as they lead some PEs into editing STDs in areas where they are not authorised - and even into collusion between staff and tenderers. To address these challenges the Authority will continue improving controls, including use of PDF formatted STDs and will vigorously report staff who collude to competent authorities.



Noticed also was an inability - or reluctance even - of some PEs to submit mandatory reports to the Authority as per the requirements of the PPA, and of suppliers and service providers of CUIS, to meet their contractual obligations. The former will be addressed by taking drastic action against defaulters while the latter will be dealt with by both continuing building capacity to PEs as contract management, and an enforcement measure of blacklisting defaulters.

Equally significant, some PEs have shown a reluctance in embracing use of TANEPS in procurement processes, while there is also evidence that others are reluctant to implement some of the audit recommendations provided by the Authority. Both challenges will be addressed by monitoring and enforcing total implementation of TANEPS and enhancing procurement compliance monitoring.

Lastly, it was observed that there was limited time frame provided to the Authority for submission of Annual Performance Evaluation Report (APER), for which, it will continue liaising with MoFP on the amendment of PPA regarding the annual reporting requirements.

Internal Challenges and Way Forward

Three challenges are essentially internal, including insufficient staff compliment, which affects the number of required staff to serve in various positions, including the help desk, that will be addressed through continuing to liaise with MoFP and PO-PSMGG; limited office space at HQ Building, whereby it is noted that the PMO approval has been granted for construction of PPRA Head Office Building in Dodoma. The third challenge is the unsuitability of the location of the coastal zonal office and Dar es Salaam Help Desk at GPSA building, which hinders customers due to high traffic in Julius Nyerere and Nelson Mandela roads. The Authority is planning to build its coastal zonal office at Kurasini in Dar Es Salaam.



1.0. THE REPORT

The report is produced pursuant to Section 29(1) of PPA, which requires the Authority to submit the same to the minister responsible for finance as well as to the Controller and Auditor General (CAG), within three months after the end of each FY. Furthermore, Section 29(2) requires the minister to lay the report before the National Assembly within three months from the date of his receiving it, or at the next sitting of Parliament, whichever event comes first.

This is the 15th APER since PPRA became operational in May 2005. It enumerates various interventions that the Authority has undertaken in FY 2020/21, to improve the public procurement system in Tanzania, so that it achieves its socio-economic objectives.

The report highlights achievements made in line with PPRA's operational plan for FY 2020/21 in monitoring and enforcing compliance with PPA, building procurement capacity in the country, developing and disseminating various procurement tools and rolling out TANePS. It also covers implementation of various systems, tools and strategies, such as Anti-corruption Strategy in Public Procurement, System for Checking and Monitoring Procurement (SCMP) and TANePS.

Furthermore, the report gives an overview of the performance of PEs in complying with PPA and its Public Procurement Regulations (PPR) and whether VfM was achieved in executing contracts.



2.0. LEGAL, REGULATORY AND INSTITUTIONAL FRAMEWORK OF PUBLIC PROCUREMENT

Public Procurement in Tanzania is governed by PPA, which decentralizes the procurement system and mandates each PE to carry out its procurement function and thus to be accountable for all its procurement decisions.

The Act further provides for the establishment of regulations, regulatory and operational bodies, with their objectives and mandates. In addition, it provides principles, methods and processes, as well as sanctions against prohibitive actions in public procurement. It also sets out public procurement controls/audit mechanisms and a complaints handling system.

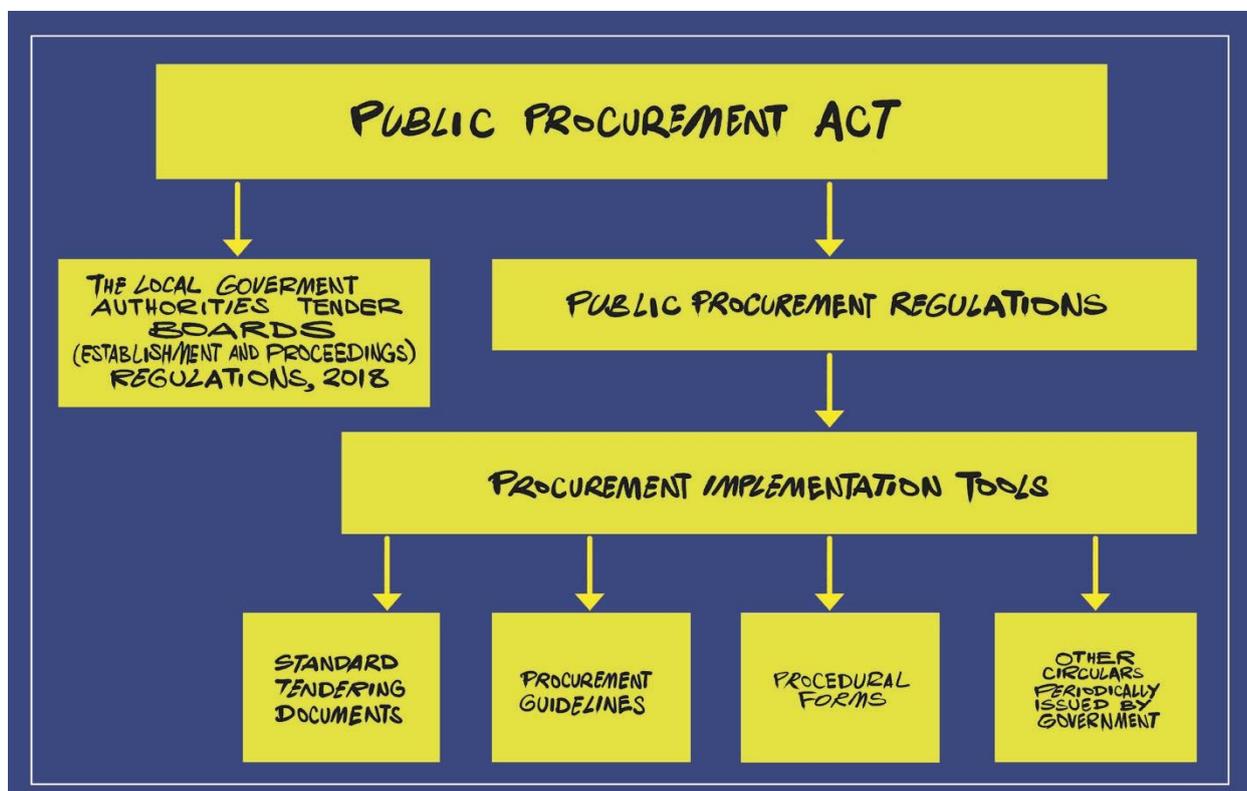


Figure 2 - 1: Public Procurement Legal and Regulatory Framework

However, PPA also gives mandate to the Authority to use Public Private Partnership Act Cap. 103 and Regulations made under it, to monitor procurement of public private partnership (PPP) projects.



In terms of institutional set up, PPA clearly separates the functions of Budget Approving Authority (BAA), Accounting Officer (AO), Tender Board (TB), Procurement Management Unit (PMU), User Department (UD) as well as Evaluation Committee (EC) and makes them accountable for their individual procurement actions or inactions.

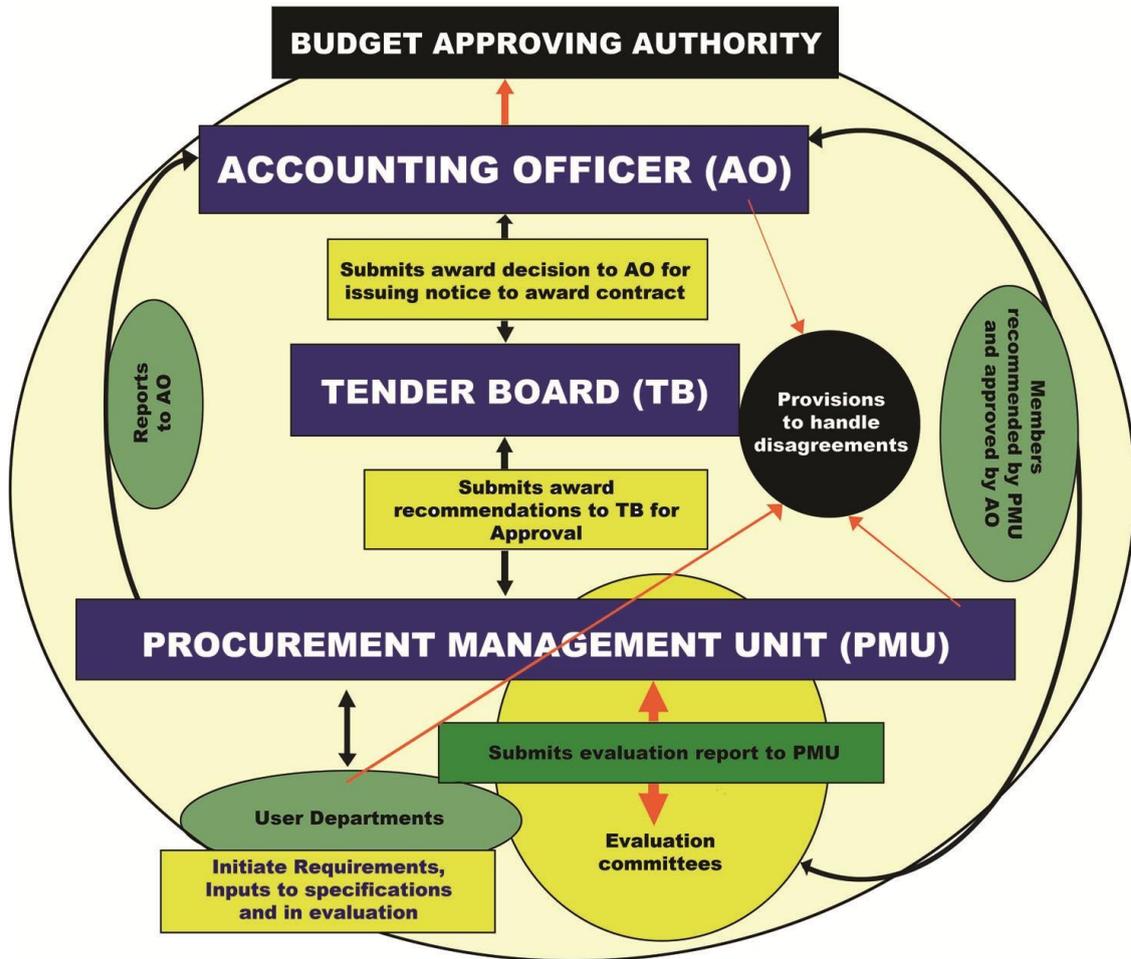


Figure 2 - 2: Institutional setup in PEs

According to PPA, a PE is a public body and any other body, or unit established and mandated by the government to carry out public functions. On the other hand, a delegated PE is a subdivision of a PE, which has been given powers by the Accounting Officer to execute some functions on his behalf. A delegated PE has an institutional setup similar to that of a PE (has AO, TB, and PMU). Examples of delegated PEs include regional/zonal offices of Tanroads, Tanesco, Tarura and Tanapa.



3.0. ABOUT PPRA

3.1. Establishment and Objectives

PPRA is a regulatory body established under Section 7 of PPA and charged with the responsibility of regulating and overseeing implementation of the Act in order to deliver value for money and other socio-economic outcomes to the public. It has powers to carry out its functions in order to meet the following objectives:

- i) To ensure the application of fair, competitive, transparent, non-discriminatory and value for money procurement standards and practices;
- ii) To set standards for the public procurement systems in the United Republic of Tanzania;
- iii) To monitor compliance of PEs; and
- iv) To build, in collaboration with Public Procurement Policy Division and other relevant professional bodies, procurement capacity in the United Republic of Tanzania.

Mission

To regulate the public procurement system and promote best practices in order to attain best value for money and other desired socio-economic outcomes

Vision

A public procurement system with integrity, offering best value for money

Core Values

Integrity

In performing their duties, Board members, Management and staff will abide by the Ethical Code of Conduct.

Client orientation

The Authority is determined to be client and stakeholder driven and will deploy its resources to make this a reality. PPRA will offer quality services to its stakeholders as prescribed in its Client Service Charter.

Transparency

The Authority endeavours to present its reports and facts by meeting the standards of transparency and by being aware of what important information is, and how they can be communicated most effectively to its stakeholders.

Professionalism

In performing their duties, Board Members, Management and staff will adhere to the highest professional standards and best practices.

Service Excellence

The Authority will perform its functions by focusing or striving for excellence and quality in everything that it is doing or offering.

Accountability

The Authority as an oversight body is accountable for its decisions in relation to its mandate under the public procurement law. Board members, Management as well as staff will perform their duties with diligence bearing in mind that they will be held accountable for their actions or inactions.



3.2. Functions and Powers

The core functions of PPRA are provided in PPA and can be summarised into six categories as follows:

- i) To offer advisory services on public procurement issues to public bodies and any other person;
- ii) To monitor and enforce compliance with PPA;
- iii) To prepare, update and issue standard bidding documents and guidelines for the better carrying out of procurement activities;
- iv) To build capacity to stakeholders engaged in public procurement issues in the country;
- v) To determine, develop, introduce, maintain and update related system to support public procurement by means of information and communication technology including the use of public electronic procurement; and
- vi) To conduct research and surveys on procurement matters

PPRA is given powers to conduct investigations on its own initiative or as a result of representation made to it by any person, to terminate procurement process for breaching the Act, to require submission of information and to summon any person who can furnish information relating to an investigation or any representation.

For PPRA to perform its functions effectively, PPA requires PEs, among others, to: -

i) Prepare and submit APPs to PPRA for monitoring and regulatory purposes;

ii) Prepare and publish SPNs and contract award information through TANePS;

iii) Submit to PPRA contract completion reports containing all information about implementation of contracts within 21 days from the date when such contracts were completed; and

iv) Prepare and include in its quarterly internal audit report, a report on whether the PE complied with PPA and submit the same to PPRA for monitoring purposes.



3.3 Organizational Setup

3.3.1 Board of Directors

Pursuant to Section 21 of PPA, the Board of Directors is the governing body of the Authority. The Board consist of a non-executive chairman who is appointed by the President and six members appointed by the Minister responsible for Finance. The Chief Executive Officer who is appointed by the President, is the Secretary to the Board.

In order to fulfil its oversight responsibilities effectively and efficiently, the Board has established three committees which are Advisory Committee, Technical Committee, and Audit Committee.

3.3.2 Management

The management is responsible for day-to-day operations of PPRA and comprises CEO, five heads of Directorates and two heads of Units. The directorates include Capacity Building and Advisory Services, Monitoring and Compliance, Legal and Public Affairs, Information Systems, and Corporate Services, whereas the units include Internal Audit and Procurement Management.

During the year under review, PPRA operated according to the organization structure indicated in **Figure 3 - 1**:

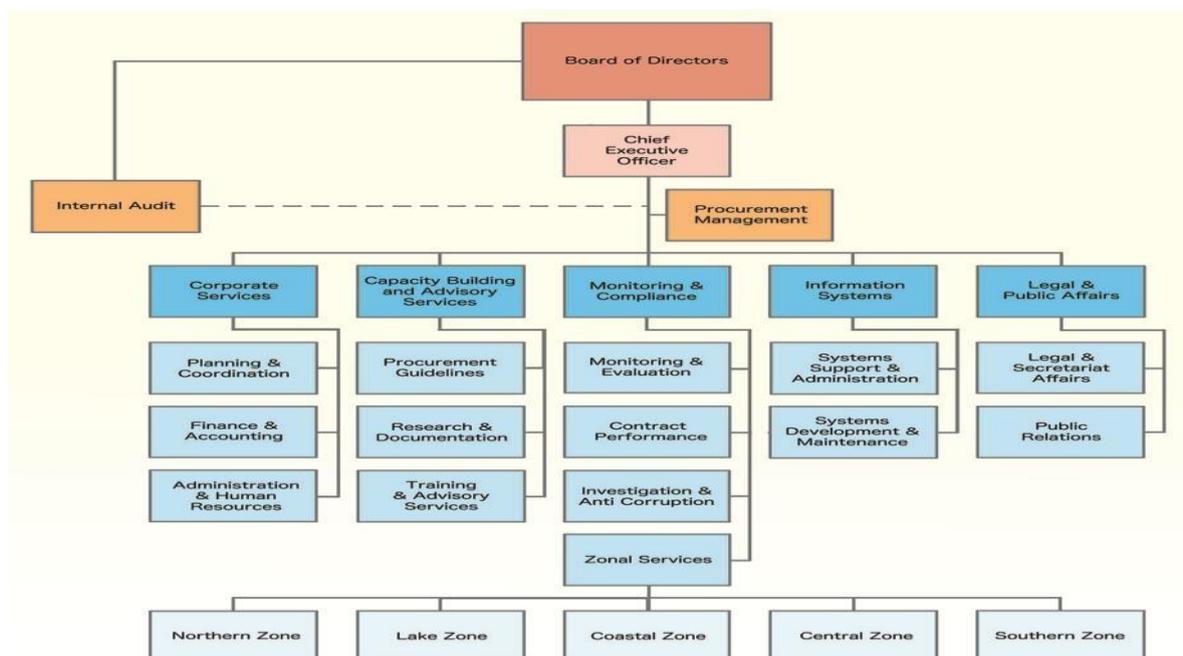


Figure 3 - 1: Organization Structure



BOARD OF DIRECTORS



Amb. Dr. Matern Y.C. Lumbanga
Chairman



Prof. Sufian H. Bukurura
Member



CPA Rhoben P. Nkori
Member



Prof. Ninatubu M. Lema
Member



Eng. Ephatar L. Mlavi
Member



Adv. Grace M. Mfinanga
Member



Eng. Sylvester N. Mayunga
Member



Eng. Leonard S. Kapongo
Secretary



MANAGEMENT



Eng. Leonard S. Kapongo
Chief Executive Officer



Eng. Ayub O. Kasuwi
Director, Monitoring and
Compliance



Adv. Winifrida S. Samba
Ag. Director, Legal and Public Affairs



Eng. Mary M. Swai
Director, Capacity Building and
Advisory Services



Mr. Peter M. Shilla
Director, Information Systems



CPA. Hannah C. Mwakalinga
Director, Corporate Services



CPA. Christopher E. Mwakibinga
Chief Internal Auditor



Mr. Robert M. Kitalala
Head, PMU



4.0. REVIEW OF OPERATIONS

The Authority implemented its Operational Plan in line with the following objectives:

- A. HIV/AIDS Infections and Non-communicable Diseases Reduced and Services Improved;
- B. Implementation of the National Anti–Corruption Strategy Enhanced and Sustained;
- C. Performance in Public Procurement Improved;
- D. Outreach Capacity and Visibility Enhanced; and
- E. Capacity to Deliver Quality Services Strengthened.

Details on implementation of the plan are presented in the succeeding subsections.

4.1 HIV/AIDS Infections and Non-Communicable Diseases

During the year, the Authority could not conduct HIV/AIDS committee meetings due to COVID 19 pandemic. However, it continued to implement its HIV/AIDS and Non Communicable Diseases Policy by sensitizing its staff on the importance of protecting themselves against HIV and living a healthy life style to avoid non-communicable diseases.

4.2 Implementation of National Anti-corruption Strategy

The Authority implemented its action plan in line with the National Anti - Corruption Strategy (2017 – 2022), prepared quarterly reports and submitted the same to the President’s Office. As at 30th June 2021, preparation of the Institutional Fraud and Anti-corruption Policy was underway.



4.3 Public Procurement Performance

4.3.1 Capacity building interventions

PPA mandates PPRA to implement measures aimed at building procurement capacity in the country. During the year under review, PPRA continued to implement its Capacity Building Strategy by conducting training and seminars that aimed at increasing awareness and building capacity to procurement stakeholders as explained hereunder.

i) Tailor-made training

A total of 646 participants from 25 PEs were trained on PPA, PPR, procurement implementation tools and contract management, as compared to 281 participants from 12 PEs who were trained in the preceding year.



Group photo of TB members and other officials from SUA who attended training on PPA, its Regulations and Procurement Implementation Tools in Bagamoyo, June 2021

ii) Dissemination workshops

PPRA conducted seven dissemination workshops to PEs on PPA, PPR, procurement implementation tools and contract management. A total of 561 public servants from 165 PEs attended the workshops, as compared to 216 in five workshops that were held in the preceding year.



Additionally, special dissemination workshops were conducted to 183 government institutions in 16 regions, attracting 1,306 public servants. The workshops were coordinated in collaboration with the Regional Administrative Secretaries. The regions consisted of Ruvuma, Iringa, Njombe, Songwe, Katavi, Rukwa, Geita, Kagera, Shinyanga, Tabora, Kigoma, Dodoma, Mbeya, Mara, Simiyu and Mwanza.



Group photo of participants who attended training on PPA, its Regulations, Procurement Implementation Tools and Contract Management to public servants in Bukoba, December 2020



Group photo of participants at the dissemination workshop on PPA, its Regulations, Procurement Implementation Tools and Contract Management to public servants in Iringa, April 2021

iii) TANEPS training

Training was offered to **1,320** public servants in **48** training sessions as well as to **1,246** suppliers in 18 regions namely Lindi, Mtwara, Ruvuma, Njombe, Songwe, Manyara, Kilimanjaro, Tanga, Pwani, Morogoro, Tabora, Kigoma, Katavi, Rukwa, Simiyu, Mara, Geita and Kagera. Further, four sessions of TANEPS training to **469** contractors in Dodoma, Arusha, Njombe and Dar es Salaam. **Table 4-1** summarizes the training conducted.

Table 4 - 1: Training on TANEPS

Training Type	Number of Training Sessions	Number of Participants
Group Training to PEs staff	8	961
Tailor Made Training to PEs	16	300
Online Training to World Bank Piloting Entities	2	59
Training to Economic Operators	22	1,715
Total	48	3035



PPRA Systems Analyst, Bernard Constantine, provides training on use of TANEPS to public servants in Morogoro

iv) Procurement implementation tools

The Authority validated 10 tools which were reviewed in the preceding year, and reviewed other eight existing tools to align them with the amendments of PPA and PPR as well as TANEPS requirements.

Details of the validated and reviewed tools are provided in **Annex 4-1**.

v) Annual Procurement Governance Workshop

The Authority conducted the 8th APGW from 26 to 27 May, 2021 and from 1 to 3 June, 2021 in Dodoma and Arusha, respectively. The workshop was attended by 463 participants from 133 PEs.



Guest of Honor, Minister for Finance and Planning, Dr. Mwigulu Nchemba (seated at the centre), in a group photo with delegates of the 8th APGW held in Dodoma, May 2021



Guest of Honor, Deputy Permanent Secretary in the Ministry of Finance and Planning, Dr. Khatib Kazungu (seated at centre), with delegates of the 8th APGW held in Arusha, June 2021

vi) Checking and Monitoring Tools

Two internal audit reporting tools for PEs were reviewed and improved on to align them with amendments made to PPA and TANEPS. These tools facilitate internal auditors to assess and report procurement performance and act as the first line of defence that supplement PPRA monitoring activities.

4.3.2 Advisory Services

The Authority continued to provide advisory services on both general and specific matters. Specific matters included applications submitted to PMG for retrospective approval, disciplinary measures against defaulters of the procurement law and PEs' applications for debarment.



Details of specific matters dealt with during the review period are provided in the succeeding subsections.

i) Handling applications of retrospective approval

The Authority, in collaboration with Government Asset Management Division (GAMD) and Technical Audit Section (TAS), advised PMG on 46 applications for retrospective approval on emergency procurement, out of 67 applications received. Out of the remaining 21 applications, 19 were at different review stages, while two were put aside awaiting submission of requested documents from respective PEs.

ii) Debarment matters

Twenty-four debarment proposals were received from 7 PEs and 6 delegated PEs on various allegations including false representation, forgery, failure to submit performance guarantee as well as breach of contracts. Sixteen out of 24 proposals were rejected for being submitted out of time, whereas, five were rejected for lack of justifiable grounds. One proposal was upheld and the company was debarred for a period of 10 years on the grounds of misrepresentation in litigation history, however, upon appeal, the decision was uplifted. The remaining two proposals were at review stage.

iii) Disciplinary measures on complaints review decisions

Fifteen copies of administrative decisions by 10 AOs on tenderers' complaints, were received and reviewed, compared to 30 in the preceding year. Similarly, the Authority received and reviewed 11 copies of appeal decisions from PPAA, as compared to nine in the preceding year. No disciplinary measures were recommended against staff involved in the respective tender processes as the alleged breaches did not warrant it.

4.3.3 Legal and technical advisory services

A total number of 471 legal and technical advice was given to stakeholders as compared to 454 given in the preceding year. The advice was provided on various matters in line with PPA, PPR and procurement implementation tools.

4.3.4 Procurement research and documentation

The Authority conducted a survey on the assessment of public procurement issues, challenges and satisfaction of PPRA services to its stakeholders. The survey report provided recommendations on improvement of the public procurement system.

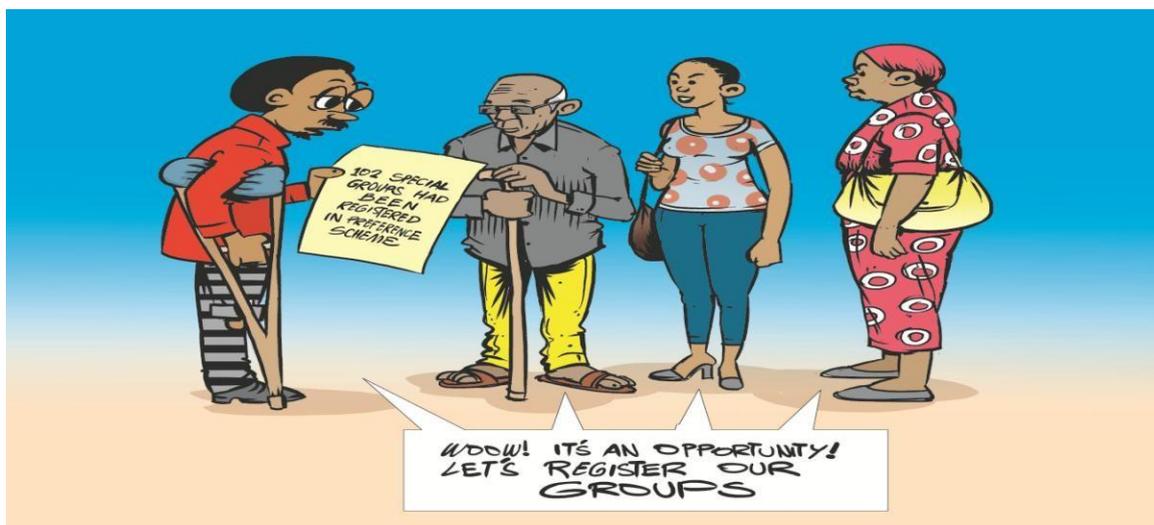
4.3.5 Directory of PEs

PPRA maintains a directory of PEs for reference purposes. As at the end of the year, the number of PEs listed in the directory was 570 as compared to 553 at the end of FY 2019/20.

4.3.7 Preference Schemes

PEs are required to grant an exclusive preference of 30 percent in their annual procurement to special groups situated within their jurisdiction. Out of this 30 percent, PEs are to set aside 10 percent to youths, 10 percent to people with disabilities, five percent to women, and five percent to the elderly.

The Authority recorded and published on its website details of 102 special groups, compared to 60 groups in the preceding year, who would benefit from public procurement opportunities advertised by PEs. Out of 102 recorded, 42 were for women, 53 for youth, six for the elderly and one for people with disabilities.





4.4 Tanzania National Electronic Procurement System

Since it became fully operational, a number of developments have taken place in terms of increase in the numbers of users, PEs and suppliers registered in the system and online tenders processed. Furthermore, the system has been enhanced in terms of features, automation of some processes and rollout of the e-contract module.

4.4.1 Utilization of TANEPS

- a) A total of 568 PEs had been connected to TANEPS as compared to 509 in the preceding year.
- b) The number of suppliers registered in TANEPS was 7,557 bringing the total to 21,194 as compared to 13,637 registered by end of the preceding financial year;
- c) A total of 574 GPNs were submitted by 447 PEs and 127 delegated PEs as compared to 570 GPNs submitted in the preceding year. The GPNs consisted of 47,637 tenders with a total value of TZS 25.815 trillion compared to 38,200 tenders with a value of TZS 30.18 trillion submitted in the preceding FY. **Table 4 - 2** provides more details; and
- d) 31,423 out of 47,637 planned tenders were processed and 8,187 contracts were awarded through the system. On the other hand, 17,424 out of 38,200 planned tenders were processed and 4,106 contracts were awarded through the system in the preceding FY.

Table 4 - 2: Government Procurement Notice Summary for FY 2020/21

GENERAL PROCUREMENT NOTICE – SUMMARY			
Made pursuant to Regulation 18 (1&2) of GN No 446 of 2013			
Name of Procuring Entity		Consolidated Govt GPN for (574) procuring entities	
No.	Budget	Number of Tenders	Total Approved Budget for Planned Procurement (TZS “000”)
1	Development	13,019	20,464,016,353.15
2	Recurrent	31,939	4,601,812,617.05
3	Others	2,679	749,806,769.56
	Total	47,637	25,815,635,739.75



Planned Procurement			
No.	Category	Number of Tenders	Total Value (TZS “000”)
1	Goods	22,870	8,098,690,244.80
2	Works	13,668	15,949,860,542.75
3	Consultancy Services	1,525	712,541,277.36
4	Non-Consultancy services	9,547	1,053,983,389.83
5	Disposal of Public Assets	27	560,285.00
	Total	47,637	25,815,635,739.75
Planned Methods of Procurement			
No.	Category	Number of Tenders	Total Value (TZS “000”)
1	International Competitive Tendering (ICB/ICS)	635	16,628,286,131.86
2	National competitive Tendering (NCT/NCS)	13,321	5,443,263,728.57
3	Competitive quotation (CQ)	11,235	562,738,548.84
4	Single source (SS)	2,944	1,088,376,309.31
5	Individual Selection (IS)	458	23,367,190.02
6	CUIS Framework Agreements	19,017	2,069,043,546.14
	Total	47,610	25,815,075,454.75

4.4.2 e-Contract management module

The Authority initiated the implementation of piloting e-Contract management module of TANePS to nine PEs, namely NEC, Medical Store Department (MSD), Tanzania Revenue Authority (TRA), Tanzania Ports Authority (TPA), Tanesco, Tanroads, Tanzania Airports Authority (TAA), Tanzania Broadcasting Corporation (TBC) and GPSA. The rollout of the module is expected to enhance efficiency by automating contract management processes.

4.4.3 TANePS helpdesk

The Authority continued to operate TANePS helpdesk for provision of support to users through telephone and email. Through helpdesk, an average of 250 calls were attended to per day. Similarly, an average of 50 e-mails were received and attend to weekly, whereas 75 walk-in visitors were attended to per week. In the preceding year, an average of 300 calls were attended to on daily basis, 45 e-mails and 39 walk-in visitors per week.



A client being attended to at the TANEPS Helpdesk

4.4 Outreach Capacity and Visibility

A. Dissemination of Public Procurement Information

The Authority continued to implement its Communication Policy and Strategy and guiding documents, for effective communication with its stakeholders. Dissemination of procurement information was done through various means including PPRA website, TANEPS, Tanzania Procurement Journal (TPJ), participation in public events or exhibitions as well as other media outlets.

i) PPRA Website

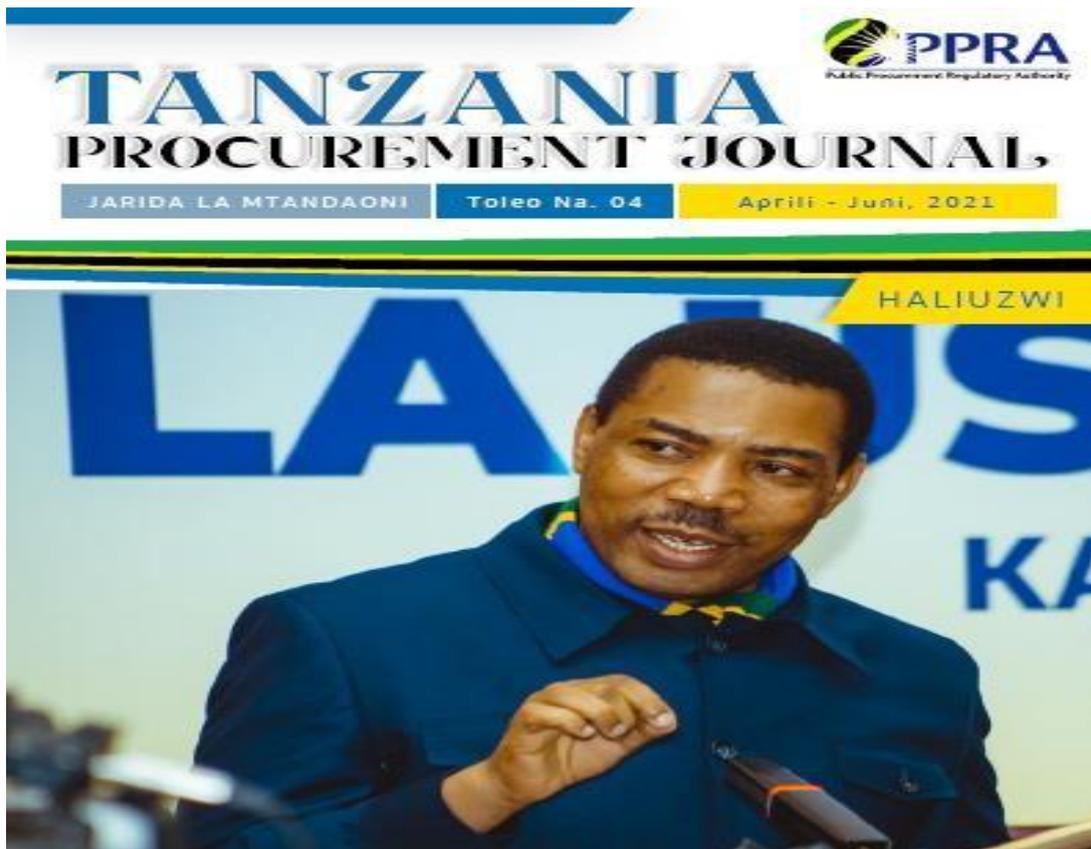
Procurement stakeholders continued to make use of the Authority's official website (www.ppra.go.tz) by accessing useful information including PPA, PPR, PPRA Annual Reports, procurement implementation tools, information on preference schemes, blacklisted firms, procurement notices and general information about PPRA.

ii) TANEPS

During the year under review, through TANEPS, the public could access procurement information provided by PPRA and PEs including GPNs, SPNs, awarded contracts, open bid details and public notices.

iii) Tanzania Procurement Journal

During the year under review, the Authority prepared guidelines for production of TPJ and published two editions of the publication. However, its frequency was reduced from weekly to four per year due to the advent of TANEPS, which also publishes the same information namely GPNs, SPNs and contracts awards, that was meant for the journal.



iv) Educational Programme

PPRA continued to implement its Communication Policy and Strategy by providing education to the public on its various activities and services including application of TANEPS and PPA through participation in public events or exhibitions, TV and Radio programs as well as use of its social media platforms. During the year under review, the Authority participated in four exhibitions namely Sabasaba Trade Fair, Nanenane, Annual Engineers' Day, and National Ethics and Human Rights Week 2020.



Additionally, nine TV programs and one radio program were prepared and aired. Similarly, one radio and TV program about special opportunities for women (as a special group) in public procurement was prepared and aired and its video was published on various online platforms.

The Authority also continued to maintain its social media accounts namely, Twitter (PpraTanzania), Facebook (PPRA_Tanzania) and Instagram (Ppra_Tanzania); whereas 178 issues had been posted in the said accounts with followers reaching up to 1,185 on Instagram, 1,265 on Facebook and 41 on Twitter respectively. The Authority also maintains a Youtube channel <https://www.youtube.com/c/TANePS> that is dedicated for educating tenderers on how to use TANePS.



The then Minister for Finance and Planning, Dr. Philip I. Mpango, visits the PPRA pavilion during the 2020 Nanenane Exhibitions in Simiyu

B. Networking

The Authority and other Tanzania Government institutions participated in the 13th EAPF held in Kigali from 15th to 16th April 2021. The theme of the forum was *strengthening integrity & accountability in public procurement for an effective emergency response*. A total of 17 delegates from Tanesco, Public Procurement Appeals Authority (PPAA), National Election Council (NEC), Engineers Registration Board (ERB), Tarura, Government Procurement Supplies Agency (GPSA) and Public Procurement Regulatory Authority (PPRA) attended the forum. Resolutions of the 13th EAPF are presented in **Annex 4-2**:



Group photo of some Tanzanian delegates who participated in the 13th EAPF in Kigali, April 2021

C. Implementation of MoUs with other institutions

In performing its functions, the Authority collaborates with other institutions on certain defined areas through memorandums of understanding (MoUs). During the year under review, the Authority continued to implement MoU centered with other institutions including those presented in **Table 4-3**.

Table 4 - 3: Summary of MoUs with other Institutions

S/N	Institution	Implementation status
1	PSPTB	<ul style="list-style-type: none"> PPRA continued to check professional status of practitioners in PEs in order to enhance professionalism. PSPTB continued to recognize CPD hours to procurement practitioners who attended training offered by PPRA.
2	PCCB	<ul style="list-style-type: none"> Seven special audit reports were forwarded to PCCB.
3	NEEC	The Authority conducted training on procurement opportunities to special groups (women) in collaboration with NEEC in Morogoro on 22 nd October, 2020 whereby 94 participants attended and in Mbeya on 19 th March, 2021 whereby 102 participants attended.



4.5 Capacity to Deliver Good Quality Services

A. Strengthening of PPRA

PPRA continued to strengthen its capacity to deliver good quality services by implementing strategies that are stipulated in the Operational Plan for FY 2020/21. In order for the Authority to exercise its mandate and deliver quality services, the following were done as detailed in subsequent subsections.

i) Staff compliment

As at the end of FY 2020/21, the Authority's staff compliment stood at 76 as compared to 71 in the preceding FY. The approved establishment of the Authority is 152. The staff compliment as at 30th June, 2021 is shown in **Table 4 – 4**.

Table 4 - 4: Staff compliment as at 30th June, 2021

S/N.	Staff Category	Number of Staff		Total
		Male	Female	
1.	Managerial Staff	11	6	17
2.	Technical Staff	30	14	44
3.	Support Staff	7	8	15
	Total	48	28	76

ii) Staff development

During the year under review, 29 employees attended seminars and workshops organized by professional bodies, 27 attended short term training, and eight staff attended long-term training. Details of the training are presented in **Table 4 - 5**.

Table 4 - 5: Training attended by staff in 2020/2021

S/N	Description of training	Number of staff		
		Female	Male	Total
1.	Long term training	2	6	8
2.	Short term training	10	17	27
3.	Professional seminars and workshops	8	21	29



iii) Interventions against COVID-19

During the year under review, PPRA adhered to Government directives on how to protect and reduce transmission of corona virus to staff. The Authority provided hand sanitizers and face masks to its staff. Furthermore, staff were continuously informed about the Government Guidelines and measures to be taken against the pandemic.

iv) Staff engagement

The Authority conducted two workers' council meetings and facilitated participation of staff in International Women's Day and Workers Day. In addition, it continued to support Tughe activities at the work place.



Permanent Secretary, Ministry of Finance and Planning, Mr. Emmanuel Tutuba (seated center), in a group photo with members of PPRA Workers Council in Arusha, June 2021



PPRA Chief Executive Officer, Eng. Leonard Kapongo, in a group photo with women staff during commemoration of the International Women's Day, March 2021



B. Development of MTSP III

The Authority started development of MTSP III for FY 2022/23 – 2026/27 guided by the Third National Five-year Development Plan (2021/22 – 2025/26). The MTSP III is expected to be implemented from July 2022.

C. Institutional Support Project for Good Governance - Phase III

The Authority continued to coordinate implementation of ISPGG. The project is jointly financed by the Government and AfDB, and also covers other beneficiary institutions namely PO – ES, PCCB, PMO, NAOT and MoFP.

4.5.1 Financial Performance

A. Budget

During the year under review, PPRA had initial approved annual budget of TZS 13.49 billion consisting of TZS 10.23 billion for Recurrent Expenditure and TZS 3.26 billion for Development Expenditure. Subsequently, the Development Budget was enhanced to TZS 3.85 billion and thus the total budget was revised to TZS 14.07 billion. The Authority also coordinated implementation of ISPGG, where TZS 6.24 billion was allocated for other beneficiaries.

B. Receipts

The Authority had total receipts of TZS 12.98 billion, which was 92 percent of the Annual Budget. Similarly, TZS 2.29 billion was received from ADB for other beneficiaries of ISPGG. **Table 4 - 6** provides in summary, actual receipts as against the approved budget.

Table 4 - 6: Budget vs Receipts/Collections

SN:	Budget Description	Approved Budget FY 2020/21	Actual Receipts/ Collection as at 30 th June 2021	Revenue Collected per cent
(i)	(ii)	(iii)	(iv)	v = (iv) / (iii)
		TZS "000"		
	Recurrent Expenditure			
1.1	Other Charges			
	Got Subvention Other Charges (OC)	1,500,279	1,500,279	100
	Own sources (IGF)	5,797,050	5,755,311	99



SN :	Budget Description	Approved Budget FY 2020/21	Actual Receipts/ Collection as at 30 th June 2021	Revenue Collected per cent
1.2	Government Subvention	2,931,726	2,710,451	92
Total Recurrent Expenditure		10,229,055	9,966,041	97
2	Development Expenditure			
2.1	PFMRP Basket	1,200,000	1,200,000	100
2.2	PFMRP Local fund	1,010,000	1,010,000	100
2.3	Own Source Dev	359,880	359,880	100
2.4	ISPGG III – PPRA	1,280,410	441,750	35
	Total Development expenditure	3,850,290	3,011,630	78
	Total PPRA Budget	14,079,345	12,977,971	92
2.5	ISPGG III - Other beneficiaries	6,236,220	2,297,029	37
Total PPRA Budget + Other ISPGG III Beneficiaries		20,315,565	15,274,700	75

B. Expenditure

The Authority's total expenditure was TZS 11.89 billion which is equivalent to 84 percent of its approved annual budget. The total expenditure consisted of recurrent expenditure amounting to TZS 9.92 billion and development expenditure amounting to TZS 1.97 billion. Similarly, expenditure for other beneficiaries of ISPGG was TZS 2.30 billion. **Table 4 - 7** provides a summary of actual expenditure as against approved annual budget in FY 2020/21.

Table 4 - 7: Approved Budget Vs Actual Expenditure as at 30th June, 2021

S/N	Description	Approved Budget	Available Funds	Actual Expenditure as at 30 th June, 2021	Balance from Available Funds	Balance from Approved Budget
(i)	(ii)	(iii)	(iv)	(v)	vi = (iv) - (v)	vii = (iii) - (v)
TZS "000"						
Recurrent Expenditure						
1.1	Other Charges					
	Got Subvention Other Charges (OC)	1,500,279	1,500,279	1,500,279	0	0
	Own sources (IGF)	5,797,050	5,755,311	5,755,311	0	41,739
1.2	Government Subvention	2,931,726	2,710,451	2,668,956	41,495	262,770
Total Recurrent		10,229,055	9,966,041	9,924,546	41,495	304,509



S/N	Description	Approved Budget	Available Funds	Actual Expenditure as at 30 th June, 2021	Balance from Available Funds	Balance from Approved Budget
(i)	(ii)	(iii)	(iv)	(v)	vi = (iv) - (v)	vii = (iii) - (v)
TZS "000"						
Expenditure						
2	Development Expenditure					
2.1	PFMRP Basket	1,200,000	1,200,000	1,078,624	121,376	121,376
2.2	PFMRP Local fund	1,010,000	1,010,000	430,000	580,000	580,000
2.3	Own Source Dev	359,880	359,880	15,040	344,840	344,840
2.4	ISPGG III – PPRA	1,280,410	441,750	441,750	0	838,600
	Total Development expenditure	3,850,290	3,011,630	1,965,414	1,046,216	1,884,816
	Total PPRA Budget	14,079,345	12,977,671	11,889,960	1,087,711	2,189,385
2.5	ISPGG III - Other beneficiaries	6,236,220	2,297,029	2,297,029	0	3,939,191
Total PPRA Budget + Other ISPGG III Beneficiaries		20,315,565	15,274,700	14,186,989	1,087,711	4,243,700



5.0 PERFORMANCE OF PEs

5.1 Routine compliance monitoring

5.1.1 Compliance of PEs on the use of TANEPS

Pursuant to Reg. 342 of G.N. No.466 of 2013, procuring entities (PEs) are required to use Tanzania National e-Procurement System (TANEPS) in carrying out procurement. Further, the Paymaster General on 23rd December 2019 issued the Circular No. 4 of 2019 and directed all procuring entities to use TANEPS when carrying out any procurement. Details of submitted reports are presented under separate sub-headings in the succeeding subsections.

(a) PEs compliance in submission of APP to the Authority

The assessment revealed that during the financial year 2020/2021, 718 entities (531 PEs and 187 delegated entities) were registered in TANEPS. Out of 718 registered entities, 588 entities submitted APPs through TANEPS but only 574 APPs (447 PEs and 127 delegated entities) were approved and published. The APPs of 14 entities submitted through TANEPS were not approved and published by PPRA because they contained errors and the respective entities did not rectify hence the APPs were not resubmitted. The APPs of 574 entities which is 80 percent of 718 entities registered in TANEPS were approved and published through the system. The total value of APPs approved and published through the system was TZS 25.82 trillion.

Out of TZS 25.82 trillion, the value of planned procurement submitted by Ministries is TZS 1.31 trillion (5.1 percent), Independent Department TZS 933.56 billion (3.6 percent), Government Agencies TZS 12.80 trillion (49.6 percent), Parastatal Organizations TZS 9.64 trillion (37.3 percent), Regional Administrative Secretaries TZS 73.55 billion (0.3 percent) and Local Government Authorities TZS 1.06 trillion (4.1 percent). The value of procurement submitted by PEs is indicated in **Figure 5-1**

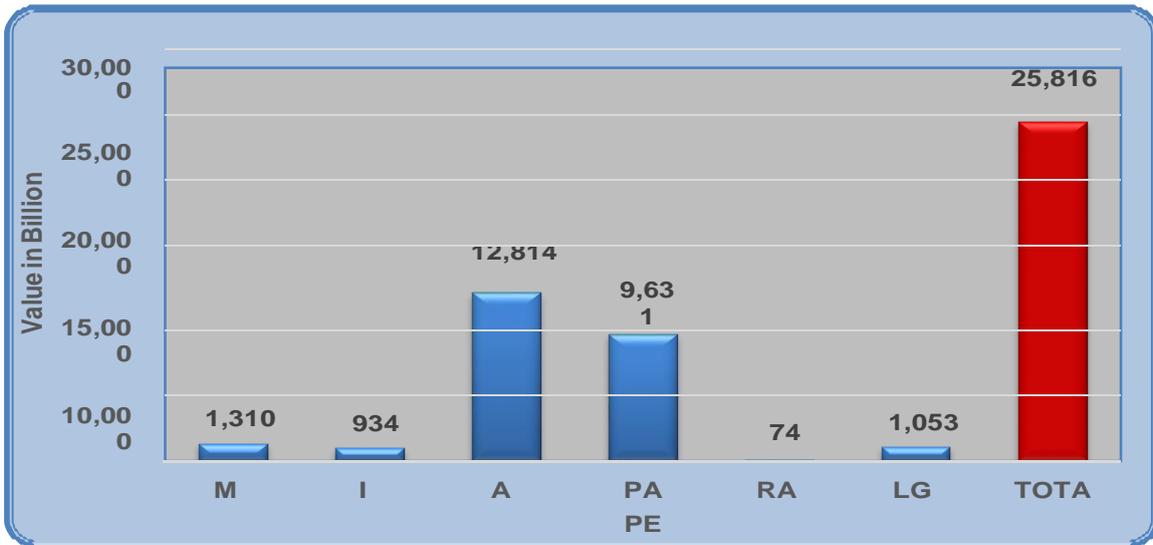


Figure 5 - 1: Value of planned procurement for each PE category

Further assessment revealed that 144 entities (83 PEs and 61 delegated entities) equivalent to 20 percent of 718 entities were registered in TANEPS but did not submit their APPs through the system. Out of 84 PEs, 6 were independent Departments; 19 were Agencies; 16 were Parastatal Organizations; 3 were Regional Administrative Secretary Offices; and 39 were Local Government Authorities. Details are shown in **Figure 5 - 2 and Annex 5 - 1**

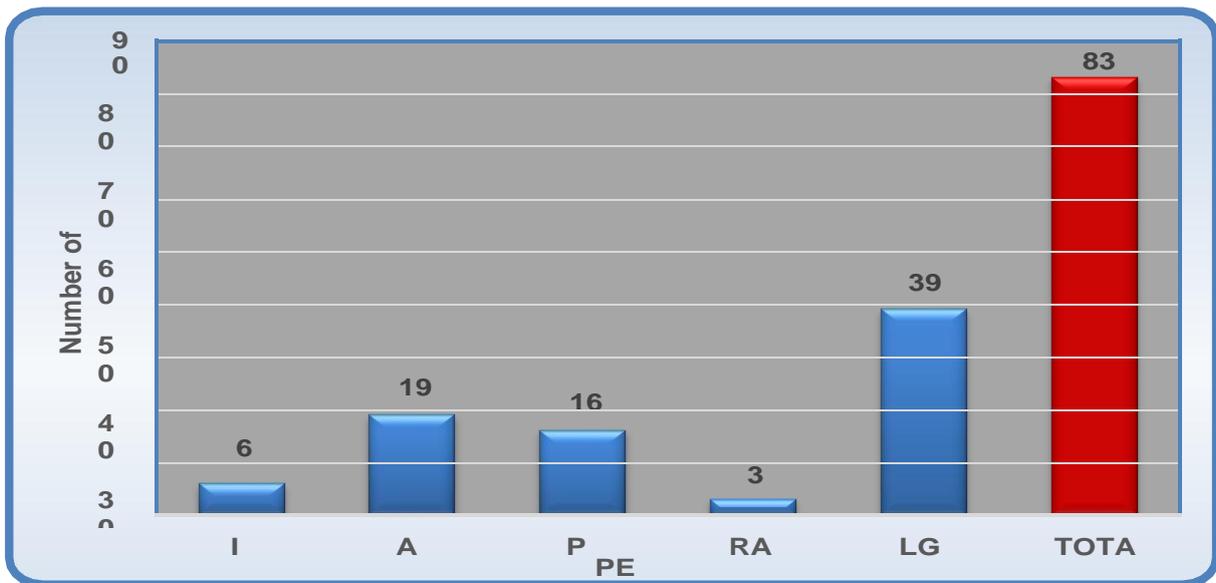


Figure 5 - 2: Entities which did not submit APPs through TANEPS



(b) PEs compliance in carrying procurement through TANePS

The assessment revealed that 366 entities which is 64 percent out of 574 entities which submitted APPs, carried out procurement through TANEPS. Out of 366 entities, 26 were Ministries, 35 were Independent Departments; 69 were Agencies; 115 were Parastatal Organizations; 17 were Regional Administrative Secretary Offices; and 104 were Local Government Authorities. Details are shown in **Figure 5 - 3 and Annex 5 - 2.**

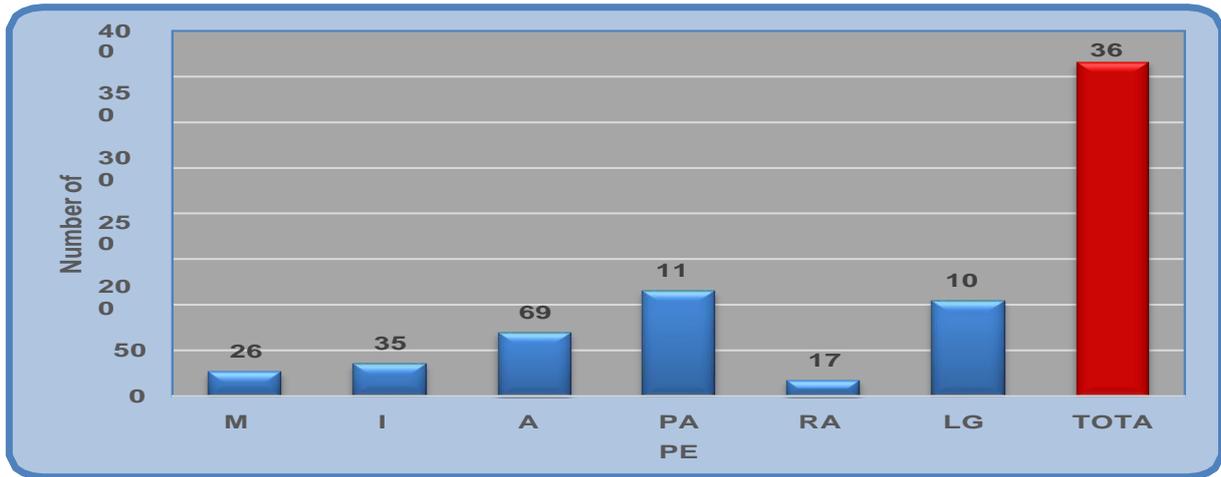


Figure 5 - 3: Entities carried procurement on TANEPS

Further assessment revealed that 81 entities which is 14 percent out of 574 entities did not carry out procurement through TANEPS. Out of 81 entities, 3 were Independent Departments; 15 were Agencies; 15 were Parastatal Organizations; 6 were Regional Administrative Secretary Offices; and 42 were Local Government Authorities. Details are shown in **Figure 5 - 4 and Annex 5 - 3.**

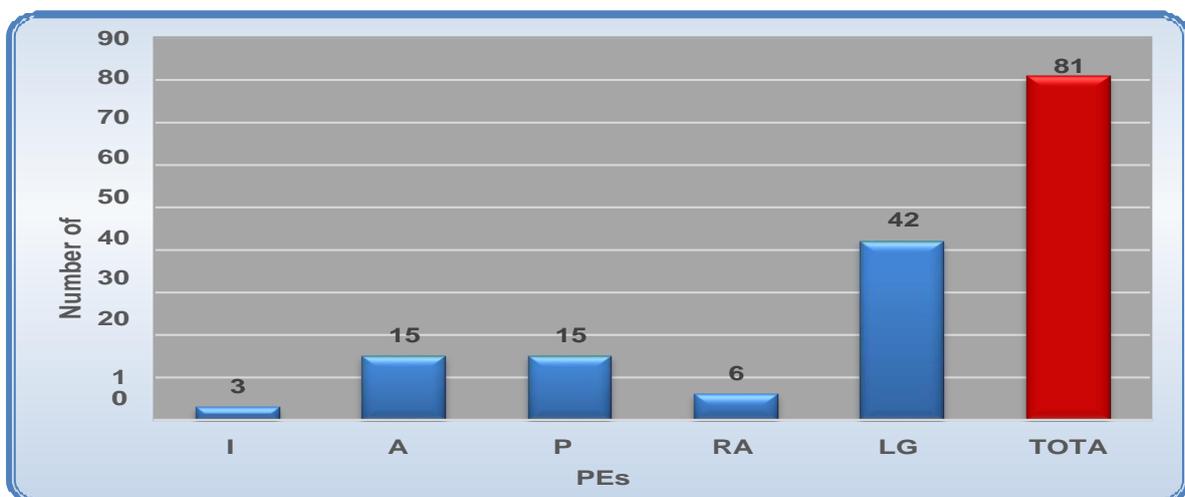


Figure 5 - 4: Entities which conducted procurement outside TANEPS



(c) PEs compliance in publishing contract awards through TANePS

During the financial year 2020/2021, 194 entities which is 53 percent of 366 entities which conducted their procurement in TANePS published their awards in the system. This implies that 172 entities conducted their procurement in TANePS to a certain stage and thereafter finalized the procurement process outside TANePS. Out of 194 entities, 11 were Ministries, 20 were Independent Departments; 46 were Agencies; 70 were Parastatal Organizations; 8 were Regional Administrative Secretary Offices; and 39 were Local Government Authorities. Details are shown in **Figure 5 - 5 and Annex 5 - 4**

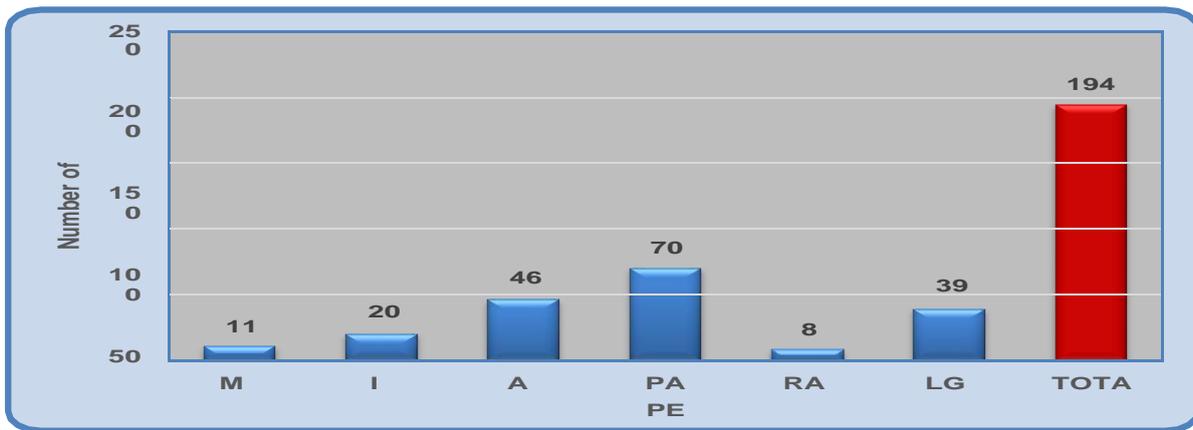


Figure 5 - 5: Entities which published contract awards in TANePS

The assessment further revealed that 172 entities which is 43 percent of 366 PEs carried out procurement through the system but did not publish their contract awards in the system. Out of 172 PEs, 15 were Ministries, 16 were Independent Departments; 23 were Agencies; 44 were Parastatal Organizations; 9 were Regional Administrative Secretary Offices; and 65 were Local Government Authorities. Details are shown in **Figure. 5 – 6 and Annex 5 - 5**

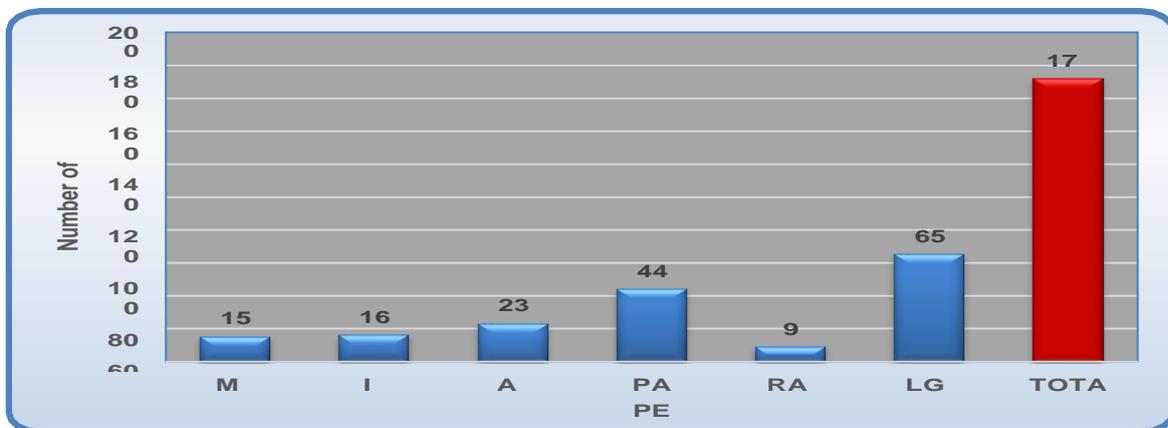


Figure 5 - 6: Entities which did not published awards in TANePS



(d) Compliance on tender processing

The assessment revealed that 4,327 tenders were cancelled. According to records available in TANEPS, reasons indicated by PEs for cancellation of tenders included: change of procurement method, collection of more tender details and change of ToRs, errors on evaluation criteria and failure to define tender work flow, and non-responsiveness of tenderers.

Challenges

The challenges associated with the use of TANEPS included entities' resistance to change, errors due to carelessness in creating requirements in the tender working space and knowledge gap on the procurement process and use of TANEPS.

Way forward

- (a) The Authority to conduct a specific audit to assess PEs compliance on use of TANEPS,
- (b) The Authority to continue building capacity to the users of the system,
- (c) The Authority to continue enforcing compliance on the use of the system through monitoring,
- (d) For the 83 entities (Annex 2 - 1), which did not submit APPs through TANEPS and 81 entities (Annex 2 - 3) which did not conduct procurement through the system, accounting officers and heads of procurement management unit to show cause why disciplinary action should not be recommended to their competent authorities pursuant to Sec. 20 (1)(c) of PPA, and
- (e) The Authority to remind AOs and HPMUs of 172 entities which processed procurement through the system only to some stage, to comply with Regulation 342 of G.N. No.466 of 2013 and Circular No. 4 of 2019 issued by the Paymaster General of 23rd December 2019.



5.1.3 PEs Internal Auditors Reports

Pursuant to Sec. 48(2) of PPA, the head of internal audit of each public body is required to include in the quarterly audit report a report on whether the PPA and its Regulation has been complied with. The report is required to be submitted to the Authority by the accounting officer of the respective PE within 14 days after receiving the report from the head of internal audit unit. During the FY 2020/2021, 161 reports were received from 75 PEs equivalent to 13 percent of 570PEs, which indicates an improvement by 5 percent compared to the FY 2019/2020. Out of the total PEs submitted reports, the reports from 52 PEs being 69 percent of the total PEs submitted the reports managed to capture procurement related issues adequately, 14 PEs equivalent to 19 percent indicated that there were no weaknesses observed, while 9 PEs being 12 percent of the total PEs submitted the reports did not adequately capture the observed issues on procurement related matters.

Furthermore, out of the PEs submitted the reports, 13 PEs equivalent to 17 percent submitted reports for all four quarters; 18 PEs equivalent to 24 percent submitted reports for three quarters; 11 PEs equivalent to 15 percent submitted reports for two quarters and 33 PEs equivalent to 44 percent submitted reports for only one quarter of the financial year.

The trend indicated low level of compliance and therefore hinders the Authority in monitoring PEs. A number of initiatives have been taken including, sensitizing the internal auditors to submit the internal audit reports as per the law; submission of a special request to the Internal Auditor General to include the requirement for auditors to submit quarterly internal audit reports on procurement Government Audit Recommendation Implementation-Information Tracking System (GARI-ITS); and sensitizing the internal auditors on submission of reports through the workshops and seminars.

Based on the review made on 161 internal audit reports from 75 PEs, a number of following weaknesses were observed:

(a) Institutional set up

The reports from 20 PEs, equivalent to 27 percent, pointed some weaknesses including lack of training on procurement to tender board members, PMU and Internal Audit Unit staff; delays in notifying the Authority on the newly appointed tender board members; on submission of micro procurement reports to the TB and to the Authority; some members of



the tender board were not heads of department or persons of similar standing, contrary to PPA; PMUs not staffed to appropriate level; and failure by PMUs, TBs and the IAUs to effectively discharge their functions.

(b) Preparation and implementation of annual procurement plan

Reports from 14 PEs, equivalent to 19 percent, pointed out various weaknesses in the preparation and implementation of annual procurement plan. The key weaknesses observed included: ineffective implementation of the APPs, PEs implementing procurements which were not in APPs; and APPs not effectively not being adhered to.

(c) Appropriateness of tender process

On the indicator for appropriateness of tender process, 21 PEs equivalent to 28 percent, highlighted various anomalies which included: use of inappropriate procurement methods; standard tender documents not being used in procurements; vetting was not being done prior to signing; unsuccessful tenderers not being notified of results; goods which were under common used item system not procured from GPSA contracted suppliers; some procurement being made prior to tender board approvals; PMUs not being involved in some procurements; awarding of contracts after expiry of tender validity period; and tender evaluation committees not appointed by the accounting officers.

(d) Appropriateness of Contract preparation, formation and implementation

The reports from 24 PEs, equivalent to 32 percent, indicated various weaknesses which included: some services were rendered before signing of contracts; contracts being poorly managed; performance securities becoming expired before end of contract; suppliers and contractors not concluding contracts within time stipulated in the contracts and not being charged with liquidated damages; payments made for goods and services not delivered; goods not inspected before being acceptance; payments were not timely made while others were made before signing of contracts; and some contracts being executed without performance security.

(e) Procurement record management

Reports for 9 PEs, equivalent to 12 percent, pointed out some anomalies on procurement record management, highlighting inadequate space for archiving procurement records and improper keeping of procurement and contract management records.



(f) Specific key issues observed by internal auditors

The specific issues observed by internal auditors during the audit were as follows;

- (i) The validity periods in the quotation documents were not the same as those in TANEPS for tender numbers PA/116/2019-2020/KADCO/G/26 and PA/116/2019-2020/KADCO/G/7 implemented by KADCO.
- (ii) A total loss of TZS 347,274,915 will probably be incurred for construction of a police station at Mtumba in an area prone to earthquakes without undertaking geotechnical investigation;
- (iii) The Regional Police Commander of Singida procured building materials and labor services worth TZS 825,258,000 without approval of tender board;
- (iv) Seven tractors, which were incompatible with their implements (disc ploughs and disc harrows) procured through tender No. IE/054/2019 - 2020/TR /G/1.3 amounting to TZS 539,910,000.00 were accepted by Tanzania Agricultural Research Institute (TARI) despite being incomplete;
- (v) Ministry of Agriculture did not recover the advance payment worth TZS 799,186,101.45 from four contractors, namely V. J. Ministry and Company Limited, Lukolo Company Ltd, White City International Contractors Ltd, and Nakuroi Investments;
- (vi) TRA failed to recover TZS 90,164,522.80 from Chengdu Shenma International Ltd for breach of contract No.AE/023/2012- 13/HQ/W/032; and
- (vii) Itigi DC paid TZS 27,819,207.20 to suppliers for goods which were not delivered.

The list of PEs, number of reports submitted and the weaknesses are indicated in **Annex 5 - 6.**

Challenges

Following are the challenges encountered with regard to submission of internal audit reports:

- (a) Laxity of PEs in submitting mandatory quarterly audit reports;



- (b) Inability of internal auditors to figure out and highlight key issues at every stage of a procurement process and in contract implementation;
- (c) Inadequate knowledge of internal audit unit staff on PPA and contract management, hindering auditing and preparation of quarterly reports.

5.2 Procurements Audits

5.2.1 Volume of Audited Procurement

Procurement audits were conducted on 86 entities whereas, 1 entity was assessed on VFM audit only, 53 entities were assessed on both compliance and value for money audits and 32 entities were assessed on compliance audit only. The audit covered procurements done during FY 2020/21 and the previous financial years for ongoing projects/contracts. The total number of all sampled and audited contracts were 8,838 with a total value of TZS 9,165.33 billion.

In the audited contracts 406 were works contracts, equivalent to 4.6 percent of the audited contracts in terms of number, with a total value of TZS 8,027.29 billion (equivalent to 87.6 percent of the total value of audited contracts); 1,696 were goods contracts equivalent to 19.2 percent in terms of numbers, with a total value of TZS 1,001.16 billion (10.9 percent of the total value); 87 were consultancy services contracts, equivalent to 1 percent in terms of number, with a total value of TZS 24.25 billion (equivalent to 0.3 percent of the total value).

Moreover, the exercise also included 439 contracts for non-consultancy services contracts equivalent to 5 percent in terms of number, with a total value of TZS 61.21 billion (equivalent to 0.7 percent of the value) and 6,210 were minor-value procurements, equivalent to 70.3 percent in terms of number, with a total value of TZS 51.42 billion (equivalent to 0.6 percent of total value of the audited procurements). The distribution of volume of audited contracts in terms of value and number and their respective percentages are shown in **Table 5- 1**.

Table 5 - 1: Value of audited procurement

Category	Number	Contract Value (TZS)	per cent Value	per cent Number
Works	406	8,027,286,947,704.27	87.6 per cent	4.6 per cent
Consultancy	87	24,253,609,707.34	0.3 per cent	1.0 per cent



Category	Number	Contract Value (TZS)	per cent Value	per cent Number
Non Consultancy	439	61,205,758,860.38	0.7 per cent	5.0 per cent
Goods	1,696	1,001,161,871,164.90	10.9 per cent	19.2 per cent
Minor Value Procurement	6,210	51,423,400,703.02	0.6 per cent	70.3 per cent
TOTAL	8,838	9,165,331,588,139.91	100 per cent	100 per cent

5.2.2 Comparison of volume of audited procurement to that of previous financial year 2019/20

The total number of audited entities for FY 2020/21 were 86 while for FY 2019/20 the number was 67. Total number of audited contracts for FY 2020/21 was 8,838 with a total value TZS 9,165.33 billion while for FY 2019/20 they were 5,104 with a total value of TZS 2,489.85 billion. The volume of audited contracts by categories for the FY 2020/21 is 406 for works, 1,696 for goods, 87 for consultancy, 439 for non-consultancy and 6,210 for minor value procurement, with corresponding values 8,027.29 billion, 1,001.12 billion, 24.25 billion, 61.21 billion and 51.43 billion respectively, while for the FY 2019/20 it was 272 for works, 901 for goods, 168 for consultancy, 478 for non-consultancy and 3,285 for minor value procurements, with a corresponding value of 1,936 billion, 432.09 billion, 65.879 billion, 43.22 billion and 12.30 billion respectively. Comparison of volume of audited contracts for year 2020/2021 and year 2019/20 is shown in **Table 5 – 2**

Table 5 - 2: Comparison of volume of audited procurement in value for the consecutive financial years.

Procurement category	Value of audited contracts (TZS Billion)		Number of audited contracts	
	FY 2020/21	FY 2019/20	FY 2020/21	FY 2019/20
Works	8,027	1,936	406	272
Goods	1,001	432.1	1,696	901
Consultancy	24.3	65.9	87	168
Non Consultancy	61.2	43.2	439	478
Minor Value Procurement	51.4	12.3	6,210	3,285
Total	9,165.40	2,489.50	8,838	5,104

Also the analysis revealed that out of all audited contracts 1,712 contracts equivalent to 19 percent with a total value of TZS 8,527.35 billion, equivalent to 93 percent in terms of value, were for 16 big spenders (entities with annual volume of procurement of 20 billion and above). Furthermore, the volume of audited contracts for TRC was TZS 8,003.9 equivalent to 87.3 percent of the total value of all 86 audited entities. The distribution of volume of



audited procurement in terms of value and number and their respective percentage for the audited big spenders are shown in **Table 5 - 3**

Table 5 - 3: Volume of audited procurements of big spenders

Category	Number	Contract Value (TZS)	per cent Value	per cent Number
Works	104	7,735,119,677,384.74	90.7 per cent	6.1 per cent
Consultancy	16	8,324,145,803.67	0.1 per cent	0.9 per cent
Non Consultancy	71	33,330,287,335.64	0.4 per cent	4.1 per cent
Goods	906	744,317,945,059.52	8.7 per cent	52.9 per cent
Minor value Procurement	615	6,259,759,232.64	0.1 per cent	35.9 per cent
Total	1,712	8,527,351,814,816.21	100 per cent	100 per cent

5.2.3 Assessment of the aggregate/combined compliance level

A: Compliance Audit Opinion

Scores attained in compliance audits were aggregated into three groups as indicated in **Table 5 - 4**.

Table 5 - 4: Compliance Audit Opinion

Aggregate score in per cent	Assessment	Opinion
80 - 100	Satisfactory performance	<ul style="list-style-type: none"> There are sufficient assurance that most requirements of PPA, PPR and issued guidelines were complied, however few observed weaknesses are required to be addressed
60 - 79	Fair performance	<ul style="list-style-type: none"> Although most of the procurements complied with requirements of PPA and PPR, there were significant weaknesses that need to be addressed Management action is required to address the significant number of weaknesses observed
0 - 59	Poor performance	<ul style="list-style-type: none"> Most of the procurements did not comply with requirements of PPA and PPR and other procurement standard Urgent and significant management action is required to address the observed weaknesses to minimize the effects and improve adherence



B: The Outcomes of Assessment in Compliance Level

On the basis of the compliance indicators shown in Table 3 – 1 and 3 – 2 , the outcome of the compliance level of 85 entities indicated an overall compliance level of **75 percent**, a decrease by **3.8** percent compared to 78.8 percent achieved in the FY 2019/20. The last year's performance was high compared to the compliance level of FY 2020/21 because the previous year audits comprised of 18 LGAs which were implementing UGLSP projects and their average performance was high throughout the project life. These 18 LGAs were being audited continuously for capacity building from FY 2015/16 to 2019/20 and their average compliance level for the last year was 84.3 percent. Further, decline in compliance level for the current audit (FY 2020/2021) is attributed tonon-adherence of PPA and PPR in the implementation of force account projects specifically in LGAs.

Moreover, the recorded compliance level is below the targeted compliance level of 80 percent which was set by PPRA for the FY 2020/21. The overall compliance level presented above is an aggregate of an average compliance scores of procurements processed within and outside TANEPS. Though the compliance level for FY 2020/2021 dropped compared to the audit FY 2019/20, but overall compliance level for 15 entities which processed all of their procurements within TANEPS was satisfactory at 80.3 percent compared to 73.1 percent for the 41 entities which processed all of their procurements outside TANEPS, and 75.2 percent for 29 entities which processed their procurements both within and outside TANEPS. Details of levels of compliance of audited PEs are shown in **Annex 5 - 7**

It was also revealed that the compliance level for the five indicators namely; institutional setup and performance, appropriateness of the preparation and implementation of annual procurement plans, appropriateness of the tender process, appropriateness of contract preparation and implementation and record keeping, attained fair performance (i.e., scored between 60 – 79 percent). The indicator for the submission of various monitoring reports to PPRA (CMS) scored poor (i.e. below 60), indicator of penalty for mishandling of procurement scored -3.1 percent. None of the seven compliance indicators attained satisfactory performance level (i.e., 80 percent and above). The overall average compliance level and performance for the seven performance indicators is as indicated by **Figure 5 - 7**

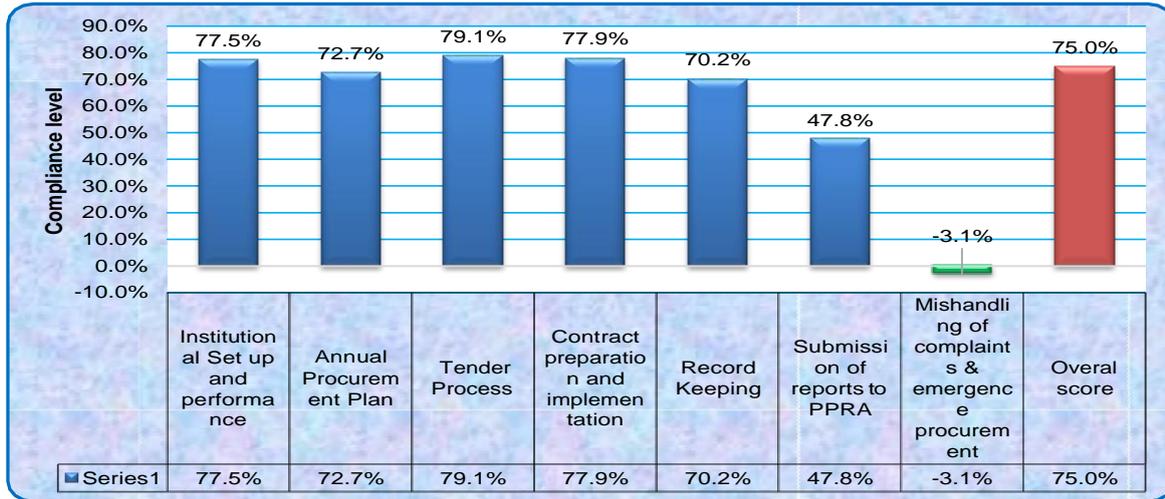


Figure 5 - 7: Average Compliance Level for the Seven Performance Indicators

The following has been revealed: Institutional Set up and Performance score has decreased from 81 to 77.5 percent; Appropriateness of the preparation and implementation of annual procurement plans has slightly decreased from 72.9 to 72.7 percent; Appropriateness of the tender process has decreased from 83.5 to 79.1 percent; Appropriateness of contract preparation, formation and implementation has decreased from 81.5 to 77.9 percent; Management of procurement records has decreased from 75 to 70.2 percent; submission of reports to PPRA (CMS) has decreased from 62.5 percent to 47.8 also penalty for mishandling of complaints in procurement process has decreased from -6 to -3.1 percent. The comparison of average compliance level of audited entities for the seven compliance indicators to that of last financial year is as shown in **Figure 5 - 8**.

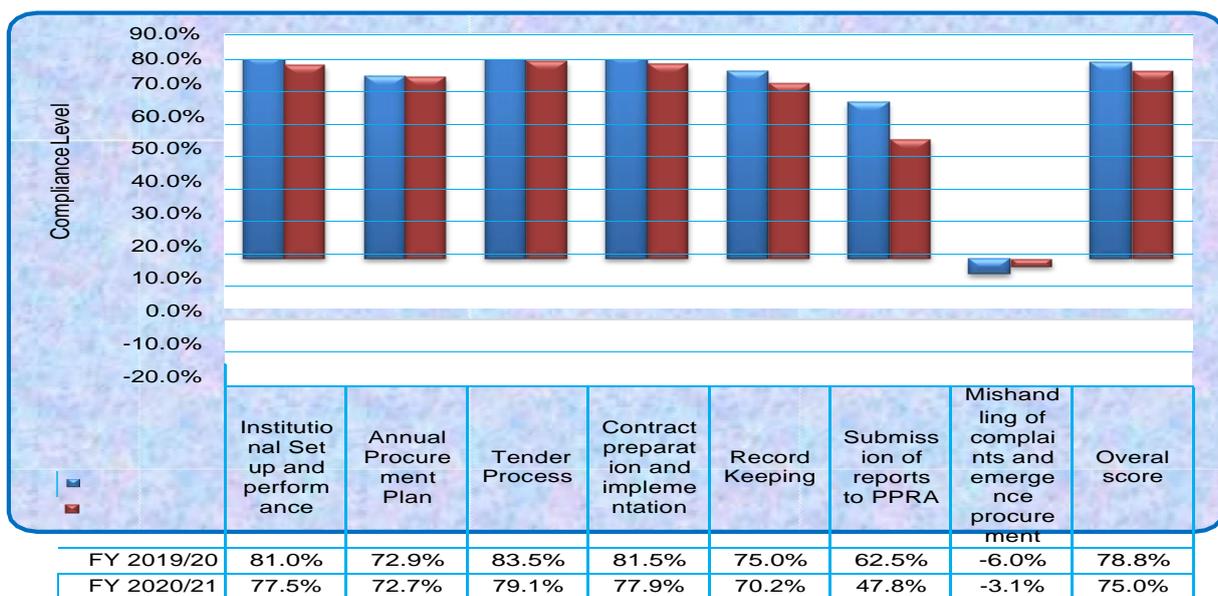


Figure 5 - 8: Average Compliance level for the Seven Compliance Indicators Compared to Last Financial Year



For the last nine consecutive years there has been an improvement from an average compliance score of 69 percent for financial year 2014/15 to 78.8 percent in FY 2019/2020 but for the FY 2020/2021 it dropped by 3.8 compared to that of FY 2019/20. The comparison of average compliance of audited entities over the past seven consecutive years is as shown in **Figure 5 - 9**.

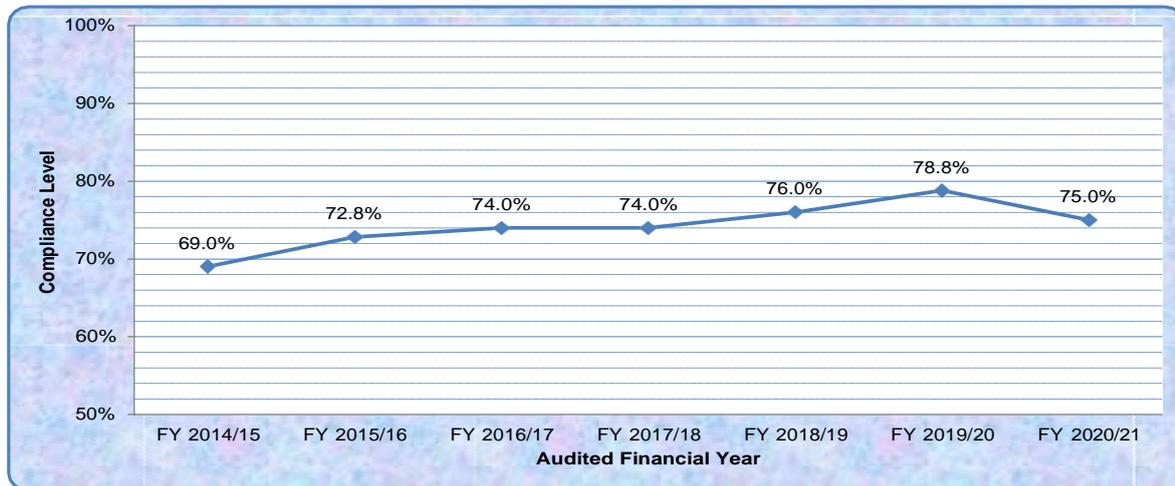


Figure 5 - 9: Trend of Overall Compliance level of entities over the Past seven FY

Five entities or 5.9 percent, had poor compliance level with score below 60 percent, 47 entities or 55.3 percent, had fair compliance level ranging between 60 and 79 percent while 33 entities or 38.8 percent, had satisfactory compliance level with score of 80 percent and above. Compliance score ranges for the audited entities are shown in **Figure 5 - 10**.



Figure 5 - 10: Compliance score ranges for audited entities



The analysis also indicated that four LGAs and one PA fall under 5 entities with poor compliance, namely: Kondoa TC (49.2 percent), Mbogwe DC (50.7 percent), Chato DC (51.1 percent) Tanzania Livestock Research Institute (52.5 percent) and Biharamulo DC (58.1 percent). Entities with fair compliance included 17 LGAs, 16 PAs, and 14 MDAs, while entities with satisfactory compliance level included five LGAs, seven PAs and 21 MDAs.

The top ten audited entities with their compliance levels in brackets are: PSSSF (94 percent), Office of TR (93.3 percent), Tarura HQ (90.8 percent), ACGEN (90.5 percent), TMA (89.8 percent), MoFP (88.6 percent), TASAC (87.1 percent), RAS Arusha (86.2 percent), REA (86.2 percent) and NCAA (86.1 percent). Distribution of compliance level of the audited entities according to entities category is shown in **Figure 5 - 11**.

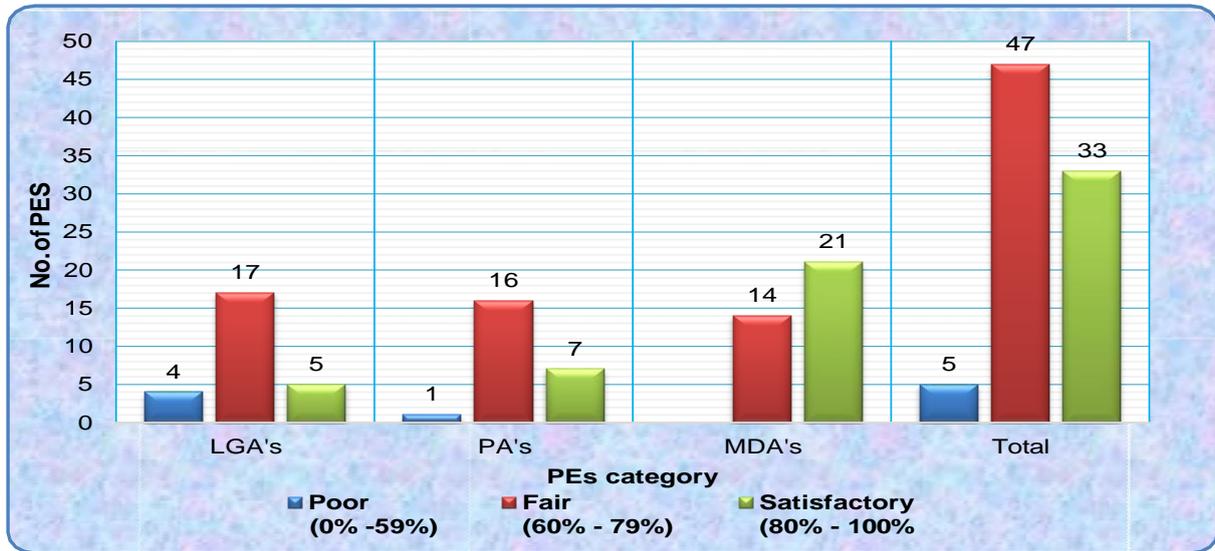


Figure 5 - 11: Distribution of Compliance Level of the Audited entities per Category

Comparison with FY2019/20 results revealed that the average compliance level for MDAs has decreased from 80.1 to 79.4 percent, PAs has increased from 73 to 75.2 percent while the level of compliance for LGAs has drastically decreased from 80.6 to 69.2 percent. The notable decrease of LGAs performance is attributed to adoption of force account, which is currently used in implementation of almost all building works in which most of audited LGAs were not adhering to PPA and PPR 2013 and force account guidelines issued by PPRA. The comparison of the levels of compliance for LGAs, MDAs and PAs is shown in **Figure 5 - 12**:

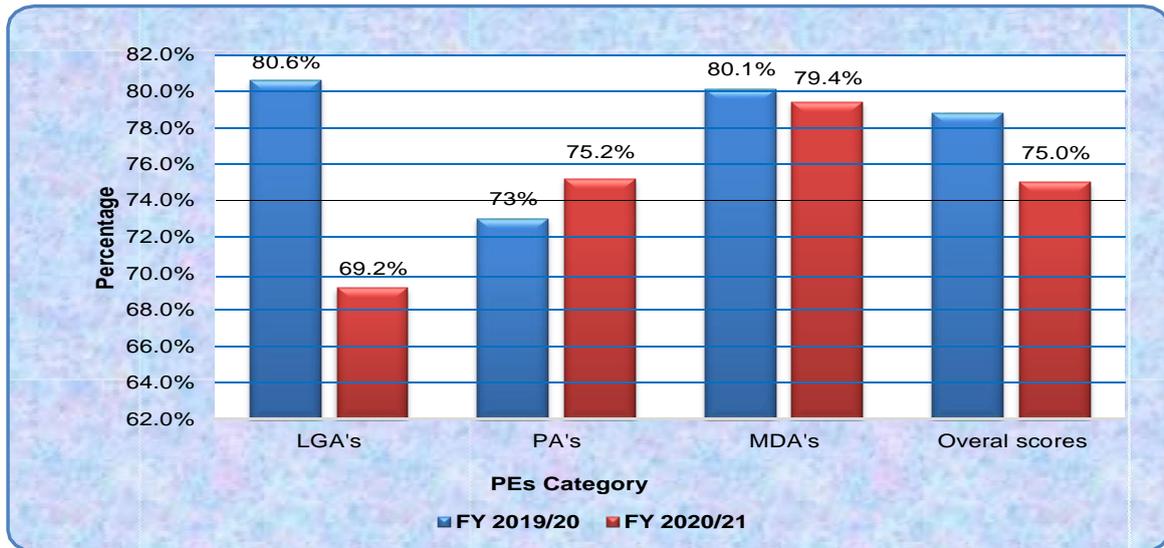


Figure 5 - 12: Comparison of Overall Level of Compliance for LGAs, MDAs and PAs

Analysis revealed that compliance levels for MDAs in institutional set up and performance was satisfactory with a score of 82 while for PAs and LGAs was fair at 78 and 70 percent respectively. Performance for LGAs, PAs and MDAs were fair at 72, 66 and 78 percent respectively on the indicator for appropriateness of preparation and implementation of APP. The levels for PAs and MDAs were satisfactory, each at 83.5 percent, while for LGAs was fair at 70 percent on the indicator for appropriateness of tender process. Compliance levels for MDAs was satisfactory at 81.5 percent and fair for PAs and LGAs at 75.8 and 75 percent respectively on the indicator for appropriateness of contract preparation, formation and implementation. Further, MDAs, LGAs and PAs compliance levels were fair on the indicator for management of procurement records with scores of 76, 62 and 70 percent respectively.

On preparation and submission of procurement reports to PPRA (CMS), audit was conducted to 70 entities as follows: 29 entities, which processed their procurement both inside and outside TANEPS and 41 entities which processed all of their procurement outside TANEPS. The remaining 15 PEs were not assessed for this indicator because all sampled procurements were processed within TANEPS. The compliance levels of this indicator for audited MDAs, PAs and LGAs were poor at 53, 48 and 42 percent respectively. Moreover, MDAs LGAs and PAs scored -4, -0 and -6 percent as penalties on the indicator for mishandling of procurement complaints and emergence procurement. Performance of MDAs, LGAs and PAs in each indicator is shown in **Figure 5 - 13**

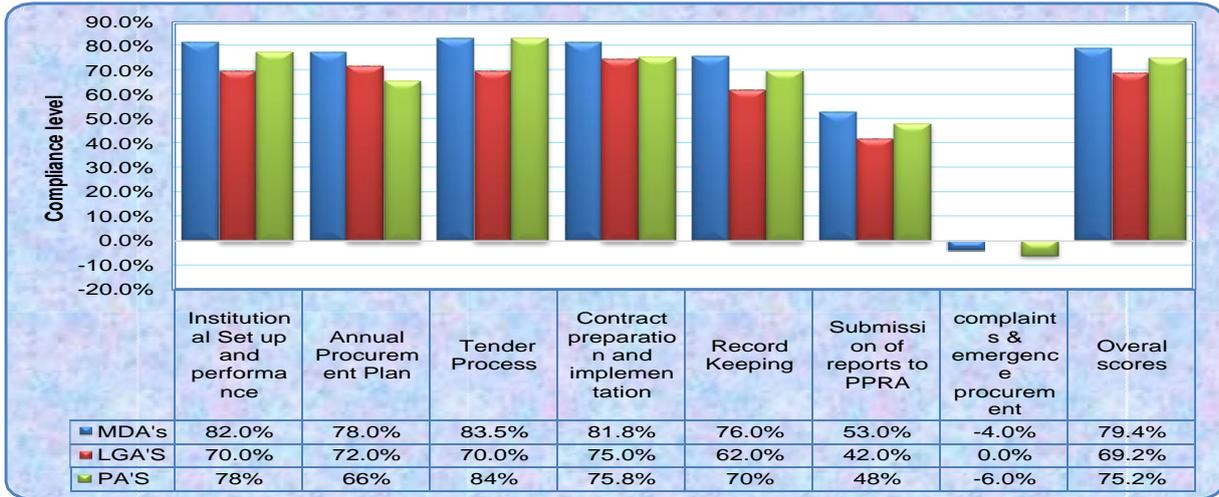


Figure 5 - 13: Performance of MDAs, LGAs and PAs in Each Indicator

5.2.4 Compliance level of procurements which were processed within TANePS

According to the results, 15 entities processed all the procurement within TANePS, 41 entities processed it outside TANePS and 29 entities processed their procurement both within and outside TANePS. The overall compliance level for PEs which processed their procurements within TANePS was satisfactory at 80.3 percent, while compliance level of PEs which processed their procurement both within and outside TANePS and those PEs which processed all their procurement outside TANePS, were fair at 75.2 and 73.1 percent respectively. Compliance scores for PEs which processed their procurement inside TANePS only, both inside and outside TANePS and PEs which processed their procurements outside TANePS are shown on **Figure 5 – 14**

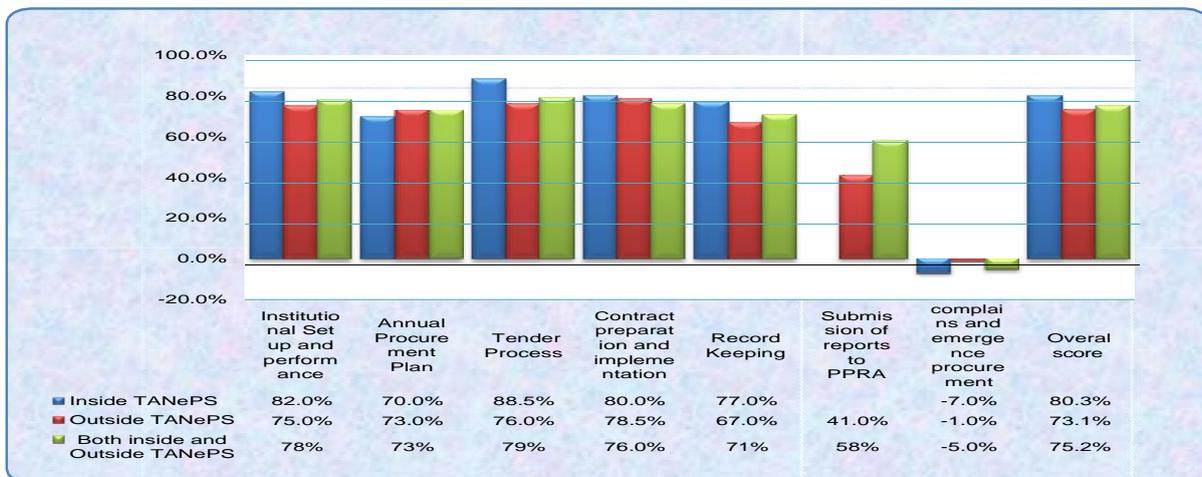


Figure 5 - 14: Compliance level for procurement processed within and outside TANePS



5.2.5 Compliance analysis for individual indicators

This part highlights performance of entities for each indicator. The analysis included all tenders processed within and outside TANePS. The purpose of the analysis was to identify and prioritize significant areas which need immediate capacity building interventions.

i) Institutional setup and performance

The audit results indicated fair compliance level on institutional setup and performance which scored **77.5 percent**. Indicators with unsatisfactory performance were: Notification to PPRA on the appointment of TB members at 58 percent, Training to TB members, PMU and IAU, staff on PPA, its Regulations 2013 and their amendments of 2016 at 46.9, 55.5 and 44 percent respectively and implementation of PMU and IAU functions at 76.7 and 66.8 percent, respectively.

The major weaknesses under institutional setup and performance were as follows: Non notification to PPRA on the appointment of TB member, Inadequate training to TB members, PMU and IAU, staff on PPA, 2011 its Regulations, 2013 and their amendments of 2016 and inadequate implementation of PMU and IAU their procurements functions.

ii) Appropriate preparation and efficiency in implementing the annual procurement plan

The average compliance level on preparation and implementation of APP was fair at **72.7 percent**. The indicators performance under this part were; Arrangement of TB meetings on APP at 76 percent, Adherence to APP at 67.8 percent, Efficient implementation of APP at 66.4 percent and allocation of 30 per cent of PEs annual procurement volume to special groups at a penalty of -80 percent.

Major weaknesses under this indicator were as follows: Improper arrangement of TB meetings on APP, Inefficiency in implementation of APP and failure of PEs to allocate 30 percent of their annual procurement volume for special group.

iii) Appropriateness of tender processing

The average compliance level on the procurement process was fair at **79.1 percent**. The indicators with unsatisfactory performance were; approval of shortlist of suppliers for procurements done outside TANePS at 55.6 percent, Issuance of letter of intention to award



at 66 percent, Evaluation report contain all necessary attachments for procurements done outside TANEPS at 70.5 percent, AO notify the unsuccessful tenderers the name of successfully tenderer at 36.1 percent, and use of procedural forms during procurement process at 57.5 percent.

Major weaknesses under this indicator were as follows: Non approval of shortlist of suppliers for procurements done outside TANEPS, Non issuance of letter of intention to award, Evaluation report not containing all necessary attachments for procurements done outside TANEPS, AO did not notify the unsuccessful tenderers the name of successfully tenderer, and procedural forms were not used during procurement process. Further, five (5) entities were penalized for failure to include the margin of preference in the prepared tender documents and also failure to apply the margin of preference in their tenders. Those entities were; NCAA, University of Dar es salaam, TASAC, TRA and REA. Two (2) PEs namely TRA and TCRA were also penalized for inclusion of ambiguous evaluation criteria in some of their tenders.

iv) Appropriateness of contracts management

The audit results indicated an average compliance level of **77.9 percent**, which is fair performance. The indicators performance were: Approval of contract documents by TB at 70.5 percent, Vetting of contracts by AG or Legal officers of the PE at 72.5 percent, Availability of Quality of the project and service programme at 72.9 percent, Preparation of contracts progress reports at 64 percent, Appointment of supervisors or contract managers for managing non-consultancy services contracts by AO at 71 percent, Availability of quality assurance plan at 59 percent and adherence to quality assurance plan during implementation of the contract at 56 percent.

The weaknesses were: Non approval of contract documents by TB, Contracts were not vetted by AG or Legal officers of the entities, Inadequate Quality of the project and service programme, Contracts progress reports were not prepared, AO did not appoint supervisors or contract managers for managing non-consultancy services, Quality of the project and service program were not prepared, Quality assurance plans were not prepared and non-there was absence of adherence to quality assurance plan during implementation of the contract. Other observed weaknesses were 3 entities, namely Sikonge DC, GPSA and Tanzania Investment Bank, were penalized for inappropriate termination of contracts and non-submission of debarment proposal to PPRA and 5 entities, namely Dar es Salaam City Council, Cashewnut Board of Tanzania, ATCL Company, Tanzania Atomic Energy Commission and UWSA Arusha were penalized for issuing unjustifiable contract variations.



v) Management of procurement records

The overall level of compliance on management of procurement records was fair with a score of **70.2 percent**. Indicators with unsatisfactory performance were: Availability of complete record per tender at 57 percent, Arrangement and location of procurement records per tender at 63.3 percent, and storage facilities for archiving procurement records at 76 percent.

The major weaknesses under this indicator were: Non availability of complete record per tender, Improper arrangement and location of procurement records per tender and inadequate storage facilities for archiving procurement records.

vi) Submission of monitoring reports (CMS) to PPRA for procurements processed outside TANePS

Analysis under this indicator covered 54 entities only in which their performance level was poor at 47.8 percent. Indicators with unsatisfactory scores were: Submission of contract completion reports to PPRA at 27 percent, Submission of monthly procurement implementation reports at 44 percent, Submission of quarterly implementation reports at 46 percent and submission of annual procurement report at 55.7 percent.

The major weaknesses under this indicator were: Entities did not submit to PPRA the followings mandatory information; contract completion reports, monthly procurement implementation, quarterly implementation reports and annual procurement report.

vii) Mishandling of complaints and emergency procurement

Entities were assessed whether they handled tenderers' complaints and emergency procurements in accordance with PPA and PPR. The overall scores for mishandling of tenderers complaints and emergency procurement was -3.1 percent. Depending on the number of mishandled cases, entities were penalized to the maximum of 5 points for mishandling of procurement complaints and 5 points for mishandling of emergency procurements. Analysis of the audit results indicated that 11 entities were penalized due to improper handling of procurement complaints. Penalized entities were; REA, GPSA, TTCL Corporation, RAS Mbeya, NSSF, TMA, MUST, Tanesco HQ, NAOT and TCRA.

The major weaknesses under this indicator were: AOs did not handle properly complaints submitted by tenderers by suspending the procurement proceedings and they did not submit copies of the complaints decision to PPRA.



5.2.6 Compliance for entities with Contract Volumes of TZS 20 Billion and above

One of the criteria for the selection of entities and delegated entities to be audited was entities with volume of procurement of 20 billion and above. Based on this criterion, a total of 16 entities were selected for the audit. The audit sample of these entities and delegated entities had a total number of 1,712 contracts equivalent to 19 percent of all audited contracts with a value of TZS 8,527.35 billion equivalent to 93 percent of the total value of TZS 9,165.33 of all audited contracts. Overall compliance level for all 16 entities was satisfactory at 80.4 percent exceeding the target level of 80 percent set by the Authority for FY2020/21. Compliance levels of the 16 audited entities with procurement volume of TZS 20 billion and above is shown on **Figure 5 – 15**.

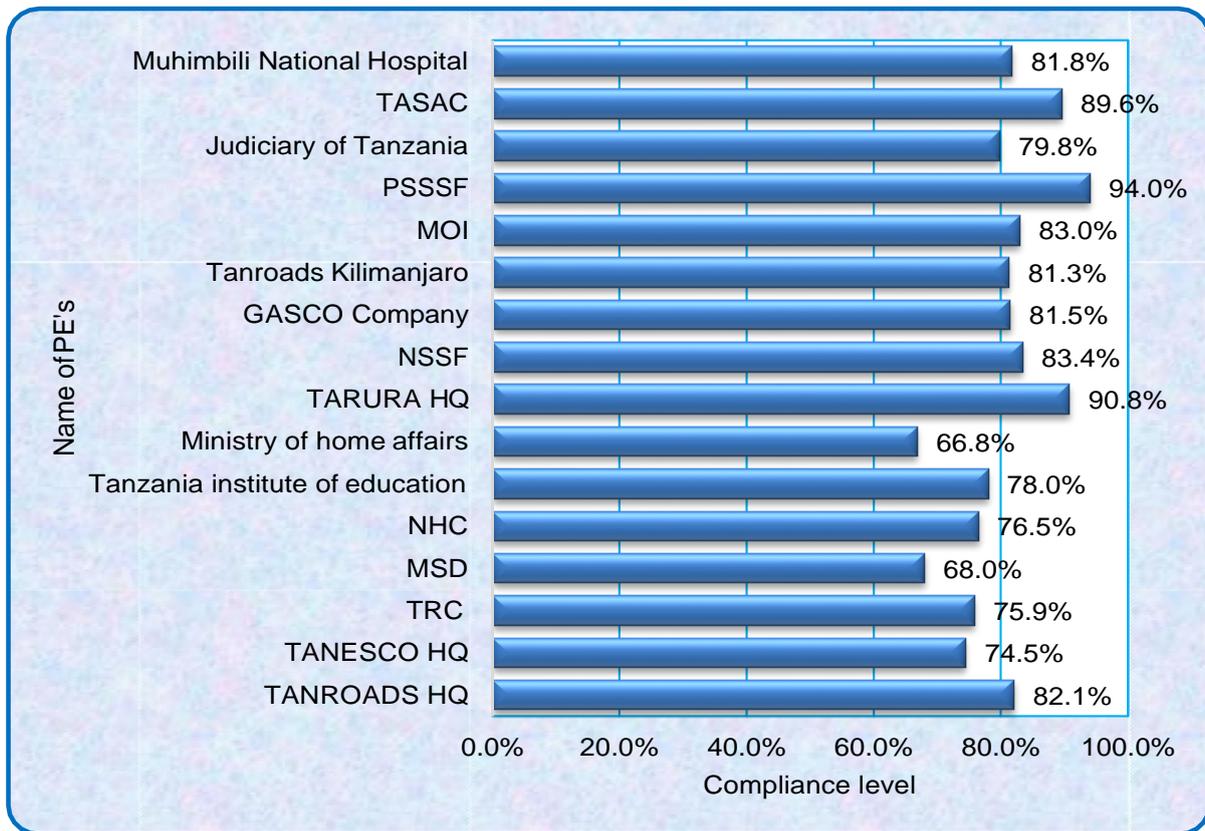


Figure 5 - 15: Compliance levels of entities with procurement expenditure of TZS 20 billion and above

Assessment of seven compliance indicators revealed that compliance level for three indicators, namely institutional setup and performance, appropriateness of the tender process and appropriateness of contract preparation and formation attained satisfactory



compliance level with scores of 84 percent, 85.1 percent and 81.3 percent respectively. Two indicators namely; Appropriate preparation and implementation of annual procurement plan (APP) and Management of procurement records has fair performance with scores of 73.9 percent and 76.7 percent respectively. Indicator for submission of monitoring reports to PPRA (CMS scores 48.8 percent which is poor performance).

On the indicator for mishandling of procurement complaints, the score was -9.2 percent and none of the PE mishandled the emergence procurements. The overall score and compliance level of seven indicators is shown by **Figure 5 - 16**.

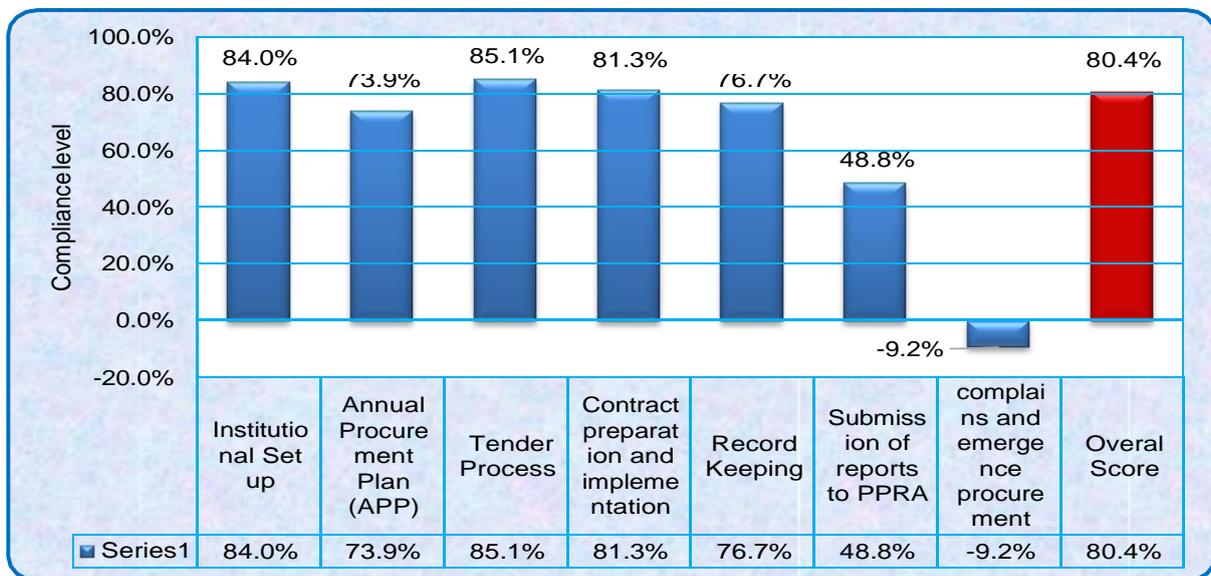


Figure 5 - 16: Distribution of compliance levels for seven indicators for entities with procurement volume of TZS 20 billion and above

5.2.7 Entities with poor performance

Five entities out of 85 audited entities, equivalent to 5.9 percent, were assessed to have poor compliance levels (below 60 percent). The entities were; Kondo TC at 49.2 percent, Mbogwe DC at 50.7 percent, Chato DC 51.1 percent, Biharamulo DC at 58.1 percent and Tanzania Livestock Research Institute at 52.53 percent.

The audit results confirmed that there was weak adherence to PPA and PPR to the extent that immediate intervention and corrective efforts are needed to address the identified capacity gaps through training. The indicator scores for entities with poor performance are as shown in **Figure 5 - 17, 5 - 18, 5 - 19, 5 - 20 and 5 - 21**.

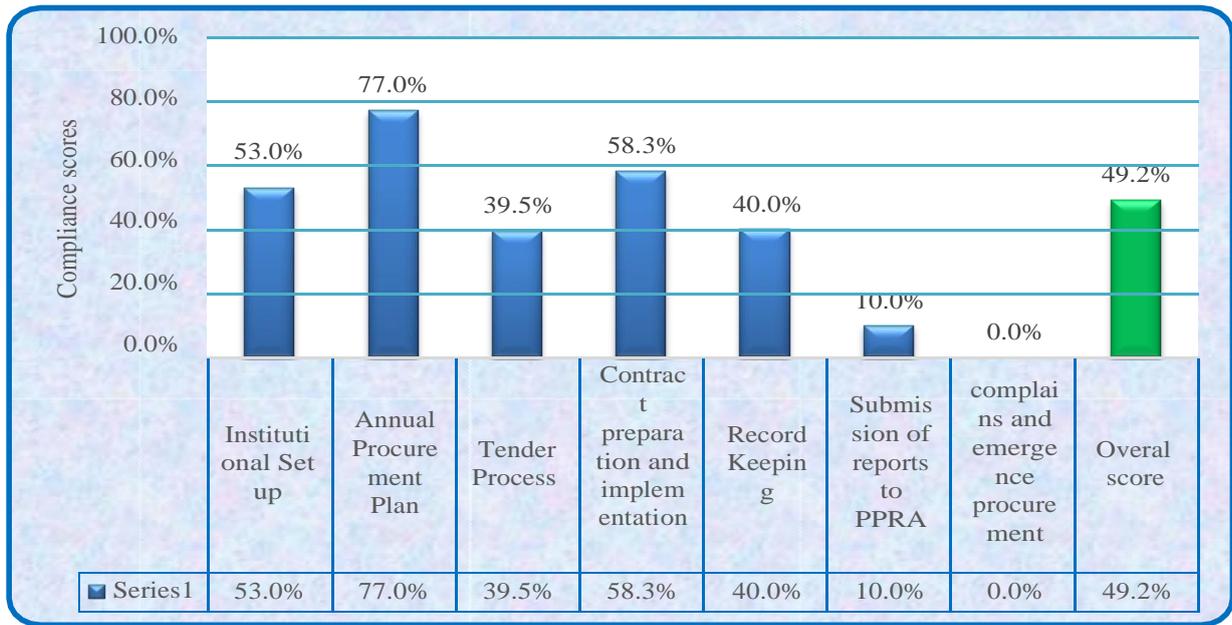


Figure 5 - 17: Distribution of overall compliance level and indicator scores of Kondoa TC

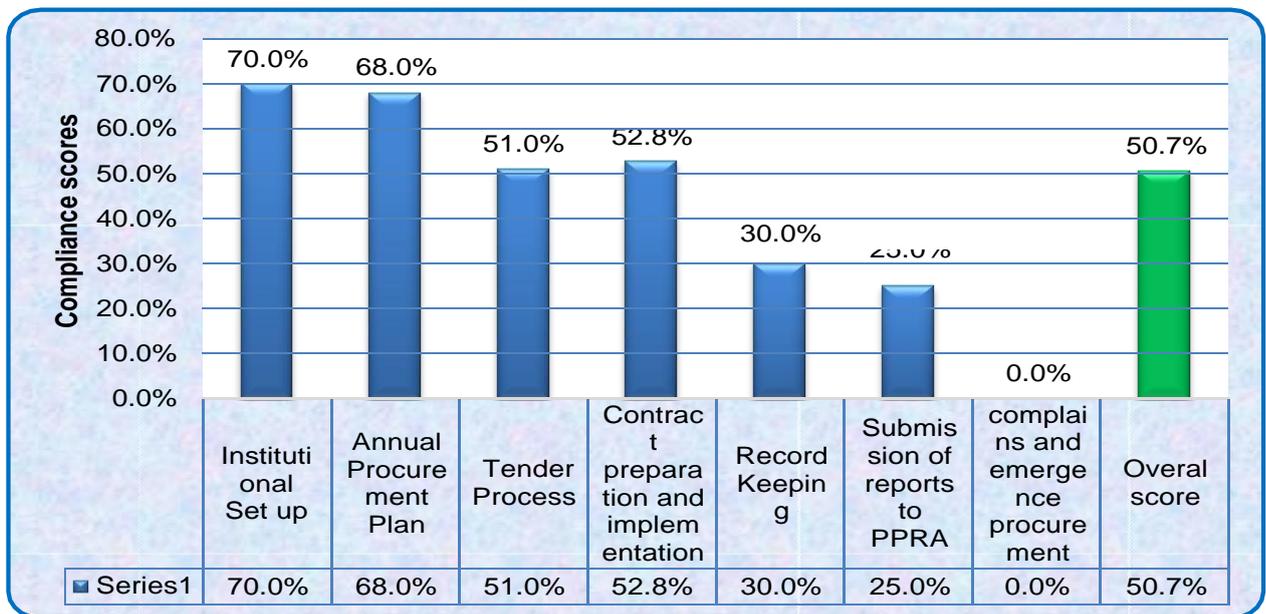


Figure 5 - 18: Distribution of overall compliance level and indicators scores of Mbogwe DC

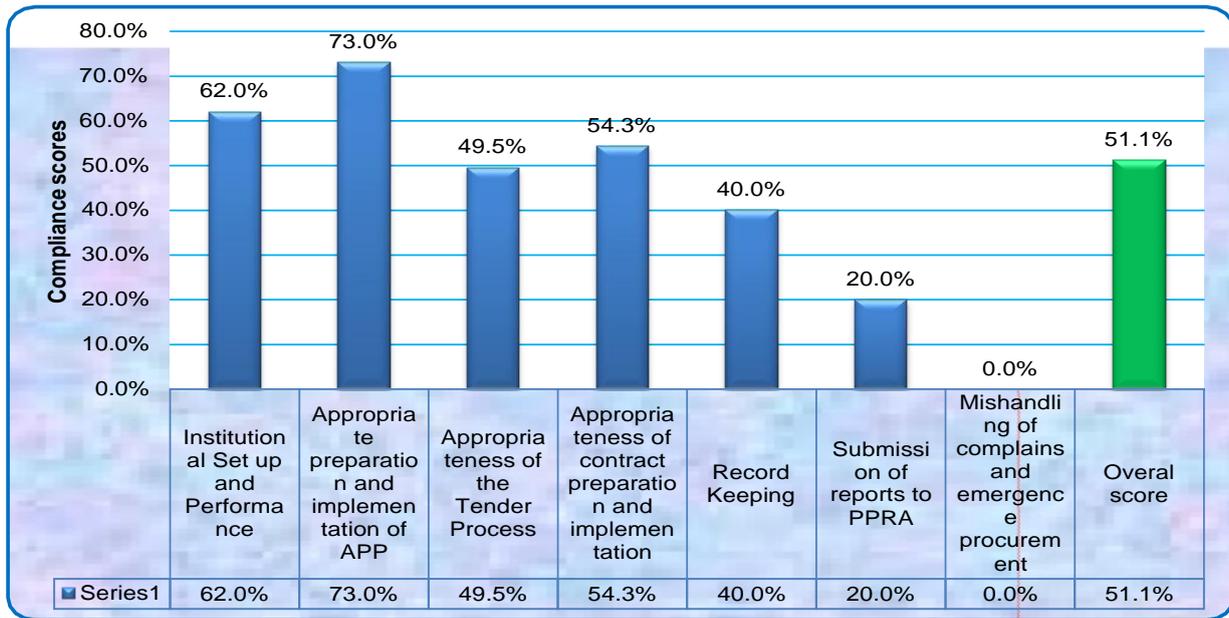


Figure 5 - 19: Distribution of overall compliance level and indicators scores of Chato DC.

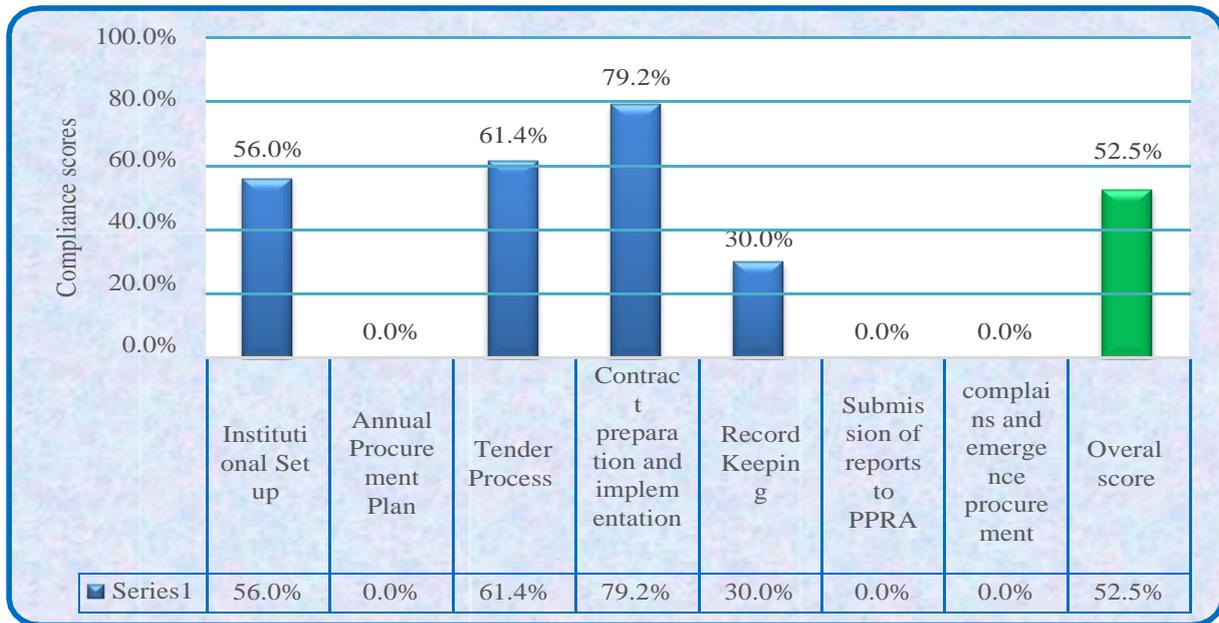


Figure 5 - 20: Distribution of overall compliance level and indicators scores of Tanzania livestock Research Institute

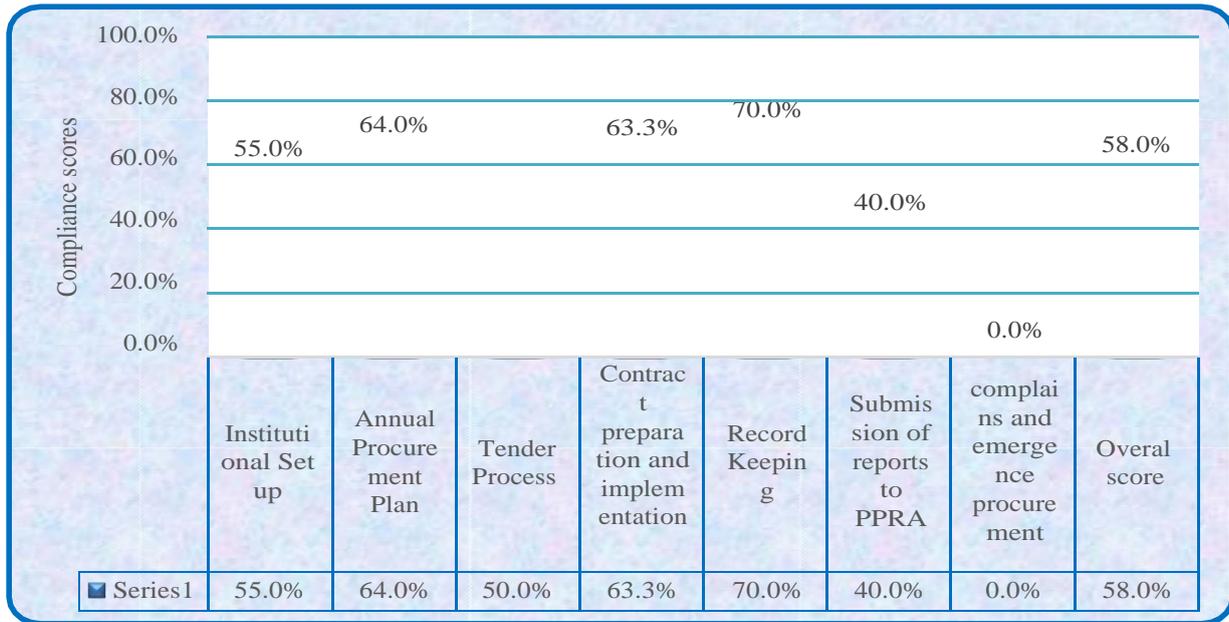


Figure 5 - 21: Distribution of overall compliance level and indicators scores of Biharamulo DC

5.2.8 General recommendations for compliance audit and way forward

On the basis of procurement audit findings and performance of the 85 audited entities, the following were recommended:

- (a) To the 5 entities with poor performance (i.e. below 60 percent) which are; Kondoa TC, Mbogwe DC Chato DC, Tanzania Livestock Research Institute and Biharamulo DC their accounting officers and HPMUs to show cause why disciplinary action should not be recommended to their competent authorities for their failure to ensure adherence of PPA, PPR and issued guidelines; To the 47 audited entities which were assessed to have fair performance with scores between 60 per cent to 79 per cent accounting officers should be required to prepare and submit to the Authority action plans on how the entities are going to address the weaknesses observed for future improvement;
- (b) To all entities identified as having a knowledge gap on PPA, PPR and TANePS to ensure that their AOs, TB members, PMU staff and IAU staff are trained on PPA, PPR (and their respective amendments) and TANePS; and



- (c) All audited entities to implement specific recommendations in the audit reports and to ensure that notable weaknesses are not repeated.

5.2.9 Value for money audit results

Value for Money audits were carried out on 54 entities (50 PEs and 4 delegated entities) which were audited during FY2020/21 consisting of 27 MDAs, 12 LGAs and 15 PAs. The 27 MDAs included four delegated entities namely; Tanroads Kagera, Tanroads Kilimanjaro, Tanroads Arusha and Tanroads Mtwara.

5.2.10 Value for Money Audit Scope

Performance (VfM) audits were conducted on 282 contracts worth TZS 5,750.43 billion and their categories including; 38 building works, 28 roads and bridges construction works, 1 Railway construction work, 4 electrical works, 5 water supply and irrigation schemes, 133 goods, 29 consultancy services and 44 non-consultancy services. Distribution in terms of categories of audited contracts with their total contract values is shown in **Figure 5 - 22** and summarized in **Table 5 - 5**

Table 5 - 5: Categories of Audited Contracts

Contracts category	Number of Contracts	Value (TZS in million)	Percentage	
			Number	Value
Building works	38	215,233.11	11.6	3.7
Bridge & Road works	28	102,550.09	9.1	1.8
Electrical works	4	162,031.36	0.9	2.8
Railway Construction	1	4,443,639.27	3.0	77.3
Water Supply & Irrigation	5	8,581.15	1.3	0.1
Goods	133	788,892.66	46.1	13.7
Consultancy Services	29	14,560.53	10.8	0.3
NCS	44	14,944.32	17.2	0.3
Total	282	5,750,432.49	100	100

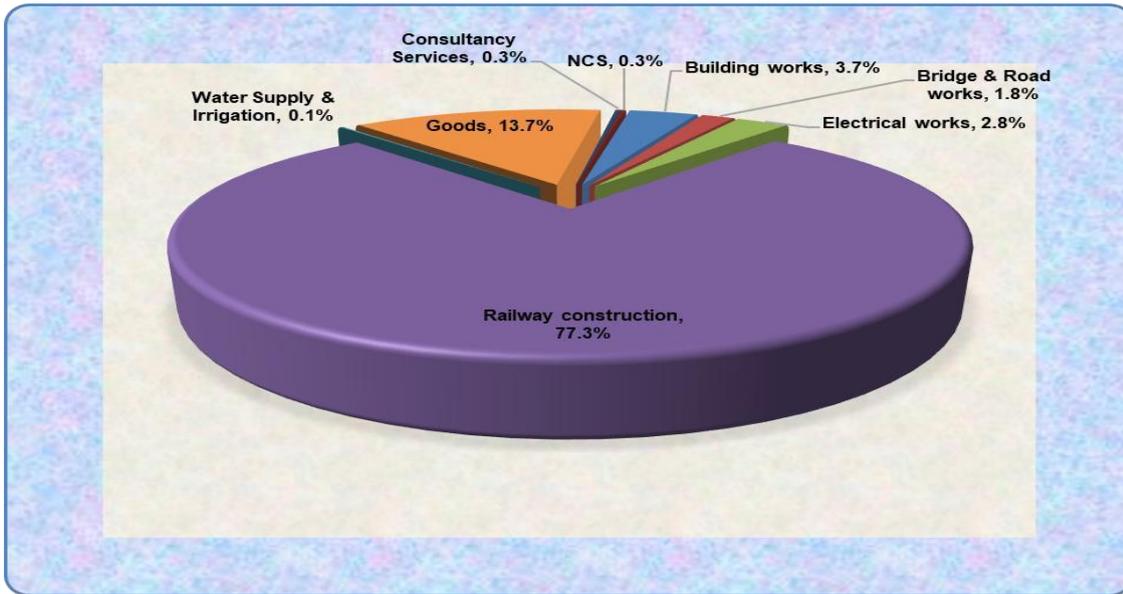


Figure 5 - 22: Distribution of audited contracts categories

Out of 282 audited contracts, 73 contracts or 25.9 percent by number of all audited contracts with a total value of TZS 193.24 billion were implemented under LGAs, 136 contracts or 48.2 percent by number of all audited contracts with a total value of TZS 277.32 billion were implemented under MDAs and 73 contracts or 25.9 percent by number of all audited contracts, with a total value of TZS 5,279.87 billion, were implemented in PAs. Nineteen contracts out of all audited contracts had contract values of TZS 10.0 billion and above with a total value of TZS 5,544.57 billion or 96.4 percent of total value of audited contracts.

5.2.11 Results of audited contracts

A total of 282 contracts worth TZS 5,750.43 billion implemented by MDAs (27), PAs (15) and LGAs (12) were audited for Value for Money. Out of all audited contracts, 242 contracts or 85.5 percent had satisfactory performance, 39 contracts or 13.8 percent attained fair performance and one (1) contract or 0.4 percent had overall poor performance. The analysis indicates also that 88 out of 282 contracts equivalent to 31.2 percent by number with a total value of TZS 5,577.97 billion were on progress while 194 contracts or 68.8 percent by number with total value of TZS 172.46 billion were completed. The audit results further indicated that 17 contracts worth TZS 188.30 billion out of 39 contracts with fair performance were still on implementation stage while 22 contracts worth TZS 13.14 billion were completed. One (1) contract assessed to have poor performance, was implemented by



LGA. The distribution of audited contracts performance in LGAs, PAs and MDAs are as shown in **Table 5 -6**.

Table 5 - 6: Distribution of audited contracts performance in PE categories

PE Category	Performance Level	No. of Contracts	Amount (TZS million)	Percentage No.	Percentage Value
MDAs	Poor	0	-	0.0	0.0
	Fair	13	11,872.87	9.6	4.3
	Satisfactory	123	265,446.23	90.4	95.7
	Sub-Total 1	136	277,319.10	100.0	100.0
PAs	Poor	0	-	0.0	0.0 per cent
	Fair	8	129,993.79	11.0	2.5
	Satisfactory	65	5,149,879.07	89.0	97.5
	Sub-Total 2	73	5,279,872.86	100.0	100.0
LGAs	Poor	1	267,300.17	1.4	0.1
	Fair	18	59,568.41	24.7	30.8
	Satisfactory	54	133,404.82	74.0	69.0
	Sub-Total 3	73	193,240.53	100.0	100.0
Total (1+2+3)		282	5,750,432.49	100.0 per cent	100.0 per cent

The Value for Money audit results of audited 282 contracts were compared with the results of 367 audited contracts during FY2019/20. The analysis indicated that 0.4 percent of audited contracts had poor performance compared to 2.2 percent in the last year, 13.8 percent had fair performance compared to 18.3 percent in the last year and 85.8 percent had satisfactory performance compared to 79.6 percent in the last year audit results. The distribution of performance of all audited contracts during the two consecutive financial years is as shown by **Figure 5 - 23**.

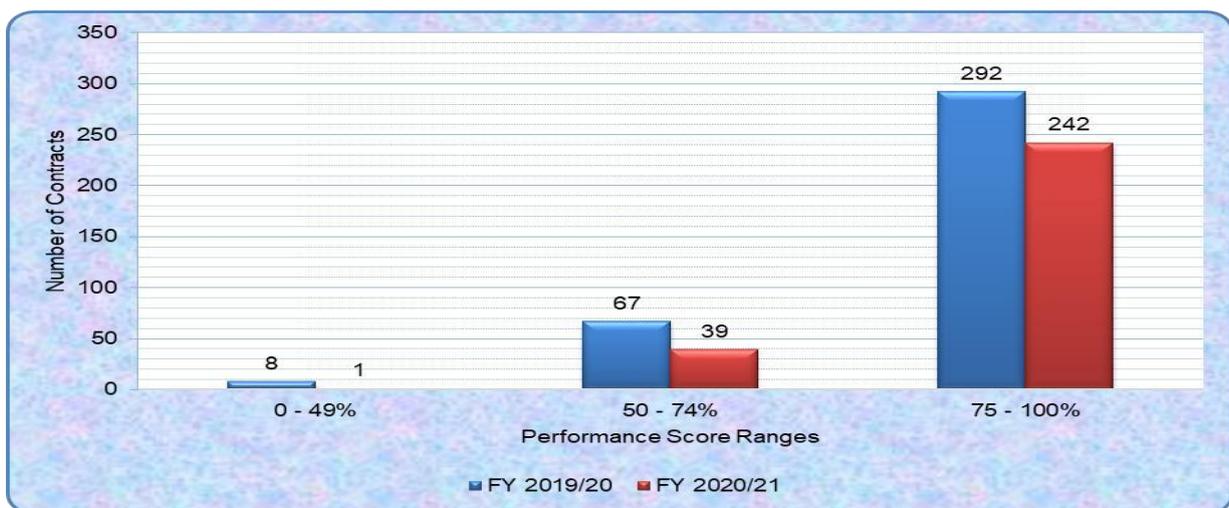


Figure 5 - 23: Distribution of performance of all audited contracts during the two financial years



5.2.12 Audit results in terms of procurement categories and contracts status

The audit results was assessed in terms of procurement categories which include building construction works, electrical works, civil works, road and bridge construction works, water supply and irrigation schemes, goods, consultancy services and non-consultancy services. The assessment results indicated that the performance for all audited procurement categories was satisfactory with scores of 75 percent and above. The overall performance result for each procurement category is as shown in **Figure 5 – 24**.

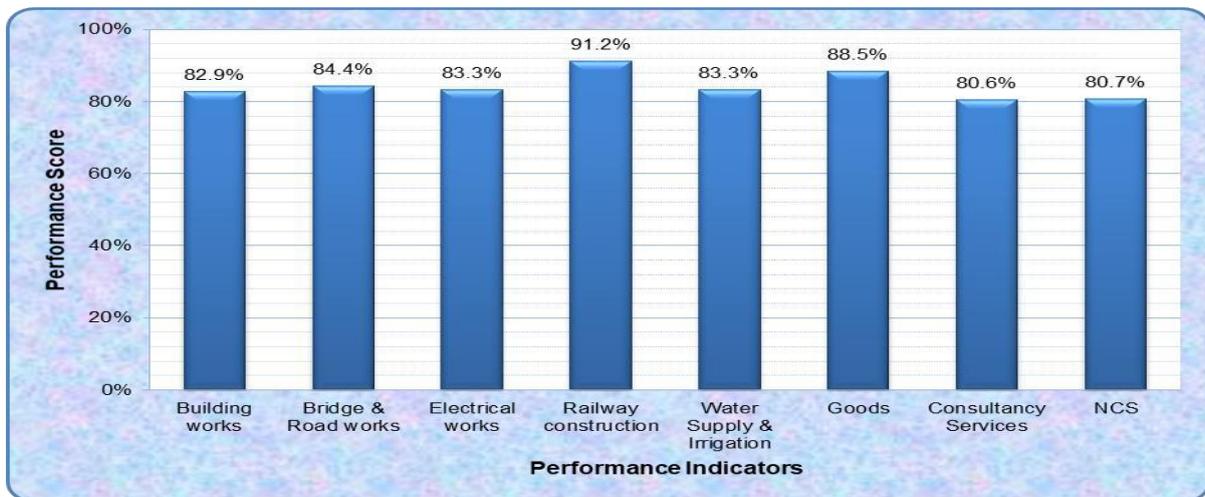


Figure 5 - 24: VFM overall results for procurement categories

Further analysis of audit results indicated that the overall performance level for building construction works, goods and no-consultancy services had increased by 6.1 percent, 5.4 percent and 1.4 percent respectively compared to the scores achieved in the last financial year. Further analysis indicates that the overall performance level of roads & bridge construction works, electrical works and water supply and irrigation schemes contracts categories had decreased compared to the scores achieved in the last financial year. The comparison of overall performance result for each procurement category for two consecutive financial years is as shown in **Figure 5 - 25**.

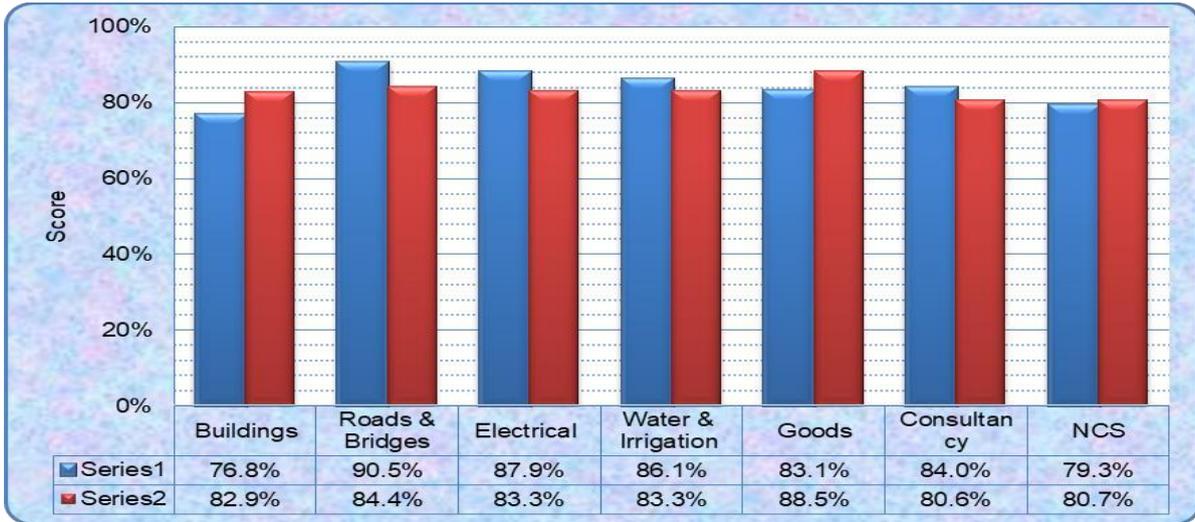


Figure 5 - 25: Vfm overall results for procurement categories for two consecutive financial years

Further analysis of audit results in terms of contract status indicated that 88 contracts out of 282 audited contracts were still on progress while 194 were completed. The overall performance of 88 audited contracts which are still on implementation stage was assessed to be 82.5 percent which is satisfactory performance while that of 194 completed contracts was 86.3 percent which is also satisfactory performance. The performance of completed and ongoing contracts on four Value for Money indicators namely; planning, design and tender documentation; procurement process; works supervision and contract administration and quality & quantity of works, goods & services. The comparison of performance results for each indicator on progress and completed contracts is as shown in **Figure 5 - 26**.

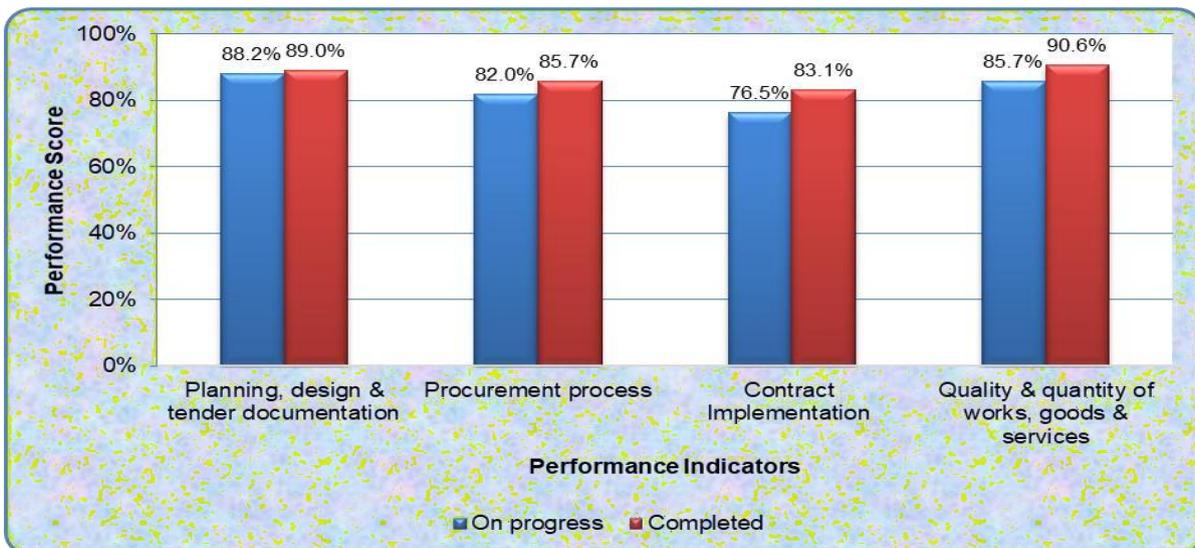


Figure 5 - 26: Comparison of value for money results for on progress and completed contracts



5.2.13 Analysis of contracts with poor performance

The analysis of audited contracts indicated that a total of 25 contracts implemented by 15 entities had poor performance with score of below 49 percent in either of performance indicators. The value of contracts with poor performance is TZS 9.23 billion or 0.2 percent of total value of all audited contracts. Five contracts had poor performance in two performance indicators while 20 contracts had poor performance in one of the performance indicators. The entities with number of contracts with poor performance in brackets are namely; Dar es Salaam City Council (3), RAS Mbeya (3), TANROADS Kilimanjaro (1), Chato DC (1), Dodoma City Council (3), UWASA Njombe (1), UWASA Mbeya (2), TPC (3), TRA (3), Ngara DC (4), Tandahimba DC (1), GASCO (1), MSD (1), TANESCO (1) and MUST (1). The list and number of contracts with poor performance in either of the performance indicators is as shown in **Table 5 - 7** and **Figure 5 – 27** below.



Table 5 - 7: List of contracts with poor performance in either of the performance indicators

S/n	Contract Description	Planning, design & tender documentation	Procurement process	Contract Implementation	Project completion & closure	Quality & quantity of works, goods & services
1	Contract No. LGA/018/2019/2020/G/22 for Supply of Hydraulic Excavator	33.3 per cent	81.6 per cent	65.0 per cent	71.4 per cent	77.3 per cent
2	Contract No. RAS.007/2020/2021/W/002 for Proposed Construction of Mbeya Regional Commissioner's Office Electrical Installation, Fire Alarm Detection System and ICT works	45.8 per cent	35.7 per cent	68.2 per cent	on going	70.0 per cent
3	Tender No. AE/001/2020-21/KIL/W/08 for Bridge Major Repair along Kikafu-Handeni-Langata, Trunk Roads and Bridge Preventives on Regional and Trunk Roads	73.0 per cent	7.0 per cent	84.0 per cent	on going	90.0 per cent
4	Consultancy services for Design review; material preparation; Supervision and Management of Construction of Kahumo Bus Terminal at Chato	63.0 per cent	40.0 per cent	50.0 per cent	on going	on going
5	Contract No. RAS/007/2019/2020/C/01 for Consultancy Services for Mbeya Regional Commissioner's Office Block	60.7 per cent	26.9 per cent	72.5 per cent	on going	58.3 per cent
6	Contract No. LGA/018/2019/2020/W/11 for Construction of Infrastructure at DRIMP Plots – Phase II	70.8 per cent	73.3 per cent	38.1 per cent	27.8 per cent	62.5 per cent
7	Provision of Town Planning and Cadastral Survey Services of various plots at Nyerere Streets (Ntyuka ward) in the City Council of Dodoma; Contract No. LGA/020/2018-2019/ NC/10 Lot 5	85.7 per cent	90.0 per cent	42.9 per cent	75.0 per cent	66.7 per cent
8	Provision of Town planning and Cadastral Survey Services of various Plots at Chinyika Streets (Mkonze Ward) in the City Council of Dodoma; Contract No. LGA/020/2018-2019/ NC/10 Lot 7	85.7 per cent	90.0 per cent	33.3 per cent	75.0 per cent	66.7 per cent
9	Provision of Town planning and Cadastral Survey services of various Plots at Kibaoni streets (Nala Ward) in the City Council of Dodoma; Contract No. LGA/020/2018-2019/ NC/12 Lot 1	85.7 per cent	90.0 per cent	33.3 per cent	On going	66.7 per cent
10	Provision of Town Planning and Cadastral Survey Services of various Plots at Segu Chini Streets (Nala Ward) in the City Council of Dodoma; Contract No. LGA/020/2018-2019/ NC/12 Lot 4	85.7 per cent	90.0 per cent	33.3 per cent	On going	66.7 per cent
11	Supply of HDPE pipes of 10,074 meters	100.0 per cent	82.0 per cent	48.0 per cent	On	on going



					going	
12	Supply of HDPE pipes	67.0 per cent	79.0 per cent	48.0 per cent	71.0 per cent	91.0 per cent



S/n	Contract Description	Planning, design & tender documentation	Procurement process	Contract Implementation	Project completion & closure	Quality & quantity of works, goods & services
13	Provision of cleaning and gardening services at post offices in Tanzania. PA/091/2020-2021/HQ/NC/04	100.0 per cent	81.0 per cent	40.0 per cent	50.0 per cent	50.0 per cent
14	Provision of security services at Tanga post offices. PA/091/2020-2021/HQ/NC/03	100.0 per cent	81.0 per cent	40.0 per cent	50.0 per cent	50.0 per cent
15	Provision of cleaning and gardening services at post offices in Tanzania (Zanzibar). PA/091/2020-2021/HQ/NC/04	100.0 per cent	81.0 per cent	40.0 per cent	50.0 per cent	50.0 per cent
16	Contract No. AE/023/2017-18/HQ/C/012 for Provision of Consultancy Services for Physical Verification, Re-evaluation, Codification and Upgrading of TRA Non-current Assets Register in Tanzania Mainland and Zanzibar	69.0 per cent	89.0 per cent	38.0 per cent	33.0 per cent	50.0 per cent
17	Contract No. AE/023/2019-20/HQ/G/023 for Procurement of Various ICT Equipment USD 1,173,927.88	83.0 per cent	100.0 per cent	48.0 per cent	70.0 per cent	70.0 per cent
18	PROVISION OF CLEANING SERVICES. Contract Number: LGA/036/2019/2020/NC/02	100.0 per cent	85.0 per cent	90.0 per cent	0.0 per cent	33.0 per cent
19	PROVISION OF SECURITY SERVICES. Contract Number: LGA/036/2019/2020/NC/01	100.0 per cent	85.0 per cent	90.0 per cent	0.0 per cent	33.0 per cent
20	Maintenance. of OPD at Tandahimba Hospital LGA/086/2018/2019/W/04	63.0 per cent	53.0 per cent	73.0 per cent	44.0 per cent	95.0 per cent
21	Supply of water treatment chemicals-Calcium Hypochlorite	75.0 per cent	85.0 per cent	78.0 per cent	43.0 per cent	91.0 per cent
22	Contract No. PA/157/2019-20/W/11 for Construction of access road to BVS and stations- gas pipeline - Lot A,B and C	83.0 per cent	85.0 per cent	77.0 per cent	31.0 per cent	75.0 per cent
23	Supply of Covid 19 Antigen Rapid Test; Contract Number:IE-009/2020-2021/HQ/G/131	100.0 per cent	85.0 per cent	67.0 per cent	43.0 per cent	100.0 per cent
24	Contract No. PA/001/2020-21/HQ/G/110 for Supply, Installation and commissioning of Instrument Air Compressor with Drier at Tegeta	92.0 per cent	83.0 per cent	81.0 per cent	36.0 per cent	100.0 per cent

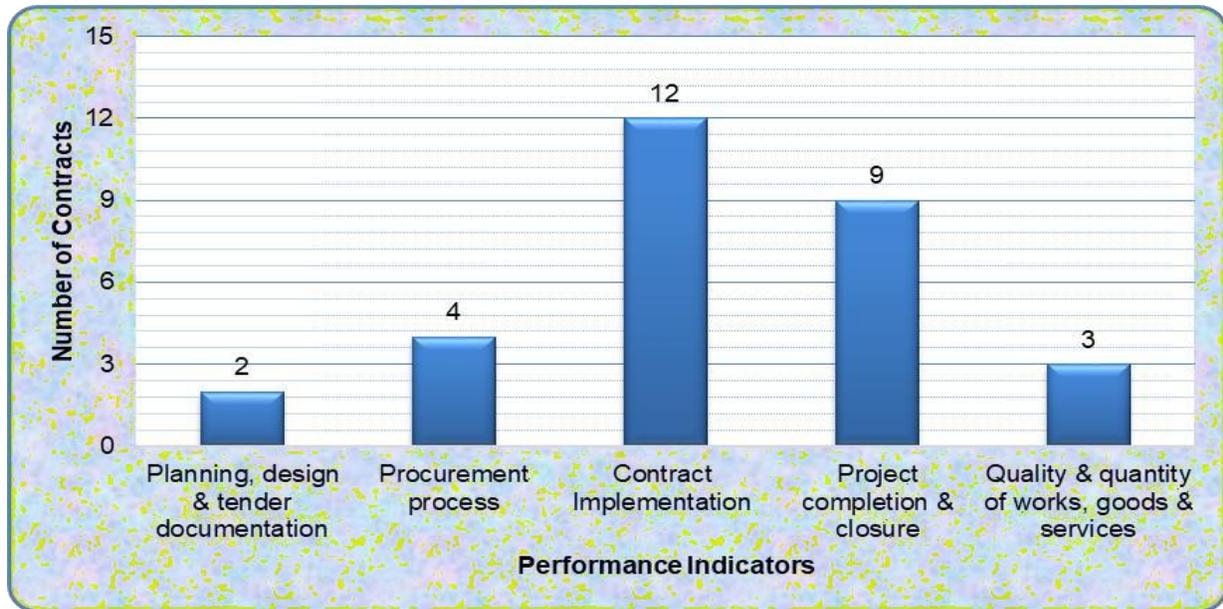


Figure 5 - 27: Number of contracts with poor performance in either of the performance indicators.

Further analysis revealed that only one contract had an overall poor performance. The contract, with poor performance, was completed with total value of TZS 267.30 million in the category of building works. The details of audited contract with poor performance are indicated in **Table 5 - 8** below.

Table 5 - 8: Contract with overall poor performance

S/N	Name of PE	Contract Description	Contract Value (TZS millions)	Overall Score (per cent)
1	Dar es Salaam City Council	Contract No. LGA/018/2019/2020/W/11 for Construction of Infrastructure at DRIMP Plots – Phase II	267.30	37.6 per cent

5.2.14 Analysis of audit results for audited PEs

The performance level of 54 entities (50 PEs and 4 delegated entities) on five performance indicators was ranked into three performance level namely; satisfactory, fair and poor performance. The overall VfM performance of all 54 entities for all audited contracts was assessed to be **84.6 percent** which is satisfactory performance. The score had increased by 2.4



percent compared to the last year's performance which was 82.2 percent for 62 audited entities. Details of VfM scores for all audited entities are shown in **Annex 5 – 8**.

The VfM audit results indicated that 49 entities equivalent to 90.7 percent had satisfactory performance, 5 entities equivalent to 9.3 percent had fair performance and no any entity had poor performance. The assessment results in terms of entities categories are shown by **Figure 5 -28**.

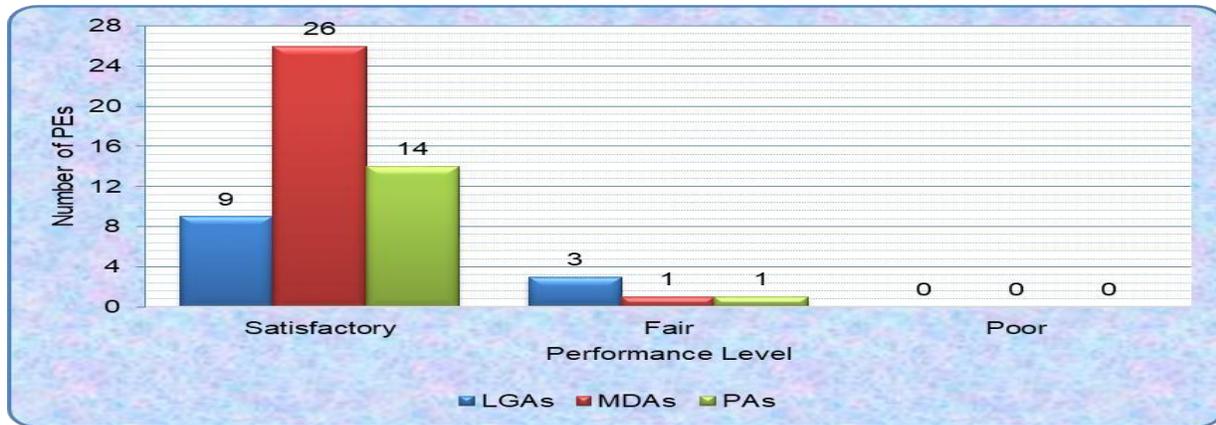


Figure 5 - 28: VfM performance of all audited MDAs, LGAs and PAs

5.2.15 Comparison of audit results in terms of entities categories

Comparison of performance level for MDAs, PAs and LGAs with the preceding year's audit results is shown in **Figure 5 – 29**.

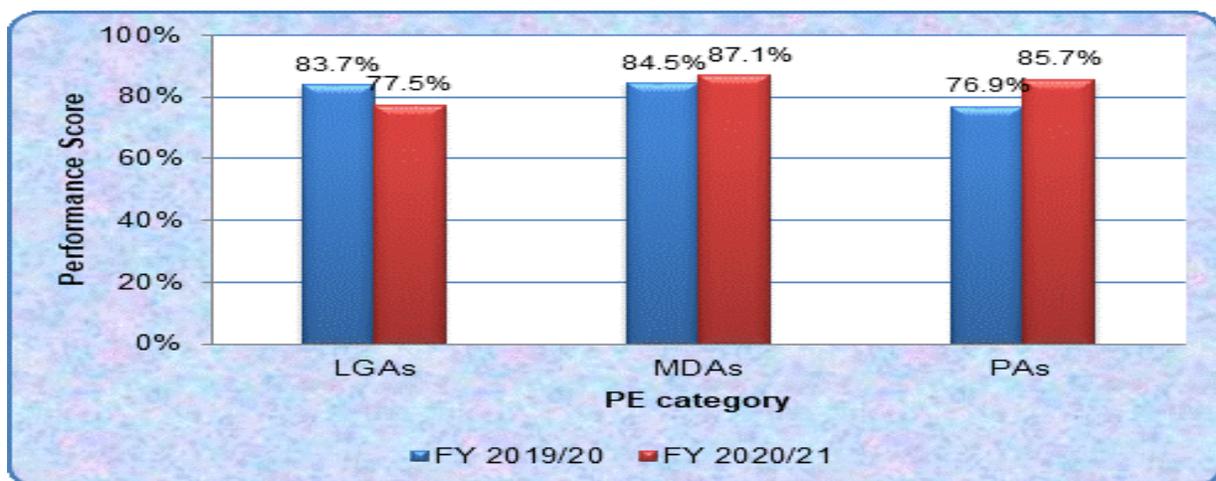


Figure 5 - 29: Comparison of performance level in terms of category of entities for two consecutive financial years.



5.2.16 Overall performance for value for money score on individual performance Indicators

The outcome of the value for money audit indicated the average performance levels to the five individual performance (VfM) indicators to be satisfactory with score of 75 percent and above. The average performance of all audited 54 entities to the individual VfM indicators is shown by **Figure 5 – 30**.

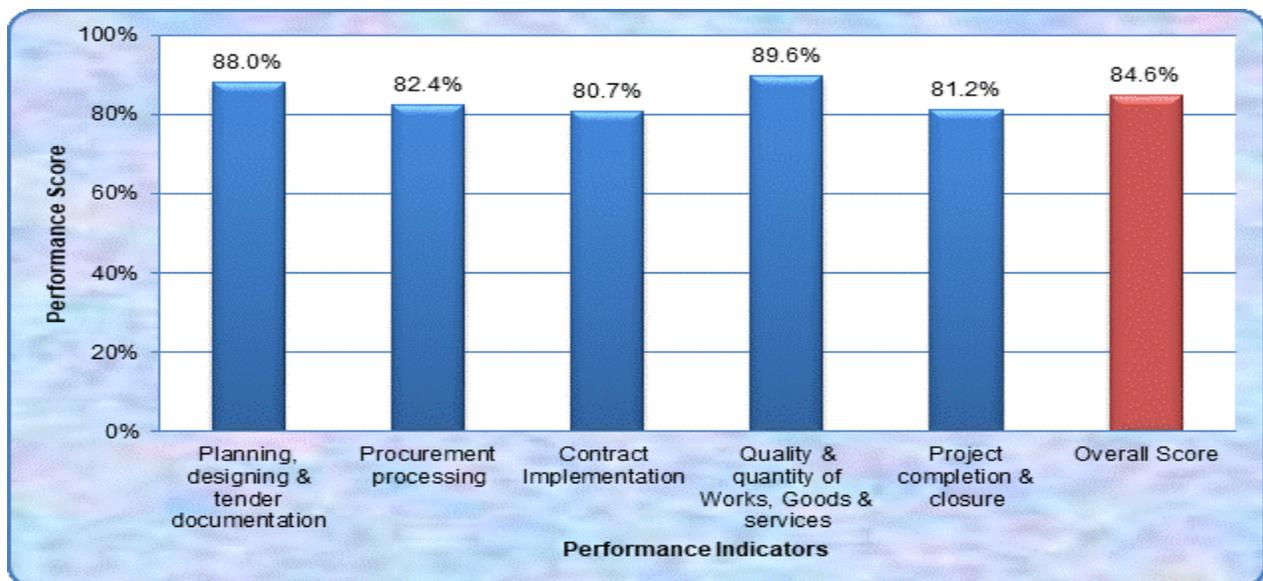


Figure 5 - 30: Overall VfM Results for Individual Performance Indicators

The audit results for the financial year under review indicate improvement in performance in all indicators compared to last financial year 2019/20 with an increase of 3.0 percent on planning, design and tender documentation, 2.7 on procurement process, 5.4 percent on quality and quantity of works, goods and services, 4.9 percent on completion and closure. The analysis also indicates slight improvement in performance on indicators for contract implementation and administration with an increase of 1.5 percent compared to the results in the preceding financial year. The VfM results for the five performance indicators as compared to the last financial year results are as shown in **Figure 5 – 31**.



Figure 5 - 31: VfM results for the Five Performance Indicators Compared to Last Financial Year

The overall performance (VfM) results of audited entities for the past seven consecutive financial years were compared and the result indicates significant improvement. The overall performance has been increasing from year 2014/15 with overall performance score of 64.5 percent to 84.4 percent during the year 2018/19 but performance dropped by 2.2 percent from year 2018/19 to year 2019/20 and has increased by 2.4 percent during the year under review. The observed improvement has been increasing due to continuous monitoring of entities, conducting procurement compliance and performance audits, capacity building initiatives and follow up of implementation of previous audit recommendations. The comparison of overall performance score of audited entities over the past seven consecutive financial years is as shown in **Figure 5 – 32**.

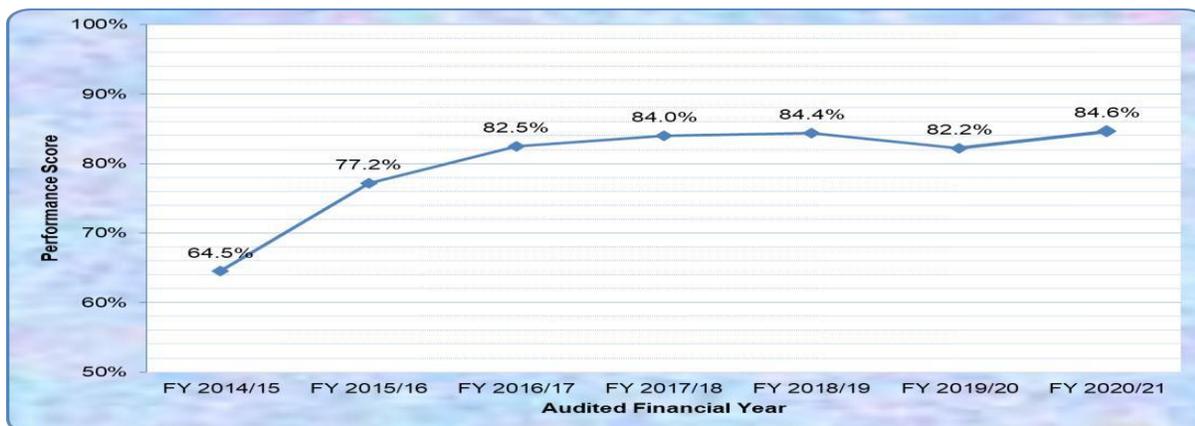


Figure 5 - 32: Comparison of overall VfM score of audited entities for the past seven consecutive years



a) Average compliance level on planning, designing and tender documentation

The analysis of audit results on planning, designing and tender documentation indicated an average score of **88.0 percent** signifying satisfactory performance. The performance has slightly increased by 3.0 percent compared to last financial year's score of 85.0 percent. The result shows that all LGAs, MDAs and PAs performance was satisfactory at 78.3 percent, 90.0 percent and 92.1 percent respectively. 7 LGAs; 15 PAs and 25 MDAs had satisfactory performances while 2 MDA and 5 LGA had fair performance on this indicator. Analysis of audited contracts results on this indicator revealed that 244 contracts or 86.2 percent of all audited contracts had satisfactory performance, 36 contracts or 12.7 percent had fair performance and 2 contracts had poor performance on this performance indicator. The major observed weaknesses under this indicator include:

Procurement not included in the approved budget and APP; prepared design were incorrect and incomplete as they lack details and did not comply with relevant standards; used tender documents, quotation documents and request for proposals documents were inappropriate and incomplete; inaccuracy of prepared cost estimates and schedule of requirements with respect to provided specifications.

b) Average compliance level on procurement processing

On the procurement process, there was an overall score of **82.4 percent**, which is satisfactory performance. The score has slightly increased compared to 79.7 percent scored in the last financial year. The recorded overall performances of PAs and MDAs on this indicator were satisfactory at score of 87.3 percent and 83.9 percent respectively while performance of LGAs was fair at score of 72.9 percent. 23 MDAs, 15 PAs and 6 LGAs were assessed to have satisfactory performance while 5 LGAs and 3 MDAs were assessed to have fair performance and 1 MDA and 1 LGA had poor performance. The analysis also indicated that 4 contracts had poor performance, 42 contracts or 14.9 percent of all audited contracts had fair performance while 236 contracts or 83.7 percent of all audited contracts had satisfactory performance.

The major weaknesses for some contracts on this performance area were as follows: Use of inappropriate methods of procurement without justification; unsuccessful tenderers were not notified; Lack of evidence on response to request for clarification raised by tenderers; evaluation of tenders were not done properly whereby, technical capability of tenderers for works tenders



were not assessed; tenderers were eliminated during preliminary evaluation basing on minor technicalities; evaluation report were not detailed and lacked necessary relevant attachments; negotiation plans were not approved by the tender board; contract documents not properly prepared; lack of evidences of draft contract ratification by the PE's Legal Officers; notices of intention to award of contracts not issued and lack of evidence whether detailed report on procurement through single source was submitted to PPRA.

c) Average compliance level on contract implementation and administration

The overall results on performance of audited PEs on the contract implementation and administration was assessed to be **80.7 percent** which is considered as satisfactory performance. The recorded performance score in the year under review has slightly increased compared to 79.2 percent attained in the last financial year. The performance of LGAs, MDAs and PAs under this indicator was satisfactory at scores of 76.3 percent, 82.1 percent and 81.3 percent respectively. The results also indicated that 11 Pas, 19 MDAs and 7 LGAs were assessed to have satisfactory performance while 5 LGAs, 4 PAs and 8 MDAs were assessed to have fair performance. Further analysis of audited contracts revealed that 200 contracts or 70.9 percent of all audited contracts had satisfactory performance, 67 contracts or 23.8 percent of all audited contract had fair performance while 12 contracts or 4.3 percent of all audited contracts had poor performance on this indicator. Three contracts out of all audited contracts were on early implementation stage hence were not subjected to this assessment. The PEs management were directed to undertake all necessary measures to rectify the noted significant weaknesses and to address them in order to achieve intended objectives and value for money to be realized for all ongoing contracts.

The following weaknesses were observed for some contracts under contract implementation and administration performance: Delays in signing of contracts after notification of award; delays in site handing over/possession; Insurances, advance payment guarantees and performance securities were not properly managed; Health and safety plans were not prepared, Environmental Management Plans not prepared; Project programmes (schedule of work) not updated; progress reports were not prepared; quality assurance plans were not prepared or adhered; project programmes were not adhered to; extension of time issued without justifications; liquidated damages not imposed for delayed works, goods and services; delayed payments to thecontractors, suppliers and service providers; and regular site meetings were not held.



d) Average compliance level on quality and quantity of executed works and delivered goods or services

The audit results of PEs performance on the quality and quantity of executed works and delivered goods or services was observed to be satisfactory at **89.6 percent**. The performance score has increased by 5.4 percent compared to the score achieved in the last financial year score of 84.2 percent. All LGAs, MDAs and PAs attained satisfactory performance at scores of 86.2 percent, 92.3 percent and 87.1 percent respectively. 26 MDAs, 13 PAs and 9 LGAs were assessed to have satisfactory performance while 2 LGAs, 2 PAs and 1 MDA were assessed to have fair performance. The analysis result on audited contract under this indicator revealed that 3 contracts or 1.1 percent of all audited contracts had poor performance, 35 contracts or 12.4 percent of all audited contracts had fair performance and 213 contracts or 75.5 percent of all audited contracts had satisfactory performance. A total of 31 contracts were still on early contract implementation stage hence were not subjected for assessment on this indicator. The PEs management were directed to address the observed significant weaknesses and key risks effectively in order to ensure value for money is realized.

The major weaknesses for contracts in this indicator were: workmanship of the completed construction works were not satisfactory; finishing works not properly done; cracks and honey combs were noticed in some of constructed structures; poor supervision by consultants to construction projects; lack of evidences of quality control measures and through visual inspection.

e) Average compliance level on contract completion and closure

The performance of audited 60 entities on contract completion and closure indicator was satisfactory with a score of **81.2 percent** which is satisfactory performance. The recorded score has increased compared to that of last year's score of 76.3 percent. The performance of MDAs and PAs was satisfactory at scores of 83.7 percent and 81.1 percent respectively while performance of LGA was fair at score of 74.3 percent. It was further noted that 16 MDAs, 9 PAs and 5 LGAs were assessed to have satisfactory performance while 3 LGAs, 2 PAs and 7 MDA were assessed to have fair performance. The results of analysis on audited contracts indicated that 9 contracts or 3.2 percent of all audited contracts had poor performance while 48 contracts or 17.0 percent had fair performance and 137 contracts or 48.6 percent of all audited contracts had satisfactory performance. Further results of audited contracts on this indicator revealed that



88 contracts or 31.2 percent of all audited contracts are still on progress hence were not subjected for assessment on this indicator. The performance signifies that there are significant weaknesses that need to be addressed for the ongoing contracts to realize VfM and intended objectives to be achieved. The PEs Managements were directed to undertake more initiative on the observed weaknesses in order to enhance intended objective to be achieved and value for money to be realized.

The major weaknesses in this indicator were as follows: lack of records for final inspection, list of noted snags for rectification, site handing over minutes and final account of the projects; contracts completion reports (services delivery reports) were not prepared; defects liability periods were not well managed; lack of established system to evaluate and record performance of consultants; “as-built” drawings, operation and maintenance manual after completion of the projects were not submitted and specified amount not withheld; prepared inspection and acceptance reports were inadequate and not signed by all members.

5.2.17 Value for Money assessment for implemented contracts with contract value between 5 and 10 billion

Out of 282 audited contracts, 13 contracts equivalent to 4.6 percent by number of all audited contract had contract values ranging between 5.0 billion and 10.0 billion implemented by 7 entities. The audited 13 contracts had a total value of TZS 97.32 billion equivalent to 1.7 percent by value of all audited contracts. Out of 13 contracts, 12 of them with total value of TZS 89.79 billion were still on progress and one contract with total value of 7.53 billion was completed. All 13 contracts had overall satisfactory performance score of 75 percent and above. The overall performance of all 13 contracts was assessed to be satisfactory at score of 91.1 percent. The performance signifies that although the projects/contracts are exposed to some risks but they are considered to be manageable and there is sufficient assurance that project objectives are likely to be achieved and VfM to be realized. The overall performance of all audited contracts with value between 5 and 10 billion to the individual VfM indicators is shown by **Figure 5 – 33**.

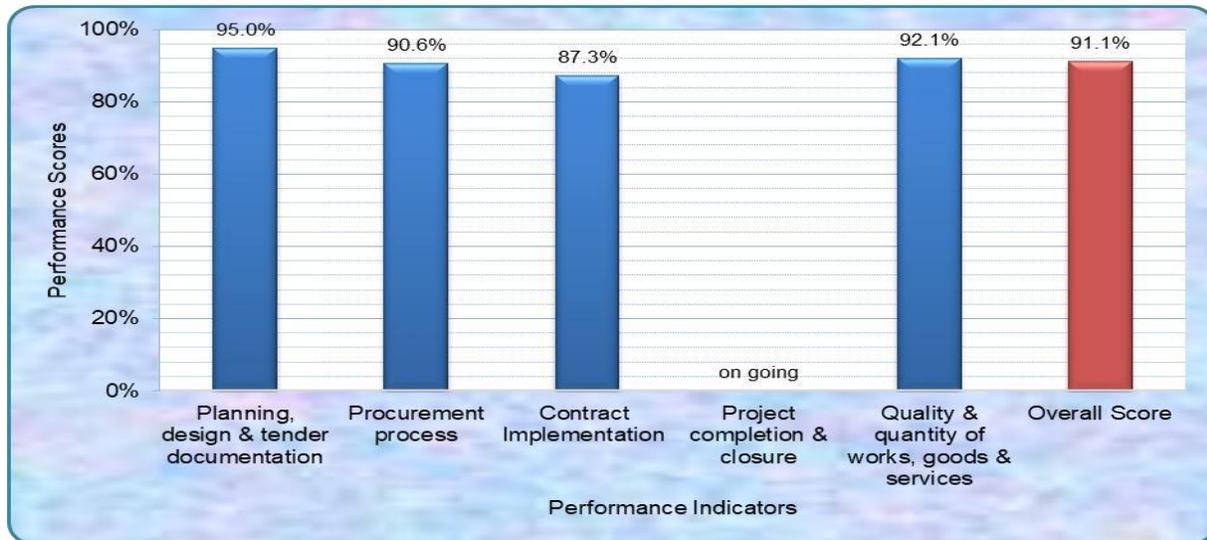


Figure 5 - 33: Performance of all audited contracts with value between 5 and 10 billion to the individual VfM indicators

5.2.18 Value for Money assessment for implemented contracts with contract value of 10 billion and above

Out of 282 audited contracts, 19 contracts, equivalent to 6.7 percent of all contracts by number, were observed to have value of TZS 10 billion and above. The contracts with value of TZS 10 billion and above were implemented by seven entities namely; Tanroads, REA, Dodoma City Council, TRC, NHC, Tanesco and Dar es Salaam City Council. The audited 19 contracts had a total value of TZS 5,544.57 billion equivalents to 96.4 percent by value of total value of all audited contracts. Out of 13 contracts, 5 contracts with total value of TZS 5,070.46 or 91.4 percent by value were implemented by TRC. Fifteen contracts out of 19, with total value of TZS 5,443.13 billion, were still on progress while 4 contracts with total value of TZS 101.44 billion were completed. The overall performance of 19 contracts was satisfactory at score of 86.7 percent. The performance signifies that risk management was effective and there is sufficient assurance that project objectives are likely to be achieved and VfM is likely to be realized for ongoing contracts (or have been achieved and VfM has been realized for completed contracts). However, there are still several weaknesses that need to be addresses for ongoing contracts. The overall performance of all audited contracts with value of 10 billion and above to the individual performance indicators is shown by **Figure 5 – 34**.



Figure 5 - 34: Performance of all audited contracts with value of 10 billion and above to the individual VfM indicators

5.2.19 Conclusion

The overall performance level of 43 audited entities on five (5) value for money indicators was assessed to be **84.6 percent** which is satisfactory performance. There was no entity with overall performance of between (0 – 49) percent. However, since there were 5 entities comprising of 3 LGAs, 1 MDA and 1 PA with overall performance of below 75 percent, there are significant weaknesses that need to be addressed by the audited entities for the value for money to be fully realized and intended objectives to be achieved.

In addition, 25 contracts had performed poor with score of below 49 percent on different VfM indicators out of which, 2 contracts were under planning, design and tender documentation, 4 contracts under procurement process, 12 contracts under contract implementation and administration, 3 contracts under quality and quantity of works, goods and services and 9 contracts under completion and closure. It is expected that the audit recommendations will be implemented by the audited entities in order to improve their performance level. The Authority will continue to provide training in order to address particular weaknesses related to inadequate knowledge in the application of PPA and PPR and adherence to entered contracts provisions.



5.2.20 Recommendations

The Value for Money audit findings led to issuance of the following recommendations on the actions to be taken:

- (a) For Dar es Salaam City Council, in which one contract was assessed to have overall poor performance, the accounting officer should institute disciplinary action against the project manager who was appointed to manage this project due to failure to discharge effectively his responsibilities and hence the project objectives were not met as intended,
- (b) For those entities having the contracts which were assessed to have unsatisfactory or poor performance (25 contracts out of 232 audited contracts) in either five of the performance indicators, the accounting officers should be required to prepare and submit to the Authority an action plan on how the entity is going to address the weaknesses observed for future improvement of procurement process. Also, the accounting officer should organize tailor-made training specifically on those area with poor performance.
- (c) In entities where 39 contracts were assessed to have fair performance with score between 50 per cent to 74 per cent, the accounting officers should be required to prepare and submit to the Authority an action plan on how the entity is going to address the weaknesses observed for future improvement of procurement process.
- (d) The AOs of all audited entities are urged to conduct tailor-made training specifically on the area of contract implementation and administration, quality and quantity of works done or delivered services and contract completion and closure in order to address the observed weaknesses for a project to achieve the intended objectives and value for money to be realized.

5.3 Compliance and value for money audit conducted at RUWASA

During the financial year 2020/2021 PPRA conducted compliance and value for money audit on eight selected water projects implemented by RUWASA where seven projects were



implemented using force account and one project was implemented by Sumbawanga Urban Water and Sanitation Authority (SUWASA) using normal traditional method. All the projects were implemented in five regions; Dodoma (one project), Mbeya (one project), Katavi (three projects), Rukwa (two projects) and Kigoma (one project). The total value of the implemented project is TZS 12,785,609,093.45 (VAT Incl.) as indicated in the **Table 5-9**.

Table 5 - 9: Total value of the implemented project

S/n	Region	Project	Value (TZS)
1	Katavi	1. Majimoto	929,702,561.53
		2. Karema	280,000,000.00
		3. Kanogeline	209,200,927.64
2	Rukwa	4. Mtowisa	464,507,736.00
		5. Munzegroup (<i>implemented by SUWASA</i>)	3,600,000,000.00
3	Kigoma	6. Mgambazi	295,000,000.00
4	Dodoma	7. Suguta	565,128,258.57
	Mbeya	8. Mwakaleli I	4,491,722,459.86
		Total, VAT Excl.	10,835,261,943.60
		Add: VAT 18 per cent	1,950,347,149.85
		Total, VAT Incl.	12,785,609,093.45

5.3.3 Audit Objective

The primary objective of the audit was to determine whether procurement, contracting and execution of the activities complied with PPRA and RUWASA force account guidelines, PPA and Regulation 2013, applicable policies and procedure.

5.3.4 Key Observed issues

The following key issues were observed:

(a) On Institutional set-up

The audit revealed that on institutional set-up: procurement management units (PMU) at the regions are not staffed to an appropriate level as they have only one employee who is the HPMU hence contrary Section 37 of PPA 2011 and also contrary to Clause 4 (a) of RUWASA guideline; supervision and construction teams were appointed by district manager without the



approval of the regional manager contrary to Clauses 5.1(a) and 5.2(b) of RUWASA guideline. Moreover, due to shortage of technical staff, the teams had to supervise implementation of all water projects in the entire region while the guidelines require each project to have a supervision / construction team. Further, the members of supervision and construction teams were not consented by the regional delegated tender board contrary to 5.1 (a)-(c). The average score on institutional set up was fair at 72 percent. The region which scored highest is Rukwa (93 percent) followed by Katavi (78 percent), Dodoma (67 percent), Mbeya and Kigoma (62 percent).

(b) Implementation and efficiency of annual activity plan

With regards to preparation, implementation and efficiency of annual activity plan; Katavi, Mbeya and Dodoma regions did not prepare AAPs contrary to Clause 5.2(a) and 6.2(a) of RUWASA guideline. As for the prepared AAPs for Rukwa and Kigoma, the APPs did not indicate procurement methods, time for execution and did not aggregate cost in terms of labour, materials and equipment. Further, the AAPs were not prepared for each project and did not obtain approval of delegated tender board. The schedule of materials which is a sub-set of the AAP was inadequate as it was not prepared by relevant professionals i.e., the quantity surveyor. The shortfalls on the schedule included; unnecessary composite descriptions, grouping of un-related work items, un-justifiable quantities, and significant variance on estimated and actual quantities, unnecessary lump sums costs and inclusion of retention money as cost item in the project cost summary. Further, there was no efficiency in the implementation of APPs as projects were delayed for more than eight months.

All the five regions scored poorly on preparation and implementation of AAP and the average score was 13 percent. The region which scored highest is Rukwa (40 percent) followed by Kigoma (27 percent) and the rest of the regions scored zero.

(c) Tender process

With regards to tender process; engagement of *fundis* did not follow procedure due to the fact that the solicitation advert by district managers did not obtain prior approval of regional manager and the delegated tender board contrary to Clause 5.3(a)-(c) of RUWASA force account guideline, PPRA procedural form No. 2 was not used or, used with anomalies such as; not



being signed by users and / or sub-accounting officers. Also, the auditors observed non issuance of letters of acceptance, non-issuance of notification to unsuccessful tenderers and non-carrying of mini competition assessments. Further, regions did not prepare evaluations reports contrary to Section 74(4) of PPA 2011 and regulation 220(1) of GN. No. 446 of 2013, and covenant / code of conduct forms were not signed contrary to Section 40 (6) of PPA, 2011. The average score on tendering process was fair at 71 percent. Kigoma scored satisfactorily at 85 percent while Dodoma and Rukwa scored fairly at 74 percent and Katavi at 65 percent. Mbeya had the lowest score of 59 percent.

(d) Contract preparation, formation and implementation

With regards to contract preparation, formation and implementation; contracts were prepared by district managers instead of PMU and did not obtain prior approval of the delegated tender board contrary to Clause 5.2(c) of the RUWASA force account guidelines, work programs were not prepared and management meetings were not conducted contrary to Clause 6.2 (c) and 6.3.2 (d), progress reports were not prepared, variations were not approved contrary to Clause 6.3, delayed completion of works, payments were made on expired contracts, payment were made without delivery notes and inspection reports, and non-retirement of imprest for technical staff. The average score on contract preparation, formation and implementation was fair at 63 percent. Dodoma and Mbeya scored fairly at 76 percent and 78 percent respectively. Katavi, Rukwa and Kigoma scored poorly at 55 percent, 51 percent and 57 percent respectively.

With regards to quality of supplied goods and executed works; the quality assurance plans were not prepared and material tests were not done for soil and pipes contrary to Clause 6.1 of RUWASA guideline. Despite the observations, overall quality of all projects in all regions was visually good and the average score on quality was satisfactory at 87 percent. Four regions namely Dodoma, Mbeya, Kigoma and Rukwa scored satisfactorily at 99, 98, 80 and 83 percent respectively while Katavi scored fairly at 73 percent.

(e) Project completion and closure

With regards to project completion and closure; except for Katavi region, implementation of projects in Dodoma, Mbeya, Rukwa and Kigoma regions were still ongoing hence this



assessment was not done. As for Kanogeline, Karema and Majimoto projects implemented in Katavi region, the audit revealed that final inspections were not done, defects were not attended, project completion reports and final accounts were not prepared, and final certificates were not issued. Based on the assessment of the three audited projects in Katavi region, the overall performance for project closure was fair at 71 percent.

(f) Record keeping

With regards to record keeping; all projects were observed to have improper arrangement of documents, missing of some information such as bid opening minutes, tender board approvals, evaluations reports, letter of intention to award, notification letters, measurement sheets, progress reports, site meeting minutes and imprest retirement forms hence contrary to Section 61 of PPA, 2011 and regulation 15 of GN No. 446 of 2013 which requires the PE to maintain all records of procurements. The average score for procurement records management was fair at 63 percent. The highest score was 80 percent at Dodoma and Rukwa which is satisfactory performance, followed by 73 and 60 percent at Katavi and Kigoma region respectively. The lowest score of 20 percent was scored at Mbeya which is poor performance.

5.3.5 RUWASA guideline

With regard to the assessment of force account guideline prepared by RUWASA, a number of weaknesses were revealed including; Clause 5.2 (f) which requires the regional manager to appoint the project manager contradicts with Clause 7.2 (*paragraph 3*) which names district manager as the project manager while the appointing authority for the district manager is the Chief Executive Officer, Clause 5.2 (a) requires the district manager to identify requirements and forward to the delegated tender board and thereafter to the regional manager for approval while the PPR requires user department (district manager) to identify requirements and forward them to PMU for review and thereafter to the delegated tender board for approval (Regulation 181(3) of GN. No. 446 of 2013).



5.3.6 Assessed performance

(a) Regional performance

On the basis of the compliance and performance indicators, the overall performance of the five audited regions was assessed to be 67 percent which is a fair performance. The highest score of 71 percent was scored at Dodoma, followed by 69 percent at Rukwa, 66 percent at Kigoma, 65 percent at Mbeya and 62 percent at Katavi. The low performance (below average) for Kigoma, Mbeya and Katavi regions was due to; non-preparation or improper preparation of AAPs and poor record keeping. The **Figure 5- 35** compares the performance of the regions.

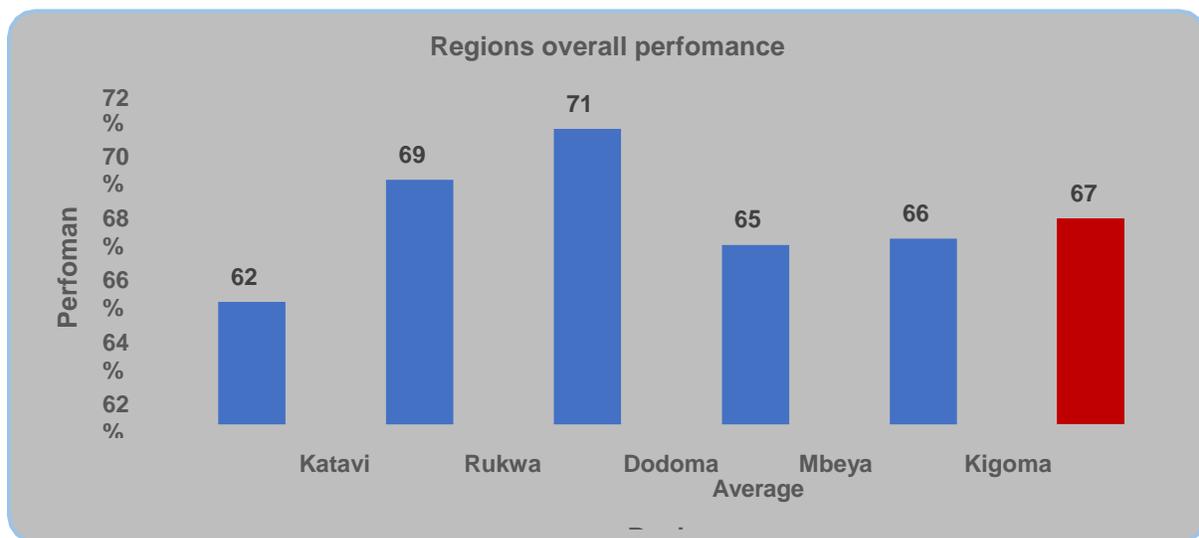


Figure 5 - 35: Comparison of performance by Region

(b) Projects performance

On the basis of compliance and performance indicators, the overall performance of the seven audited projects was assessed to be 67 percent which is a fair performance. The highest score of 74 percent was scored at Suguta (Dodoma), followed by 72 percent at Mtowisa (Rukwa), 69 percent at Karema (Katavi), 67 percent at Mgambazi (Kigoma), 65 percent at Mwakaleli (Mbeya), 64 percent at Majimoto (Katavi) and 60 percent at Kanogeline (Katavi). Three projects i.e., Mwakaleli, Majimoto and Kanogeline scored below average due to; improper project



closure, non-use of quality control forms, improper payment procedures and understaffing. The **Figure 5 - 36:** compares performance of projects.

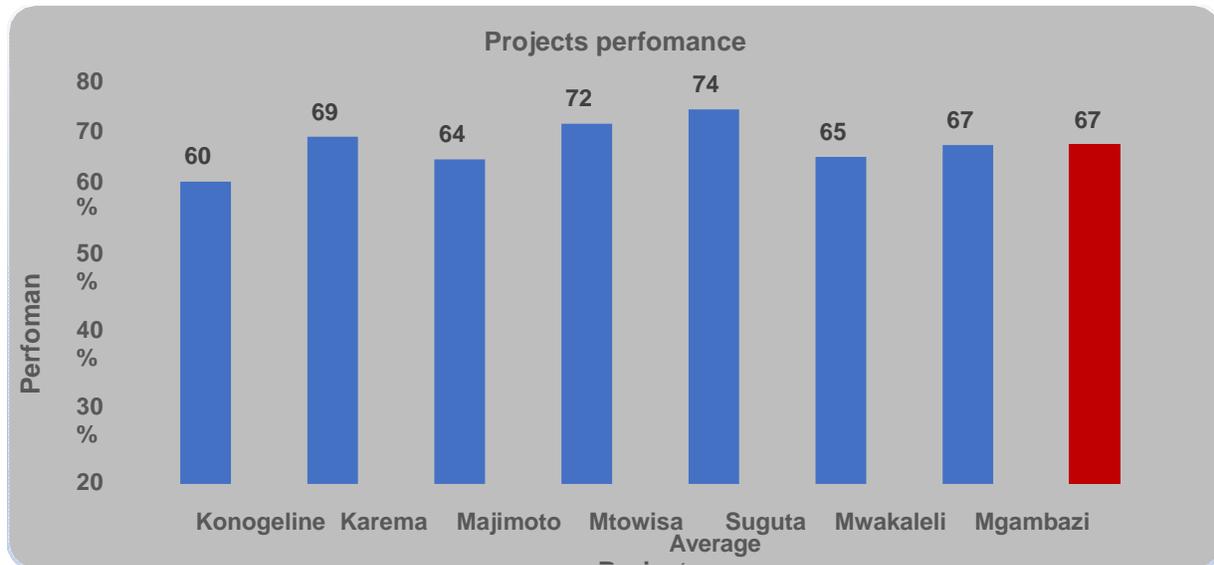


Figure 5 - 36: Project performance

(c) Indicators performance

The performance for the seven grouped indicators for the seven audited projects were as follows: Institutional set up and performance [81 percent]; Preparation and implementation of Annual/Activity Action Plan [12 percent]; Tender processes [76 percent]; Contract Preparation, Formation and Implementation [66 percent]; Quality of Executed Works and Supplied Goods [89 percent]; Record Keeping [72 percent]. Other projects at Dodoma, Rukwa, Mbeya and Kigoma were on ongoing. Preparation of AAPs, schedule of materials, contract preparation, formation and implementation scored below average due to; in-absence of relevant professionals i.e., registered quantity surveyors, engineers and lawyers. Absence of quantity surveyors and engineers caused poor preparation of bills of quantities, schedule of materials and weak supervision of works while absence of lawyers caused weak preparation and non-vetting of various contracts.



The **Figure 5 - 37**: compares the performance of the indicators;

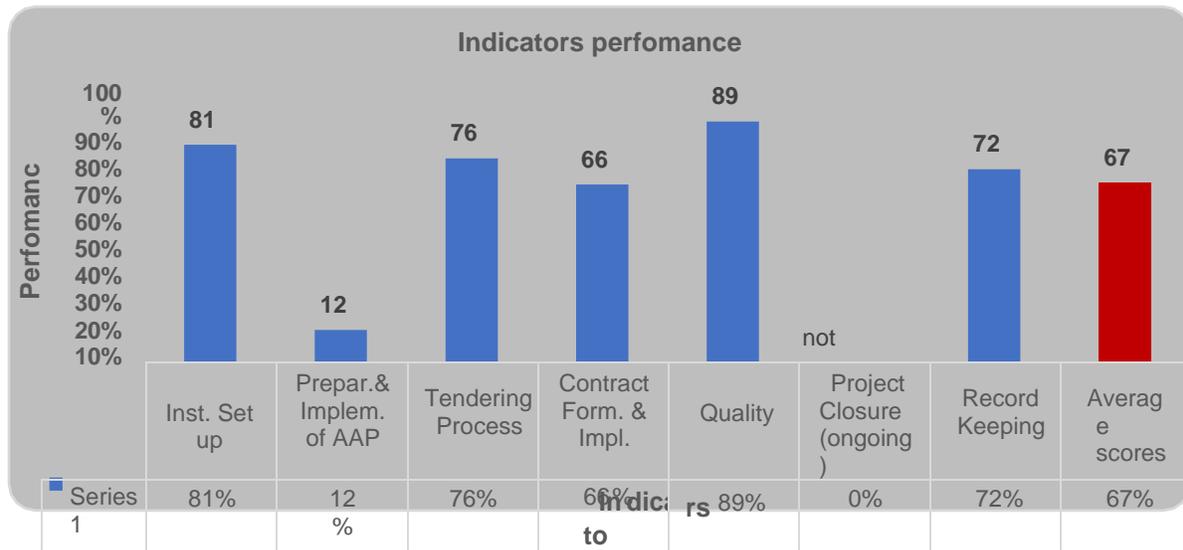


Figure 5 - 37: Performance of the Indicators

(d) Performance at Muzegroup project

Implementation of Munzegroup project in Rukwa region commenced in September 2019 prior to issuance of PPRA and RUWASA force account guidelines therefore, it was not implemented using force account approach and the same is implemented by SUWASA on-behalf of RUWASA. The overall score was assessed to be 74.94 percent, which is a fair performance. The scores on the four indicators were as follows: Institutional set up and performance 8.05/10 [80.5 percent]; Preparation and implementation of annual procurement plan was not assessed because this project was not in SUWASA’s plan; tender processes 16.7/20 [83.5 percent]; contract preparation, formation and implementation 26.2/40 [65.5 percent]; record keeping 9/10 [90.00 percent]; project completion was not assessed because the project was still ongoing.

5.3.7 Assessment of corruption

The assessment was made on corruption red flags to all eight audited projects where it revealed an overall result of 3 percent which indicate low corruption likelihood. The average scores for each phase for the sampled tenders were as follows: Pre-bid Phase (1.1 percent); Evaluation & Award Phase (3.2 percent); and Contract Management & Implementation Phase (3.8 percent).



5.3.8 Recommendations

Based on the weaknesses observed, the following recommendations were provided to RUWASA: to ensure employment of adequate and relevant professionals for the PMUs, legal and technical departments so as AAPs and contracts are properly prepared and projects appropriately supervised, proper establishment of regional delegated tender boards, necessary approvals for tender adverts, procurement methods, annual activity plans, schedule of materials and / or works, time and cost variations obtains approval of delegated tender boards. Further, RUWASA management and technical staff to attend training conducted by the Authority on the PPA 2011 (as amended 2016) and Regulation 2013 (as amended 2016). Also, trainings on implementation of projects by force account.

5.4 Analysis of projects implemented through force account

Regulation 167 (1 & 2) of GN No. 446 of 2013, allows procuring entities to use force account approach in executing works and it provides for circumstances which may necessitate procuring entities to use force account (FA) in carrying out works. Pursuant to the mandate given under Sec. 106 of PPA, 2011, the Authority issued the Force Account Guideline which listed circumstances necessitating the use of force account to be: when the works are small, scattered and in remote location for which qualified construction firms are unlikely to tender at a reasonable price; works are required to be carried out without disrupting ongoing operations; there is an emergency that needs immediate attention; risks of unavoidable work interruption are better borne by a PE or public authority than by a contractor; the PE has qualified personnel recognized by relevant professional bodies to carry out and supervise the required works; or the maintenance or construction is part of the routine activity of the PE.

According to the guidelines, prior approval of the tender board is required for a PE to use the force account method. The submission for request for approval must be accompanied with sufficient justification for use of the method and the tender board may reject the request if there is no sufficient justification. Where the tender board rejects the request, the procurement management unit shall propose another method to carry out the works.



5.4.3 Audit objective

The primary objective of the audit was to determine whether procurement, contracting and execution of the activities complied with PPA 2011, PPR 2013, PPRA Force Account Guideline, and other relevant force account guidelines issued by respective PEs.

5.4.4 Audit scope

Value for money audit was conducted in 492 projects with a total value of TZS 63.43 billion (VAT inclusive) and implemented by 29 entities (LGAs, PAs and AEs) using the force account method. Out of 492 projects, 482 were building projects worth TZS 48.92 billion while 10 were water projects worth TZS 14.3 billion. Details of entities, project category and their respective values, are as shown in **Table 5- 10** and **Figure 5-38**

Table 5 - 10: Details of PEs which implemented projects through force account

S/n	Name of procuring entity	Number of projects		Value of the audited project
		buildings	water	
1.	Dodoma CC	3	0	3,254,800,000.00
2.	Rural Water Supply and Sanitation Agency (RUWASA)	0	8	12,785,609,093.45
3.	Ruangwa DC	3	0	4,414,300,369.93
4.	Mwanza CC	5	0	1,916,279,941.30
5.	Regional Administrative Secretary - Arusha	6	0	180,678,678.00
6.	Kwimba DC	3	0	933,215,816.00
7.	Magu DC	2	0	1,886,845,771.00
8.	University of Dar Es Salaam	5	0	2,651,642,631.93
9.	Sikonge DC	9	0	236,653,115.00
10.	Biharamulo DC	2	0	2,956,837,329.00
11.	Tandahimba DC	9	0	342,400,547.10
12.	Kondoa DC	31	0	2,020,019,000.00
13.	Kondoa TC	25	0	781,619,080.00
14.	Newala DC	5	0	1,671,427,000.00
15.	Nachingwea Dc	32	0	665,305,628.80
16.	Kongwa DC	1	0	80,000,000.00
17.	Tanzania Posts Corporation	2	0	127,941,431.00
18.	Monduli DC	37	0	1,231,181,949.00
19.	Chato DC	170	0	5,103,429,929.60
20.	Mbogwe DC	31	0	614,246,506.81
21.	Tanzania Revenue Authority (TRA)	2	0	3,748,724,366.52
22.	Arusha CC	69	0	2,990,498,483.95
23.	Mbeya Water Supply and Sanitation Authority (Mbeya WSSA)	0	2	1, 502,293,351.00



S/n	Name of procuring entity	Number of projects		Value of the audited project
		buildings	water	
24.	Chamwino DC	0	0	1,180,000,000.00
25.	Arusha DC	2	0	155,000,000.00
26.	National Social Security Fund	12	0	1,997,309,626.00
27.	VETA (Northern, Central and South West Zones)	6	0	6,067,256,890.11
28.	Rufiji DC	5	0	1,689,625,124.00
29.	Meru DC	5	0	241,489,878.00
Grand total		482	10	63,426,631,588.00

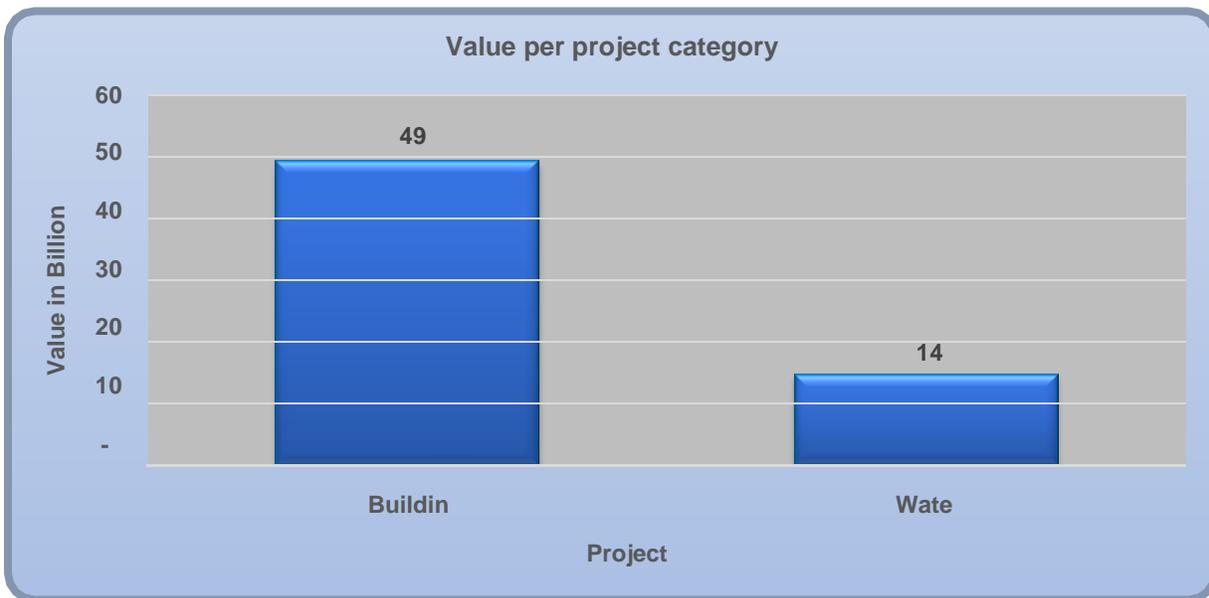


Figure 5 - 38: Value of implemented projects per project category

Out of the total audited projects, 455 belonged to 22 LGAs with a total value of TZS 34.55 billion, (54 percent of the value of all projects); 25 projects belonged to 4 PAs with a total value of TZS 10.84 billion (17 percent of the value of all audited projects) and 12 projects belonged to 18 AEs with a total value of TZS 18.03 billion, which is 28 percent of the value of all audited projects. **Figure 5 -39** compares the projects implementation in terms of value per PEs category.

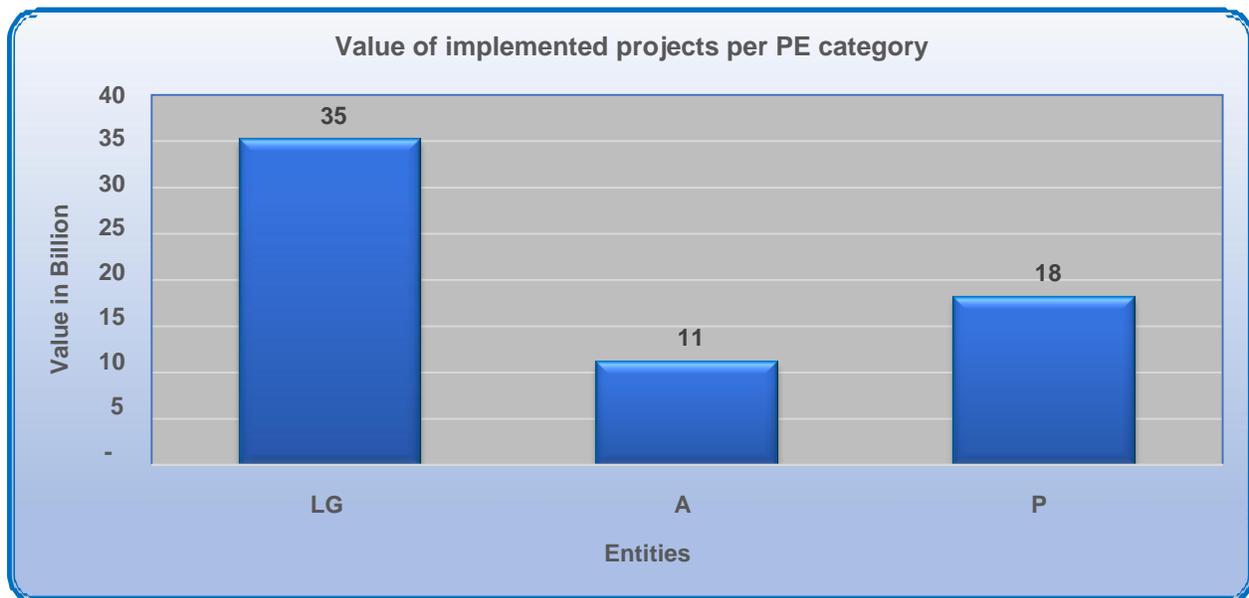


Figure 5 - 39: Value of implemented projects per PEs category

5.4.5 Summary of key issues observed

The audit conducted in 492 projects revealed a number of weaknesses in all stages of the procurement circle. The revelations related to institutional set up, planning, design and tender documentation; tendering process, contract signing, project implementation and record keeping. Under institutional set up, the weaknesses centered on the establishment of organs that carry out procurement as tender boards were not properly formed, procurement management units were understaffed and, in some cases, they had inadequate number of technical personnel. Observed also was interference between tender boards, procurement management units and user departments.

In the area of planning, design and tender documentation, the weaknesses included plans and tender documents not being properly prepared, incompleteness of estimates and bill of quantities; an improperly structured clause on liquidated damages, technical inputs and specifications not being prepared; and a failure to use standard documents issued by the Authority leading to poorly prepared contract documents.



On tendering process and contract signing, there was unfair award of tenders; laxity in the appointment of procurement committees and in some PEs they did not exist at all; non issuance of letters of intention to award; failure to notify unsuccessful tenderers; and poor evaluation of tenders.

In project implementation, the valuations to verify completed works were not conducted; minutes of site meetings and progress reports were not prepared; payments were made without supporting documents, labourers were not properly paid; building materials were of inferior quality; and quality assurance plans were not prepared. Furthermore, noticed was unsatisfactory workmanship on some works, inadequate mobilization of resources; and implementation being delayed without justification.

The audit also revealed unsatisfactory record keeping with procurement documents and files not being properly arranged in a single file and in its successive stages.

5.4.6 Specific observed issues

This part presents specific audit findings. The specific observed issues were as follows:

(a) Institutional set-up

- i) At Tandahimba DC, the audit revealed that the AO appointed five instead of six members of the procurement committee - contrary to Clause 4 (a) of the force account guideline of the Ministry of Education Science and Technology.
- ii) At Meru DC, the appointment of the TB Members was not submitted to the Authority - contrary to Section 32(1) of PPA.
- iii) At VETA (Longido DVTC, Mbarali DVTC, Ileje VTC, Nkasi VTC and Arusha VTC) procurement committees were not properly formed as required by Clause 4 (a) of the force account guideline prepared by the Ministry of Education Science and Technology, which requires the committee to be constituted by eight members including the chairperson and the secretary of the committee. This is also contrary to Section 31 (2), (5) and (6) of PPA. At Monduli DVTC, the committee was not formed at all.



(b) Planning, design and tender documentation

The weaknesses were:

- (i) The procurement plans prepared in Tandahimba DC were not in accordance with Clause 3 (a) of the force account guideline prepared by the Ministry of Education, Science and Technology;
- (ii) At Longido DVC, Monduli DVTC, Mbarali DVTC, Ileje VTC and Nkasi VTC, Arusha VTC, the appointment of procurement committees were not approved, contrary to Clause 5 (a) of force account guidelines prepared by the Ministry of Education, Science and Technology;
- (iii) In most of entities the APPs did not aggregate the cost in terms of labour, materials, equipment and the specific projects were not mentioned in the plans, contrary to Section 49(1) PPA;
- (iv) At Ruangwa, Longido DVTC and Rufiji DC, detailed plans for works were not prepared;
- (v) At Arusha, Rufiji and Tandahimba district councils, project cost estimates, technical inputs to statement of requirements and or terms of reference were not prepared - contrary to Sec. 39 (1)(c) of PPA;
- (vi) At Newala DC, the technical specifications were not specific as required by section 39(d) of PPA and Regulation 184(1)(c) of GN No. 446 of 2013;
- (vii) At Mwanza CC, the bills of quantities were incomplete and works to be done by labourers and associated costs were not indicated;
- (viii) At Sikonge and Chamwino district councils, standard quotation documents issued by PPRA were not used, contrary to Section 70 of PPA and Regulation 184(4) of GN. No. 446 of 2013;
- (ix) The criteria for selecting local fundis in Kwimba DC were not clear;
- (x) At Sikonge DC, procurement documents were not properly arranged and some information was incomplete;



(xi) Liquidated damages were not properly charged at Tandahimba DC, whereby the charges were set to zero percent per day; and

(xii) At Newala and Rufiji district councils, the Environmental Management Plan (ESMP) was not prepared, contrary to Regulation 241(3) of GN No. 446 of 2013; and recovery of advance payment was not indicated in contracts.

(xiii) At Rufiji DC, procurement and negotiation plan was not prepared, contrary to Clauses 3 (a) and 5 (a) (i) of Force account Guidelines issued by the President's Office Regional Administration and Local Government (PO-RALG) and Regulation 226(6) of GN No. 446 of 2013; contract data /special conditions of contract did not indicate the clause for performance security, and submission of revised work programme; the PE did not conduct required geotechnical design; and structural, electrical and plumbing drawings were not prepared.

(c) Tendering process and contract signing

The observed weaknesses on tender process and contract signing were:

(i) At Ruangwa and Meru district councils, use of force account was not approved by the tender board as required in Clause 3 of the force account guidelines issued by Tamisemi; and the project manager interfered with the functions of the tender board by approving recommendations made by PMU, contrary to Section 41 of PPA;

(ii) At Tandahimba and Rufiji district councils, tender evaluations were not conducted according to the criteria in the notice of invitation. Other observed weaknesses were:

(iii) At Ruangwa DC, there was unfair award of contract whereby one local fundi was not in the evaluation list but was awarded a contract for construction of ablution block.

(iv) The AO of Ruangwa DC, Dodoma DC, Longido DVTC, Monduli DVTC, Mbarali DVTC, Ileje VTC, Nkasi VTC and Arusha VTC appointed permanent inspection and acceptance committees contrary to Reg. 249 of GN 446;

(v) The AO at Newala and Sikonge district councils did not appoint negotiation teams;



- (vi) The accounting officers of Sikonge DC, Mwanza CC, Tanzania Posts Corporation and Meru DC did not issue letters of intention to award, notification to unsuccessful tenderers and did not communicate award decisions, contrary to Section 35 (6) and 36 (f) of PPA;
- (vii) The accounting officers for Chato and Biharamulo district councils did not approve procurements as required by Sec. 36(1d) of PPA and its amendment;
- (viii) At Biharamulo DC, the contracts for local fundis were signed prior to approval of tender board;
- (ix) The quality assurance officer of Dodoma CC performed duties of the accounting officer by entering into contract with the labour force supplier Mr. Issa Abdallah Nkurusi, contrary to Clause 3(c)(7) of the force account guideline of the Ministry of Education, Science and Technology;
- (x) At RAS Arusha, the project manager, instead of PMU, recommended award decision, contrary to Section 74(5) and 75 of PPA and Regulation 57(3) of GN. No. 446 of 2013; and
- (xi) At Rufiji DC, requirements were not initiated by the user department, contrary to Section 39(1)(b) of PPA and Regulation 75(1) of GN No. 446 of 2013; tender advert for “local fundis” was not adequately prepared in accordance to Section 68 of PPA. The tender advert issued for invitation of local fundis contained insufficient information, which hindered transparency on the procurement process. The Council failed to indicate in the invitation the necessary information such as minimum qualification, experience on similar nature of works and volume of previous works, contrary to Section 70(2) of PPA; draft contract was not approved by procurement committee and vetted by the council legal officer, contrary to Section 60(9 & 10) of PPA and Regulation 59 and 60 of GN. No. 446 of 2013, as amended by Regulation 2 and 3 of GN No. 121 of 2016 together with clauses 5 (a) (vi) of PO-RALG Force Account Guidelines.



(d) Project implementation

On project implementation, observed weaknesses were:

(i) Tanzania Post Corporation and Dodoma DC did not have adequate number of qualified personnel to carry out and supervise works under force account, contrary to Regulation 167(1)(e) of GN No. 446 of 2013 (as amended in 2016); and the team that approved quality of materials is the same team that approved and certified payments;

(ii) At Longido, Monduli and Mbarali DVTC, Ruangwa, Kwimba, Magu, Nachingwea, Rufiji and Kongwa district councils, three key committees (construction, procurement and inspection of goods, and acceptance) were not appointed by the accounting officer as required by Clause 4 of the guidelines; valuations to verify completed works by labourers were not conducted as required by Clause 7 (i), (ii) of the guidelines; and monthly technical reports and minutes of site meetings were not prepared. In addition, variations for works were not approved as per Sec.33(1)(b) of PPA; payments to labourers and suppliers were not supported with appropriate documents listed in Clause 9(e) of the guidelines; some payments were made to suppliers prior to delivery of goods – an contrary to Clause 9(d) of guidelines prepared by the Ministry of Education, Science and Technology; some goods were received without being verified - contrary to Clause 5 (c) of force account guidelines prepared by the Ministry of Education, Science and Technology and Regulation 247 of GN 446 of 2013; and materials were not tested for quality assurance; and there was unsatisfactory workmanship. On construction of additional facilities (Boys and Girls Hostels, Principal's House and Staff Quarter) at Ileje VTC, the supplied bricks were substandard and so were the works already executed and those which were in progress.

(iii) At Tandahimba and Newala district councils, time extensions were not requested as required by Sec. 77(3) of PPA, and Reg. 111 of GN No. 446 of 2013 while the projects were delayed for six months; supplier/contractors were paid 10 per cent advance without submitting any advance payment securities, contrary to Section 58(2) & (3) of PPA and Reg. 29 of GN. No. 446 of 2013 together with Clause 4 of SCC and Clause 21.1 of GCC;

(iv) At Magu DC, the final inspection report was not prepared and the contractors did not submit revised work programs, contrary to Regulation 243(1) of GN No.446 of 2013



(v) At Newala DC, architectural drawings were not prepared; site possession was delayed for four months, delaying project commencement; there was inadequate mobilization in that there was only one instead of two concrete mixers, contrary to Regulation 114(b) and 246 of GN No. 446 of 2013;

(vi) At Rufiji DC, contracts expired while the project was not yet completed and performance security was not submitted, contrary Section 58(2) & (3) of PPA and Reg. 29 of GN. No. 446 of 2013; site instructions were not issued, contrary Regulation 114(c) of GN No. 446 of 2013; no remedies were applied when the project completion was delayed for 7 months due to lack of framework for management of time control issues, contrary to Regulation 114(b) of GN No 446 of 2013; there were delays in granting extension of timesubmitted by the local fundi, until the contract period expired; and

(vii) At Meru DC, certificates of completion for projects were not issued.

(e) Record keeping

With regard to record keeping, the observed weaknesses were:

(i) At Ruangwa DC, records of labour chargene negotiations were not kept as required by Clause 225 of the GN No 446, of 2013;

(ii) At Mwanza CC, the circular resolutions were not in respective files;

(iii) at Arusha CC, details of procurements or tender files and guidelines on the use of force account method were not available for review;

(iv) At Meru DC, the maintenance and archiving of procurement records was not done as per Sec. 38 (l) of PPA; also, there was no list or register of contracts awarded, contrary to Sec. 38 (m) of PPA;

(v) At Longido, Monduli and Mbarali DVTC and ileje, Nkasi and Arusha VTC, some procurement records were not in procurement files, contrary to Clause 8 (i) to (vii) of the force account guidelines. Some documents like bid opening minutes, approval of various transactions, were not included. Further, records not related to the construction of Longido DVTC were mixed in the same files; and



(vi) Inspection reports for goods received at Ruangwa DC were not found in respective project file, there were no record for interim valuations to verify completed works and labour charges, contrary to PPR Clause 247 of the GN No 446 of 2013 as amended 2016.

(vii) At Arusha VTC, some goods were received without being inspected, contrary to Clause 5 (c) of the force account guidelines prepared by the Ministry of Education and Regulation 247 of GN 446 of 2013;

(viii) At Ileje VTC, supplied bricks were substandard, casting doubt about the quality of several works that used them.

5.4.7 Recommendations

The following recommendations were provided for each of the stages that followed;

(a) Planning and tender documentation

PEs should always use the standard letter provided by the Authority in appointment of tender board members and everybody involved in procurement must perform their duties as per the law.

(b) Tendering process

PEs must ensure that quotation documents are approved by tender board prior to sending them to tenderers; tender evaluation reports are prepared according to guidelines; and use of standard tender documents issued by the Authority.

(c) Project Implementation

PEs must ensure that material tests are conducted; guarantees, and insurance covers are submitted and renewed whenever required; that there is compliance with APPs and AAPs; that there is timely possession of sites; site meetings are held and progress reports prepared. Furthermore, program of works must be prepared, time and cost variation obtain approval of tender boards; goods are inspected before acceptance; and payments have relevant supporting documents, including measurement sheets.



(d) Records keeping

PEs must ensure that all project records and information, from inception to closure, are properly maintained.

5.5 Procurement Audit to Five PEs Implementing PFMRP Programme

Through financing from PFMRP the Authority carried out value for money audits to five financed PEs, namely the National Audit Office of Tanzania (NAOT), Accountant General (ACGEN), Office of the Treasury Registrar (OTR), President's Office-Regional Administration and Local Government (PORALG) and Ministry of Finance and Planning (MOFP).

5.5.1 Value for money audit scope

The total number of audited contracts was 15 with a total value of TZS 1,146,310,958. The audit covered 10 contracts for goods with a value of TZS 570,489,141.94 (equivalent to 49.8 per cent by value of all audited contracts) and five contracts for consultancy services with a total value of TZS 575,821,816.00 (equivalent to 50.2 percent by value of all audited contracts).

5.5.2 Value for money audit outcomes

The performance level of all five PEs (NAOT, ACGEN, MoFP, OTR and PORALG) in the five performance areas were ranked in terms of satisfactory, fair or poor performance categories. The overall VfM performance of all five audited PEs, for all the audited contracts, were assessed to be 91 percent, which is satisfactory performance. Weaknesses observed were highlighted for each project. For the projects to achieve objectives and VfM to be realized, management action should be taken. Analysis indicated that the overall VfM score for each entity was as follows: ACGEN (96.8 percent), PORALG (80 percent), OTR (98.4 percent), MoFP (95.9 percent) and NAOT (84 percent).

The average performance of all five PEs on five performance areas were: planning and tender documentation (96.3 per cent); procurement process (94 per cent); contract administration (82.8 per cent); quality and quantity of delivered goods or executed services (98 per cent) and



project completion and closure (77 per cent). The performance level was satisfactory on all five performance indicators (75 per cent and above).

Fourteen out of 15 reviewed contracts had satisfactory performance and there was only one contract at PO-RALG which was assessed to have fair performance with an overall score of 66 per cent.

5.5.3 Major observed weaknesses in individual compliance indicators

The major observed weaknesses on Planning, Design and Tender documentation stage were as follows: feasibility study was not carried out in early stages; some procurements specified brand names without allowing for equivalents; and tender document did not fairly link payments to deliverables.

Major weaknesses on procurement processes were specifically observed at PO-RALG and MoFP which were: improper opening of proposals whereas both technical and financial proposals were opened at the same time in a procurement of consultancy services under quality and cost based selection; inefficiency in the procurement whereby procurement process of a consultancy service took 160 days from initiation by UD to contract signing which is considered longer than 140 days contrary to the requirement under the 8th Schedule of GN No. 446 of 2013 (as amended in 2016) and best practice; evaluation report/ price analysis were not prepared for some procurements under mini competition; intention to award letters were not issued to tenderers; unsuccessful tenderers were not notified contrary to the requirement under Sec. 60 (14) of PPA, 2011; there was no evidence of vetting of contracts by internal legal officers and negotiations were not properly conducted.

The major weaknesses on contract implementation and administration were specifically observed at PO-RALG which were: non adherence of time schedule by the consultant due to delays in submission of draft report by 57 but liquidated damages amounting to TZS 1,217,544.00 was not charged as per GCC clause 44; the consultant did not submit professional indemnity (insurance) as required under SCC Clause 14 being equal to contract price; and goods acceptance certificates were not issued.



The major weaknesses on project completion and closure were also observed at PO-RALG which were: the contract supervisor for the consultancy contract did not prepare supervision reports which could indicate the level of satisfaction by PO-RALG on the services delivered; and goods inspection reports were incomplete lacking important information like the value of goods accepted.

On quality and quantity of executed works, delivered goods or service provided, major weaknesses were observed at NAOT which were: for contract No.IE/001/HQ/C/2019-2019/09 – Phase 2 for Provision of Consultancy Services on Feasibility Study and Development of an Integrated Reporting System (Dashboard) for Monitoring and Evaluation of Key Performance Indicators – Phase 2, NAOT failed to ensure that there was a tool in place for the assessment of the consultancy contract.

5.5.4 Assessment of corruption red flags

The assessment for overall corruption red flags revealed that a total of 15 contracts from five PEs, worth TZS 1,146,310,957.53 were found to have low corruption red flags in all three phases. The corruption likelihood assessment established that the overall indicator score on sampled PFMRP activities in the PEs was 2.6 per cent, which indicated a low corruption likelihood. The average scores for each phase on all tenders were as follows: Pre-bid Phase (3.08 per cent); Evaluation & Award Phase (1.28 per cent); and Contract and Management & Audit Phase (2.97 per cent).

5.5.5 Recommendations

The accounting officers of the audited PEs were required to implement the recommendations provided in the individual reports and submit to the Authority implementation status within three months after receiving the final reports.

5.6 Assessment of corruption Red Flags on audited PEs

Audited tenders/contracts were assessed on corruption red flags. The tool for the exercise has three main phases, namely pre-bid phase, evaluation and award phase and contract



management phase. Where red flags were 20 percent and above it meant a likelihood of corruption and a total of 85 entities were assessed.

5.6.1 Results for red flag scores for all audited PEs

The results indicated that no entity was observed to have overall corruption red flags of twenty percent and above. However, in some entities, some of the tenders/contracts had high corruption red flags amongst the three phases. The assessment was made on 62 projects/ contracts with the value of above TZS 80 million whereby three contracts/projects, equivalent to five percent, were observed to have high corruption red flags in either of the three phases. The three contracts/projects had a value of TZS 616,511,332.75 which is 0.5 percent of the total value of TZS 123.3 billion. The PEs involved are Dar es Salaam City Council, Mkulazi Holding Company Limited and TRA, with contracts/projects listed in **Table 5-11**.



Table 5 - 11: The list of contracts /projects with high red flags

No.	Name of PE	Contract Description	Contract Amount in TZS	Category	Pre-bid Phase (per cent)	Evaluation & Award Phase (per cent)	Contract Management (per cent)	Average Score (per cent)	Grounds
1.	Dar es Salaam City Council	LGA/018/2017/2018/W/11 Construction of infrastructure at DRIMP Plots - Phase II.	233,888,472.60	Works	0	0	30	9	<p>Contract Management phase</p> <p>(a) Variations amounting to TZS 33,411,700.00 for cladding an external fence wall next to Mchikichini Market was executed prior to approval of the AO and TB as evidenced in contractor's letter with Ref No. PICOL/HAL/PH2/12/2020 of 16.09.2020 claiming payment for work done. While the TB approved the same on 18.09.2020.</p> <p>(b) There was no evidence that AO wrote to the contractor to execute the works. However, the contractor was paid on 02.10.2020. Justification for the variation was inadequate as the work could have been done cheaper using block walling instead of Alucobond.</p> <p>(c) Materials supplied were not in conformity with the technical specifications. 4mm thick Alucobond sheets were supplied instead of 18mm specified under Variation Order no. 1. However, the contractor was paid.</p> <p>(d) Contractor submitted unjustified request for extension of time of 21 days and DCC accepted the request.</p>



2	Mkulazi Holding Company Limited	PA/150/2019/2020 /G/10 LOT 5 Supply of Building Materials and	286,054,598.00	Goods	0	0	25	7	Contract management phase (a) The supplier submitted Performance Bond from MO Assurance having Ref. No. 22545 and Tender no.
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No.	Name of PE	Contract Description	Contract Amount in TZS	Category	Pre-bid Phase (per cent)	Evaluation & Award Phase (per cent)	Contract Management (per cent)	Average Score (per cent)	Grounds
		Hardware for Agriculture Workshop at Mbigiri Estate							<p>PA/150/2019/2020/G/6 LOT 2 for Supply of workshop equipment whereby supplier submitted Performance Bond from Reliance insurance company (Tanzania) limited contrary to SCC of signed contract which require the amount of performance security to be 10 per cent of contract price in form of Unconditional Bank Guarantee and Reg. 225(2) of GN. No. 446 of 2013.</p> <p>(b) Mkulazi Holding did not charge liquidated damages due to delays in delivery of goods. The supplied was issued with intention to terminate contract on 3rd September, 2020 indicating that the contract was signed on 3rd July, 2020 with delivery period of two (2) weeks which was until 18th July, 2020. The contract also extended for another two (2) weeks upon supplier request which ended on 6th August, 2020. After the elapse of second extension of time, goods were not yet delivered and liquidated damages were not charged by the PE due to non- delivery of goods pursuant to clause 21 of SCC at the rate of 0.1 per cent per day for undelivered materials to the maximum of performance security.</p>
4	TR A	AE/023/2017 - 18/HQ/G/030 Supply of Mobile Afis Equipment	96,568,262.15	Goods	11	0	25	11	<p>Contract management phase</p> <p>Inspection committee rejected one item named blue photo ID backdrop for reason of not meeting the minimum requirement for provided specification. However, no evidence of replacing it before and payment has been made to supplier</p>



5.7 Assessment on specific issues

5.7.1 Assessment on efficiency of procurement process within PEs

The Authority carried out an assessment on efficiency of the procurement processes in acquiring goods, services and works to establish if there were unnecessary delays and their causes in order to recommend appropriate measures for improving efficiency. The assessment was done by comparing the standard time provided in the eighth schedule of the Public Procurement (Amendment) Regulations GN. No. 333 of 2016 and best practice time established by the Authority.

The exercise revealed improvement in the average time spent in a procurement process compared with FY 2019/2020, showing that for ICB time spent changed from 384 to 212 days, for NRT from 140 to 120 days, for SS from 152 to 133 days, for NCB from 168 to 139 days and NCQ from 131 to 110 days.

The exercise, which involved 421 tenders in 60 out of 82 PEs and 4 delegated entities and came up with the following specific observations:

a) International Competitive Bidding (ICB)

According to the public procurement law and best practice for this method, the processing time is not supposed to exceed 140 days. The exercise revealed that the average time spent was 212 days, with three entities, namely TTCL, REA and TRA spending between 191 to 367 days to process seven tenders. Clearly, entities audited were more efficient by spending an average time of 212 days compared with 384 days in the previous year.

b) National Restricted Tendering (NRT)

In this method of tendering, as per the public procurement law and best practice, processing time is not supposed to exceed 126 days however, the average time spent was 120 days. Twelve entities, namely TARI, TIB, TTCL, TRA, MUST, TMA, NSSF, PSSF, Mwalimu Nyerere Memorial Academy, ACGEN, NHC and TIE, had excessive delays in processing their tenders by spending an average time of 168, 164, 188, 218, 195, 226, 174, 139, 184, 132, 181 and 166 days respectively.

The audited entities were thus more efficient by spending an average of 120 days compared with 140 days in the previous year.



c) Single Source (SS)

Processing of single source tender is not supposed to exceed 103 days, according to the public procurement law and best practice. The exercise revealed that 58 tenders in 27 entities spent an average of 133 days, which is considered excessive. While this was so, however, 12 entities namely MoFP, ACGEN, OTR, PSSSF, TFRA, GASCO, TPC, Biharamulo DC, Ngara DC, Tanroads Arusha, Tanroads Kagera and Tarura HQ, used less time.

For the year under review, PEs were more efficient by spending an average of 133 days compared with 152 in the previous year. However, it could still be noted that for 26 tenders in 15 entities, the average time spent was 199 days - which was deemed excessive.

d) National Competitive Bidding (NCB)

While processing a NCB tender should not take more than 133 days, 188 tenders in 34 entities used an average of 139 days. A total of 19 entities, namely Tanzania Posts Corporation, MOI, PSSSF, Tanroads HQ, NSSF, TRA, RITA, UWASA Arusha, University of Dar es Salaam, TTCL, Muhimbili National Hospital, Tanroads Mtwara, GASCO, TCRA, Judiciary of Tanzania, NHC, TRC, TASAC and Tanroads Arusha, spent an average of 253, 198, 200, 325, 213, 234, 279, 157, 222, 227, 175, 157, 174, 136, 139, 209, 242, 159 and 137 days, respectively – all deemed excessive.

Still, 15 entities namely Dar es Salaam CC, Mkulazi Holding Corporation, TIB, Ngara DC, Biharamulo DC, Mwanza CC, Ruangwa DC, NCAA, UWASA Mtwara, Cashewnut Board of Tanzania, Mbeya UWASA, Kongwa DC, Tanroads Kagera, Moshi UWASA and Tanroads Kilimanjaro, used fewer days than expected.

The conclusion is the audited entities were more efficient by spending an average time of 139 compared with 168 days of the previous year.

e) National Competitive Quotations (NCQ)

According to the public procurement law and best practice, an NCQ method should use more than 123 days. It was, however, discovered, that 104 quotations/tenders implemented by 40 entities spent an average of 110 days while 32 tenders in 16 entities used 178 days - considered excessive. It was also established that three entities, namely PSSSF, NSSF and GPSA, had excessive delays in processing three tenders (one tender per each PE), with an average of 234, 332 and 449 days, respectively.



Furthermore, 24 entities spent less time than the maximum expected. They were MoFP, ACGEN, OTR, TASAC, Capital Market Securities Authority, TIE, MOI, TFRA, TMA, TCRA, RITA, TIB, NIMR, TOSCI, MSD, TARURA HQ, Tanroads Mtwara, RAS Arusha, Mwanza CC, Newala DC, Ngara DC, Rombo DC, Sikonge DC and Kaliua DC.

Evidence points to the audited entities being more efficient by spending an average of 110 days against 131 days in the previous year.

f) National Competitive Selection (NCS)

The NCS method is not supposed to use more than 244 days in a tender where employing a consultant involves expression of interest, and not to exceed 170 days for tenders not involving an expression of interest. For the former type with eight tenders in seven entities, the average time spent was 305 days, against 189 days for three tenders of the latter type - which was deemed excessive. It was also established that two entities namely, Tanroads HQ and REA took too many days processing two tenders, at an average of 403 and 637 days, respectively. Furthermore, Tanroads HQ had an excessive delay in using 274 days to process one tender that did not involve an expression of interest.

A: Causes of excessive delays in procurement processes

It became apparent that different reasons were behind the delays which, when curtailed, not only time and money can be saved, but also permits timely award of contracts – thereby enabling PEs to attain value for money. The Authority realized that the excessive delays were generally observed in the following stages:

(i) Delays in issuance of funds or partial disbursement of funds, or unavailability of funds, leads to poor timing of initiating a procurement process in UDs and getting AO's approval. The analysis of 31 tenders indicated that this part used an average of 36 days instead of the stipulated 7 days. It was also established that four entities, namely RITA, TPC, MSD and TRA used an average of 128, 156, 150 and 106 days, respectively, for four tenders.

(ii) The analysis of delays in preparing technical specifications, terms of reference and statement of requirements by UDs before approval is granted showed that in 157 tenders the average time spent was 41 days while, according to the best practices, it was not supposed to exceed 7 days.



(iii) On delays in approving tender documents and tender notices before inviting tenders, the analysis on 81 tenders indicated that the average time spent was 25 days instead of the stipulated 7 days.

(iv) Another cause of significant delays was inadequate preparation of bid documents, resulting into frequent requests for clarifications and causing extension of submission of proposals. The analysis made on 6 ICB tenders, revealed that entities spent an average of 31 days instead of the stipulated 21 days, while the analysis on NCB 56 tenders revealed that entities used 24 days instead of 14 days. Furthermore, the analysis on 38 tenders implemented through (SS and NRT methods), indicated that the entities spent an average of 18 days instead of the expected 7 days.

(v) There were also delays in signing the contracts which caused 65 tenders to use an average of 45 days instead of the 14 required by the public procurement law.

B: Corrective measures to be taken

The Authority issued the following recommendations to address the causes of delay in procurement process: entities must involve technical experts in the preparation of technical specifications and statement of requirements or terms of reference; entities must prepare realistic annual procurement plans; entities must ensure that for procurements which require various approvals, realistic time frames must be assigned during planning; tender documents must be properly prepared; entities must ensure funds are set aside - and committed - before initiating a specific procurement process.

Furthermore, the Authority will issue a circular on procurement processing time to be used by PMU as a roadmap regarding the matter for each procurement category; the Authority, in collaboration with PPAA, will enhance awareness campaigns to tenderers regarding provisions of PPA and PPR, so as to minimize complaints which cause delays in procurement processes.

5.7.2 Implementation of previous audit recommendations

Following procurement audits, the Authority provides recommendations to PEs to enable them address the weaknesses observed. Regulation 92 of the Public Procurement Regulations, 2013 requires the Accounting Officer of a procuring entity to respond to PPRA in writing, on the recommendations, within 14 days from the date of receipt of the recommendations, indicating the actions to be taken and shall, in addition, prepare and



submit to PPRA a report on implementation status within three months from the date of receiving the recommendations.

During the audits in **86** entities, PPRA made follow up in **55** entities on implementation of previous audit recommendations. The remaining **31** entities included new entities, PEs whose audit was a special audit, and those which had never been audited and therefore had no recommendations to deal with.

A: Results on implementation of previous audit recommendations

The audit results revealed that some of the recommendations had been implemented, some were partially implemented and others had not been implemented at all. Out of **1,498** recommendations, **773** or **52** percent, had been implemented, **283** or **19** percent had been partially implemented and **442** or **29** percent, had not been implemented at all. The list of PEs and the status of implementation is as indicated in the **Table 5 - 12**.

Table 5 - 12: List of all PEs and status of implementation of the previous audit recommendation

S/N	Name of PE	Total number of given recommendations	Implemented recommendations		Partially implemented recommendations		Not implemented recommendations	
			No.	per cent	No.	per cent	No.	per cent
1.	Dar es Salaam City Council	26	11	42 per cent	11	42 per cent	4	15 per cent
2.	Kaliua DC	34	10	29 per cent	5	15 per cent	19	56 per cent
3.	NCAA	26	7	27 per cent	10	38 per cent	9	35 per cent
4.	NIMR	56	27	48 per cent	11	20 per cent	18	32 per cent
5.	Ruangwa DC	30	7	23 per cent	15	50 per cent	8	27 per cent
6.	Sikonge DC	22	8	36 per cent	7	32 per cent	7	32 per cent
7.	TTCL	42	16	38 per cent	9	21 per cent	17	40 per cent
8.	AGITF	15	12	80 per cent	3	20 per cent	0	0 per cent
9.	ASA	34	22	65 per cent	1	3 per cent	11	32 per cent
10.	Muhimbili National Hospital (MNH)	36	26	72 per cent	6	17 per cent	4	11 per cent
11.	Mwanza City Council	50	18	36 per cent	21	42 per cent	11	22 per cent



S/N	Name of PE	Total number of given recommendations	Implemented recommendations		Partially implemented recommendations		Not implemented recommendations	
			No.	per cent	No.	per cent	No.	per cent
12.	AUWSA	8	4	50 per cent	2	25 per cent	2	25 per cent
13.	RAS Arusha	13	9	69 per cent	2	15 per cent	2	15 per cent
14.	GPSA	26	15	58 per cent	-	-	11	42 per cent
15.	MNMA	27	12	44 per cent	-	-	15	56 per cent
16.	MUWSA	30	22	73 per cent	2	7 per cent	6	20 per cent
17.	TIB	13	8	62 per cent	4	31 per cent	1	8 per cent
18.	TANROADS - MTWARA	8	3	38 per cent	2	25 per cent	3	38 per cent
19.	UDSM	57	30	53 per cent	16	28 per cent	11	19 per cent
20.	TANZANIA POST CORPORATION	42	20	48 per cent	-	-	22	52 per cent
21.	Muhimbili Orthopedic Institute (MOI)	14	6	43 per cent	4	29 per cent	4	29 per cent
22.	Tanzania Institute of Education	36	24	67 per cent		0 per cent	12	33 per cent
23.	TANROADS HQ	30	9	30 per cent	13	43 per cent	8	27 per cent
24.	TANROADS Kilimanjaro	18	9	50 per cent	4	22 per cent	5	28 per cent
25.	Arusha City Council	38	11	35 per cent	15	48 per cent	12	39 per cent
26.	Kongwa District Council	30	22	73 per cent	1	3 per cent	7	23 per cent
27.	National Land Use Planning Commission (NLUPC)	25	19	76 per cent	2	8 per cent	4	16 per cent
28.	Tanzania Meteorological Agency (TMA)	16	14	88 per cent	2	13 per cent	0	0 per cent
29.	National Social Security Fund (NSSF)	15	10	67 per cent	4	27 per cent	1	7 per cent
30.	Newala District Council	34	14	41 per cent	9	26 per cent	11	32 per cent
31.	Kondoa DC	39	27	69 per cent	1	3 per cent	11	28 per cent



32.	Njuwasa	33	17	52 per cent	3	9 per cent	13	39 per cent
33.	Mbeya Uwasa	30	11	37 per cent	2	7 per cent	17	57 per cent
34.	Cashewnut Board of Tanzania	26	6	23 per cent	8	31 per cent	12	46 per cent
35.	Mbeya University	20	6	30 per	10	50 per	4	20 per



S/N	Name of PE	Total number of given recommendations	Implemented recommendations		Partially implemented recommendations		Not implemented recommendations	
			No.	per cent	No.	per cent	No.	per cent
	of Science and Technology (MUST)			cent		cent		cent
36.	Chamwino District Council	16	8	50 per cent	3	19 per cent	5	31 per cent
37.	Monduli District Council	24	19	79 per cent	1	4 per cent	4	17 per cent
38.	Kwimba DC	48	29	60 per cent	6	13 per cent	13	27 per cent
39.	Biharamulo DC	21	7	33 per cent	7	33 per cent	7	33 per cent
40.	TARURA HQ	28	21	75 per cent	5	18 per cent	2	7 per cent
41.	Magu DC	17	10	59 per cent	3	18 per cent	4	24 per cent
42.	Rombo DC	28	21	75 per cent	3	11 per cent	4	14 per cent
43.	JKCI	42	26	62 per cent	4	10 per cent	12	29 per cent
44.	Rufiji DC	21	2	10 per cent	4	19 per cent	15	71 per cent
45.	MSD	30	9	30 per cent	8	27 per cent	13	43 per cent
46.	Judiciary of Tanzania	14	5	36 per cent	4	29 per cent	5	36 per cent
47.	NAOT	4	2	50 per cent			2	50 per cent
48.	OTR	16	10	63 per cent	4	25 per cent	2	13 per cent
49.	MOFP	19	11	58 per cent	1	5 per cent	7	37 per cent
50.	PORALG	14	8	57 per cent	5	36 per cent	1	7 per cent
51.	ACGEN	12	8	67 per cent	2	17 per cent	2	17 per cent
52.	NHC	33	12	36 per cent	11	33 per cent	10	30 per cent
53.	Tanzania Railway Corporation	67	55	82 per cent	–	–	12	18 per cent
54.	MOI	14	6	43 per cent	4	29 per cent	4	29 per cent
55.	Kigoma DC	31	12	39 per cent	3	10 per cent	16	52 per cent
	TOTAL	1498	773	52 per cent	283	19 per cent	442	29 per cent

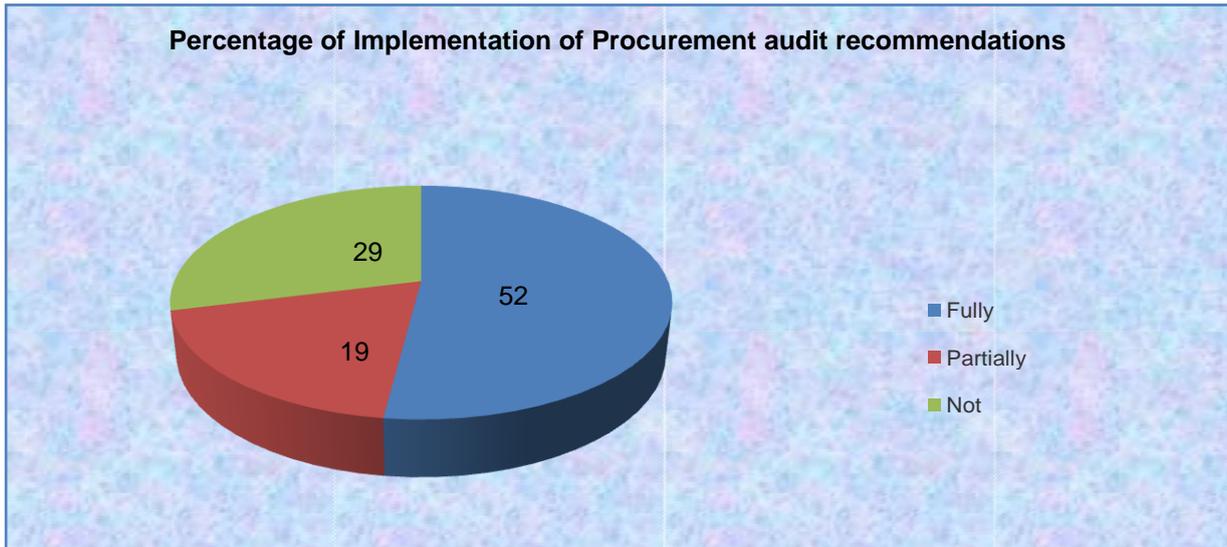


Figure 5 - 40: Percentage of implementation of audit recommendations

It has to be noted that procuring entities are required to implement all audit recommendations. However, PPRA has taken into consideration the implementation status by each PE and those which have not implemented them without justifiable reasons, their Accounting Officers will be required to show cause as to why disciplinary actions should not be recommended to their competent authorities.

B: Recommendations

Since by virtue of Regulation 92 of the Public Procurement Regulations 2013 respective PEs were duty bound to implement the audit recommendations and to submit implementation report to PPRA, by virtue of Section 20 (1) of PPA, Accounting Officers of PEs which failed to do so without justifiable reasons, are required to show cause why disciplinary actions should not be recommended to their competent authorities.

5.7.3 Assessment on allocation of 30 per cent of PEs annual volume of procurement to special groups

A: Legal requirements

By virtue of Section 64 (2) (c) of PPA and Section 21 of PPA (Amendment) 2016, procuring entities are allowed to restrict the issue of tenders to special groups namely; women, youth, elderly and persons with disability, in order to meet certain social objectives. According to Regulation 30A of the Public Procurement Amendment Regulations, 2016, a special group



is eligible for preference scheme if it is registered and recognized by special groups supporting entities namely; ministries, agencies, government organizations, departments responsible for development and empowerment of women, youth, elderly and persons with disability. A special group is also eligible for preference scheme if it has been entered in the register established by PPRA, upon being submitted to PPRA by the relevant special group supporting entity; also, has at least seventy percent of the members forming the special group and headed one hundred percent by relevant special groups.

Regulation 30C of the Public Procurement Amendment Regulations, 2016 requires procuring entities to grant an exclusive preference of 30 per cent in its annual procurement of goods, works and services, to special groups situated within its jurisdiction. In order to ensure that procuring entities comply with this requirement, PPRA decided to include it as one of the compliance audit indicator, whereas PE are assessed on their compliance with it and, in case of non-compliance, they are penalized.

B: Audit findings

The audit discovered that most of the audited PEs did not comply with the legal requirement, contrary to Regulation 30C of GN. No. 333 of 2016, thereby blocking intended opportunities to these groups and, therefore, undermining Government's efforts towards socio-economic development.

The audit discovered that only two out of 86 audited PEs, or 2 percent of the lot, did set aside 30 per cent of their annual procurements to special groups; 3 PEs (equivalent to 4 percent of the audited PEs), set aside part of their annual procurement, and 81 PEs (equivalent to 94 percent), did not set aside anything. Those which fully complied with the requirement were Ngara DC and GASCO while those which set aside part of their annual procurements included Tanroads Mtwara, Moshi UWASA, and Ruangwa DC. The works provided to the special groups had a value of TZS 648.19 million and included routine maintenance of roads, preventive maintenance of bridges, control of erosion, cleaning and security services.

The audited PEs that did not comply at all with requirement of setting aside 30 per cent of their annual procurement for special groups are as shown in the **Table 5 -13**.



Table 5 - 13: PEs that did not set aside 30 per cent of for special groups

No.	PE Name	No.	PE Name
1.	Capital Market	42.	Biharamulo DC
2.	Dar es Salaam CC	43.	UWASA Mtwara
3.	Dodoma CC	44.	MKULAZI Holding Co. Ltd
4.	Kaliua DC	45.	Mwanza CC
5.	NCAA	46.	Muhimbili National Hospital
6.	Nzega DC	47.	Arusha CC
7.	NIMR	48.	Arusha UWASA
8.	Sikonge DC	49.	RAS Arusha
9.	TALIRI	50.	Tanzania Atomic Energy Commission
10.	Tandahimba DC	51.	GPSA
11.	TANROADS Kagera	52.	Mwalimu Nyerere Memorial Academy
12.	Tanzania Official Seed Certification Institute (TOSCI),	53.	Tanzania Fertilizer Regulatory Authority
13.	TTCL	54.	Kwimba DC
14.	Agriculture Input Trust Fund (AGITF)	55.	Magu DC
15.	Agriculture Seeds Agency	56.	
16.	TARI	57.	Rombo DC
17.	TIB	58.	Mbeya UWASA
18.	UDSM	59.	TANROADS HQ
19.	TCRA	60.	TANROADS Kilimanjaro
20.	REA	61.	Kongwa DC
21.	TRA	62.	NSSF
22.	TPC	63.	TARURA HQ
23.	Chato DC	64.	Rufiji DC
24.	PSSSF	65.	Kondoa TC
25.	Newala DC	66.	Kondoa DC
26.	MUST	67.	Cashewnut Board Tanzania
27.	RAS Mbeya	68.	JKCI
28.	MSD	69.	TMA
29.	Monduli DC	70.	Mbogwe DC
30.	Tanzania Institute of Education	71.	Arusha DC
31.	ATCL	72.	Nachingwea DC
32.	National Land Use Planning Commission	73.	Chamwino DC
33.	OTR	74.	PORALG
34.	NAOAT	75.	MOFP



No.	PE Name	No.	PE Name
35.	ACGEN	76.	Judiciary of Tanzania
36.	Meru DC	77.	Kigoma DC
37.	RAS Kigoma	78.	TASAC
38.	NHC	79.	RITA
39.	Tanzania Railway Corporation	80.	TANSECO HQ
40.	TANROADS Arusha	81.	Ministry of Home Affairs
41.	MOI		

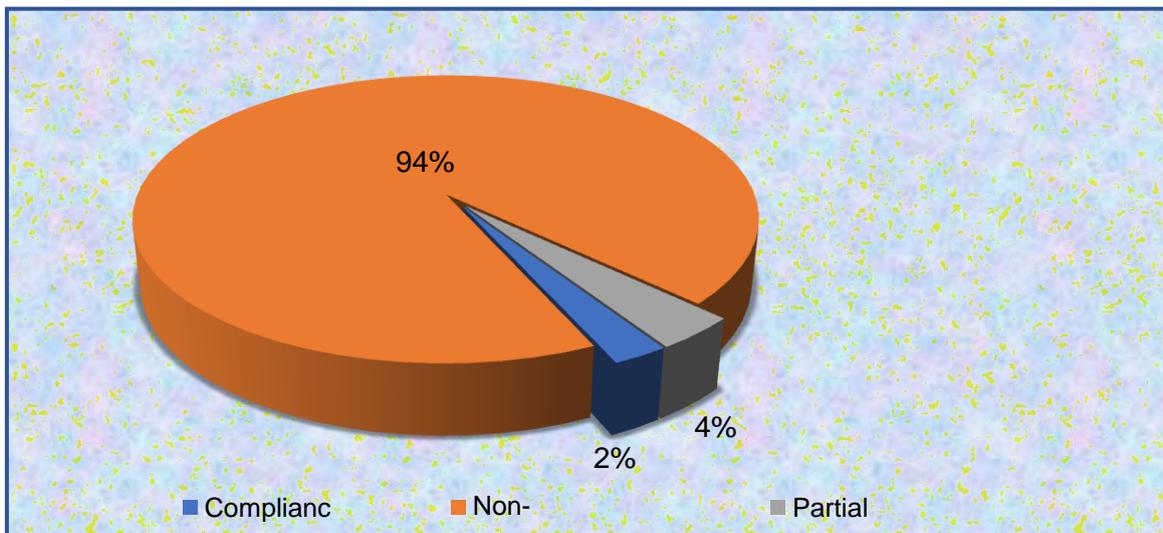


Figure 5 - 41: Percentage by number of PEs which complied, partially complied and did not comply to setting aside 30 per cent of their procurement to special groups

C: Way forward

The audited PEs were directed to ensure that they set aside 30 per cent of their annual procurement for special groups and by virtue of Section 20 (1) of PPA, respective PEs were duty bound to implement the audit recommendations given.

5.3 Investigation / Special Audits on Allegations, Complaints and Reported Cases of Mis-Procurement

PPRA conducted special audits to eight PEs involving 5,530 tenders/contracts worth TZS 207.153 billion, to determine whether procedures and processes adhered to PPA, and if value for money objectives were met. The respective PEs were the Ministry of Agriculture (19 tenders/contracts), University of Dar es Salaam (1 contract), RITA (79



tenders/contracts), Ilala Municipal Council/Dar es Salaam City Council (224 tenders/contracts), Sokoine University of Agriculture (1,494 tenders/contracts), Ministry of Finance (2 contracts), Ministry of Water (11 contracts) and Temesa (3,700 tenders/contracts).

The audits revealed that the Government suffered loss to the tune of TZS 580.27 million, emanating from interest charges on delayed payments (TZS 93.70 million), holding obsolete stock (TZS 273.02 million), non-imposition of liquidated damages on delayed deliveries (TZS 86.92 million), unnecessary advertisement costs (TZS1.17 million) and additional costs after inappropriate retendering (TZS 125.46 million). In addition, had PEs effectively implemented the recommendations that were issued after the investigations/ special audits, the Government would save TZS 1.17 billion emanating from payments for untendered services, unexecuted works and repetitive payments (TZS 396.22 million), exaggerated quantities of goods issued (TZS 484.8 million) and failure to remit the collected fees by the nominated agents from services which were rendered (TZS 286.6 million).

Details of the projects/ contracts which were audited and the issues which were observed are in the subsections that follow.

5.3.1 Special audits conducted at the Ministry of Agriculture

Those projects audited were for the procurement of agricultural implements, construction of warehouses and design review and rehabilitation of irrigation schemes, with a total value of TZS 27,744,836,704.81.

Procurement of agricultural inputs and implements

Seven contracts, worth TZS 9,278,473,500 were implemented in the financial years 2018/2019 and 2019/2020.

The audits revealed that some tenders were not included in the APP; technical specifications did not include packaging for and shelf life of the chemicals; tender documents did not indicate requirement for post qualification and delivery details contained contradicting clauses.

Furthermore, the procurement process was started before having the assurance of funds; there was a lack of justification for restricted tendering method; and extension of bid validity period for Tender No. ME 012/2019-2020/HQ/G/032 was made after the original had



expired. The audit also revealed the introduction of new evaluation criteria for Tender No. ME 012/2018-2019/HQ/G/63, which were used to carry out post qualification on tender No. ME 012/2018-19/HQ/G/25; and evaluation reports were not reviewed by PMU.

Other transgressions: letters of intention to award contracts did not state grounds for disqualifying bids and contract amounts for proposed winners were not stated.

Contract administration was also found wanting, as performance securities for three contracts were not submitted and, while there was no inspection and acceptance team, final goods inspection and acceptance certificates had been issued; and while agricultural chemicals worth TZS 246,165,500.00 had already expired, no initiatives had been taken for their disposal. Other weaknesses included failure to demand liquidated damages amounting to TZS 35,087,254.50 for delays in delivery of goods; goods being delivered prior to signing of contract in tender No. ME 012/2018-2019/HQ/G/53; chemicals worth TZS 232,110,000 being misrepresented as issued from the main warehouse against actual quantities received in beneficiary centers; goods worth TZS 349,800,000 purported to have been issued from ministry's main store but were not delivered to the respective beneficiary centers; and the absence of agricultural inputs worth TZS 39,690,000 which were claimed to be in the Tanzania Cotton Board warehouse.

At the conclusion of the exercise, the accounting officer was directed to adhere to APP; that technical specifications be part of tender documents and be prepared properly; the procurement process to be properly handled; and contracts be properly prepared.

On contract administration, the responsible parties were directed to be keen on the submission of performance securities, to adhere to quality control by appointing goods inspection teams, and to ensure that goods are delivered within time as per contract – and certainly not before the contract is signed.

The accounting officer was also directed to recover TZS 621,600,000 from the officers involved in issuance of agricultural inputs from the warehouses, as they intended to falsify the delivered quantities; and to institute disciplinary measures against them in compliance with Public Service Act (2000), Public Service Regulations (2003) and the Standing Order (2009).

Since the special audit revealed the existence of corrupt and fraudulent practices, the findings were forwarded to DCI and PCCB per Section 16 of PPA.



Design review and rehabilitation of irrigation schemes

The audit covered the projects which were implemented in the financial years 2018/2019 and 2019/2020 whereby a total of five contracts amounting to TZS 13,874,938,929.86 were audited, with one being for consultancy services and amounting to TZS 1,159,529,000.00 and four being for works and amounting to a total of TZS 12,715,409,929.86.

The audit revealed various weaknesses including, that the procurements were not in APP; there was inadequate survey on site conditions; incomplete drawings and BOQs; and incomplete and inaccurate tender and contract documents. Furthermore, tenderers were not given enough time to prepare their tenders; PMU, instead of accounting officers, appointed members of the evaluation committee and draft contracts exceeding TZS 1 Billion were not vetted by the office of the AG.

There were also delays in submission of professional indemnity for consultancy services contract; payments to the consultant were made contrary to the contract and with TZS 33,000,000 being paid without justification; retention money was deducted contrary to contract in Kilangali and Mvumi contracts; and improper management of performance securities and insurance bonds for works contracts.

Various weaknesses emerged in contract administration, the major ones being replacing the resident engineer and clerk of works for Chinangali and Kigugu contracts without providing detailed qualifications of the new personnels; allowing advance payment guarantees for four works contracts to expire before fully recovering advance payments; delays in settling payments to contractors leading to interest charges amounting to TZS 131,631,164.67; non-imposition of liquidated damages amounting to TZS 213,577,424.62 on delays in completion of the works contracts for Kilangali, Msolwa Ujamaa and Kigugu; variation orders were not approved by tender board; inconsistent pricing in the contracts/BoQ; payments amounting to TZS 25,588,810.80 were made for works which were not executed for Kigugu and Msolwa Ujamaa contracts; payment of TZS 25,000,000 to the consultant for geotechnical investigation which was not done; and while the consultancy contract had expired, the consultant carried on working without formal extension.

On project completion and closure, the observed weaknesses included failure to prepare and to submit as-built drawings; poor management of defect liability period; poor workmanship; and inferior materials for Mvumi project, Msolwa-Ujamaa, Kilangali, and Kigugu project.



The following recommendations were issued: detailed site conditions survey should be carried out comprehensively; construction drawings should be accurate; specifications should be prepared and be included in the tender and contract documents; and tenderers should be given enough time to prepare and to submit their tenders.

Others were: vetting of contracts should be completed before obtaining clearance in donor-funded projects; consultants should submit professional indemnity as per contract requirements; if time-based contracts for consultancy services are being executed, the Accounting Officer should ensure payments made are based on time sheet; replacement of technical personnel should be accompanied by the CVs of new ones; and the Accounting Officer should justify payment amounting to TZS 25,000,000 which was paid to the consultant without providing geotechnical reports.

The following recommendations were also issued to the ministry: retention money should be deducted as per contract; time extension order must be granted before expiry of the contract; there must be proper management of performance securities; liquidated damages must be charged per Sec. 77(4) of PPA and Reg. 112 of GN No. 446 of 2013; all applications for variations must be reviewed and approved by respective tender board per Sec. 33(1)(b) of PPA & Reg. 110(1)(3) & (4) of GN. No. 446; executed works should be properly measured, valued and payments should only be made for executed works; and Accounting Officer must recover from the contractors overpaid monies amounting to TZS 25,588,810.80 (TZS 20,418,810 for Msolwa- Ujamaa contract and TZS 5,170,000 for Kigugu contract). Also, the accounting officer must deduct TZS 213,577,424.62 from payments of contractors who failed to complete works within the time indicated in their contracts, as liquidated damages. It was further recommended to ensure that as-built drawings are prepared when certificates of final completion are issued, as per contract; and all contractors must be instructed to rectify all the defects observed during the audit.

Special audit for construction of warehouses at Njage, Msolwa, Kigugu, Mbogo Komtonga and Mvumi villages in Morogoro Region

The special audit covered five selected projects financed by the International Bank for Reconstruction and Development of the World Bank, under the Global Agriculture and Food Security Program Trust Fund. The audited projects had a total value of TZS 4,591,424,274.95



The following weaknesses were observed in the planning, tender document preparations and procurement stage: the design for foundation was improperly carried out as it failed to take into consideration the geotechnical report; Bills of Quantities contained exaggerated quantities (variance) for elements such as roof structure, tiles and walls finishes and reinforcements; the tenders were not in APP; there was improper appointment of the evaluation team as appointment letters were signed by HPMU instead of the Accounting Officer; evaluation of tenders was not fair as some criteria were not applied fairly to all tenderers; and notices of intention to award contract were not issued to all the tenders.

In the contract implementation stage, the following weaknesses were observed: contractors' all risk insurance for Kigugu, Mbogo and Njage projects were not extended despite the granted extension of time; contract duration for Njage, Msolwa and Mvumi projects were extended but the advance payment guarantees were not extended; there were no criteria in the contracts for recovery of advance payments; there were delays in effecting payment to contractors; contractors were instructed to carry out variation works without approval of tender board; contract periods were extended several times without justifiable reasons; extension of contract duration was granted and addendum signed after elapse of the completion date; there were overpayments amounting to TZS 37,887,816 arising out of payments for unexecuted works; the consultant failed to instruct the contractors to execute quality control measures; no evidence of the consultant having issued notice for correction of defects; and there were vertical cracks along the walls for Kigugu, Njage, Msolwa and Mbogo projects.

Assessment of corruption likelihood was also conducted and the corruption red-flags likelihood for the Ministry of Agriculture was 22 per cent on five sampled tenders, which indicated a likelihood of corruption.

The following recommendations were issued: the accounting officer to recover TZS 37,887,816.00 (VAT exclusive), noted in the penultimate certificates from the contractors who executed works at Kigugu, Njage, Msolwa and Mbogo projects; and DPMU to ensure that the ministry complies with legal requirements regarding the preparation and implementation of APP, initiation of procurement requirements, appointment of evaluation committee, evaluation of tenders, communication of correction of errors, and issuance of notice of intention to award. Also, the Accounting Officer to ensure that instructions are given to contractors to extend advance payment guarantees during extended contract period; the Accounting Officer to ensure recovery of advance payment amounting to TZS 27,814,783.86 (VAT Exclusive) from V.J Ministry Ltd; the Accounting Officer to ensure contractors are timely paid; the Accounting Officer to ensure that tender board approval is obtained before



instructing execution of variations and additional works; the Accounting Officer to ensure site meetings are conducted and extension of contract period are granted on justifiable grounds; and the Accounting Officer to ensure that the consultant carries out an assessment on the root causes of cracks along the walls and rectify accordingly. Since the audit revealed a high likelihood of corruption, the special audit report was also submitted to PCCB pursuant Sec.16 of PPA.

5.3.2 Special audit conducted at the University of Dar es Salaam

Subject of the special audit was tender for design and build of the University of Dar es Salaam School of Economics building, after receiving a request from the Accounting Officer wanting to know whether the tendering processes, procedures and documentations were in accordance with the provisions of the PPA, Public Procurement Regulations 2013, Public Procurement Amendment (Act) 2016 and Public Procurement Amendment (Regulations) of 2016. The tender had a value of TZS 9,783,180,213.

It was revealed that the tender was processed outside TANePS, contrary to Section 63 of PPA, as amended by Section 20 of the PPA Amendment (Act) of 2016 and Government Circular No.4 of 2019; the user department interfered in the function of PMU by proposing use of single source procurement method and proposed to invite National Housing Corporation, contrary to Section 41 of PPA; the reasons advanced for single source procurement method were not justifiable; and there was no formal extension of the deadline for submission of tender.

The audit also revealed that the tender submitted by National Housing Corporation did not meet requirements in many ways in that there was inadequate working capital; the proposed design had Gross Floor Area (GFA) that exceeded requirements; elevators and toilets were overdesigned; the Guaranteed Maximum Price was twice budget estimate; and the cost per square meter offer was higher as compared to client's estimated cost. Other requirements which were not met were: NHC submitted the offer in association with IPA Architects and M.R Electrical Company Ltd but details of the experiences for the proposed associating firms were not attached and the experience for the proposed project manager did not meet the minimum requirement.

The audit also revealed that the tenderer submitted experience which did not meet required experience; the appointment of evaluation committee and the negotiation team was done by the Head of PMU instead of Accounting Officer and the letter of acceptance was silent on the performance guarantee from the contractor.



The following recommendations were issued: future procurements should be processed through TANEPS; the use of single source procurement method should be supported with the justifiable grounds; each procurement organ to observe independency; letters for the appointment of members of tender evaluation teams and negotiation teams should be signed by the Accounting Officer; the proposed tenderer to be required to submit revised designs to meet requirements as well as evidence of working capital; and the client to ensure close supervision of the project.

5.3.3 Special audit conducted at RITA

PPRA carried out special audit at RITA after receiving copy of a complaint from a whistleblower regarding lack of transparency, fairness and integrity in some of the contracts. The alleged tenders included the procurement of printed registration and promotional materials and the procurement of motor vehicle accessories implemented in the financial years 2017/2018, 2018/2019, 2019/2020 and 2020/2021. The audit covered total transactions worth TZS 4,325,407,708 implemented between financial years 2017/18-2020/21.

The audit revealed that the PE did not comply with the requirements of using TANEPS while carrying out procurements during financial years 2019/2020 and 2020/2021, contrary to Reg. 342(1) of GN No. 446 of 2013 and the government circular No. 4 of 2019; inappropriate tender document was used to invite tenderers for the provision of printing services through restricted competitive procurement process; tender documents for some of the contracts were not prepared and issued to tenderers prior to their invitation; the essential documents that form part of the bid submitted by Times General Supplies were signed by the person who was not named in the power of attorney; the post qualification criteria were not defined in the tender document for tender No. AE/057/2019-2020/HQ/G/08 Lot 3; the suppliers for supplying stationers and office consumables were not selected randomly; two tenderers who were not among those approved by the tender board for tender No. IE/057/2019-20/HQ/G/01 for procurement of office stationeries were issued with tender document; and tender board did not approve the tender document, the procurement method, and the list of the shortlisted suppliers to be invited in some of the contracts for printing services.

The observed weaknesses were: the recommendations for members of tender evaluation committee and appointment of members of tender evaluation were not done in some of the contracts; tender board approved the award recommendations for nine contracts worth TZS 933,479,400 to Times General for the provision of printing services without deploying



appropriate procurement process; unsuccessful tenderers were not informed on the tender results for tender No. AE/057/2019-20/HQ/G/08 Lot 3 and the PE signed contract No. AE/057/2019-20/HQ/G/08 Lot 3 whose contract value exceeded the allocated budget and there were no additional funds which were solicited to cover the deficit. Other weaknesses were: the PE signed contract with the supplier before completion of procurement process on tender No. AE/057/2019-2020/HQ/G/08 Lot 1B and contract No. AE/057/2020-2021/HQ/G/07 was signed before the completion of vetting process.

Other weaknesses were: the PE did not authenticate the validity of the performance security for design and supply of registration security material; performance securities amounting to TZS 97,820,200 were not submitted as per contracts; inspection in some of delivered goods were done by officers who were not appointed by the Accounting Officer, contrary to Reg. 245 of PPR, 2013; delivery of goods under contract No. AE/057/2019-20/HQ/G/08 LOT3 was delayed but liquidated damages equivalent to TZS 51,840,000 was not charged by the PE as per the contract; there were delays in effecting payments to the suppliers and service providers; and the payment schedule was not adhered in some of the contracts.

Other weaknesses on contract implementation were: payments for various goods procured in the FY 2017/18, 2018/19 and 2019/20 worth TZS 293,226,900 were made without signed contracts/LPOs; goods ordered through Call-Off Order No. BID No. AE/057/2020-2021/HQ/G/07-01 were delayed to be delivered; extension of time for contract No. AE/057/2019-2020/HQ/CS/02 was granted after the expiry of the original contract completion date; contract No AE/057/2019-2020/HQ/CS/02 had the provision for submission of performance security but did not specify the type and amount of performance guarantee to be submitted; the consultant did not submit the reports specified in the Terms of Reference on contract No. AE/057/2019-2020/HQ/CS/02.

The following recommendations were issued: the Accounting Officer, PMU, tender board, user department and internal audit unit staff to be trained on the application of PPA and PPR; the Accounting Officer should undertake immediate measures on restructuring the PMU by replacing the current HPMU, should institute disciplinary measures against the officer for failure to coordinate procurements as per the procurement law.

Other recommendations were: preparation, approval and issuance of tender document should be adhered to by PMU; tender documents should be prepared adequately by PMU prior to approval by tender board and before issuing notice of invitation to tender; PMU should coordinate properly the tender evaluation exercise; and tender board should exercise their powers and responsibilities as per the law. Also, the Accounting Officer should



communicate the tender results to all unsuccessful tenderers; the Accounting Officer should be satisfied with adherence of procurement requirements before signing contracts with the winning tenderers; the appointed project managers/supervisors should effectively adhere to contract; and the report to be submitted to PCCB due to the existence of corruption red flags in both tendering and contract implementation.

5.3.4 Special audits conducted at Ilala Municipal Council (Dar es Salaam City Council)

The Authority conducted two special audits at Ilala Municipal Council/ Dar es Salaam City Council on waste collection tenders implemented in the FY 2018/2019 and 2019/2020, with the value above 100 million and procurements carried out through mini competition implemented in the FY 2018/2019 and 2019/2020. The audited transactions had a total value of TZS 4,506,676,645. Details of procurements which were audited and the issues which were observed are as shown below;

(a) Special audit on various tenders carried out in the FY 2018/2019 and 2019/2020

The special audit covered one tender No. LGA/015/2019-2020/HQ/C/04 for consultancy services for design and supervision of construction of Ilala Municipal Council (IMC) HQ building amounting to TZS 241,179,100.00 which was at the design stage and preparation of tendering documents and two hundred and sixteen (216) mini-competition transactions amounting to TZS 2,864,095,850.55 implemented in the FY 2019/2020. The total audited contracts had the total value of TZS 3,105,274,950.

In respect to tender No. LGA/015/2019-2020/HQ/C/04 for consultancy services for design and supervision of construction of Ilala Municipal Council (IMC) HQ building, the special audit revealed the following weaknesses: requirements from user department were not clear; the tender board meeting that approved the expression of interest document and the advertisement had no quorum; two firms that qualified at the stage of expression of interest were not issued with the RFP documents; there was no evidence on the review of technical proposal evaluation report; there was a delay of forty days on issuing notice of intention to award contrary, to Reg. 231 (2) of PPR, 2013; there was no evidence on the approval of draft contract document; Crystal Consultants delayed to submit the performance security by 19 days and the council did not cancel the award as it was indicated in the letter of acceptance.



In respect to the contract preparation on Tender No. LGA/015/2019-2020/HQ/C/04, the following weaknesses were observed: There was no evidence to authenticate whether negotiation plan was prepared by negotiation committee and approved by the tender board; the professional indemnity submitted by Crystal Consultants in the form of insurance bond provided a premium of TZS 118,000 contrary to the amount stated in the contract of TZS 4,000,000; there was a delay of eight days in signing the contract for the Consultancy Service; Some important documents were not listed in the form of agreement as among the documents considered to form part of the contract as per GCC Clause 5 of the signed contract; existence of contradiction on the actual contract sum between the letter of award and the form of agreement. In the form of agreement, the contract sum was TZS 200,000,000.00 VAT Inclusive while the letter of acceptance was TZS 241,179,100.00.

On the procurements carried out through GPSA framework contracts (CUIS), the special audit revealed that Ilala Municipal Council transacted procurements amounting to TZS 1,975,478,403.87 which were under framework agreement out of the system (TANePS) contrary to the requirements of PPA and the Government directive issued through circular No. 4 of 2019. There was mismatch of the information with regard to delivery of supplies of building materials made under LPO No. 20200175 worth TZS 30,023,000; No evidence whether goods procured under LPO No. 20200184 amounting to TZS 7,738,320.00 were inspected by the inspection committee prior to their acceptance; goods amounting to TZS 68,996,860.00 were procured through mini competition without approval of Tender board contrary to Sect. 35(2) of PPA, 2011; Evaluation Committee carried out evaluation for goods which were already supplied, received, inspected and accepted by PE worth TZS 16,054,600 contrary to Reg. 202(3) of PPR, 2013; and there was a delay of eight months in effecting payment to various deliveries made; and procurements done through framework contract amounting to TZS 21,982,330 were approved retrospectively, contrary to PPA.

Ilala Municipal Council was directed as follows: to ensure that the requirements forwarded to PMU from User departments are well described with adequate technical specifications, statement of requirements, and terms of reference (ToR); tender board meetings meet the required quorum; criteria for short listing consultants are well defined, quantified, and measurable to provide unbiased evaluation results; all firms that qualified at the stage of expression of interests (EOI) are issued with the request for proposal (RFP) documents; notices of intention to award are issued to respective tenderers in time; performance securities are submitted by tenderers on time, there are no retrospective approvals by the Accounting Officer and the tender board; evaluation committees do not carry out evaluation for goods which were already supplied, received, inspected and accepted by the procuring entity.



The Accounting Officer of Ilala Municipal Council was also directed to ensure that payments to suppliers, contractors and service providers are timely; and also to take disciplinary action against the head of PMU who coordinated various procurements which were carried out in the FY 2019/2020. The report was submitted to PCCB on the issue of non-issuance of RFP document to the two shortlisted firms namely Epitome Arch Ltd in association with PENDHARKAR & Associates, MECPLAN Consulting Engineers & Joint Consult Ltd and Cons Africa Ltd in association with Sprint Engineering Consultant & Ajoma Consult Ltd.

(b) Special audit on waste collection tenders implemented in the financial years 2018/2019 and 2019/2020

The special audit conducted at Ilala Municipal Council covered waste collection and disposal tenders implemented in the financial years 2018/2019 and 2019/2020. The audit covered seven tenders with 61 lots worth TZS 1,419,401,695.00.

The audit revealed that the council did not use the guidelines issued by the Authority for preparation of APP, Only few tenders in the APP were implemented; tenders implemented had lots while the lots were not indicated in the APP; the tender number for waste collection and disposal contained in the tender documents differed with the one indicated in APP; and the APP for 2018/2019 was not updated.

The audit also revealed that the tender document was not properly prepared as it did not indicate the number of personnel required for each tender; initiation of procurement was not properly done; the tender document for tender No. LGA/015/IMC/2019-2020/HQ/NC/24 Lot 16-36 was not approved by the tender board; the negotiation plan for tender no. LGA/015/IMC/2019-2020/HQ/NC/33 Lot 4 was not approved by the tender board; the negotiation team for tender No. LGA/015/IMC/2019-2020/HQ/NC/33 Lot 4 was appointed by the chairman of the tender board instead of the Accounting Officer; in the tender No. LGA/015/IMC/2018-2019/HQ/NC/03 Lot 31, the negotiation plan was not prepared; notices of intention to award the contract were not issued to all tenderers who participated in the tender no. LGA/015/IMC/2019-2020/HQ/NC/24 Lot 16-36; in the tender No. LGA/015/IMC/2019-2020/HQ/NC/24 Lot 1-15, award letters were issued before the expiry of the cool off period; there was a delay in tender no. LGA/015/IMC/2019/2020/HQ/NC/24 Lot 16-36 in carrying out the evaluation exercise. Also, there was a contradiction of information in tender No LGA/015/IMC/2018-2019/HQ/NC/03 for waste collection in wards located in Town area; the Council delayed the opening of tenders after the deadline for submission of



bids: namely; tender no. LGA/015/IMC/2019-2020/HQ/NC/24 Lot 16-36; tender No. LGA/015/IMC/2019-2020/HQ/NC/24 Lot 37-43; and tender No. LGA/015/IMC/2019-2020/HQ/NC/24 Lot 1-15. Also, the evaluation of tenders was conducted using the criteria not indicated in the tender documents.

Other weaknesses were: Mungia Engineering Group Ltd was disqualified during the technical evaluation using the criteria which was not provided in the tender document; the post qualification in the tender No. LGA/015/IMC/2018-2019/HQ/NC/03 Lot 24 was not properly conducted as it did not consider the criteria on the financial capacity of the tenderer Juhudi Cleaning and Gardening Ltd; in the tender no. LGA/015/IMC/2018-2019/HQ/NC/03 Lot 31, the award of contract was issued to Gin Investment Ltd while the firm did not meet some of the criteria provided in the tender document; preliminary evaluation in the tender No. LGA/015/IMC/2019 2020/HQ/NC/24 Lot 37-43 was not properly conducted; award of contract was issued to M/S Tirima Enterprises Ltd in tender No. LGA/015/IMC/2019-2020/HQ/NC/24 Lot 38 while he did not meet the required criteria; detailed evaluation in tender No. LGA/015/IMC/2019 2020/HQ/NC/24 Lot 40 was not properly conducted as Green Waste Pro Ltd did not meet the criteria of having a compactor truck; personal covenant forms for the evaluation teams were signed after the evaluation exercise, in tender No. LGA/015/IMC/2018-2019/HQ/NC/03 Lot 31, Ilala MC conducted negotiation with a tenderer on a criteria which was not complied by the tenderer; and contracts with values above one billion were vetted by the legal officer of the council instead of the Attorney General.

With regards contract implementation, the audit revealed that the monthly progress reports were not prepared; the contracts had no provision of penalty for a tenderer who failed to remit to the council the revenue collected; service providers who collected fees on waste collection and disposal, delayed the remittance to the council of the collected fees amounting to TZS 206,173,2000. Tirima Investment Ltd and Kajenjere Trading Co. Ltd failed to remit to the Council TZS 208,494,480 being fees collected; and there was no evidence that TZS 212,880,384 were remitted to the Council by Sateki Trading Ltd na Kajenjere Trading Co. Ltd

With regard to the assessment of time used by Ilala MC in processing waste collection tenders, it was observed that tenders were not efficiently processed as an average of 177 days from initiation of requirements to contract signing was used comparing to an average of 133 days set by the Authority.



Due to the weaknesses observed, the special audit report was submitted to PCCB and PO-RALG, pursuant to Sec. 16 of PPA. Ilala MC was directed as follows: to institute disciplinary measures against the members of the evaluation committee regarding the tenders which the evaluation exercise was not properly conducted; to institute disciplinary measures against the HPM following the weaknesses observed in the tender processes; to institute disciplinary measures against the tender board for approving award of contract to tenderers who had no required qualifications; the Council to demand from Tirima Investment Ltd and Kajenjere Trading Co. Ltd to remit to the council the pending revenue collected from refuse collection services amounting to TZS 208,494,480 in compliance with contract requirements; the Council to submit to PPRA evidence of payment of TZS 212,880,384 by Sateki Trading Ltd na Kajenjere Trading Co. Ltd; and the Council to ensure that all procurement processes complies with the requirements of PPA and its Regulations.

5.3.5 Special audit conducted at Sokoine University of Agriculture (SUA)

PPRA conducted a special audit at Sokoine University of Agriculture after receiving directives from the Ethics Secretariat office following complaints on mishandling of tenders for the procurement of office stationeries. The complaints indicated that stationeries were procured from a company which was owned by family member of one of the employees of SUA who was involved in the procurement activities. The audit covered 1,494 contracts which were implemented in the financial years 2018/19, 2019/20 and 2020/21 having the total value of TZS 11,624,631,552

The following weaknesses came to light: APP for the financial year 2018/2019, did not use the appropriate template, contrary to Section 9(1)(c) of PPA; APPs for FY2018/2019 and FY2019/2020 did not include 30 per cent of annual procurement volume for special groups, contrary to Reg. 30C (2) of GN. No. 333 of 2016; and tender No. PA/012/2019-2020/HQ/G/106 was not in APP, contrary to Sec. 49(1) of PPA and there was no prior written approval of AO, contrary to Sec. 49(3) of PPA.

Furthermore, technical specifications were not adequately prepared for tender No. PA/012/2019-2020/HQ/G/44 as there was insufficient description of requirements; all procurements under commonly used items (CUIS), in the financial years 2019/2020 and 2020/2021 and amounting to TZS 4,568,959,070.85 and TZS 3,398,585,074.79 respectively, were procured without TANEPS, contrary to Reg. 342(1) of GN No. 446 of 2013; the secretary of the tender board was involved in approving awards through circular resolutions for mini-competition tender quotations; the appropriate procurement method was not used for tender No. PA/012/2017-2018/HQ/G/58; the appropriate procurement methods were not



used to procure goods through LPO No. 26329, 26349 and 26604 with total value of TZS 185,032,617.53; and a standard tender document in tender No. PA/012/2019-2020/HQ/G/106. Also, tender No. PA/012/2019-2020/HQ/NCS/21 was not handled properly whereby 8 out of 25 tenderers approved were invited to participate while two who were not approved were invited.

Other weaknesses were: the tender committee did not prepare a detailed evaluation report on tender No. PA/012/2019-2020/HQ/G/44; tender board did not approve minutes of negotiation for tender No. PA/012/2017-2018/HQ/G/58; two contracts, namely for tender No. PA/012/2017-2018/HQ/G/58 and for PA/012/2019-2020/HQ/G/44 were not awarded within the bid validity period, contrary to Regulation 232 (2) of GN. No. 446 of 2013; and a decision for the cancellation of Tender No. PA/012/2019-2020/HQ/NCS/21 was not appropriate - as it resulted into additional costs after retendering.

With regard to contracts, the audit revealed that contract No. PA/012/2019-2020/HQ/44 had the provision for paying advance payment of 50 per cent while the tender document did not, eight contracts were not signed by the Accounting Officer whereas there was no evidence he delegated his functions; performance securities worth TZS 202,131,010 for five contracts were not submitted, contrary to Reg. 29 of GN. No. 446 of 2013; the validity of advance payments for tender numbers PA/012/2019-2020/HQ/G/44, PA/012/2019-2020/HQ/W/10, and PA/012/2017-18/HQ/W/20 were not confirmed; payments amounting to TZS 6,490,000 were made in contract No. PA/012/2019-2020/HQ/NCS/21 lot 4 for services which were not rendered; and the budget approving authority did not approve variation of 16.42 per cent of the contract sum for contract No. PA/012/2019-2020/HQ/G/44, contrary to Regulation 36 of GN No. 333 of 2016. Other weaknesses were: one employees of SUA failed to declare a conflict of interest while engaging Jamu Stationery and General Supply, a company which was owned by a family member to supply office stationeries worth TZS 14,437,267.50 during the FY 2018/2019; goods supplied by Jamu Stationery and General Supply for FY 2019/2020 and FY 2020/2021 were inspected by members who were not appointed by the Accounting Officer; and procurement and contract implementation documents were not adequately kept as most of the documents were missing and hence hindering monitoring.

The following recommendations were issued: SUA to recover TZS 6,490,000 from Vigilante Security paid for services which were not rendered; technical specifications should be prepared properly; PMU should handle properly the procurement process; contracts should be signed by the Accounting Officer and other responsible parties; performance securities should be submitted within prescribed time, authenticity of performance securities and



variations confirmation to be approved by relevant authorities. Also, procurement and contract implementation records should be properly kept.

The report was forwarded to PCCB in pursuant of Sec. 16 of PPA.

5.3.6 Special audit conducted at the Ministry of Water

Special audit was carried out in 11 contracts of the Ministry of Water during the financial years 2018/2019 and 2019/2020. The contracts comprised of three of works and eight for consultancy services. The audited contracts had a total value of TZS 49,941,872,309.56.

The audit revealed the following weaknesses on planning, design and tender documentation: the design drawings for four proposed guard houses in contract No. ME-011/2018-2019/W/CONTRA/08 lacked provision of septic tanks and soak away pits.

With regard to the procurement process, award and signing of contract, the audit revealed that the pre-contract negotiation held between the Ministry and WAPCOS reduced the initial quoted price for contract No. ME-011/2019 - 220/CONTR/C/05 from USD 475,350 to USD 240,000 and for contract No. ME-011/2019 - 220/CONTR/C/06 from USD 1,379,050 to USD 560,000 but there was no cost breakdown for the negotiated prices; and contract documents were not arranged in the order of priority of interpretation whereby the General Conditions of Contract (GCC) preceded the Special Conditions of Contract (SCC).

With regard to the contract implementation, the audit revealed that the consultant did not submit professional liability insurance as per Clause 37.1 (a) of GCC for contract No. ME-011/2019-2019/CONTRACT/C/02; the performance security amounting to USD 24,000 was not submitted for contract No. ME-011/2019-220/CONTR/C/05, contrary to Clause 18 of SCC; time extension was given after expiry of the original completion date on contract No. ME-011/2018-2019/W/CONTRA/08 and ME-011/2018-2019/W/CONTRA/09; and there was slow progress in completion of contract No. ME-011/2018-2019/W/CONTRA/09 and ME-011/2018-2019/W/CONTRA/08 which may led to a cost overrun.

Other weaknesses on contract implementation were: failure to make payments timely for contract No. ME-011/2019-2020/C/CONTRA/15, ME-011/2018-2019/CONTRA/C/11 and ME-011/2018-2019/CONTR/W/02, which may cause loss to the public amounting to TZS 78,240,390.27 in case of claims for interest charges on delayed payments; the contractor was not timely given full access to site for contract No. ME-011/2018-2019/W/CONTRA/09;



payments were made to the consultant without proper cost breakdown on contract No. ME-011/2019-2020/CONTACT/C/08.

The assessment on corruption red flags revealed higher red flags on Tender No. ME-011/2018-2019/W/16 at pre-bid phase by 20.0 per cent- which was contributed by inadequate design and extension of time. High red flags were also observed in tender No. Me-011/2016-2017/W/01 at the contract management and audit phase by 20 per cent caused by failure to make progress payment within the time stipulated in the contract and poor workmanship observed on the construction of office building. Likewise, high corruption red flags were observed on tender No. ME-011/2018-2019/C/32 at contract management and audit phase by 20 per cent caused by failure to make progress payment within the time stipulated in the contract and questionable payment of TZS 40,000,112 for inception report and TZS 1,008,958,020 for capacity building report while the reports were not available. The assessment was also conducted on contracts which were terminated by the Ministry and recommendation for initiation of debarment process by the Authority was provided in accordance with Sec. 62(1) of PPA 2011 and Reg. 93(1) of GN 446 of 2013.

Based on the weaknesses observed, the following recommendations were provided: the Accounting Officer was directed respond timely on issues related to variations or amendment to the ongoing contracts; the supervising consultant and the contractor for contract No. ME-011/2018-2019/W/CONTRA/08 to re-visit the contract before its completion so that septic tanks and soak away pits for four (4) guard houses are constructed and the Accounting Officer should recover from the consultants the paid 40 per cent being TZS 40,000,112 for inception report on contract No. ME-011/2018 - 2019/CONTRA/C/11 and 30 per cent being TZS 1,008,958,020 for capacity building report on contract No. ME-011/2018-2019/C.CONTRA/13 if justifications for such payments will not be provided.

Other recommendations were: more emphasis to be kept on contract implementation so that any arising challenges may be properly addressed; debarment proceedings should be commenced against the Contractors M/s M.A Kharafi & Sons and Supplier M/s Eastenders Ltd for failure to extend validity of submitted performance guarantees and debarment proceedings should be commenced against the Contractors; M/s Badr East Africa Enterprises Ltd for submission of forged Advance Payment Guarantee and forged Retention Money Guarantee.

Also, based on the number of weaknesses observed, PPRA recommended to ERB to take disciplinary measures to the Consultant M/s Tractebel GW Consult GmbH in association with M/s Don Consult Ltd and M/s Lahmeyer for granting approval to the contractor to



proceed with construction of guard houses and operator's building using faulty design; the report was submitted to PCCB for further investigation due to the existence of corruption red flags in some of the contracts as per the requirement of Sec. 16 of PPA, 2011; and the report was submitted to DCI for necessary actions regarding forged advance payment guarantee and forged retention money guarantee by M/s Badr East Africa Enterprises Ltd.

5.3.7 Special audit conducted at the Ministry of Finance and Planning

The special audit was conducted following a directive from the Ministry of Finance and Planning after receiving complaints which were directed to the Minister of Finance and Planning on violation of procurement law and the Government directives when the Ministry was engaging the project consultant and the contractor for the construction of the office building at Mtumba area. The audited contracts had a total value of TZS 89,584,161,067.68

With regard to the procurement process for both the contractor and the consultant, the audit revealed that TBA submitted the bid in partnership with Iain Pattie Associates Architects Limited (IPA Architects Limited) without the approval of the tender board contrary to Reg. 55 (3) of PPR, 2013; the Ministry did not provide TBA with the right to negotiate as it was done to National Housing Corporation regarding the costs submitted which were found to be on the higher side before undertaking the decision to disqualify TBA's bid and invite National Housing Corporation; NHC submitted its tender in association with IPA Architects while the tender board approved only National Housing Corporation as a sole tenderer; and the contract which was entered between the Ministry and M/s National Housing indicated that advance payment of 10 per cent was to be made after the submission of advance payment guarantee contrary to clause 55.1 of the SCC of the tender document which indicated that advance payment would not be made to the consultant. The changes were not valid as the contract document was not approved by tender board as required by Sec. 33 (1) (c) of PPA, 2011 and contrary to AQRB by-Laws which do not allow issuance of advance payment to consultants. Also, the contract signed between the Ministry and NHC was observed to have a number of shortcomings which include: non adherence to the order of priority in arranging the documents forming the contract, and the important documents such as terms of reference were not among the documents forming part of the contract and therefore missing details of consultant's responsibilities.

Other weaknesses were: the tender for obtaining the contractor was not advertised competitively and instead it was done through restricted tendering process and the criteria which were stated in the tender document were in favor of a single tenderer and therefore marginalized the level of competition; on signing the contract between the Ministry and the



contractor, the contractor's side was represented with the person who was not given the power of attorney and therefore the signed contract was voidable.

With regard to contract implementation, the audit revealed that when preparing the design for the construction of the office building, the consultant did not adhere to the guidelines provided by President's Office, Public Service Management and Good Governance on the specifications for allowable room spaces for government offices; and the government incurred double costs for the design of the Ministry building by engaging National Housing Corporation while TBA had already been directed to carry out design for all Government buildings which are to be built at the Government City in Mtumba.

Based on the observed weaknesses the Accounting Officer was advised as follows: the tender board and procurement management unit to be directed to comply with the requirements of PPA and PPR while undertaking their responsibilities. Also, based on the fact that the construction of the Ministry building was in the early stages, and taking into account that the design did not consider the standards provided by the Government, adjustments should be made without affecting the intended quality. Further, the Ministry was advised to revisit the contracts for both the consultant and the contractor in order to avoid contractual disputes that may arise during the execution of contracts due to the observed number of weaknesses; and since the allocated fund for this project was TZS 37,869,515,343, and taking into account that the total cost of the project is TZS 89,584,161,067.68 (TZS 5,900,000,000 for the consultant and TZS 83,684,161,067 for the contractor) the Ministry was advised to ensure that a deficit amounting to TZS 51,714,645,724 is allocated during the financial year 2021/2022 to enable timely completion of the project.

5.3.8 Special Audit Conducted at the Tanzania Electrical and Mechanical Services Agency (TEMESA)

PPRA conducted a special audit at TEMESA after receiving a number of complaints on the performance of TEMESA for repair and maintenance of government vehicles. The received complaints included: substandard quality, higher costs for the rendered services, delays in carrying out repair and maintenance services, and the use of non-genuine spare parts. Based on the received complaints, PPRA decided to carry out a special audit in order to assess the performance of TEMESA and private garages in carrying out repair and maintenance of government vehicles. On the basis of the volume of repair and maintenance services, TEMESA Dar es Salaam, MT Depot and TEMESA Dodoma were sampled for the



assessment and the scope covered procurements and services which were carried out in the financial years 2018/2019 and 2019/2020.

The objective of this audit was to assess the performance of both, TEMESA and the shortlisted private garages in undertaking repair and maintenance works and on the procurement of spare parts for maintenance of government motor vehicles. Furthermore, the audit aimed at establishing the level of implementation of previous audit recommendations issued by PPRA after a special audit which was conducted in the financial year 2018/2019.

On the capacity of TEMESA in carrying out repair and maintenance services, the audit established that: TEMESA has shortage of experts in regional workshops in the auto electric/electronics, pump services and auto air condition systems; the regional workshops depend mostly on volunteers and contract-based workforce to compensate for the shortage of technical staff; inadequate staff with knowledge on the modern technology for undertaking repair and maintenance services; and inadequate equipment with modern technology for undertaking repair and maintenance services. The audit also established that the available equipment have inadequate capacity to handle the volume of repair and services and most of the equipment are outdated and not in good working condition, for instance, vehicle lifts, chain blocks, transmission jacks, welding machines and the auto diagnosis tools which need to be updated and upgraded.

On the issue of capacity and performance of shortlisted private garages/workshops, the audit revealed that TEMESA doesn't undertake periodic inspections to the private garages for the purpose of establishing their capacity in undertaking maintenance of public vehicles during the period of their engagement.

On the issue of efficiency of the shortlisted private garages in undertaking the repair and maintenance works, the 15 sampled garages were observed to have the following: majority of the sampled garages did not have good recommended layout and arrangement of the garage/workshop; the majority of the sampled garages did not have good and up to date auto electric/ electronics diagnosis repair tools; half of the sampled garages did not have the required experts employed on either permanent or contract basis; and majority of the sampled garages depend on daily hiring of experts especially on auto electric/electronics, air condition system, and engine mechanics.



On the issue of the cost for repair and maintenance services, the audit revealed several weaknesses which included: the cost estimates for spare parts prepared by TEMESA and charged to PEs for maintenance of vehicles were similar to those quoted by tenderers who were issued with the LPOs indicating that the procurements were not done competitively; hiring of technical experts and equipment which resulted into higher costs for carrying out repair and maintenance services; and TEMESA charges fee for pre-inspection and post inspection which contributed to the higher costs for maintenance and which is contrary to Reg. 137 (2) (d) of PPR, 2013 as amended in 2016.

On the issue of delays in maintenance and repair services, the audit revealed that services are not timely provided due to various reasons which were: shortage of manpower/experts; shortage of modern diagnosis equipment, inadequate budget for procurement of spare parts; and delayed payments to TEMESA and private garages.

On the assessment of Compliance of PPA in procurement of spare parts and lubricants by TEMESA, the observed weaknesses included: Some of the procurement which were carried out by TEMESA Dar es Salaam exceeded the limit provided by TEMESA HQ for undertaking procurement at regional levels; TEMESA procured spare parts and lubricants in FY 2018/19 and 2019/20 amounting to TZS 7,663,052,653.18 from suppliers that were not shortlisted by GPSA and were not approved by tender board; TEMESA did not use TANePS for the procurement of spare parts and therefore only three suppliers were selected on repetitive basis and there was no random selection; the inspection committees were not formed to inspect the delivered goods contrary to Reg. 245 of GN. No. 446 of 2013; unsuccessful tenderers were not notified on the tender results. Other observed weaknesses were: the issued LPOs did not contain payment terms and other important terms such as remedies for delays in case of any delay during delivery; and the job cards were not properly filled after the completion of maintenance services.

On the assessment of compliance of PPA in procurement of private garages for undertaking repair and maintenance services by TEMESA, the observed weaknesses were: TEMESA did not submit the invitation for prequalification adverts to PPRA for publication; tender evaluation exercise was not properly conducted in tender No. AE/006/2019-2020/HQ/FA/NCS/01; post qualification was not conducted in tender No. AE/006/2018-2019/HQ/FA/NCS/01; and the procurement records were not adequately kept. The audit further revealed that request for quotation was made to only three (3) among the shortlisted garages on repetitive basis and there were no clear grounds for their selection.



Based on the observed weaknesses, the following recommendations were issued to TEMESA: to consider employing more technical staff as per the scheme of service and organization structure in order to meet the current demand for the repair and maintenance of government vehicles; to undertake training to staff on the use of modern equipment for carrying out diagnosis and repair of modern vehicles owned by the government; to set aside adequate budget and consider bulk procurement of spare parts from reliable sources in order to minimize delays; to enhance its capacity in terms of equipment with modern technology for repair/maintenance of the vehicles; to establish a strategy for collecting the outstanding debts for repair and maintenance services from various PEs amounting to TZS 11,637,444,333.00; to establish a strategy for paying the outstanding bills amounting to TZS 7,829,339,277.98 to various suppliers who supplied spare parts to TEMESA; regional managers to establish a complaint register and ensure that all complaints submitted by PEs are handled properly; to comply with the provisions in the PPA in the procurement of spare parts and selection of private garages; procurement and contract implementation documents should be adequately kept; and PEs should not be charged with fees for pre-inspection and post inspection as it contravenes the requirements of Reg. 137 (2) (d) of PPR, 2013 as amended in 2016; and there should be adequate space for keeping vehicles sent for maintenance for the auto workshop at Temesa Vingunguti.

Other recommendations were: Temesa to prepare and issue guidelines on the procurement of spare parts and lubricants, mechanism for inspection of spare parts/ lubricants before they are installed in the vehicles; periodic inspection should be conducted in private garages to establish their capacity; all contracts to be entered between Temesa and private garages to include essential terms and conditions for providing services; Temesa to improve its capacity in terms of technology, equipment and technical personnel for proper carrying out of repair and maintenance services; cost of spare parts charged to PEs should be of the market price; spare parts should be procured from GPSA shortlisted suppliers and approved by TB; and procurement of spare parts and lubricants should be done through TANePS.



6.0 CHALLENGES AND WAY FORWARD

Despite the numerated achievements, the Authority faced some challenges both sectoral and internal as summarized in the preceding sub-section.

6.1 Sector related challenges and way forward

The Authority, while exercising its oversight function encountered several challenges. **Table 6 – 1** summarizes sector related challenges and way forward.

Table 6 - 1: Sectoral Related Challenges and Way Forward

S/N	Challenge	Way Forward
1	Insufficient knowledge and awareness of PPA, PPR, PIT and TANePS as well as on opportunities available to special groups hinder compliance of some PEs and procurement opportunities for economic operators	Sustained capacity building interventions to the parties.
2	Lack of integrity as they lead some PEs into editing STDs in areas where they are not authorized and even into collusion between staff and tenderers	Continue improving controls, including use of PDF formatted STDs and will vigorously report staff who collude to competent authorities
3	Inability or reluctance even of some PEs to submit mandatory reports to the Authority as per the requirements of the PPA	Take drastic action against defaulters
4	Failure by some suppliers and service providers of CUIS to meet their contractual obligations	(i) To continue building capacities to PEs on contract management (ii) Enforcement measure of blacklisting defaulters
5	Some PEs have shown a reluctance in embracing use of TANePS in procurement processes	Enhancing compliance monitoring
6	Some PEs reluctant to implement some of the audit recommendations provided by the Authority.	To continue monitoring and enforcing implementation of TANePS
7	Limited time frame provided to the Authority on the submission of Annual Performance Evaluation Report (APER)	The Authority will continue liaising with MoFP on the amendment of PPA regarding the annual reporting requirements.



6.2 Internal Challenges and Way Forward

Three challenges are essentially internal as summarized in Table 6-2.

Table 6 - 2: Internal Challenges and Way Forward

S/N	CHALLENGES	WAY FORWARD
1.	Insufficient staff compliment which affects number of required staff to serve in various positions including help desk and monitoring activities.	Continue liaising with Prime Minister's Office (PMO), MoFP and PO-PSMGG to address the issue of staff compliment.
2.	Limited office space at HQ Building	(i) PMO approval has been granted for construction of PPRA Head Office Building in Dodoma. (ii) A consultant was engaged for the design and supervision of the project. (iii) A contractor for Construction of the building will be engaged in FY 2021/2022.
3.	Unsuitability of the location of zonal office at GPSA building Bohari Street Mwangi Dar es Salaam, hindering accessibility of servicers by customers due to high traffic in Julius Nyerere and Nelson Mandela Road during working hours.	The Authority is planning to building a zonal office at Kurasini in Dar Es Salaam

**Annex 4 - 1: Procurement Implementation Tool**

S/N	PROCUREMENT IMPLEMENTATION TOOL	STATUS
1	SBDs for Large Works	Validated
2	Small Works	
3	Design and Build	
4	General Good	
5	Supply and Installation	
6	Standard Request for Proposal for Lump sum Contracts	
7	Standard Request for Proposal for Time Based Contract	
8	Nyaraka Sanifu ya Mwaliko wa Kotesheni za Kazi Ndogondogo za Ujenzi	
9	Nyaraka Sanifu ya Mwaliko wa Kotesheni ya Ununuzi wa Bidhaa	
10	Nyaraka Sanifu ya Ukusanyaji wa Mapato	
11	Standard Tendering Document for Non Consultancy Services	Reviewed
12	Prequalification Documents for Goods	
13	Prequalification Documents for Works	
14	Disposal of Public Assets by Tender	
15	Leasing of Public Assets	
16	Standard Tendering Documents for Goods – Health Sector	
17	Supply and Installation of ICT Equipments	
18	Framework Contracts	



Annex 4 - 2: Resolutions of the 13th EAPF

S/N	ISSUE	PROPOSED RESOLUTION	ACTOR	TIME FRAME
1	Predict procurement and predict emergency in public procurement and public procurement technologies as well in order to enable the use of the public procurement tools (including eProcurement) by the key stakeholders	Review and harmonize all legal and regulatory framework touching on emerging procurement	All Regulatory Authorities	Report to the 14th EAPF
2	Legal provisions about the public procurement for emergency situations are not harmonized. Since there is gaps in Public Procurement Laws and Regulations in EAC country members in the provisions on emergencies.	Accelerate the investment in e-government procurement to leverage on emergency procurement;	All Regulatory Authorities	Report to the 14th EAPF
3	Procuring entities does not engage all segment of society (stakeholders) in public procurement	Promote local content through public procurement for self-reliance;	All Regulatory Authorities	Report to the 14th EAPF
4	Some of procurement stakeholders are not ethical and have questionable integrity in public procurement processes.	Enforce and strengthen ethics and integrity in public procurement to sustain fundamental principles governing public procurement;	All Regulatory Authorities	Report to the 14th EAPF
5	Who is going to host the 14th EAPF, 2020	The next host of EAPF (14th) is Uganda.	Uganda Regulatory Authorities	Report to the 14th EAPF



Annex 5 - 1: The list of PEs registered in TANePS but did not submit APP

1	Ardhi Institute Morogoro	38	Marine Services Company Limited
2	Buchosa District Council	39	Masasi District Council
3	Buhigwe District Council	40	Maswa Urban Water Supply and Sanitation Authority
4	Bukombe District Council	41	Mbeya College of Health and Allied Sciences
5	Bunda Urban Water Supply and Sanitation Authority	42	Meatu District Council
6	Busega District Council	43	Mineral Resources Institute
7	Butiama District Council	44	Mkinga District Council
8	Chalinze District Council	45	Mlele District Council
9	Chalinze Water Supply and Sanitation Authority	46	Mpanda Water Supply and Sanitation Authority
10	Copyright Society of Tanzania	47	Mpanda District Council
11	Drilling and Dam Construction Agency	48	Mpwapwa Urban Water Supply and Sanitation Authority
12	Hai District Council	49	Nachingwea District Council
13	Handeni Trunk Main Water Supply and Sanitation Authority	50	National Housing Building Research Agency
14	Ikungi District Council	51	Nanyumbu District Council
15	Institute of Marine Sciences	52	National Service Head Quarter
16	Itilima District Council	53	Ngorongoro District Council
17	Karagwe District Council	54	NHC AND PPF Investment Company Limited
18	Kasulu District Council	55	Nkasi District Council
19	Kasulu Town Council	56	Pasiansi Wildlife Training Institute
20	Kibaha District Council	57	RAS - Iringa
21	Kibaigwa Water Supply and Sanitation Authority	58	RAS - Songwe
22	Kibiti District Council	59	RAS- Tabora
23	Kibondo District Council	60	Ruangwa District Council
24	Kigoma Urban Water Supply and Sewerage Authority	61	Same Mwangi Water Supply and Sanitation Authority
25	Kilimanjaro Christian Medical Centre	62	Rufiji District Council
26	Kilolo District Council	63	Shinyanga Urban Water Supply and Sanitation Authority
27	Kilwa District Council	64	Simanjiro District Council
28	Konoda Town Council	65	Tanganyika District Council
29	Kyerwa District Council	66	Tanzania Concrete Poles Manufacturing Co. Ltd
30	Lake Rukwa Basin Water Board	67	Tanzania Employment Services Agency
31	Lushoto District Council	68	Tanzania Livestock Research Institute
32	Madaba District Council	69	Tanzania Nursing and Midwifery Council
33	Mafinga Town Council	70	Tanzania Private Sector Foundation
34	Mafinga Urban Water Supply and Sanitation Authority	71	Tanzania Smallholders' Tea Development Agency
35	Makambako Town Council	72	Tarime District Council
36	Makonde Plateau Water Supply and Sanitation Authority	73	Tarime Town Council
37	Manyoni Urban Water Supply and Sanitation Authority	74	Tax Revenue Appeals Board
75	Tea Board of Tanzania	80	University of Dar es Salaam Business School



76	TIB Corporate Bank Limited	81	USA River Urban Water Supply and Sewerage Authority
77	T-PESA Company Limited	82	Prevention and Combating of Corruption Bureau
78	Tume ya Maendeleo ya Ushirika Tanzania	83	Tanzania Peoples Defense Force
79	Ukerewe District Council		



40	Tanzania Communications Regulatory Authority	57	Fair Competition Commission
41	Tanzania Education Authority	58	Financial Intelligence Unit
42	Tanzania Electrical Mechanical and Electronics Services Agency	59	Institute of Judicial Administration
43	Tanzania Fertilizer Regulatory Authority	60	Institute of Social Work
44	Tanzania Forest Services Agency	61	Joint Finance Commission
45	Tanzania Government Flight Agency	62	Judicial Service Commission
46	Tanzania Insurance Regulatory Authority	63	Judiciary of Tanzania
47	Tanzania Medicines and Medical Devices Authority	64	Law Reform Commission
65	Tanzania Meteorological Authority	83	Medical Stores Department
66	Tanzania National Roads Agency	84	Mining Commission
67	Tanzania Ports Authority	85	National Audit Office
68	Tanzania Public Service College	86	National Bureau of Statistics
69	Tanzania Revenue Authority	87	National Electoral Commission
70	Tanzania Rural and Urban Roads Agency	88	National Land Use Planning Commission
71	Tanzania Shipping Agencies Corporation	89	National Prosecutions Services
72	Tanzania Veterinary Laboratory Agency	90	Office of the National Assembly
73	Tanzania Wildlife Management Authority	91	Office of The Solicitor General
74	Uongozi Institute	92	Office of the Treasury Registrar
75	Warehouse Receipts Regulatory Board	93	President's Office - Ethics Secretariat
76	Water Institute	94	President's Office Public Service Recruitment Secretariat
77	Weight and Measure Agency	95	President's Office Records and Archives Management Department
78	Accountant General Department	96	Procurement and Supplies Professionals and Technicians Board
79	Commission for Human Rights and Good Governance	97	Roads Fund Board
80	Commission for Mediation and Arbitration	98	Tanzania Agricultural Research Institute
81	Tanzania Commission for AIDS	99	Dodoma City Council
82	Tanzania Cooperative Development Commission	100	Geita Town Council
101	Tanzania Social Action Fund	119	Hanang District Council
102	Tanzania Wildlife Protection Fund	120	Handeni District Council
103	Teachers' Service Commission	121	Ifakara Town Council
104	The Office of The Attorney General	122	Ilala Municipal Council
105	Universal Communications Service Access Fund	123	Ileje District Council
106	Workers Compensation Fund	124	Ilemela Municipal Council
107	Arusha City Council	125	Iramba District Council
108	Arusha District Council	126	Iringa District Council
109	Babati District Council	127	Iringa Municipal Council
110	Babati Town Council	128	Itigi District Council
111	Bagamoyo District Council	129	Kahama Town Council
112	Bahi District Council	130	Kakonko District Council
113	Bariadi District Council	131	Kibaha Town Council
114	Bariadi Town Council	132	Kigamboni Municipal Council
115	Bukoba District Council	133	Kigoma District Council
116	Bukoba Municipal Council	134	Kigoma Ujiji Municipal Council
117	Bunda District Council	135	Kilindi District Council



118	Bunda Town Council	136	Kilosa District Council
137	Busokelo District Council	156	Kinondoni Municipal Council
138	Chamwino District Council	157	Kisarawe District Council
139	Chunya District Council	158	Kongwa District Council
140	Dar es Salaam City Council	159	Korogwe District Council
141	Korogwe Town Council	160	Mpanda Municipal Council
142	Kyela District Council	161	Msalala District Council
143	Lindi Municipal Council	162	Mtama District Council
144	Longido District Council	163	Mtwara District Council
145	Malinyi District Council	164	Muheza District Council
146	Manyoni District Council	165	Muleba District Council
147	Masasi Town Council	166	Musoma District Council
148	Maswa District Council	167	Musoma Municipal Council
149	Mbarali District Council	168	Mvomero District Council
150	Mbeya City Council	169	Mwanga District Council
151	Mbeya District Council	170	Mwanza City Council
152	Mbinga District Council	171	Namtumbo District Council
153	Mbinga Town Council	172	Nanyamba Town Council
154	Mbozi District Council	173	Newala Town Council
155	Meru District Council	174	Njombe District Council
175	Missenyi District Council	192	Njombe Town Council
176	Misungwi District Council	193	Nsimbo District Council
177	Mkuranga District Council	194	Nyanguh'wale District Council
178	Mlimba District Council	195	Nyasa District Council
179	Monduli District Council	196	Nzega Town Council
180	Morogoro District Council	197	Pangani District Council
181	Morogoro Municipal Council	198	Rombo District Council
182	Moshi District Council	199	Rorya District Council
183	Moshi Municipal Council	200	Rungwe District Council
184	Same District Council	201	Ministry of Health Community Development Gender Elderly and Children (Health)
185	Sengerema District Council	202	Ministry of Home Affairs
186	Serengeti District Council	203	Ministry of Industry and Trade
187	Shinyanga District Council	204	Ministry of Information Culture Arts and Sports
188	Singida District Council	205	Ministry of Lands Housing and Human Settlements Development
189	Singida Municipal Council	206	Ministry of Livestock and Fisheries - Fisheries
190	Sumbawanga District Council	207	Ministry of Livestock and Fisheries - Livestock
191	Sumbawanga Municipal Council	208	Ministry of Minerals
209	Tabora Municipal Council	224	Ministry of Natural Resources and Tourism
210	Tanga City Council	225	Ministry of Water
211	Temeke Municipal Council	226	Ministry of Works and Transport (Transport)
212	Tunduma Town Council	227	Ministry of Works Transport and Communication (Works)
213	Tunduru District Council	228	Ministry of Works Transport and Communications (Communications)
214	Ubungo Municipal Council	229	President's Office - Regional Administration and



			Local Government
215	Ulanga District Council	230	President's Office Public Service Management and Good Governance
216	Wanging'ombe District Council	231	Prime Minister Office Labour Youth Employment and Persons with Disability
217	Ministry of Agriculture	232	Prime Minister's Office
218	Ministry of Constitutional and Legal Affairs	233	Vice President's Office
219	Ministry of Defence and National Service	234	Air Tanzania Company Limited
220	Ministry of Education Science and Technology	235	Architects and Quantity Surveyors Registration Board
221	Ministry of Energy	236	Ardhi University
222	Ministry of Finance and Planning	237	Arusha International Conference Centre
223	Ministry of Foreign Affairs and East African Cooperation	238	Arusha Technical College
239	Ministry of Health Community Development Gender Elderly and Children	255	Bank of Tanzania
240	Benjamin Mkapa Hospital	256	Kariakoo Markets Corporation
241	Cashewnut Board Of Tanzania	257	Kibaha Education Centre
242	Centre for Agricultural Mechanization and Rural Technology	258	Kilimanjaro Airports Development Company
243	Centre for Foreign Relations	259	Kilimanjaro International Leather Industries Company Limited
244	Cereals and other Produce Board	260	Local Government Training Institute
245	College of African Wildlife Management (Mweka)	261	Mbeya University of Science and Technology
246	College of Business Education	262	Mkulazi Holding Company Limited
247	College of Engineering and Technology	263	Mkwawa University College of Education
248	Contractors Registration Board	264	Moshi Co-operative University
249	Cooperative Audit and Supervision Corporation	265	Muhimbili National Hospital
250	Dar es Salaam Development Corporation	266	Muhimbili Orthopedic Institute
251	Dar es Salaam Institute of Technology	267	Muhimbili University of Health and Allied Sciences
252	Dar es Salaam Maritime Institute	268	Mwalimu Julius K. Nyerere University of Agriculture and Technology
253	Dar es Salaam University College of Education	269	Mzumbe University
254	Eastern Africa Statistical Training Centre	270	National Board of Accountants and Auditors
271	Electrical Transmission Distribution Construction and Maintenance Company Limited	288	National College of Tourism
272	Engineers Registration Board	289	National Construction Council
273	Gaming Board of Tanzania	290	National Council for Technical Education
274	Gas Company Tanzania Limited	291	National Development Corporation
275	Higher Education Students Loan Board	292	National Economic Empowerment Council
276	Institute of Accountancy Arusha	293	National Environment Management Council
277	Institute of Finance Management	294	National Examinations Council of Tanzania
278	Institute of Rural Development Planning	295	National Health Insurance Fund
279	Jakaya Kikwete Cardiac Institute	296	National Housing Corporation
280	National Institute For Medical Research	297	Tanzania Commercial Bank PLC



281	National Institute of Transport	298	Tanzania Commission for Science and
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			Technology
282	National Insurance Corporation of Tanzania Limited	299	Tanzania Commission for Universities
283	National Irrigation Commission	300	Tanzania Cotton Board
284	National Museum of Tanzania	301	Tanzania Electric Supply Company
285	National Social Security Fund	302	Tanzania Engineering and Manufacturing Design Organization
286	National Sports Council	303	Tanzania Fisheries Research Institute
287	National Sugar Institute	304	Tanzania Food and Nutrition Centre
305	Nelson Mandela African Institution of Science And Technology	323	Tanzania Forest Fund
306	Ocean Road Cancer Institute	324	Tanzania Geothermal Development Company Limited
307	Office of Registrar of Political Parties	325	Tanzania Industrial Research and Development Organization
308	Pharmacy Council of Tanzania	326	Tanzania Institute of Accountancy
309	Public Service Social Security Fund	327	Tanzania Institute of Education
310	Self-Microfinance Fund	328	Tanzania Investment Centre
311	Small Industries Development Organization	329	Tanzania Meat Board
312	Sokoine University of Agriculture	330	Tanzania National Parks
313	State Mining Corporation	331	Tanzania Official Seed Certification Institute
314	Sugar Board of Tanzania	332	Tanzania Petroleum Development Corporation
315	Tanzania Agricultural Development Bank	333	Tanzania Posts Corporation
316	Tanzania Atomic Energy Commission	334	Tanzania Railways Corporation
317	Tanzania Automotive Technology Center	335	Tanzania Standard (Newspapers) Ltd
318	Tanzania Broadcasting Corporation	336	Tanzania Telecommunications Corporation
319	Tanzania Bureau of Standards	337	Tanzania Tourist Board
320	Tanzania Coffee Board	338	Tanzania Trade Development Authority
321	Tanzania Wildlife Research Institute	339	RAS - Njombe
322	Tengeru Institute of Community Development	340	RAS - Ruvuma
341	The Law School of Tanzania	358	RAS - Simiyu
342	The Mwalimu Nyerere Memorial Academy	359	RAS - Singida
343	The Open University of Tanzania	360	RAS - Tanga
344	TIB Development Bank Limited	361	RAS - Mara
345	Tropical Pesticides Research Institute	362	RAS- Mbeya
346	Ubungo Plaza Limited	363	RAS- Morogoro
347	University of Dar es Salaam	364	RAS - Mtwara
348	University of Dodoma	365	RAS - Mwanza
349	Vocational Education and Training Authority	366	UTT Asset Management and Investor Services PLC
350	Watumishi Housing Company		
351	RAS - Arusha		
352	RAS - Dar es salaam		
353	RAS- Dodoma		
354	RAS - Geita		
355	RAS- Kigoma		
356	RAS- Kilimanjaro		



357	RAS- Lindi		
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Annex 5 - 2: The list of PEs carried out procurement through TANEPS

1	Agency for the Development of Educational Management	16	Masasi Nachingwea Water Supply and Sanitation Authority
2	Agricultural Inputs Trust Fund	17	Mbeya Water Supply and Sanitation Authority
3	Agricultural Seed Agency	18	Morogoro Urban Water Supply and Sanitation Authority
4	Arusha Urban Water Supply and Sanitation Authority	19	Moshi Urban Water Supply and Sanitation Authority
5	Babati Urban Water Supply and Sanitation Authority	20	Mtwara Urban Water Supply and Sanitation Authority
6	Bukoba Urban Water Supply and Sanitation Authority	21	Musoma Urban Water Supply and Sanitation Authority (MUWASA)
7	Business Registration and Licensing Agency	22	Mwanza Urban Water Supply and Sanitation Authority
8	Capital Markets and Securities Authority	23	National Food Reserve Agency
9	Dar es Salaam Water and Sewerage Authority	24	National Identification Authority
10	Dar Rapid Transit Agency	25	Ngorongoro Conservation Area Authority
11	Dodoma Urban Water Supply and Sanitation Authority	26	Occupational Safety and Health Authority
12	e-Government Authority	27	Pangani Basin Water Board
13	Energy and Water Utilities Regulatory Authority	28	Petroleum Bulk Procurement Agency
14	Export Processing Zones Authority	29	Public Procurement Regulatory Authority
15	Geita Urban Water Supply and Sanitation Authority	30	Rural Energy Agency
31	Geological Survey of Tanzania	48	Rural Water Supply and Sanitation and Agency
32	Government Chemist Laboratory Authority	49	Sengerema Urban Water Supply and Sanitation Authority
33	Government Procurement Services Agency	50	Singida Urban Water Supply and Sanitation Authority
34	Iringa Urban Water Supply and Sanitation Authority	51	Sumbawanga Urban Water Supply and Sanitation Authority
35	Kahama Shinyanga Water Supply and Sanitation Authority	52	Taasisi ya Sanaa na Utamaduni Bagamoyo (TaSUBa)
36	Kahama Urban Water Supply and Sanitation Authority	53	Tanga Urban Water Supply and Sanitation Authority
37	Land Transport Regulatory Authority	54	Tanzania Airports Authority
38	Lindi Urban Water Supply and Sanitation Authority	55	Tanzania Buildings Agency
39	Livestock Training Agency	56	Tanzania Civil Aviation Authority



Annex 5 - 3: The list of PEs submitted APPS but did not carry out procurement through TANEPS.

1	Baraza la Kiswahili la Taifa	38	Mtwara Mikindani Municipal Council
2	Biharamulo District Council	39	Mufindi District Council
3	Bumbuli District Council	40	Mzinga Corporation
4	Chato District Council	41	National Arts Council
5	Chemba District Council	42	National Ranching Company Limited
6	Drug Control and Enforcement Authority	43	Newala District Council
7	Fisheries Education and Training Agency	44	Ngara District Council
8	Gairo District Council	45	Njombe Urban Water Supply and Sanitation Authority
9	Geita District Council	46	Nzega District Council
10	Handeni Town Council	47	Nzega Urban Water Supply and Sanitation Authority
11	Igunga District Council	48	Petroleum Upstream Regulatory Authority
12	Information and Communication Technologies Commission	49	President's Office Public Service Commission
13	Institute of Adult Education	50	President's Office Public Service Remuneration Board
14	Kalambo District Council	51	Public Procurement Appeals Authority
15	Kaliua District Council	52	Regional Administrative Secretary - Kagera
16	Karatu District Council	53	Regional Administrative Secretary - Katavi
17	Kishapu District Council	54	Regional Administrative Secretary - Manyara
18	Kiteto District Council	55	Regional Administrative Secretary - Pwani
19	Kondoa District Council	56	Regional Administrative Secretary - Rukwa
20	Korogwe Urban Water Supply and Sanitation Authority	57	Regional Administrative Secretary - Shinyanga
21	Kwimba District Council	58	Registration Insolvency and Trusteeship Agency
22	Lake Victoria Basin Water Board	59	Rufiji Basin Water Board
23	Liwale District Council	60	Shinyanga Municipal Council
24	Ludewa District Council	61	Siha District Council
25	Mafia District Council	62	Sikonge District Council
26	Magu District Council	63	Sisalana (T) Company Limited
27	Makambako Urban Water Supply and Sanitation Authority	64	Songea Urban Water Supply and Sanitation Authority
28	Makete District Council	65	Songea Municipal Council
29	Marine Park and Reserve Unit	66	Songwe District Council
30	Mbinga Urban Water Supply and Sanitation Authority	67	Stamigold Company Limited
31	Mbogwe District Council	68	Tabora Water Supply and Sanitation Authority
32	Mbulu District Council	69	Tandahimba District Council
33	Mbulu Town Council	70	Tanzania Dairy Board
34	Mkalama District Council	71	Tanzania Film Board
35	Momba District Council	72	Tanzania Forestry Research Institute
36	Mpimbwe District Council	73	Tanzania Library Services Board
37	Mpwapwa District Council	74	Tanzania National Business Council

75	Tanzania Tobacco Board	79	Uvinza District Council
76	Tax Revenue Appeals Tribunal	80	Uyui District Council
77	Urambo District Council	81	Wanging'ombe Water Supply and Sanitation Authority
78	Ushetu District Council		



Annex 5 - 4: The list of PEs published Awards through TANePS

1	Agency for the Development of Educational Management	25	Petroleum Bulk Procurement Agency
2	Agricultural Inputs Trust Fund	26	Rural Energy Agency
3	Agricultural Seed Agency	27	Sengerema Urban Water Supply and Sanitation Authority
4	Babati Urban Water Supply and Sanitation Authority	28	Sumbawanga Urban Water Supply and Sanitation Authority
5	Capital Markets and Securities Authority	29	Tanga Urban Water Supply and Sanitation Authority
6	Dodoma Urban Water Supply and Sanitation Authority	30	Tanzania Airports Authority
7	Energy and Water Utilities Regulatory Authority	31	Tanzania Communications Regulatory Authority
8	Export Processing Zones Authority	32	Tanzania Education Authority
9	Geita Urban Water Supply and Sanitation Authority	33	Tanzania Fertilizer Regulatory Authority
10	Government Chemist Laboratory Authority	34	Tanzania Forest Services Agency
11	Iringa Urban Water Supply and Sanitation Authority	35	Tanzania Government Flight Agency
12	Kahama Shinyanga Water Supply and Sanitation Authority	36	Tanzania Insurance Regulatory Authority
13	Kahama Urban Water Supply and Sanitation Authority	37	Tanzania Medicines and Medical Devices Authority
14	Land Transport Regulatory Authority	38	Tanzania Meteorological Authority
15	Livestock Training Agency	39	Tanzania National Roads Agency
16	Morogoro Urban Water Supply and Sanitation Authority	40	Tanzania Public Service College
17	Mtwara Urban Water Supply and Sanitation Authority	41	Tanzania Revenue Authority
18	Musoma Urban Water Supply and Sanitation Authority (MUWASA)	42	Tanzania Rural and Urban Roads Agency
19	Mwanza Urban Water Supply and Sanitation Authority	43	Uongozi Institute
20	National Food Reserve Agency	44	Warehouse Receipts Regulatory Board
21	National Identification Authority	45	Weight and Measure Agency
22	Ngorongoro Conservation Area Authority	46	National Land Use Planning Commission
23	Occupational Safety and Health Authority	47	Mining Commission
24	Pangani Basin Water Board	48	National Electoral Commission
49	Accountant General Department	73	Kibaha Town Council
50	Commission for Mediation and Arbitration	74	Kigoma Ujiji Municipal Council
51	Fair Competition Commission	75	Kilindi District Council
52	Institute of Social Work	76	Lindi Municipal Council
53	Joint Finance Commission	77	Malinyi District Council
54	Law Reform Commission	78	Manyoni District Council
55	Office of the National Assembly	79	Mbarali District Council



56	Office of The Solicitor General	80	Mbeya City Council
57	President's Office Public Service Recruitment Secretariat	81	Mbeya District Council
58	Procurement and Supplies Professionals and Technicians Board	82	Meru District Council
59	Tanzania Agricultural Research Institute	83	Mkuranga District Council
60	Tanzania Commission for AIDS	84	Mlimba District Council
61	Tanzania Cooperative Development Commission	85	Morogoro District Council
62	Tanzania Social Action Fund	86	Morogoro Municipal Council
63	Tanzania Wildlife Protection Fund	87	Mpanda Municipal Council
64	The Office of the Attorney General	88	Mtwara District Council
65	Workers Compensation Fund	89	Muheza District Council
66	Bagamoyo District Council	90	Musoma Municipal Council
67	Bukoba Municipal Council	91	Mwanga District Council
68	Dar es Salaam City Council	92	Mwanza City Council
69	Geita Town Council	93	Namtumbo District Council
70	Handeni District Council	94	Newala Town Council
71	Ifakara Town Council	95	Njombe District Council
72	Kakonko District Council	96	Nyasa District Council
97	Rombo District Council	121	Benjamin Mkapa Hospital
98	Same District Council	122	College of Business Education
99	Serengeti District Council	123	Contractors Registration Board
100	Singida Municipal Council	124	Cooperative Audit and Supervision Corporation
101	Tabora Municipal Council	125	Dar es Salaam Institute of Technology
102	Temeke Municipal Council	126	Dar es Salaam Maritime Institute
103	Tunduru District Council	127	Dar es Salaam University College of Education
104	Ulanga District Council	128	Eastern Africa Statistical Training Centre
105	Ministry of Defense and National Service	129	Electrical Transmission Distribution Construction and Maintenance Company Limited
106	Ministry of Education Science and Technology	130	Engineers Registration Board
107	Ministry of Energy	131	Gaming Board of Tanzania
108	Ministry of Health Community Development Gender Elderly and Children	132	Gas Company Tanzania Limited
109	Ministry of Home Affairs	133	Institute of Accountancy Arusha
110	Ministry of Water	134	Institute of Rural Development Planning
111	Ministry of Works and Transport (Transport)	135	Kibaha Education Centre
112	Ministry of Works Transport and Communication (Works)	136	Kilimanjaro Airports Development Company
113	President's Office - Regional Administration and Local Government	137	Local Government Training Institute



114	Prime Minister Office Labour Youth Employment and Persons with Disability	138	Mbeya University of Science and Technology
115	Prime Minister's Office	139	Mkwawa University College of Education
116	Air Tanzania Company Limited	140	Moshi Co-operative University
117	Architects and Quantity Surveyors Registration Board	142	Muhimbili National Hospital
118	Ardhi University	142	Muhimbili Orthopedic Institute
119	Arusha International Conference Centre	143	Muhimbili University of Health and Allied Sciences
120	Bank of Tanzania	144	National Board of Accountants and Auditors

145	National Development Corporation	168	Tanzania Fisheries Research Institute
146	National Examinations Council of Tanzania	169	Tanzania Geothermal Development Company Limited
147	National Health Insurance Fund	170	Tanzania Industrial Research and Development Organization
148	National Housing Corporation	171	Tanzania Institute of Accountancy
149	National Institute for Medical Research	172	Tanzania Investment Centre
150	National Social Security Fund	173	Tanzania Meat Board
151	National Sports Council	174	Tanzania National Parks
152	Nelson Mandela African Institution of Science and Technology	175	Tanzania Official Seed Certification Institute
153	Ocean Road Cancer Institute	176	Tanzania Petroleum Development Corporation
154	Pharmacy Council of Tanzania	177	Tanzania Railways Corporation
155	National Development Corporation	178	Tanzania Trade Development Authority
156	Public Service Social Security Fund	179	TIB Development Bank Limited
157	Self-Microfinance Fund	180	Tropical Pesticides Institute
158	Small Industries Development Organization	181	University of Dar es Salaam
159	Sugar Board of Tanzania	182	University of Dodoma
160	Tanzania Agricultural Development Bank	183	UTT Asset Management and Investor Services PLC
161	Tanzania Atomic Energy Commission	184	Vocational Education and Training Authority
162	Tanzania Broadcasting Corporation	185	Watumishi Housing Company
163	Tanzania Bureau of Standards	186	RAS - Arusha
164	Tanzania Coffee Board	187	RAS - Kilimanjaro
165	Tanzania Commercial Bank PLC	188	RAS - Mbeya
166	Tanzania Commission for Universities	189	RAS - Morogoro
167	Tanzania Electric Supply Company	190	RAS - Mtwara
167	Tanzania Engineering and Manufacturing Design Organization	191	RAS - Mwanza

192	RAS - Singida
193	RAS- Tanga
194	Tanzania Veterinary Laboratory Agency



Annex 5 - 5: The list of PEs carried out procurement through TANEPS but did not publish contract awards

1	Arusha Urban Water Supply and Sanitation Authority	25	Financial Intelligence Unit
2	Bukoba Urban Water Supply and Sanitation Authority	26	Institute of Judicial Administration
3	Business Registration and Licensing Agency	27	Judicial Service Commission
4	Dar es Salaam Water and Sewerage Authority	28	Judiciary of Tanzania
5	Dar Rapid Transit Agency	29	Medical Stores Department
6	e-Government Authority	30	National Audit Office
7	Geological Survey of Tanzania	31	National Bureau of Statistics
8	Government Procurement Services Agency	32	National Prosecutions Services
9	Lindi Urban Water Supply and Sanitation Authority	33	Office of the Treasury Registrar
10	Masasi Nachingwea Water Supply and Sanitation Authority	34	President's Office - Ethics Secretariat
11	Mbeya Water Supply and Sanitation Authority	35	President's Office Records and Archives Management Department
12	Moshi Urban Water Supply and Sanitation Authority	36	Roads Fund Board
13	Public Procurement Regulatory Authority	37	Tanzania Commission for Science and Technology
14	Rural Water Supply and Sanitation and Agency	38	Teachers' Service Commission
15	Singida Urban Water Supply and Sanitation Authority	39	Universal Communications Service Access Fund
16	Taasisi ya Sanaa na Utamaduni Bagamoyo (TaSUBa)	40	Arusha City Council
17	Tanzania Buildings Agency	41	Arusha District Council
18	Tanzania Civil Aviation Authority	42	Babati District Council
19	Tanzania Electrical Mechanical and Electronics Services Agency	43	Babati Town Council
20	Tanzania Ports Authority	44	Bahi District Council
21	Tanzania Shipping Agencies Corporation	45	Bariadi District Council
22	Tanzania Wildlife Management Authority	46	Bariadi Town Council
23	Water Institute	47	Bukoba District Council
24	Commission for Human Rights and Good Governance	48	Bunda District Council
49	Bunda Town Council	73	Masasi Town Council
50	Busokelo District Council	74	Maswa District Council
51	Chamwino District Council	75	Mbinga District Council
52	Chunya District Council	76	Mbinga Town Council
53	Dodoma City Council	77	Mbozi District Council
54	Hanang District Council	78	Missenyi District Council
55	Ilala Municipal Council	79	Misungwi District Council
56	Ileje District Council	80	Monduli District Council
57	Ilemela Municipal Council	81	Moshi District Council



58	Iramba District Council	82	Moshi Municipal Council
59	Iringa District Council	83	Msalala District Council
60	Iringa Municipal Council	84	Mtama District Council
61	Itigi District Council	85	Muleba District Council
62	Kahama Town Council	86	Musoma District Council
63	Kigamboni Municipal Council	87	Mvomero District Council
64	Kigoma District Council	88	Nanyamba Town Council
65	Kilosa District Council	89	Njombe Town Council
66	Kinondoni Municipal Council	90	Nsimbo District Council
67	Kisarawe District Council	91	Nyanguh'wale District Council
68	Kongwa District Council	92	Nzega Town Council
69	Korogwe District Council	93	Pangani District Council
70	Korogwe Town Council	94	Rorya District Council
71	Kyela District Council	95	Rungwe District Council
72	Longido District Council	96	Sengerema District Council

97	Shinyanga District Council	121	Cashewnut Board of Tanzania
98	Singida District Council	122	Centre for Agricultural Mechanization and Rural Technology
99	Sumbawanga District Council	123	Centre for Foreign Relations
100	Sumbawanga Municipal Council	124	Cereals and other Produce Board
101	Tanga City Council	125	College of African Wildlife Management (Mweka)
102	Tunduma Town Council	126	College of Engineering and Technology
103	Ubungo Municipal Council	127	Dar es Salaam Development Corporation
104	Wanging'ombe District Council	128	Higher Education Students Loan Board
105	Ministry of Agriculture	129	Institute of Finance Management
106	Ministry of Constitutional and Legal Affairs	130	Jakaya Kikwete Cardiac Institute
107	Ministry of Finance and Planning	131	Kariakoo Markets Corporation
108	Ministry of Foreign Affairs and East African Cooperation	132	Kilimanjaro International Leather Industries Company Limited
109	Ministry of Health Community Development Gender Elderly and Children- (Health)	133	Mkulazi Holding Company Limited
110	Ministry of Industry and Trade	134	Mwalimu Julius K. Nyerere University of Agriculture and Technology
111	Ministry of Information Culture Arts and Sports	135	Mzumbe University
112	Ministry of Lands Housing and Human Settlements Development	136	National College of Tourism
113	Ministry of Livestock and Fisheries - Fisheries	137	National Construction Council
114	Ministry of Livestock and Fisheries - Livestock	138	National Council for Technical Education
115	Ministry of Minerals	139	National Economic Empowerment Council
116	Ministry of Natural Resources and Tourism	140	National Environment Management Council
117	Ministry of Works Transport and Communications (Communications)	141	National Institute of Transport
118	President's Office Public Service Management and Good Governance	142	National Insurance Corporation of Tanzania Limited
119	Vice President's Office	143	National Irrigation Commission
120	Arusha Technical College	144	National Museum of Tanzania

145	National Sugar Institute	169	RAS - Mara
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146	Office of Registrar of Political Parties	170	RAS - Njombe
147	Sokoine University of Agriculture	171	RAS- Ruvuma
148	State Mining Corporation	172	RAS - Simiyu
149	Tanzania Automotive Technology Center		
150	Tanzania Cotton Board		
151	Tanzania Food and Nutrition Centre		
152	Tanzania Forest Fund		
153	Tanzania Institute of Education		
154	Tanzania Posts Corporation		
155	Tanzania Standard (Newspapers) Ltd		
156	Tanzania Telecommunications Corporation		
157	Tanzania Tourist Board		
158	Tanzania Wildlife Research Institute		
159	Tengeru Institute of Community Development		
160	The Law School of Tanzania		
161	The Mwalimu Nyerere Memorial Academy		
162	The Open University of Tanzania		
163	Ubungo Plaza Limited		
164	RAS- Dar es salaam		
165	RAS - Dodoma		
166	RAS - Geita		
167	RAS- Kigoma		
168	RAS - Lindi		



Annex 5 - 6: Quarterly Internal Audit reports (FY 2020/2021)

No.	Major weaknesses observed
1	AICC
	<p>Institutional arrangement and functioning</p> <p>Tender board members did not attend training on Public Procurement Act and its Regulations to enable the unit to implement effectively their responsibilities.</p> <p>Procurement Management Unit (PMU) did not attend training on Public Procurement Act and its Regulations to enable the unit to implement effectively their responsibilities.</p> <p>PMU did not effectively discharge its responsibility of preparing the monthly and quarterly procurement reports for submission to PPRA.</p> <p>Tender Process</p> <p>There was a number of decisions made by the Tender board through circular resolutions, but the methods used for procurement were not indicated in the relevant documents.</p>
2.	Arusha City Council
	<p>Tendering Process</p> <p>Procurement of goods worth TZS 26,527,700 were done without the TB approval</p> <p>Procurement of goods worth TZS 10,180,240 was done without following appropriate procurement process.</p>
3.	UWASA-Babati
	<p>Institutional arrangement and functioning</p> <p>Tender board members did not attend training on Public Procurement Act and its Regulations to enable them to discharge their responsibilities in compliance with Section 33(1) of PPA, 2011.</p> <p>PMU did not perform effectively their responsibilities of preparing monthly, quarterly and contract completion reports for submission to PPRA as required by Regulation 20 and 87 of GN No. 446 of 2013.</p> <p>Record keeping</p> <p>Inadequate storage facilities for keeping the procurement records.</p>
4.	NCAA
	<p>Tender Process</p> <p>On tender for procurement of Human Resources Management Information (HRMIS), evaluation was not conducted to determine whether the consultant fulfilled NCAA requirements or not as per Section 40 of PPA, 2011 which requires in every tender a tender evaluation committee to be formed.</p> <p>Contract No. AE/055/2020-2021/N/09 for provision of letting and management services of NTC Building in Arusha City was awarded while tender validity period expired and there was no evidence on extension of bid validity period between NCAA and the service provider contrary to instruction to tenders (ITT) clause 16.2.</p> <p>Contract Management</p> <p>On 30th November, 2020 NCAA entered into contract with M/S Arusha Prison Furniture Project for supply of</p>



No.	Major weaknesses observed
	conference furniture worth TZS 92,883,700 for the period of sixty (60) days. However, there was a delay of more than 70 days on delivery of the furniture and no liquidated damages was imposed on delay delivery
5.	TAA
	<p>Institutional arrangement and functioning</p> <p>Tender board members did not attend training on Public Procurement Act and its Regulations to enable them to discharge their responsibilities in compliance with Section 33(1) of PPA, 2011.</p> <p>Contract completion reports were not submitted to PPRA</p> <p>Monthly procurement reports were not submitted to the main tender board Preparation and Implementation of Annual Procurement Plan</p> <p>There was ineffective implementation of APP for the First Quarter of FY 2020/2021 whereby only 7 out of 31 planned procurements were implemented. Furthermore, audit team failed to assess the timelines of when the 29 planned procurements would be implemented, as they were not indicated with the date of invitation.</p> <p>Tender Process</p> <p>Reports for using single source procurement method for two tenders were not submitted to PPRA contrary to Regulation 87(3)(a) of PPR, 2013</p> <p>Procedural forms such as Form No. 3, Form No. 5, Form No. 10 & Form No. 11 were not used while undertaking procurements</p> <p>TB did not approve the use of Single Source procurement method contrary to Regulation 160(1) of PPR, 2013.</p> <p>13 contracts which were awarded at Julius Nyerere International Airport (JNIA) were not submitted to PPRA and the Controller and Auditor General. Furthermore, letters of awards were not copied to PPRA and the Controller and Auditor General in compliance with Regulation 232(1) of PPR, 2013.</p> <p>Contract Management</p> <p>Nine (09) contracts were executed without submission of Performance Securities</p>
6.	Ministry of Home Affairs - Tanzania Prison Services.
	<p>Institutional set up</p> <p>The accounting officer did not appoint new tender board members to replace those who were either transferred or retired hence lead to lack of the required quorum to enable the tender board to make decision in various procurement submitted to them in compliance with the Second schedule of PPA, 2011.</p> <p>Tender Process</p> <p>Procurement transactions (for goods and services) at Regional Prisons Offices in Arusha, Manyara, Tanga, Kilimanjaro, Pwani and Dar es Salaam worth TZS 829,879,306.85 were carried out prior to tender board approval contrary to Regulation 57(1) of PPR, 2013.</p> <p>Contract Implementation</p> <p>The regional prison office in Dar es Salaam received warrant of fund amounting to TZS 408,526,250 to facilitate construction of staff houses in the region as follows: Completion of RPO's office (TZS 69,597,411); Erection of RPO's office fence (TZS 30,402,589); Completion of Commercial Building (TZS 50,000,000); Completion of staff house TZS (50,000,000); 22 staff houses (TZS 86,000,000); staff house 5 in 1 (TZS</p>



No.	Major weaknesses observed
	<p>36,673,500.00); OIC's house (TZS 52,929,200). On implementation of the above-mentioned projects, the audit revealed the following weaknesses:</p> <p>Staff house 2 in 1 were characterized by lack of project progress Reports; Lack of site management meetings and project Completion Reports.</p> <p>Lack of latrines and bathrooms for completed residential building at Segerea Prison in which five families resides in. Thus, the families currently depend on washrooms in the neighborhood.</p>
7.	Ministry of Home Affairs – Division of Fire and Rescue Force
	<p>Preparation and Implementation of Annual Procurement Plan</p> <p>There was no evidence to prove that APP for the FY 2020/2021 was approved by Budgetary Approving Authority</p> <p>The activity for the implementation of Kikombo project (Construction of accommodation for fire officers) budgeted TZS 1,000,000,000.00 was not included in the APP for FY 2020/21</p> <p>Tender Process and Contract Signing</p> <p>Procurement Management Unit was not involved in the procurement of motor vehicle No. DFP 6316 spare parts worth TZS 1,499,400.00 that was paid through payment voucher number 00140000V2100086 dated 4th August,2020</p>
8.	Ministry of Home Affairs - Police Force
	<p>Contract Management</p> <p>The police tailoring factory building project was not completed within the time while full project payments amounting to TZS 666,412,820 were already made. The agreed date for project completion was 30th February, 2021, but as of 1st March, 2021 neither there was extension of time given by management to validate the situation nor the project was completed.</p> <p>The project for construction work of class “A” Police station at Mtumba with estimated cost of TZS 948,384,951 whereby a total of TZS 347,274,915 has been used in procurement of building materials and labor charges in construction works that has taken place so far, the construction work has stopped since 27th October, 2020 due to what is said the area is prone to an earthquake. This implies that the construction works commenced without undertaking geotechnical investigation to assess the reliability of the selected site in construction of such facility. However, no official document or communication was submitted to substantiate the matter. If that will be the case the government might have to incur loss equivalent to TZS 347,274,915</p> <p>In the implementation of construction project of Singida Police headquarters, FFU office and armory, the RPC of Singida procured building materials and labor services worth TZS 825,258,000 without approval of the tender board.</p> <p>The progress reports for the construction of Singida Police Headquarters, FFU office and armory were not prepared.</p> <p>The project manager for the construction of Singida Police Headquarters, FFU office and armory was not timely appointed.</p>
9.	Higher Education Student's Loan Board (HESLB)
	Institutional arrangement and functioning



No.	Major weaknesses observed
	<p>Inadequate staff in Procurement Management Unit and therefore hinders the effective implementation of PMU functions in compliance with Section 37(1) of PPA, 2011</p> <p>Preparation and Implementation of Annual Procurement Plan (APP)</p> <p>Inconsistency of implementing APP such that same activities were implemented using different tender numbers.</p> <p>Two tenders implemented were not in the APP.</p> <p>Tender Process</p> <p>Some tenders were rejected but the conditions of the contract, design, scope and specifications were not revised before re-inviting new tenders.</p> <p>Two procurements were implemented while exceeded the approved budget in the APP.</p> <p>There were delays in opening of quotation No PA/030/2020/2021/HQ/G/19 for a total of 15 days from the deadline of its submission.</p> <p>Contract Management</p> <p>Some requests for renew of contract were delayed despite of the reminder/notification from PMU on 1st July, 2020 thus lead to Supply of goods/services beyond the time indicated in the contract while contract has lapsed.</p> <p>In contract No. 6/2020/2021, there was inadequate negotiation plan. The plan lacked objectives and parameters that were to be achieved, furthermore the negotiation report did not show what was agreed during the negotiation. Also, there was a delay in renewing the same contract.</p> <p>The audit noted that there was a delay in payments to suppliers which is contrary to Reg. 243(7) of GN No. 446 of 2013</p> <p>Management of Procurement Records</p> <p>Documents were missing in the files and some forms were not signed as follows:</p> <p>On tender No. PA/030/2020-2021/NC, Procedural Form No. 16 was not signed by Chairman of tender board</p> <p>On tender No. PA/030/2020-2021/HQ/NC/20/03, Procedural forms number 12 and 13 were not signed by Chairman of tender board</p> <p>In tender file for security there were no records for time extension, request for renew of contract. Vetting of contract was missing in the file for tender No. PA/030/2020-2021/G/09</p> <p>Incomplete approved Circular Resolution by the TB was observed as it lacked evaluation report, details of the name and address of the tenderer, framework agreement number and framework agreement contract signed by GPSA also there were different Circular resolutions recorded by the same number.</p> <p>On tender No. PA/030/2020-2021/HQ/NC/05 (mini-competition) that was done through TANePS, the audit could not find the Online Tender Opening rather than they were communicated through private emails to fill the quotations form</p> <p>Some documents were missing in the Tender Files for Tenders No. PA/030/2020/2021/HQ/G/19, PA/030/2020/2021/HQ/G/02, PA/030/2020/2021/HQ/NC/15, PA/030/2020/2021/HQ/NC/07, and PA/030/2020/2021/HQ/NC/10</p>



No.	Major weaknesses observed
10.	Ministry of Home Affairs
	<p>Institutional arrangement and functioning</p> <p>Tender board members did not attend training on Public Procurement Act and its Regulations to enable them to discharge properly their function in compliance with Section 33(1) of PPA, 2011</p> <p>Procurement Management Unit did not perform some of its functions including the submission of monthly and quarterly procurement implementation reports from July, 2020 to Feb, 2021 to the Authority.</p>
11.	Institute of Social Work
	<p>Institutional Setup and Performance</p> <p>No notification was sent to PPRA about the newly appointed tender board members within fourteen (14) days of their appointment contrary to requirement of procurement law.</p> <p>Preparation and Implementation of Annual Procurement Plan</p> <p>Some of procurements were not implemented as per the approved APP. The approved APP for the year 2020/2021, showed that some of the procurements processes were supposed to be completed within the first quarter, but as of the time of audit for first quarter, such procurements were not being initiated at all.</p> <p>Tender process and Contract signing</p> <p>On tender no. PA/055/2019-20/HQ/G/05, the Procurement Procedural Form no. 2 in which the Accounting Office could commit fund for implementing the specific procurement was not used.</p>
12.	KADCO
	<p>Preparation and Implementation of Annual Procurement Plan</p> <p>The audit revealed that implementation of some planned activities was not carried out efficiently (cycle time per plan and actual). This was evidenced in the following tenders:</p> <p>On the tender for the provision of staff transport (tender No. PA/116/2020-2021/KADCO/NCS/04) the contract award and signing date was planned to be 25.02.2021 and 04.03.2021 respectively but the actual award and contract signing was on 30.03.2021 and 01.04.2021 respectively.</p> <p>On tender No. PA/116/2020-2021/KADCO/NCS/01 for Provision of General Cleaning and Sanitation Services, the contract award and signing date was planned to be 05.02.2021 and 08.02.2021 respectively but the actual award and contract signing was on 24.03.2021 and 01.04.2021</p> <p>Tender Process</p> <p>The validity period provided in the quotation document was not the same with the one provided in the system (TANePS) as follows; tender No PA/116/2019-2020/KADCO/G/26, the quotation document provided 90 days while in TANePS indicated 120 days and tender No. PA/116/2019-2020/KADCO/G/7, the quotation document provided 45 days while in TANePS indicated 120 days.</p> <p>Solicitation/Quotation documents for tender No. PA/116/2019-2020/KADCO/13 and tender no PA/116/2019-2020/KADCO/G/10 did not show the invitation dates and submission dates hence there was no assurance on whether the tenders were received and opened as required under Section 73 (3) of PPA 2011.</p> <p>Tender Data Sheet for tender No. PA/116/2020-2021/KADCO/NCS/05 for provision of gardening service at KIA was not properly completed as there was no evidence indicating that tender submission deadline was extended. According to tender data sheet, tender submission date was 17th February, 2021 but actual</p>



No.	Major weaknesses observed
	<p>submission in TANEPS was 24th February, 2021.</p> <p>Tender document/proposal were not received and opened as per provision of the adverts and solicitation documents for Hiring of Machine for Desilting of Airport Storm Water Drainage on tender No. PA/116/2020- 2021/KADCO/NCS/11 pre bid and tender opening meetings through TANEPS was done 6th April, 2021 respectively while invitation for quotation document indicates 2nd April, 2021 and 5th April, 2021 and no reason for such deviation.</p> <p>There was no evidence indicating that unsuccessful tenderers were notified of the award decision on tender No. PA/116/2020-2021/KADCO/G/19 for supply of UPS, Switches and Routers.</p> <p>Tender document/solicitation document for tender No. PA/116/2020-2021/KADCO/NCS/01 for Provision of general cleaning and sanitation services which was done through TANEPS did not indicate the invitation and submission date thus it was difficult for auditor to verify whether the tender was received and opened as per solicitation documents and whether the time allowed for preparation of bids/ proposal through invitation for tender documents was adequate.</p> <p>Contract Management</p> <p>There was no contract completion report submitted to PPRA for tender No. PA/116/2019-2020/KADCO/G/7.</p> <p>There was no inspection report that was attached to contract file for Tender No. PA/116/2019-2020/KADCO/G/13. However, the said tender was fully paid.</p> <p>No evidence was seen indicating that payments were made on time and necessary attachments included as shown to special condition of the contract for the following tenders;</p> <p>Tender No. PA/116/2020-2021/KADCO/NCS/04 for Provision of staff transport</p> <p>Tender No. PA/116/2020-2021/KADCO/NCS/11 for Hiring of Machine for Desilting of Airport storm water drainage</p> <p>Tender No. PA/116/2020-2021/KADCO/NCS/05 for Provision of Gardening</p> <p>Service at KIA Tender No. PA/116/2020-2021/KADCO/NCS/03 for Provision of security services at KIA</p> <p>Tender No. PA/116/2020-2021/KADCO/NCS01 for Provision of General Cleaning and Sanitation Services</p> <p>There was no evidence indicating that a qualified project manager or supervisor was appointed for undertaking management of contract on tender No. PA/116/2020-2021/KADCO/NCS/03 for Provision of security services at KIA.</p> <p>No evidence that monthly reports from the project manager was prepared and submitted to indicate that there is proper monitoring of the service provider on the quality of the service provider for contract No. PA/116/2020-2021/KADCO/NCS/03 for Provision of security service at KIA; and contract No. PA/116/2020- 2021/KADCO/NCS/01 for Provision of staff transport and contract for Provision of general cleaning and sanitation services.</p>
13.	Ministry of Livestock and Fisheries – (Livestock)
	<p>Contract Management</p> <p>There was delay in completion of various implemented projects as shown below;</p> <p>Drilling of water well at Usolaga with contract amount of TZS 290,621,900.00,</p> <p>Maintenance of Kimokuwa Dam at Longido with contract amount of TZS 511, 907,600.00</p>



No.	Major weaknesses observed
	<p>Maintenance of Narakuo Dam at Longido with contract amount of TZS 413,548,700.00</p> <p>Construction of Busirayombo livestock Secondary Market and its associated works in Chato on contract No. ME/021/01/2019-2020/HQ/W/24 worth TZS 4,884,840,679.25 between the Ministry of Livestock and Fisheries as a PE and National Housing Corporation as contractors</p> <p>Construction of the drilling of bore hole at Mpapa village in Manyoni DC on contract No. ME/021/01/2019- 2020/HQ/W/20 Lot 2 worth TZS 117,516,200.00</p>
14.	Ministry of Agriculture
	<p>Institutional Setup and Performance</p> <p>No evidence if the current members of tender board were appointed by the Accounting Officer as letters of their appointment were not available for review by the audit team</p> <p>No evidence on whether the tender board members have attended procurement training to enable them to discharge properly their functions pursuant to Section 33(1) of PPA, 2011</p> <p>There is no procurement officer at TARI Kihinga.</p> <p>Procurement activities are executed by single officer only at TARI Ukiriguru and TARI Tumbi respectively.</p> <p>The tender board meeting which was held on 02/11/2020 for approving the award contracts to local contractors and suppliers of materials for rehabilitation of institute buildings aggregated to TZS 753,822,050.00 was convened by the accountant instead of Chairperson of the tender board or the secretary of the tender board who is also the Head of Procurement of MATI Ukiliguru Institute in compliance with the Second schedule of PPA, 2011.</p> <p>Preparation and Implementation of Annual Procurement</p> <p>Plan Some of the projects implemented were not in the APP</p> <p>Absence of Annual Procurement Plan of the Institute with respect to financial year 2020/2021 at IJATI Tengeru, MATI Ilaruku, MATI Ukiliguru and TACRI.</p> <p>Tender Process and Contract Signing</p> <p>Appendices 1, 2 and 3 for technical specifications for goods/scope of work for works/statement of requirements for services, invitation for quotation and minutes of quotations opening and quotations opening checklist for Quotation No. ME. 012/2019-2020/HQ/NC/19 Lot 2 were not attached to the evaluation report.</p> <p>Procurement procedural form No. 2 for quotation ME. 012/2019/2020/HQ/NC/19 Lot 1 attached to the contract file No. CEA. 19/93/019 was not filled properly by finance section by indicating the funds available to support the procurement of the respective tender.</p> <p>Negotiation plan for quotation ME. 012/2019/20/HQ/NC Lot 1 was not signed by tender board chairperson contrary to Reg 227 (1) of GN No. 446 of 2013 as amended in 2016.</p> <p>Absence of evidence as to whether received mini-quotations were evaluated by the evaluation committee appointed by the delegated accounting officer contrary to Part 31.6 of the Guideline for Carrying out Works under force account issued by Public Procurement Regulation Authority on May 2020 at MATI Ukiliguru Institute</p> <p>Contract Management</p> <p>Progress reports for Quotation No. ME. 012/2019-2020/HQ/NC/19 were not prepared by the assigned</p>



No.	Major weaknesses observed
	<p>project Manager contrary to Regulations 243 (1) of PPA 2011.</p> <p>Performance security and insurance covers were not submitted by LEDSO Consolidated Ltd for contract No. ME. 012/2019-2020/HQ/NC/19 in compliance with the requirements of the signed contract</p> <p>There was delay in delivering laboratory equipment for Quotation No. ME/012/2019/2020/ERPP/G/035 - Lot 2 by M/S Aficio Africa Co Ltd.</p> <p>There was no Inspection and Acceptance reports for tender No. ME/012/2019/2020/ERPP/G/035 Lot 1 & 2 for procurement of Office furniture and Installation of Laboratory equipment</p> <p>Seven (7) tractors which are incompatible with their implements (disc ploughs and disc harrows) which were acquired by TARI Headquarters and distributed to its six Centers through Tender No. 1E/054/2019 - 2020/TR /G/1.3 amounting to TZS 539,910,000.00. This implies that the goods were not in compliance with the standards provided in the contract.</p> <p>Contract no. LE-054/2019/2020/TR/W/ 3 between TART and Suma JKT for designing, building and construction of two residential houses and rehabilitation of office at Bwanga, Chato District with a contract price of TZS 143,932,505.64 was delayed in its execution.</p> <p>There were amendments of Bill-Of-Quantity (BOQ) for the construction/rehabilitation of buildings of MAT at Tumbi without convening a site meeting between the project manager, supervision committee and local contractors to validate the changes and submit to the respective higher authorities for further actions.</p> <p>Timber pins amounted to TZS 8,250,000.00 used for blundering of the building at MATI KACT did not meet the required standard indicated in the BOQ as they were not treated</p> <p>Advance payment amounting to TZS 15,890,000 which was made to local Contractor KinisaZephaniaNnko for Rehabilitation of farmers hostel had no approval from the Project Manager contrary to Part 9.4 D of the Guideline for Carrying out Works under Force Account issued by Public Procurement Regulatory Authority.</p> <p>There was delay in delivery of ordered materials for rehabilitation/ construction of the Institute buildings/infrastructures with respect to Local Purchase Order No. 00037 for TZS 41,928,000.00 by M/s Simba Blocks Tanzania Limited and Local Purchase Order No 00039 for TZS 74,013,000.00 by M/s Zain Abbas Enterprises respectively dated on 31 May 2021 between the mentioned Suppliers and Principal MATI Maruku, delivering period was supposed to be 20 day from the date of LPO but up to 3rd June 2021 the ordered materials were not delivered.</p> <p>Existence of cracks around laboratory building at ASA and failure to hand over the facility to the client since the Defect Liability Period has already expired since 29th December. 2019.</p> <p>Failure to deduct liquidated damages to all contractors for irrigation schemes constructed under the ERPP Project.</p> <p>Non-submission of as Built Drawings as well as Operational and Maintenance Manual with respect to warehouses and irrigation schemes built under ERPP project despite the fact that Practical Completion Certificate have been issued since December 2020.</p> <p>Issuance of practical / substantial completion certificates for incomplete works in all irrigation schemes constructed under ERPP at Kilangali and MsolwaUjamaa.</p> <p>Unrecovered advance payment worth TZS 799,186,101.45 from four contractors namely; V. J. Ministry and Company Limited, Lukolo Company Ltd, White City International Contractors Ltd, and Nakuroi Investments Company</p> <p>There was excess recovery of advance payment amounting to TZS 6,875,292.39 deducted from M/s Gopa</p>



No.	Major weaknesses observed
	<p>Contractors (T) Ltd working at Kigugu Irrigation Scheme under ERPP Project.</p> <p>Payments aggregated to TZS 20,194,250.00 were done by TARI Kihinga to Lake Tanganyika Basin Water Board for Ground water survey and Kigoma District Council for Land Survey Service without any formalized agreement.</p> <p>Warehouses constructed under ERPP project at Kigugu, Mbogokomtonga, Mvumi, MsolwaUjamaa and Njage were not yet handed over to beneficiaries despite the fact that the Defects Liability Periods (OLP) have already expired and, therefore, they are not in use</p> <p>At Kilangali farm:- scheme six secondary canals were not yet excavated; 1.1km of roads along main canal 2 have not yet completed; Three roads from main canal 2 to main drain two have not yet completed; 1.7km of main drain 2 have not yet excavated; Six drains which collects water from secondary canals of main canal 2 and 22 division boxes, and rest house are not completed; toilets are not yet constructed; 13 gates of turnover from the main canals, and ten check structure gates not yet completed; 12 footbridge are not yet installed; Road signs not installed; and no site meeting was conducted to substantiate issuance of substantial completion certificate.</p> <p>At Njage scheme: - It was observed a substantial damage/ erosion due to floods in Road 1; Damage / erosion in Road 2 due to flood; inadequate filling of sub grade material (Murom) in Road 2, inadequate width of Road 2 from T-Junction to King'uling'uli; and construction of other farm roads Kp7, Kn2, Kn3, Kn4 and Kn5 not yet completed as on the date of visit.</p> <p>At Kigugu scheme: - Secondary canal 3 has some cracks; no distribution division box gates; 13 gates are not yet completed; no foot bridges; no ceiling board at rest house; electricity not connected at rest house; and Absence of solar panel in the rest house.</p> <p>One Officer/Staff has been appointed in several committees such as Inspection and Receiving Committee, Procurement Committee, and tender board member for the projects for rehabilitation Supervision Committee at MATI HotiTengeru, MATI Tumbi, MATI Maruku and KATC contrary to best practice in order to avoid conflict of interest.</p> <p>Procured agro-inputs for seedling multiplication and seeds production amounting to TZS 50,975,017.96 were not inspected by the Inspection and Acceptance Committee due to an absence of the said Committee at Tanzania Coffee Research Institute (TaCRI).</p> <p>Absence of performance, evaluation and weekly/monthly progress reports prepared by a project manager contrary to Part IV clause 17.1, 17.2 and 17.3of the Guideline for Carrying out Works under Force Account issued by Public Procurement Regulation Authority at MATI TUMBI.</p> <p>Management of Procurement records</p> <p>Inadequate space for keeping procurement records and also poor arrangement and location of procurement records</p> <p>Improper arrangement of procurement records.</p> <p>Improper management of records of materials procured by the Institute for rehabilitation of the Institute buildings at MATI Tumbi contrary to Part 16.1 of the Guideline for Carrying out Works under Force Account issued by Public Procurement Regulation Authority.</p> <p>Implementation of previous audit recommendations on procurement related matters</p> <p>On implementation of audit recommendations, out of 8 audit recommendations provided, 3 audit recommendations were implemented while the remaining 5 audit recommendations are still outstanding.</p>



No.	Major weaknesses observed
15.	Ministry of Health
	<p>Contract Management</p> <p>Contract managers did not perform their contractual obligations accordingly as they did not produce implementation reports with remarks regarding contract performance contrary to Reg. 243(1) of PPR, 2013</p> <p>The contract for the provision of cleaning services was extended after the elapse of the original contract period but the approval of tender board was not sought contrary to Sec. 33(1) (b) of PPA, 2011.</p>
16.	Mwl. Nyerere Memorial Academy
	<p>Preparation and Implementation of Annual Procurement Plan</p> <p>Two procurements which were included in the APP were not in the budget of the Institute. Those procurements were: Supply of motor vehicles TZS 190,000,000 and Consultancy services for sewerage system TZS 40,000,000</p>
17.	Msalala DC
	<p>Tendering process</p> <p>Procurement of iron sheet from ALAF worth TZS 44,457,462.00 was done without observing appropriate procurement procedures such as using competitive procurement.</p> <p>Contract Management</p> <p>Food and cold drinks amounting to TZS 4,264,000.00 were procured to the service providers who were not awarded framework contracts by GPSA contrary to Reg. 131(5) of GN No. 446 of 2013.</p>
18.	NSSF
	<p>Tender Process</p> <p>Evaluation of 5 tenders were done beyond the time limit stated in the nomination letters issued to members of evaluation committees thus delay in completing evaluation process.</p> <p>Contract Management</p> <p>Review of priced schedule for the contract for the provision of cleaning services revealed that NSSF agreed with the service provider to pay TZS 64,605 per month for cleaning 150m² canteen hall at Mafao House Morogoro. However, the same area of canteen hall had already leased by tenant namely Suzana catering services since 1st October 2017 and therefore, this requirement was to be excluded in the signed contract.</p> <p>The service providers failed to furnish NSSF with insurance covers for contracts No. PA/004/2019-2020/NCS/40 for postage and courier services and PA/004/HQ/2019-2020/NCS/01 lot 4 for provision of office cleaning services to NSSF buildings in Iringa Region contrary to the contract requirements</p>
19.	Mwanga DC
	<p>Preparation and Implementation of Annual Procurement Plan</p> <p>Inadequate implementation of APP. Activities worth TZS 1,298,598.37 were yet to be implemented while 6 months of the financial year were already lapsed.</p> <p>Tendering process</p> <p>Common use items were procured out of TANePS</p>



No.	Major weaknesses observed
20.	UWASA-Moshi
	<p>Preparation and Implementation of Annual Procurement Plan</p> <p>Inadequate implementation of the Annual Procurement Plan because, for about six months implementation was about 27 per cent of the total planned procurements.</p> <p>The revised Annual Procurement Plan was not realistic because only 45 per cent of total planned procurement was executed for about 9 months of the financial year under review.</p> <p>Contract Management</p> <p>There were delays on paying suppliers contrary to Reg. 242(1) of GN. No. 446 of 2013.</p>
21.	PURA
	<p>Institutional Setup and Performance</p> <p>Two appointed members of the tender board were not heads of department or persons of similar standing contrary the second schedule of PPA, 2011.</p> <p>Procurement of computers and electronics items amounting to TZS 47,041,157.53 revealed inadequate segregation of duties during the procurement process whereby a member of TB who is also an ICT principal officer was involved in the specification preparation, approvals during the tender board meeting and in the inspection of purchased goods as part of the inspection committee.</p> <p>PMU did not prepare and submit to the tender board monthly reports is contrary to requirement under Section 38 (n) of the PPA 2011.</p> <p>Contract Management</p> <p>Delays in effecting payments to supplier amounting to TZS 452 for about one year contrary to the contract requirements and Regulation 242 (1) of GN No. 446 of 2013.</p> <p>Proper monitoring of fuel was not in place as it was observed that vehicles which were not owned by the PURA were refilled with fuel.</p> <p>PURA entered contract with M/s Kishengweni Enterprises Ltd on 15th November, 2019 for provision of cleaning services to PURA - Dar es Salaam offices for period of 12 months. The schedule of requirements which supported the contract lacked important detailed information for effective management and monitoring of the cots, correct quantities, quality and timely delivery of goods and services.</p>
22.	Sugar Board of Tanzania
	<p>Tendering Processes</p> <p>Procurement of T-shirts for nanenane and for World food day exhibition were not in the Approved Annual procurement plan for the year 2020/2021.</p>
23.	TARI
	<p>Institutional Setup and Performance</p> <p>PMU did not perform effectively some of its functions including preparation of monthly and quarterly procurement reports for submission to PPRA.</p> <p>Preparation and Implementation of Annual Procurement Plan</p>



No.	Major weaknesses observed
	<p>The Annual Procurement Plan was not effectively adhered as there were tenders which were indicated to be implemented the first quarter of the financial year but until the elapsed of the said quarter those procurements were yet to be implemented.</p> <p>Tendering Processes</p> <p>Procedural form No. 2 was not used on initiating the request for carrying out procurement in compliance with the guidelines provided by the Authority.</p> <p>Procurements amounting to TZS 70,141,577.56 were procured without being initiated by the User Department.</p> <p>Procurements amounting to TZS 54,822,636.50 were done before were authorized by the accounting officer and the LPOs for those procurements also not signed by the accounting office.</p> <p>Contract Management</p> <p>Procured items amounting to TZS 42,619,534.61 were paid without undertaking inspection contrary to Regulation 244(1) of PPR, 2013.</p> <p>Works were not timely commenced as it was observed on the tender for water pump installation by TBA. In addition, there was a delay in the tender for the Supply of LAB equipment by M/s KwaduMikoma Enterprises at TARI Tengere both contracts amounted to TZS 310,000,000.00.</p> <p>There a delay in rehabilitation works and purchase of LAB equipment for post-harvest unit to enhance grape value addition research at TARI Makutupora.</p>
24.	TMDA
	<p>Contract Management</p> <p>A contract that was entered between TMDA and Travel Link (T) Limited for the provision of air travel services from 1st April, 2019 to March, 2020 was already expired but the service provider was still proving service while there was no extension of contract duration.</p> <p>A contract agreement entered between TMDA and Air Tanzania Company Limited (ATCL) for provision of air travel tickets from 1st February, 2019 to 31st January, 2020 already expired while the service provider was still providing services and payments amounting to TZS 20,000,000 while the duration of the contract was already expired.</p>
25.	Tanzania Revenue Authority (TRA)
	<p>Institutional Set up and Performance</p> <p>Inadequate initiatives taken by PMU on ensuring timely use of Tanzania National Electronic Procurement Systems (TANePS) in compliance with the requirements of the law and the government directives.</p> <p>Tendering Process</p> <p>Two (2) buildings at Chanika and Kinondoni with rental costs amounting to TZS 237,277,728 were leased using Single Source procurement method but the justification for using such method was not presented to Tender board and TB approved acquisition (leasing) of the premises with no sufficient evidence documented to justify the use of Single Source Method.</p> <p>Some tenders were awarded beyond the bid validity period and there was no evidence on the extension of bid validity of those tenders. This was observed on the following tenders</p> <p>The tender for the provision of technical support and maintenance of Nuctech X-Ray scanner amounting to</p>



No.	Major weaknesses observed
	<p>TZS 598,210,600 had validity period of 120 days but it took 50 more days to be awarded while there was no extension of bid validity period.</p> <p>The tender for provision of cleaning services had 60 days Validity period ending on 05.01.2020 and the process of awarding tender continued without requesting extension of validity period from tenderers where by notice of intention to award was issued on 16th February, 2020.</p> <p>Tender No. AE/023/2019-2020/SHY/NC/1 for the provision of security services was approved retrospectively. The letter for award of contract was issued on 20-12-2019 and TB approval to award the same contract was granted on 03-01-2020.</p> <p>A total of Thirty-Five (35) contracts (21- Kigoma, 9-Geita and 5- Shinyanga) were awarded and signed by the parties but there were no sufficient evidence to substantiate whether vetting of contract was done by the legal officer of the entity in compliance with Regulation 60(1) of PPR, 2013 as amended in 2016</p> <p>Contract No AE/023/2019-20/GT/N/012 for the Provision of Cleaning Services at Geita Tax Region was signed by the service provider before the completion of vetting process by the legal officer of the entity contrary to Regulation 60(1) of PPR, 2013 as amended in 2016. Contract was submitted for vetting on 10.01.2020 and comments were issued on 16.01.2020 the period which the contact was already signed.</p> <p>Contract document for the tender for the supply, installation and operation of system for Electronic Tax Stamps (ETS) was not prepared properly as it was observed not to have the specific duration for executing the contract</p> <p>Contract Management</p> <p>TRA and M/s SICPA signed a contract No. AE/023/2015-16/HQ/G/002 on 30th May 2018 for the supply, installation and operation of system for Electronic Tax Stamps under self-financing scheme whereby the duration of contract was agreed to be five (5) years after the “whole system go live (full implementation of all production lines). Contract duration was later amended by Addendum No. 1 on 10th December 2018 to be three (3) years under the same condition of whole systems go live”. During implementation, the system operationalization was divided into phases whereby on 15th January, 2019 operation started for Cigarettes, Wine, Spirits, Beer and later Soda, carbonated soft drinks started on 1st August, 2019. Though the implementation of contract has started for 1 year and eight months now, the counting of contract period is not yet started waiting for the remaining products for “whole system to go live” i.e., mineral water, juice and multimedia as started in the contract. Therefore, the contract implementation requirements have not yet fully adhered.</p> <p>A review on implementation of contractual terms with regards to escrow account agreement noted that implementation/operation of the ETS contract has one (1) year and eight (8) months since started but escrow agreement has not been concluded and signed between two parties (SICPA and TRA) as agreed in the contract. The GCC clause 8.5 of the contract No. AE/023/2015-16/HQ/G/002 specifies that “the parties shall enter into escrow arrangement in relation to the source code’. Also, SCC Clause 12 requires the source code of the custom software be maintained under escrow account/agent in Tanzania after the supplier furnishing TRA with name and physical address of the proposed neutral agent for approval before issuance of operational acceptance. TRA did not agree with the proposed escrow agent ZG Africa Advocates proposed by SICPA and there is no further action which has been taken to conclude the matter.</p> <p>There is no sufficient/documented evidence to substantiate that service providers are evaluated to determine the satisfaction of their performance as a means of contract-monitoring through preparing reports regarding service provided as it was evidence to the tenders for the provision of security and office cleaning and gardening services.</p> <p>TRA failed to recover TZS 90,164,522.80 from M/S Chengdu Shenma International Ltd for fundamental</p>



No.	Major weaknesses observed
	<p>breach of contract No.AE/023/2012- 13/HQ/W/032 for the proposed rehabilitation of TRA Tabora Regional Office. The contract was terminated on 8th October, 2015 due to fundamental breach of contract by Contractor and TRA was supposed to recover TZS 219,009,877.80 However, only 128,845,355.00 was recovered to the date of this audit.</p> <p>TZS 26,000,000.00 was paid to supplier as advance payment for supply of petroleum products contrary to the terms of the contract.</p> <p>TZS 10,500,000.00 was paid while there was no valid contract between TRA and the Supplier whose payment was made.</p> <p>Management of Procurement Records</p> <p>There was incomplete maintenance of records per individual tender from initiation to contract closure and the available records were not kept per individual tender and the available files did not contain records of all procurement proceeding from initiation to contract closure. They miss details such as procurement requisition, invitation tender documents, tender evaluation report, tender board approval, notice of intention to award and contract vetting reports.</p>
26.	UWASA - Tanga
	<p>Institutional Set up and Performance</p> <p>The accounting officer did not fulfil the responsibility of submitting to the Authority the report on the implementation of contracts within twenty-one days (21) from the date of completion of the contract as required under Reg. 20 (3) of GN No. 446 of 2013.</p> <p>Planning and Procurement planning</p> <p>There was delay in invitation of tenders as scheduled in the approved annual procurement plan. Out of 41 tenders that were supposed to be invited from July 2020, only 14 tenders were found to be invited (34 per cent achievement) until the end of the respective quarter of the financial year.</p> <p>Some of the invited tender had different description with that indicated in the APP. For example, the description for invited tender number AE/048/2020-21/W/07 was “Supply of pipes for New Connection and Rehabilitation” but the APP described it as “Replacement of 300mm Pipe from MajaniMapana to Nguvumali Tank”.</p> <p>Some tenders were not processed through TANePS and there were no reasons or approval, which was granted to undertake those procurements out of the system.</p> <p>APP was prepared without considering schedule of requirement from UD. There was a mismatch of some estimated budget in the APP compared with the approved budget.</p> <p>Tender Process</p> <p>Letter of acceptance from Service Provider was received on 21-12- 2019, TB approval to award the same was granted on 03-01-2020</p> <p>Tender for the provision of cleaning services had validity period of 60 days but took 102 days from the date of invitation to date of issuance of intention to award of contract indicating that the award was made beyond the bid validity period and there was no extension of bid validity period was provided.</p>
27	TTB
	Contract management



No.	Major weaknesses observed
	The service providers performance was not monitored against the statement of requirements through preparing the monthly report detailing the performance of the service provider which could also be used as the basis for payment for Contract no. PA/036/2019/2020/NC/01 for provision of internal cleaning and land scaping services at TTB contrary to Reg. 243 of PPR, 2013.
28	Ministry of Natural Resources and Tourism
	<p>Institutional Setup and Performance</p> <p>All tender board members were not trained on Public Procurement Act and its Regulations to enable them to discharge properly their functions in compliance with Section 33(1) of PPA, 2011.</p> <p>IAU staff were not trained on Public Procurement Act and its Regulations to enable them to discharge properly their functions.</p> <p>PMU is not staffed to appropriate level as the volume of the transacted procurements being higher as compared to the number of stall available to enable timely implementation of unit activities</p>
29.	Tanzania Airports Authority (TAA)
	<p>Institutional Setup and Performance</p> <p>Members of tender board did not attend training on Public Procurement Act and its Regulations to enable them to discharge properly their functions in compliance with Section 33(1) of PPA, 2011</p> <p>Non submission of monthly procurement report to the Board</p> <p>Reports on the use of Single Source procurement method for two tenders were not submitted to PPRA</p> <p>The Accounting officer did not perform the responsibility for the submission of contract completion report to the Authority in compliance with Reg. 20 (3) of GN No. 446 of 2013</p> <p>Procurement Plan</p> <p>The implementation of APP was not effectively adhered. Only 7 tenders were implemented in the first quarter of the financial year as compared to 31 planned tenders which were to be implemented.</p> <p>The APP was not properly prepared as it was evidenced for 29 planned procurements to have no details for the specific dates of invitations, bid opening, approval dates and the dates for signing the contract.</p> <p>Tendering Process</p> <p>Some of the procedural forms issued by PPRA were not used while undertaking procurements. Those forms were Form No. 3, 5, 10 & 11</p> <p>TB did not approve the use of Single Source procurement method in one of the tenders which were implemented.</p>
30.	IRDP
	<p>Procurement Plan</p> <p>PE did not allocate 30 per cent of its annual volume in the APP for special groups contrary to Regulation 30C(1) of PPR, 2013 as amended in 2016</p> <p>Management of procurement records</p> <p>Inadequate office space for keeping procurement records</p>



No.	Major weaknesses observed
	Inadequate of storage facilities
31.	TTCL
	<p>Appropriateness of Contract preparation, formation and implementation</p> <p>Contract No. 315/2019 for the provision of one year CISCO Smart net total care services for TTCL internet gateway routers by M/s SoftNet Technologies Ltd worth TZS 68,500,000 was not timely implemented. Since the date of signing the contract, six months were already lapsed while there was no commencement of service provision an indication that this contract was not adequately managed.</p> <p>Contract for the Supply of Pure drinking water in dispensing machines for TTCL HQ & Dar es Salaam regional centers by M/s Sugar Meals Ltd which was to be executed between April 2020 and September 2020, had the following anomalies;</p> <p>The contract was signed on April 2020, but the special conditions of the contract stated that the contract start date was on 1st November 2019 while the contract was prepared on February 2020 and the negotiations were made December 2019.</p> <p>Delivery time which was agreed during negotiations was thrice a week from 8:00 AM to noon however, the sample of three months (July to September) picked during audit exercise at TTCL HQ premise revealed that in a period of 12 weeks from July to September, deliveries were made below 3 times a week.</p>
32.	Fair Competition Commission (FCC)
	<p>Record Keeping</p> <p>There was no single tender file contained all records of procurement proceedings from initiation to contract closure. The files lacked tender board minutes, copies of contracts, letters of appointment of evaluation team and signed personal covenant forms.</p>
33.	Itigi DC
	<p>Tender process</p> <p>Goods worth TZS 243,152,550 were procured to the suppliers who were not awarded framework contract while those goods were under in the category of common used items systems and could have been supplied by the suppliers awarded framework contract by GPSA.</p> <p>Procurement of goods worth TZS 333,484,206.98 were not done competitively</p> <p>All procurements were processed out of TANePS and there were no reasons or approval which was granted to undertake those procurements out of the system,</p> <p>Appropriateness of Contract preparation, formation and implementation</p> <p>The project for the construction of dormitory block at Ipamuda Secondary School was not properly managed as a number of weaknesses were observed as follows:</p> <p>No grills fitted for 3 doors vents amounting to TZS 840,000; No grills fitted for 20 windows amounting to TZS 1,800,000. Only aluminum windows were fixed</p> <p>Local fundi were paid an advance payment of TZS 6,650,000 contrary to the contract agreement</p> <p>Local fundi was paid TZS 5,000,000 for Certificate No. 1 without having detailed description and justification of works executed</p> <p>The contract period for the local fundi expired since 15/11/2020 but the project progress was at 80 per cent</p>



No.	Major weaknesses observed
	<p>and there was no extension time was requested from the local fundi.</p> <p>An imprest amounting to TZS 28,000,000.00 was issued to a staff to procure various goods, works and services contrary to Regulation 166 of GN. No. 446 of 2013 and the Seventh schedule of PPR, 2013 as amended in 2016.</p> <p>Micro Procurements amounting to TZS 227,321,501.98 were not reported to the TB as well as to the Authority contrary to Regulation 166 (7&8) of PPR, 2013</p> <p>There was a delay of 5 months in accomplishment of theatre building, maternity ward and laundry building. All three buildings were to be completed on 25th June, 2020 but until 30th November were not yet completed</p> <p>Goods worth TZS 27,819,207.20 were paid but were yet to be delivered as of 30th November, 2020</p> <p>Goods worth TZS 8,011,000.00 were not inspected after being delivered contrary to Regulation 244(1) of PPR, 2013</p> <p>Record Keeping Inadequate archive of procurement records.</p>
34.	Institute of Social Work (ISW)
	<p>Institutional Setup and Performance</p> <p>Notification was done to PPRA on the newly appointed tender board members in compliance with Sec. 32 (1) of PPA, 2011</p> <p>The accounting officer did not comply with the requirement for the submission of monthly procurement reports in compliance with the requirements of Reg. 87(2) (c) of PPR, 2013.</p> <p>Tender Process</p> <p>Procedural form No. 2 was not used while initiating procurement for tender No. PA/055/2019-20/HQ/G/05</p>
35.	Lindi MC
	<p>Tender Process</p> <p>Goods amounting TZS 22,504,998.18 were procured without using competitive procurement methods</p>
36.	KahamaShinyanga Water Supply and Sanitation Authority (KASHWASA)
	<p>Appropriateness of Contract preparation, formation and implementation</p> <p>Payments were not timely made on contract No. AE/063/2019-2020/G/36, AE/063/2019-2020/G/03 and AE/063/2019-2020/G/01 contrary to Regulation 242(1) of GN. No. 446 of 2013</p>
37.	Ethics Secretariat
	<p>Institutional Setup and Performance</p> <p>Internal Auditor staffs did not attend training on Public Procurement Act and its Regulations to enable the unit to implement effectively their responsibilities.</p> <p>Appropriateness of Contract preparation, formation and implementation</p> <p>One PMU staff was appointed as a supervisor of project for the Proposed design and Construction of Headquarter and Zonal Office for Secretariat on Plot No. 12, Block "B" NCC Link Mlimani-Dodoma by TBA</p>



No.	Major weaknesses observed
	<p>while had no knowledge on Contract Management</p> <p>The contract for the provision of cleaning services at Ethics Secretariat Head office and Central zonal office was not adequately managed which resulted into inadequate service provision by the service provider.</p>
38.	Muheza DC
	<p>Appropriateness of Contract preparation, formation and implementation</p> <p>Inspection was not conducted on delivered goods worth TZS 7,311,780.00</p>
39.	RAS Mara
	<p>Tender Process</p> <p>Goods and services amounting to TZS 30,703,793.14 were procured without obtaining TB approval contrary to Regulation 55(2) of PPR, 2013</p> <p>Goods worth TZS 27,843,729.10 were procured without issuing quotation document to the approved suppliers</p>
40.	TCRA
	<p>Institutional set up and performance</p> <p>Inadequate initiatives taken by PMU on ensuring timely use of Tanzania National Electronic Procurement Systems (TANePS) in compliance with the requirements of the law and the Government directives.</p>
41.	Tanzania Fertilizer Regulatory Authority (TFRA)
	<p>Institution set up</p> <p>Procurement of goods and services worth TZS 6,445,000 were coordinated by User Departments instead of Procurement Management Unit contrary to Sec. 38(p) of Public Procurement Act, 2011.</p> <p>Record Keeping</p> <p>Inadequate archive of procurement documents</p>
42.	UWASA - Arusha
	<p>Appropriateness of Contract preparation, formation and implementation</p> <p>Procurements made through payment PV 66/10 to M/s Zekwa Trading amounting to TZS 10,025,000.00 was done without competition.</p>
43.	TPDC
	<p>Contract management</p> <p>The performance bond submitted for contract No. ISP-DRM-NRG-TZA-AfDB/G08/ICB/2019 worth TZS 2,059,557,627.57 covered 17 weeks only while the contractual period was 42 weeks. Furthermore, the performance bond expired on 27/12/2020 while the contractual obligations were not yet fulfilled and there were no efforts made to demand the supplier to extend the validity of the performance security.</p> <p>TPDC delayed to demand the supplier to extend the validity of the performance security on contract No. PA/031/2020-21/G/07 Lot 2. The notice to extend the security was provided on 21st May 2021, through a letter referenced FB.292/369/01/J/43 while the performance security expired since 2nd May, 2021.</p>
44.	RITA



No.	Major weaknesses observed
	<p>Contract management</p> <p>Materials procured through Contract No. AE/057/2019-2020/HQ/G/08 Lot 3 for design and supply of 2,000,000 units of registration security printed materials of birth and death for RITA Head Office were not delivered as per the signed contract but, liquidated damages amounting to TZS 32,400,000 was not imposed to the supplier M/s Darwoth Tanzania Limited was not done.</p> <p>It was observed that M/s New Swahili Services Station Ltd supplied fuel worth TZS 5,272,200 at RITA Tower from 3rd August 2020 to 14th August without a valid contract as the contract expired since 30th June, 2020</p>
45.	Liwale DC
	<p>Contract implementation</p> <p>Payments worth TZS 4,081,128.00 were made without a good inspections and acceptance report contrary to Regulations 245 of GN No. 446 of 2013.</p>
46.	Mpanda MC
	<p>Contract implementation</p> <p>Payments amounting to TZS 13,533,000 were made on cash basis to suppliers without deploying any procurement process.</p>
47.	NEMC
	<p>Institution Setup and Performance</p> <p>Tender board chairperson and all members have not yet attended training on PPA and PPR to enable effective discharge of their functions in compliance with Section 33(1) of PPA, 2011</p> <p>Implementation of APP</p> <p>Inadequate implementation of Annual Procurement Plan for the FY 2020/2021. For the period of nine month, the implementation of APP was about 15 percent of the total planned procurements.</p> <p>Contract Implementation</p> <p>There is a delay in paying suppliers and service providers. Suppliers and service providers who were engaged since FY 2018/2019 were not yet paid the total outstanding debts amounting to TZS 383,039,656.95.</p>
48.	UWASA - Singida
	<p>Implementation of APP</p> <p>Inadequate implementation of APP whereas for about 9 months, implementation was about 45 per cent of the total planned procurements</p> <p>Record management</p> <p>Inadequate space for archiving the procurement records</p>
49.	Kondoa DC
	<p>Institution Set up and Performance</p> <p>The PE did not notify the Authority on the composition of the TB and qualification of its members contrary to Section 32(1) of PPA, 2011</p> <p>PMU does not have a sub vote and allocated with funds to facilitate implementation of its activities in</p>



No.	Major weaknesses observed
	<p>compliance with Sec. 37 (5) of PPA, 2011.</p> <p>All TB members have not been trained on PPR and PPR to enable effective discharge their function in compliance with Sec. 33(1) of PPA, 2011</p> <p>PMU have not been trained on PPA and PPR to enable effective discharge their functions in compliance with Sec. 38 of PPA, 2011.</p> <p>The internal audit unit staffs have not been trained on PPA and PPR to enable effective discharge their functions in undertaking procurement audit on procurement related matters and advise on appropriate measures to be taken.</p> <p>Implementation of APP</p> <p>Numbering of some tenders was not in accordance with the PPRA guideline Some of the requirements were not properly aggregated according to similarities PE did not allocate 30 per cent of Annual Procurement Volume to Special groups Tendering Process</p> <p>Evaluation criteria in some tenders were ambiguous</p> <p>No evidence to prove that the TB approved the list of potential suppliers and service providers Contract Management</p> <p>There is no proof that the inspection team for carrying out inspection of the delivered goods were appointed by the accounting officer and therefore it was not known whether the goods received complied with the required standards</p> <p>some payment certificates were not attached with inspection report</p> <p>Record Keeping</p> <p>There was poor record keeping of procurement records</p> <p>There was non-availability of complete procurement records</p> <p>There was inadequate space for storage of procurement records</p>
50.	NEC
	<p>Contract Management</p> <p>There was delayed performance of contract No. IE/018/2020-2021/HQ/G/15</p> <p>Performance securities for various contracts amounting to TZS 101,512,495 were not submitted in compliance with the requirements of the contracts.</p>
51.	Morogoro MC
	<p>Tendering</p> <p>Most of the goods which were under common used items system were procured to suppliers who were not awarded framework contract by GPSA.</p>
52.	Ministry of Education
	Contract Management



No.	Major weaknesses observed
	Delay in delivery of goods worth TZS 75,951,560.00 Non-delivery of nine items for contract worth 22,400,000.00



Annex 5 - 7: List of audited entities with the respective compliance scores

Sn.	PE Name	PE Category	Institutional Set up and Performance	preparation and implementation of Annual Procurement Plan (APP)	Tender Processes	Contract preparation, formation and implementation	Record Keeping	Submission of reports to PPRA (CMS)	Handling of complaints	Overall (per cent)
1	Agricultural Seed Agency (ASA)	AE	9.3	8.0	18.5	34.5	7.5	3.0	0.0	80.7
2	Biharamulo DC	LGA	5.5	6.4	10.0	25.3	7.0	4.0	0.0	58.1
3	Capital Market and Security Authorities (CMS)	AE	6.9	6.1	14.8	32.5	4.5	10.0	0.0	74.0
4	Dar es salaam City Council	LGA	9.2	5.4	17.2	25.05	7.8	8.0	0.0	73.8
5	Mkulazi Holding Company	PA	8.8	9.0	19.2	35.5	7.5	5.0	0.0	85.0
6	TNROADS Kagera	AE	7.2	9.9	18.6	34.3	8.3	3.0	0.0	81.2
7	Nzega DC	LGA	7.3	7.0	10.7	30.6	3.0	7.0	0.0	65.6
8	Sikonge DC	LGA	8.1	7.6	12.6	31.5	4.5	7.5	0.0	71.7
9	RAS Arusha	RAS	8.0	8.1	18.3	35.3	8.0	0.0	0.0	86.2
10	Tanzania Atomic Energy Commission (TAEC)	PA	7.0	5.0	12.9	30.5	4.0	0.0	0.0	67.1
11	GPSA	AE	6.6	7.3	18.8	35.6	8.5	7.5	-1.9	81.1
12	Mwalimu Nyerere Memorial Academy	PA	5.90	8.23	15.97	35.9	6.50	6.00	0.00	76.90
13	Ngara DC	LGA	7.58	8.20	14.27	33.50	7.00	4.00	0.00	74.55
14	Tanzania Fertilizer Regulatory Authority	PA	8.6	8.0	17.6	30.8	8.5	1.0	0.0	75.4
15	Ngorongoro Conservation Area Authority (NCAA)	AE	9.5	7.2	18.7	34.0	9.5	6.0	0.0	86.1
16	Ruangwa DC	LGA	7.9	6.5	17.6	37.0	8.0	6.5	0.0	83.3
17	Kaliua DC	LGA	7.5	5.2	11.0	30.3	3.5	7.5	0.0	65.0
18	Kwimba DC	LGA	5.2	6.4	16.1	25.8	7.0	3	0.0	63.5
19	Magu DC	LGA	6.4	8.0	17.5	27.6	8.5	2.0	0.0	70.0
20	National Institute of Medical Research (NIMR)	PA	7.9	7.0	11.8	27.0	7.5	5.0	0.0	71.4
21	Tanzania Livestock Research Institute	PA	5.59	0.00	12.27	31.67	3.00	0	0.00	52.53
22	Tandahimba DC	LGA	5.60	8.40	9.80	33.5	3.65	4.00	0.00	64.90



Sn.	PE Name	PE Category	Institutional Set up and Performance	preparation and implementation of Annual Procurement Plan (APP)	Tender Processes	Contract preparation, formation and implementation	Record Keeping	Submission of reports to PPRA (CMS)	Handling of complaints	Overall (per cent)
23	TIB Development Bank	PA	9.4	7.7	16.6	35.2	9.9	6.0	0.0	84.8
24	Tanzania Official Seed Certification Institute	AE	9.0	8.6	19.4	34.8	6.3	3	0.0	81.1
25	TANROADS Mtwara	AE	9.3	9.6	18.8	31.7	10.0	2	0.0	81.3
26	TTCL corporation	PA	8.5	6.7	16.4	27.3	7.5	4.0	-2.5	67.9
27	University of Dar es salaam	PA	8.4	8.0	16.6	30.1	7.5	8.0	0.0	79.4
28	AUWSA Arusha	AE	8.1	7.8	11.4	25.1	5.0	0.0	0.0	63.8
29	Moshi Urban Water Supply and Sanitation authority (MUWSA)	AE	7.0	8.2	16.9	35.5	9.0	8	0.0	84.6
30	Arusha City Council	LGA	6.2	7.2	13.3	27.6	5.6	6	0.0	65.8
31	Rombo DC	LGA	6.9	7.0	8.8	25.4	9.5	9.0	0.0	65.9
32	Mwanza City Council	LGA	8.3	9.6	16.0	31.8	5.3	6.0	0.0	75.0
33	Mtwara Urban Water Supply and Sanitation authority (MUWSA)	AE	8.5	8.8	19.4	33.8	8.0	6.0	0.0	84.5
34	TANROADS Kilimanjaro	AE	7.7	8.7	14.7	29.1	8.1	5.0	0.0	81.3
35	CASHEWNUT BOARD OF TANZANIA (CTB)	PA	7.3	5.2	12.7	30.6	5.5	6.3	0.0	67.7
36	Monduli DC	LGA	8.1	8.5	18.1	38.0	7.5	3.0	0.0	83.2
37	NLUPC	IE	8.1	9.0	16.4	35.5	8.0	4.0	0.0	81.0
38	Nachingwea DC	LGA	8.2	5.3	15.3	26.3	8.0	2.0	0.0	65.1
39	RITA	AE	6.6	6.0	15.9	30.8	7.5	6.0	0.0	72.9
40	Chato DC	LGA	6.2	7.3	9.9	21.7	4.0	2.0	0.0	51.1
41	Mbogwe DC	LGA	7.0	6.8	10.2	21.1	3.0	2.5	0.0	50.7
42	Kongwa DC	LGA	8.6	9.0	13.2	37.5	6.0	6.0	0.0	80.3
43	Newala DC	LGA	6.9	4.9	17.4	34.3	7.5	0.0	0.0	71.0
44	Tanzania Posts Corporation	PA	6.0	7.2	16.7	23.2	6.0	10.0	0.0	67.5
45	Arusha DC	LGA	6.6	6.9	17.1	31.5	6.5	2.5	0.0	76.6
46	Kondoa TC	LGA	5.3	7.7	7.9	23.3	4.0	1.0	0.0	49.2
47	Mbeya UWASA	AE	6.3	6.5	14.7	28.2	5.6	8.0	0.0	70.5



Sn.	PE Name	PE Category	Institutional Set up and Performance	preparation and implementation of Annual Procurement Plan (APP)	Tender Processes	Contract preparation, formation and implementation	Record Keeping	Submission of reports to PPRA (CMS)	Handling of complaints	Overall (per cent)
48	TMA	AE	9.3	8.2	17.8	35.1	9.1	8.0	-2.3	89.8
49	Kondo DC	LGA	6.9	8.1	17.4	36.5	7.0	4.3	0.0	80.1
50	TANROADS HQ	AE	8.2	7.1	19.0	33.4	7.6	6.0	0.0	82.1
51	MUST	PA	8.7	7.1	13.7	26.3	4.0	4.0	-1.3	62.7
52	UWASA NJOMBE	AE	6.4	4.9	14.1	29.1	6.0	10.0	0.0	70.5
53	RAS Mbeya	RAS	6.9	7.4	10.3	31.3	5.1	4.0	-2.5	59.9
54	Muhimbili National Hospital (MNH)	PA	8.1	6.4	19.5	32.0	7.8	9.0	0.0	81.8
55	Ministry of Finance and Planning	ME	9.1	7.5	19.0	35.5	9.5	8	0.0	88.6
56	NAOT	IE	8.5	8.7	17.8	32.3	6.3	2.0	-1.3	75.1
57	Office of TR	IE	9.2	8.0	18.9	38.7	9.5	9	0.0	93.3
58	PORALG	ME	8.8	8.2	17.1	31.7	10.0	8	0.0	82.9
59	Accountant General	IE	8.9	9.5	19.0	36.0	9.0	8	0.0	90.5
60	Meru DC	LGA	5.9	7.5	16.9	36.4	7.0	5.0	0.0	79.2
61	Kigoma DC	LGA	6.5	7.8	13.7	32.4	7.0	3.0	0.0	70.5
62	RAS Kigoma	RAS	7.4	7.8	14.2	31.6	6.5	2.8	0.0	70.2
63	Judiciary of Tanzania	IE	7.8	7.2	15.7	32.3	8.2	0.0	0.0	76.7
64	Rufiji DC	LGA	8.3	5.1	15.3	28.5	7.5	0.0	0.0	64.0
65	Medical Stores Departments	IE	9.0	8.6	9.5	25.0	7.0	9.0	0.0	68.0
66	Chamwino DC	LGA	8.0	9.0	16.2	36.5	6.5	4.0	0.0	80.2
67	National Housing Corporation	PA	8.8	6.1	16.7	33.4	7.0	4.0	0.0	76.5
68	Ministry of home affairs	ME	7.9	8.5	17.4	23.9	6.2	2.0	0.0	66.8
69	TANESCO HQ	PA	9.6	5.1	16.9	33.0	6.8	4.0	-5.0	74.5
70	TANROADS Arusha	AE	7.0	7.5	17.9	35.7	7.0	4.0	0.0	81.7
71	TARURA HQ	AE	9.2	8.7	17.3	46.2	9.5		0.0	90.8
72	Tanzania Railway Corporation	PA	8.3	7.0	17.8	34.6	8.7		0.0	75.9
73	Agricultural Inputs Trust Fund	AE	7.6	6.5	19.5	36.3	3.2		0.0	73.1
74	Tanzania Agricultural Research Institute	PA	6.2	7.3	18.5	41.8	4.6		0.0	78
75	TASAC	AE	9.80	8.65	14.92	46.43	7.30		0.00	87.10



Sn.	PE Name	PE Category	Institutional Set up and Performance	preparation and implementation of Annual Procurement Plan (APP)	Tender Processes	Contract preparation, formation and implementation	Record Keeping	Submission of reports to PPRA (CMS)	Handling of complaints	Overall (percent)
76	Tanzania Institute of Education (TIE)	PA	6.0	7.47	15.9	42.4	6.0		0.0	78
77	MOI	PA	7.8	6.0	20.0	42.5	7.0		0.0	83
78	Air Tanzania Company Ltd	PA	6.6	6.1	18.2	21.3	8.0		0.0	60.2
79	JKCI	PA	8.1	6.0	18.8	36.1	9.0		0.0	78.0
80	TRA	AE	8.1	7.1	16.3	38.9	8.3		0.0	78.6
81	TCRA	AE	9.2	5.6	17.7	36.8	8.5		-2.5	76.3
82	PSSSF	PA	9.7	7.1	20.0	47.1	10.0		0.0	94.0
83	NSSF	PA	9.1	7.4	17.9	44.5	9.5		-5.0	83.4
84	Rural Energy Agency	AE	9.4	6.4	15.2	48.2	9.5		-2.5	86.2
85	GASCO	PA	7.8	8.2	17.1	42.4	6.0		0.0	81.5



Annex 5 - 8: The List of VFM audited projects

S/N	Entity	Category		Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning	Procurement	Contract Implementation	Completion & Closure	Quality & Quantit	Project Overall
1	BIHARAMULO DISTRICT COUNCIL	LGA	1	Supply of Cement, Bricks and Building Materials for Nemba Health Centre; L. P. O. No. 20200132	33,729,600.00	Goods	Completed	83.0 per cent	74.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	94.0 per cent
		LGA	2	Supply of Cement, Bricks and Building Materials for Nemba Health Centre; L. P. O. No. 20200130	18,100,000.00	Goods	Completed	83.0 per cent	74.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	94.0 per cent
		LGA	3	Supply of Building Materials for Construction of Greenhouse for Horticulture in Chivu Village; L. P. O No. 20200004	9,992,000.00	Goods	Completed	83.0 per cent	74.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	94.0 per cent
		LGA	4	Supply of Building Materials for Construction of Water Tank at Murusagamba Health Centre; L. P. O No. 20200001	9,596,000.00	Goods	Completed	83.0 per cent	74.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	94.0 per cent
		LGA	5	Supply of Building Materials for Construction of Greenhouse for Horticulture in Chivu Village; L. P. O No. 20200031	9,222,000.00	Goods	Completed	83.0 per cent	74.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	94.0 per cent
2	UWASA MTWARA	AE	6	Increase of Water Production from Mchuchu Water Source, Network Extension, Rehabilitation of Mbuo Water Supply Project and Replacement of Customer Water Meters; Contract No. AE/041/2016-2017/W/01	5,061,669,578.30	Water Supply & Irrigation	On going	73.0 per cent	65.0 per cent	75.0 per cent	On going	83.0 per cent	76.1 per cent
		AE	7	Construction of Water Supply Infrastructures In Ruangwa Township; Contract No. AE/041/2017-2018/W/29	1,285,369,992.72	Water Supply & Irrigation	Completed	73.0 per cent	80.0 per cent	76.0 per cent	67.0 per cent	83.0 per cent	73.0 per cent
		AE	8	Supply of Water Pipes for Kilidu-Mnui Water Supply Project in Newala Town; Contract No. AE/041/2019-2020/W/45 LOT II	564,299,688.80	Goods	Completed	79.0 per cent	84.0 per cent	78.0 per cent	100.0 per cent	100.0 per cent	90.0 per cent
		AE	9	Purchase of Surface Pump for Mtawanya Booster Station; Contract No. AE/041/2019-2020/G/15	110,000,000.00	Goods	Completed	93.0 per cent	100.0 per cent	70.0 per cent	100.0 per cent	100.0 per cent	85.0 per cent
		AE	10	Supply of Staff Uniforms; Contract No. AE/041/2019-2020/G/06	28,025,000.00	Goods	Completed	88.0 per cent	100.0 per cent	78.0 per cent	100.0 per cent	100.0 per cent	89.0 per cent



S/N	Entity	Category		Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning	Procurement	Contract Implementation	Completion & Closure	Quality & Quantit	Project Overall
3	DAR ES SALAAM CITY COUNCIL	LGA	11	Construction of Dar es Salaam City Council Bus Terminal at Mbezi Luis; Contract No. LGA/018/2017/2018/W/10	50,947,589,580.20	Building	On going	58.3 per cent	76.7 per cent	56.8 per cent	On going	91.7 per cent	68.8 per cent
		LGA	12	Contract No. LGA/018/2017/2018/CS/10 for Construction Supervision of Dar es Salaam City Council Bus Terminal at Mbezi Luis	1,477,480,097.82	Consultancy	On going	64.3 per cent	50.0 per cent	52.4 per cent	On going	58.3 per cent	54.4 per cent
		LGA	13	Contract No. LGA/018/2018/2019/CS/01 for Construction Supervision of Dar es Salaam City Council Bus Terminal at Mbezi Luis	643,053,000.00	Consultancy	On going	75.0 per cent	63.3 per cent	52.4 per cent	On going	66.7 per cent	57.1 per cent
		LGA	14	Contract No. LGA/018/2019/2020/G/22 for Supply of Hydraulic Excavator	359,862,240.00	Goods	Completed	33.3 per cent	81.6 per cent	65.0 per cent	71.4 per cent	77.3 per cent	64.7 per cent
		LGA	15	Contract No. LGA/018/2019/2020/W/11 for Construction of Infrastructure at DRIMP Plots – Phase II	267,300,172.60	Building	Completed	70.8 per cent	73.3 per cent	38.1 per cent	27.8 per cent	62.5 per cent	37.6 per cent
4	MKULAZI HOLDING COMPANY LIMITED	PA	16	Consultancy services for conducting feasibility study on hydrology and underground water potential at Mkulazi estate; Contract No. PA/150/2019/2020/C/01 LOT 2	114,328,320.00	Consultancy	On going	68.0 per cent	95.0 per cent	55.0 per cent	On going	50.0 per cent	67.0 per cent
		PA	17	Supply of Herbicides; Contract No. PA/150/2019/2020/G/04 LOT 4 & 5	471,065,014.05	Goods	On going	92.0 per cent	87.0 per cent	50.0 per cent	On going	73.0 per cent	75.0 per cent
		PA	18	Supply of Farm Equipment; Contract No. PA/150/2019/2020/G/2 LOT 7,8,9 & 12	342,501,300.00	Goods	On going	92.0 per cent	85.0 per cent	73.0 per cent	On going	on going	84.0 per cent
		PA	19	Supply of Farm Equipment; Contract No. PA/150/2019/2020/G/3 LOT 2	796,342,747.00	Goods	Completed	92.0 per cent	87.0 per cent	74.0 per cent	100.0 per cent	91.0 per cent	88.0 per cent
		PA	20	Consultancy services for project supervision for construction of building Works; Contract No. PA/150/2019/2020/C/01 LOT 2	257,500,000.00	Consultancy	Completed	68.0 per cent	93.0 per cent	63.0 per cent	50.0 per cent	50.0 per cent	64.0 per cent
5	TANRAODS KAGERA	AE	21	RMM along Trunk Roads in Kagera Region Lot 1. Package 1, RRM on Mutukula - Bukoba - Kagoma - Kalebezo (on carriageway), Package 2, RRM Works along Bukoba - Bukoba Port, Package 3, RRM Works along Kemonondo - Kemonondo Port; contract No.	780,827,174.00	Road	On going	100.0 per cent	85.0 per cent	81.0 per cent	On going	83.0 per cent	87.3 per cent



S/N	Entity	Category	Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning	Procurement	Contract Implementation	Completion & Closure	Quality & Quantit	Project Overall
			AE/001/2019/20/KGR/W/03									
		AE	22 Bridges s major repairs on trunk and regional roads; Bridge major repairs on regional road along Rutenge – Rubale – Kishoju road, Package 2.: Bridge major repairs on paved trunk road along Bukoba – Bukoba Port road; Contract No. AE/001/2019/20/KGR/W/46	32,460,610.00	Bridges	On going	100.0 per cent	85.0 per cent	79.0 per cent	On going	100.0 per cent	91.0 per cent
		AE	23 Periodic Maintenance Works on Paved Trunk Road along Rusumo Lusahunga Road; Contract No. AE/001/2019/20/KGR/W/23	512,756,500.00	Road	Completed	100.0 per cent	85.0 per cent	83.0 per cent	86.0 per cent	100.0 per cent	92.0 per cent
		AE	24 Upgrading of Rubya – Kanyambogo Road to Bitumen Standard; Contract No. AE/001/2019/20/KGR/W/36	1,499,999,988.00	Road	On going	100.0 per cent	84.0 per cent	80.0 per cent	On going	92.0 per cent	89.0 per cent
		AE	25 Periodic Maintenance Works on Trunk Roads along Rusumo Lusahunga Lot 1 (From Km: 18+000 – 83+000 Chaining from Lusahunga; Contract No. AE/001/2019/20/KGR/W/35	2,700,140,568.40	Road	Completed	100.0 per cent	83.0 per cent	85.0 per cent	100.0 per cent	100.0 per cent	94.0 per cent
		AE	26 Periodic Maintenance Works on Trunk Roads along Rusumo Lusahunga Lot 1 (For Km: 1+ 000 – 18+000); Contract No. AE/001/2019/20/KGR/W/34	2,594,541,900.00	Road	Completed	100.0 per cent	83.0 per cent	85.0 per cent	100.0 per cent	96.0 per cent	93.0 per cent
6	RAS - ARUSHA	RAS	27 Consultancy Services for preparation of comprehensive Regional Strategic Plan; Contract No. RAS/001/2018-2019/CS/01	24,050,000.00	Consultancy	Completed	68.0 per cent	62.0 per cent	88.0 per cent	83.0 per cent	75.0 per cent	77.0 per cent
7	TANZANIA ATOMIC ENERGY COMMISSION	PA	28 Consultancy Services for Detailed Engineering Designs, Architectural Drawings, BOQ, Tender Document, Development of master plan, and Laboratory Buildings at Dodoma, Mwanza, and Zanzibar; Contract No. PA/034/2018-19/HQ/C/1	490,392,118.90	Consultancy	On going	86.0 per cent	78.0 per cent	83.0 per cent	On going	100.0 per cent	86.8 per cent
8	DODOMA CITY COUNCIL	LGA	29 Construction of Regional Bus Terminal, Main Central Market and Rehabilitation of Chinangali Public Park Contract No. LGA/020/2017-2018/W/5 Package 7	35,441,506,370.11	Building	Completed	73.3 per cent	95.8 per cent	93.2 per cent	87.5 per cent	97.5 per cent	90.2 per cent



S/N	Entity	Category	Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning	Procurement	Contract Implementation	Completion & Closure	Quality & Quantit	Project Overall
		LGA	30 Upgrading/Rehabilitation of Ring Road from Kisasa to Mapinduzi/Udom & Njedengwa, six (6) Footbridges, Transit Lorry Parking including access road, Chang'ombe/Dmc Road - Great North Road link, Service Roads linking Kinyambwa, Kikuyu, Chidachi and Itega Communities with Kikuyu Junction (Great North Road) and Ipagala Community - Ilazo Communities - Hombolo Reservoir Storm Water Drain; Contract No. LGA/020/2017-2018/W/4 Package 6	24,625,651,491.05	Road	Completed	70.8 per cent	96.0 per cent	82.5 per cent	92.9 per cent	88.9 per cent	84.5 per cent
		LGA	31 Upgrading/Rehabilitation of Ndovu, Swala, Zuzu, Boma, Biringi Avenue - Farahani, Ilazo - Ipagala and Central Business Pack Roads and construction of Skip pads; Contract No. LGA/020/2017-2018/W/3 Package 5	19,947,662,319.20	Road	Completed	70.8 per cent	96.0 per cent	90.0 per cent	92.9 per cent	94.1 per cent	88.3 per cent
		LGA	32 Road Opening at Mtumba Ward (301km), Mkalama Ward (27 Km) and Mahungu Ward (37 km) in Dodoma City; Contract No. LGA/020/2018-2019/W/02	1,415,929,200.00	Road	Completed	50.0 per cent	75.0 per cent	70.6 per cent	71.4 per cent	50.0 per cent	60.8 per cent
		LGA	33 Proposed Road Opening in various places (96.45km) within the City Council of Dodoma; Contract No. LGA/020/2018-2019/W/08	628,350,000.00	Road	Completed	60.0 per cent	89.6 per cent	61.8 per cent	78.6 per cent	64.3 per cent	66.6 per cent
		LGA	34 Construction of City Council Investment Complex - Phase I; Contract No. LGA/020/2018-2019/W/17	18,875,665,009.83	Building	On going	86.7 per cent	96.2 per cent	89.5 per cent	On going	93.3 per cent	90.9 per cent
		LGA	35 Construction of the Dodoma City Hotel; Contract No. LGA/020/2018-2019/W/18	10,015,611,435.84	Building	On going	86.7 per cent	84.6 per cent	85.5 per cent	On going	97.5 per cent	93.0 per cent
		LGA	36 Supply and installation of one water pump with its accessories and solar power at Kikombo ward in the City Council of Dodoma; Contract No. LGA/020/2018-2019/W/10	39,254,268.00	Goods	Completed	95.5 per cent	92.3 per cent	88.2 per cent	85.7 per cent	100.0 per cent	93.4 per cent
		LGA	37 Consultancy Services for Designing of Three Investment Buildings for City Council of Dodoma;	334,208,804.00	Consultancy	On going	93.3 per cent	90.5 per cent	91.7 per cent	On going	100.0 per cent	95.2 per cent



S/N	Entity	Category	Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning	Procurement	Contract Implementation	Completion & Closure	Quality & Quantit	Project Overall
			Contract No. LGA/020/2018-2019/C/01 - Lot 1									
		LGA	38 Consultancy Services for Designing of Three Investment Buildings for City Council of Dodoma; Contract No. LGA/020/2018-2019/C/01 - Lot 2	334,208,804.00	Consultancy	On going	93.3 per cent	90.5 per cent	97.2 per cent	On going	100.0 per cent	96.9 per cent
		LGA	39 Consultancy Services for Study of Storm Water Drainage System and Preparation of Drainage and Sanitation Development Plan (DSDP) for Dodoma City for a period of 2020 - 2040; Contract No. LGA/020/2018-2019/C/02. USD 684,910.00	1,588,306,290.00	Consultancy	On going	100.0 per cent	100.0 per cent	92.1 per cent	On going	80.0 per cent	90.7 per cent
		LGA	40 Provision of Consultancy Services for establishment of a special purpose vehicle to supervise council's Investment Projects; Contract No. LGA/020/2018-2019/C/13	168,550,000.00	Consultancy	Completed	100.0 per cent	94.1 per cent	85.7 per cent	100.0 per cent	75.0 per cent	87.6 per cent
		LGA	41 Provision of Consultancy Services for Supervision of Construction of Infrastructure Development in Dodoma Municipality under Tanzania Strategic Cities Project (TSCP); Contract No. LGA/020/2017-2018/C/03 USD 705,485.00	1,636,019,715.00	Consultancy	On going	96.7 per cent	90.0 per cent	94.4 per cent	On going	91.7 per cent	93.5 per cent
		LGA	42 Cleanliness, rubbing waste and transporting them to Chidaya dump and collecting a fee for cleanliness from residence, business place and different institutions within Dodoma City Council; Contract No. LGA/020/2018-2019/NC/09	1,295,711,205.00	Non-Consultancy	On going	78.6 per cent	56.5 per cent	71.4 per cent	On going	66.7 per cent	69.8 per cent
		LGA	43 Provision of Town Planning and Cadastral Survey Services of various plots at Mnadani and Matuli Streets in the City Council of Dodoma; Contract No. LGA/020/2018-2019/ NC/9B Lot 1	920,250,000.00	Non-Consultancy	On going	92.9 per cent	92.5 per cent	78.6 per cent	On going	on going	85.7 per cent
		LGA	44 Provision of Town Planning and Cadastral Survey Services of various Plots at Ndachi Streets in Dodoma City; Contract No. LGA/020/2018-2019/ NC/9B Lot 2	2,192,550,000.00	Non-Consultancy	On going	92.9 per cent	87.5 per cent	78.6 per cent	On going	on going	84.9 per cent
		LGA	45 Provision of Town Planning and Cadastral Survey Services of various Plots at Mbwanga Streets in City	291,450,000.00	Non-Consultancy	On going	92.9 per cent	97.5 per cent	78.6 per cent	On going	on going	86.5 per cent



S/N	Entity	Category	Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning	Procurement	Contract Implementation	Completion & Closure	Quality & Quantit	Project Overall
			of Dodoma; Contract No. LGA/020/2018-2019/ NC/9B Lot 3									
		LGA	46 Provision of Town Planning and Cadastral Survey Services of various plots at Nyerere Streets (Ntyuka ward) in the City Council of Dodoma; Contract No. LGA/020/2018-2019/ NC/10 Lot 5	157,050,000.00	Non-Consultancy	Completed	85.7 per cent	90.0 per cent	42.9 per cent	75.0 per cent	66.7 per cent	66.5 per cent
		LGA	47 Provision of Town planning and Cadastral Survey Services of various Plots at Chinyika Streets (Mkonze Ward) in the City Council of Dodoma; Contract No. LGA/020/2018-2019/ NC/10 Lot 7	577,650,000.00	Non-Consultancy	Completed	85.7 per cent	90.0 per cent	33.3 per cent	75.0 per cent	66.7 per cent	63.6 per cent
		LGA	48 Provision of Town planning and Cadastral Survey services of various Plots at Kibaoni streets (Nala Ward) in the City Council of Dodoma; Contract No. LGA/020/2018-2019/ NC/12 Lot 1	511,200,000.00	Non-Consultancy	On going	85.7 per cent	90.0 per cent	33.3 per cent	On going	66.7 per cent	62.4 per cent
		LGA	49 Provision of Town Planning and Cadastral Survey Services of various Plots at Segu Chini Streets (Nala Ward) in the City Council of Dodoma; Contract No. LGA/020/2018-2019/ NC/12 Lot 4	312,000,000.00	Non-Consultancy	On going	85.7 per cent	90.0 per cent	33.3 per cent	On going	66.7 per cent	62.4 per cent
		LGA	50 Provision of Security Services to the City Council of Dodoma for the Financial Year 2019/2020; Contract No. LGA/020/2018-2019/ NC/19	158,592,000.00	Non-Consultancy	On going	100.0 per cent	67.5 per cent	75.0 per cent	On going	66.7 per cent	76.9 per cent
		LGA	51 Provision of debt collection services on behalf of the Dodoma Municipal Council; Contract No. LGA/020/2017-2018/ NC/12. 10 per cent of TZS 198,243,124.00	19,824,312.40	Non-Consultancy	Completed	100.0 per cent	78.9 per cent	85.7 per cent	83.3 per cent	75.0 per cent	84.4 per cent
9	UWASA KILIMANJARO	AE	52 Provision of security services; Contract No. AE/039/2019-20/N/02	151,866,000.00	Non-Consultancy	Completed	100.0 per cent	81.0 per cent	75.0 per cent	100.0 per cent	100.0 per cent	91.2 per cent
AE		53 Supply of GS Pipes and Fittings	695,122,701.30	Goods	Completed	100.0 per cent	79.0 per cent	77.0 per cent	86.0 per cent	100.0 per cent	88.4 per cent	
AE		54 Supply of Pre-paid meter	165,389,607.60	Goods	Completed	83.0 per cent	73.0 per cent	83.0 per cent	71.0 per cent	100.0 per cent	82.0 per cent	



S/N	Entity	Category		Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning	Procurement	Contract Implementation	Completion & Closure	Quality & Quantit	Project Overall
		AE	55	:Supply and Commissioning of Submersible Pump and Motor For Rundugai Water Supply Project	15,475,818.00	Goods	Completed	83.0 per cent	79.0 per cent	82.0 per cent	79.0 per cent	100.0 per cent	84.6 per cent
		AE	56	Supply of pipes and fittings for RUWASA project	456,410,076.00	Goods	Completed	83.0 per cent	79.0 per cent	78.0 per cent	71.0 per cent	100.0 per cent	82.2 per cent
10	NGARA DC	LGA	57	Supply Of Building Materials For Construction Of Greenhouse For Hotculture In Chivu Village. Contract No. P.O. No. 20028990-6	17,467,800.00	Goods	Completed	83.0 per cent	74.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	94.0 per cent
		LGA	58	Supply Of Building Materials For Construction Of Water Tank At Murusagamba Health Centre. Contract/ Number: P.O. No. 20200211	21,290,000.00	Goods	Completed	83.0 per cent	74.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	94.0 per cent
		LGA	59	Provision Of Cleaning Services. Contract Number: LGA/036/2019/2020/NC/02	11,700,000.00	Non-Consultancy	Completed	100.0 per cent	85.0 per cent	90.0 per cent	0.0 per cent	33.0 per cent	66.0 per cent
		LGA	60	Provision Of Security Services. Contract Number: LGA/036/2019/2020/NC/01	29,078,000.00	Non-Consultancy	Completed	100.0 per cent	85.0 per cent	90.0 per cent	0.0 per cent	33.0 per cent	66.0 per cent
		LGA	61	Provision of consultancy services for supervision of construction of Rusumo water supply project and rehabilitation of water supply scheme in Mshikamano, Kasulo, Kasharazi and Rwakalemera villages for the proposed local area development projects (LAPD) in Ngara District. Contract number: LGA/036/2018/2019/C/06-Lot 1	371,759,000.00	Consultancy	Completed	100.0 per cent	83.0 per cent	100.0 per cent	100.0 per cent	75.0 per cent	96.0 per cent
11	TANROADS MTWARA	AE	62	Periodic Maintenance along Mtwara – Mtegu trunk road. AE.001/2019-20/MT/W/05	1,343,000,000.00	Road	Completed	96.0 per cent	78.0 per cent	68.0 per cent	94.0 per cent	94.0 per cent	86.1 per cent
		AE	63	Upgrading to Double Surface Dressing of Newala Urban roads (1.2km paved) and Periodic Maintenance on Lukuledi - Masasi –Nambang road (0.8km paved). AE.001/2019-20/MT/W/13	844,406,000.00	Road	Completed	100.0 per cent	70.0 per cent	84.0 per cent	94.0 per cent	97.0 per cent	89.1 per cent
		AE	64	Periodic Maintenance on Mkwiti – Kitangari – Amkeni road (4.01unpaved), Periodic Maintenance on Mtama –Mkwiti – Newala (0.8km paved) and Periodic Maintenance (Construction of lined ditch along Mkwiti –Kitangari – Amkeni (0.8km unpaved.)	745,856,000.00	Road	Completed	100.0 per cent	70.0 per cent	80.0 per cent	94.0 per cent	100.0 per cent	88.7 per cent



S/N	Entity	Category	Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning	Procurement	Contract Implementation	Completion & Closure	Quality & Quantit	Project Overall
			AE.001/2019-20/MT/W/17									
		AE	65 Construction For Spot Improvement on Mpapura-Mikao- Mkwiti (3.0km Unpaved) and Periodic Maintenance along Mpapura- Mikao Road (4.01 km Unpaved) AE.001/2019-20/MT/W/22	250,673,500.00	Road	Completed	96.0 per cent	89.0 per cent	93.0 per cent	94.0 per cent	100.0 per cent	94.4 per cent
		AE	66 Rehabilitation of Newala - Mkwiti-Mtama Road (Amkeni - Mkwiti Section 3.0km Unpaved), Upgrading to Double Surfaces Dressing of Newala - Mkwiti Road (0.6km), Upgrading to Double Surfaces Dressing of Kinolombedo Escarpment along Mkwiti - Kitangari -Newala Road (0.1km) & Rehabilitation of Tandahimba-Litehu – Mkwiti (4km) AE.001/2019-20/MT/W/38	473,334,250.00	Road	Completed	88.0 per cent	92.0 per cent	80.0 per cent	94.0 per cent	97.0 per cent	90.0 per cent
12	UDSM	PA	67 Major Rehabilitation of Hall of Residence Two (II) and Five (V). PA/011/W/2018/2019/34	5,581,206,780.44	Building	On going	88.0 per cent	92.0 per cent	87.0 per cent	On going	93.0 per cent	90.0 per cent
		PA	68 The Proposed Construction of Student's Centre–Phase 1 at The University of Dar Es Salaam. PA/011/W/2015/2016/097	3,612,039,177.00	Building	On going	86.0 per cent	91.0 per cent	78.0 per cent	On going	100.0 per cent	89.0 per cent
		PA	69 Construction of 500m3 Concrete Water Tank, Pump House, Transmission Pipeline and Supply and Installation of Electromechanical Works at The University of Dar es Salaam. PA/011/W/34/2017/2018	1,805,243,527.52	Water Supply & Irrigation	On going	95.0 per cent	81.0 per cent	93.0 per cent	On going	89.0 per cent	91.0 per cent
		PA	70 Demolishing of Existing Lifts, Supply, Installation, Commissioning and Testing of New Lifts at University of Dar Es Salaam Mwl. J.K Nyerere Mlimani Campus Hall II and V. PA/011/W/2018/2019/34 Lot 2	793,468,000.00	Goods	On going	79.0 per cent	86.0 per cent	88.0 per cent	On going	100.0 per cent	90.0 per cent
		PA	71 Proposed Rehabilitation for Flat Roofs for Teaching Areas. PA/011/2019/2020/W/80	318,115,431.00	Building	On going	100.0 per cent	93.0 per cent	89.0 per cent	On going	100.0 per cent	96.0 per cent
13	TANZANIA INVES	PA	72 Provision of Security Services to the Bank. Contract No. PA/074/2019/HQ/N/16	32,000,000.00	Non-Consultancy	Completed	100.0 per cent	89.0 per cent	88.0 per cent	100.0 per cent	67.0 per cent	85.0 per cent



S/N	Entity	Category		Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning	Procurement	Contract Implementation	Completion & Closure	Quality & Quantit	Project Overall
		PA	73	Provision of Actuarial Valuation of Staff Employment Benefits. Contract No. PA/074/2019/HQ/C/09/01	7,481,250.00	Consultancy	Completed	100.0 per cent	87.0 per cent	85.0 per cent	75.0 per cent	100.0 per cent	92.0 per cent
		PA	74	Procurement of Corporate Gifts. Contract No. PA/074/2019//HQ/G/27	18,467,700.00	Goods	Completed	100.0 per cent	92.0 per cent	92.0 per cent	50.0 per cent	100.0 per cent	92.0 per cent
		PA	75	Provision of Hygiene and Sanitary Services. Contract No. PA/074/2019/HQ/N/18/03	39,187,800.00	Non-Consultancy	Completed	100.0 per cent	90.0 per cent	88.0 per cent	100.0 per cent	67.0 per cent	85.0 per cent
		PA	76	Procurement of licenses for upgrading Windows Server2019. and Windows 10 – Lot 2 Contract No. PA/074/2019/HQ/G/19	39,909,329.88	Goods	Completed	100.0 per cent	93.0 per cent	96.0 per cent	93.0 per cent	100.0 per cent	97.0 per cent
14	TTCL	PA	77	Provision of one year Cisco Smart Net Total Care Service for TTCL Internet Gateway Routers. Contract No. PA/032/HQ/2019-2020/N/31.4.1	68,500,000.00	Non-Consultancy	Completed	100.0 per cent	89.0 per cent	100.0 per cent	50.0 per cent	75.0 per cent	86.0 per cent
		PA	78	Provision of cleaning services to Tanzania Telecommunications Corporation Buildings and Premises - Dar Es Salaam/Central Region. Contract No. PA/032/HQ/2018-2019/N/22.3	61,253,047.53	Non-Consultancy	Completed	100.0 per cent	87.0 per cent	100.0 per cent	83.0 per cent	67.0 per cent	87.0 per cent
		PA	79	Supplying Rectifiers System for NICTBB. Contract No. PA/032/HQ/2018-2019/G/68.10	144,948,712.06	Goods	On going	100.0 per cent	90.0 per cent	68.0 per cent	On going	on going	82.0 per cent
		PA	80	Supply of firewall appliance and three year license for Immigration Dar Es Salaam Headquarter and Zanzibar DR Site. Contract No. PA/032/HQ/2019-2020/G/70.3B	45,437,582.10	Goods	Completed	100.0 per cent	90.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	99.0 per cent
		PA	81	Supply of Hardware Servers. Contract No. PA/032/HQ/2019-2020/G/21.1B	67,994,904.00	Goods	Completed	100.0 per cent	90.0 per cent	88.0 per cent	100.0 per cent	100.0 per cent	95.0 per cent
15	UWASA ARUSHA	AE	82	Provision of security services to AUWSA main office, residency and water Production infrastructure. Contract No. AE/029/2018/19/NC/02	400,161,600.00	Non-Consultancy	Completed	100.0 per cent	87.0 per cent	78.0 per cent	83.0 per cent	83.0 per cent	86.2 per cent
		AE	83	Supply of customer water meter; Contract No AE/029/2018/19/G/11	620,190,300.00	Goods	Completed	83.0 per cent	91.0 per cent	92.0 per cent	64.0 per cent	100.0 per cent	90.0 per cent
		AE	84	Supply of water treatment chemicals (Calcium hypochlorite 65 per cent - 70 per cent). Contract No. AE/029/2018/19/G/12	99,828,000.00	Goods	Completed	83.0 per cent	86.0 per cent	83.0 per cent	64.0 per cent	100.0 per cent	87.0 per cent



S/N	Entity	Category		Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning	Procurement	Contract Implementation	Completion & Closure	Quality & Quantit	Project Overall
		AE	85	Supply of water pipes for construction of Enguiki water supply and sanitation project in Monduli DC. Contract No AE/029/2019/20/G/22	339,119,080.60	Goods	Completed	58.0 per cent	80.0 per cent	81.0 per cent	67.0 per cent	100.0 per cent	81.0 per cent
		AE	86	Supply of Pre-paid water meters. Contract No. AE/029/2018/19/G/18	217,974,991.00	Goods	Completed	83.0 per cent	86.0 per cent	92.0 per cent	64.0 per cent	100.0 per cent	89.0 per cent
16	TANDAHIMBA DC	LGA	87	Procurement of Medical Equipment for Use during Covid 19 (CORONA)	61,191,200.00	Goods	Completed	79.0 per cent	58.0 per cent	93.0 per cent	93.0 per cent	95.0 per cent	87.0 per cent
		LGA	88	Renovation of Men's Ward and Dental Clinic, Contract LGA/086/2018/2019/W/03	47,476,350.00	Building	Completed	67.0 per cent	73.0 per cent	79.0 per cent	50.0 per cent	98.0 per cent	79.0 per cent
		LGA	89	Maintenance. of OPD at Tandahimba Hospital LGA/086/2018/2019/W/04	75,908,125.00	Building	Completed	63.0 per cent	53.0 per cent	73.0 per cent	44.0 per cent	95.0 per cent	73.0 per cent
		LGA	90	Procurement of Sesame Seed for Agriculture department. LPO 20200090	30,055,000.00	Goods	Completed	67.0 per cent	80.0 per cent	79.0 per cent	79.0 per cent	90.0 per cent	79.0 per cent
		LGA	91	Maintenance of Rest House for Doctors. LPO 0008516/17/19	11,022,500.00	Building	Completed	70.0 per cent	60.0 per cent	89.0 per cent	56.0 per cent	81.0 per cent	77.0 per cent
17	RUANGWA DC	LGA	92	Proposed construction of warehouses on plot No.4 Block "A" at Lipande area, in Ruangwa District, Lindi. Contract No. LGA/RDC/056/2018-2019/HQ/W/7	5,450,042,990.00	Building	On going	90.0 per cent	80.0 per cent	60.0 per cent	On going	100.0 per cent	82.5 per cent
		LGA	93	Proposed Construction of new Ruangwa District Council office block, at Kilimahewa, street, Ruangwa, Lindi. Contract No LGA/RDC/056/2018-2019/HQ/W/13	3,777,831,596.00	Building	On going	90.0 per cent	50.0 per cent	90.0 per cent	On going	100.0 per cent	82.5 per cent
		LGA	94	Supply and installation of solar street lights along Ruangwa town roads, Lindi. Contract No LGA/RDC/056/2019-2020/HQ/W/20	737,910,696.31	Electric al Works	Completed	90.0 per cent	50.0 per cent	100.0 per cent	80.0 per cent	100.0 per cent	84.0 per cent
		LGA	95	Provision of consultancy service on construction of modern warehouse at Lipande, Ruangwa, Lindi. Contract No. LGA/RDC/056/2018-2019/HQ/C/1	312,228,000.00	Consultancy	Completed	90.0 per cent	80.0 per cent	100.0 per cent	90.0 per cent	100.0 per cent	92.0 per cent
		LGA	96	Proposed Construction of Nanganga irrigation scheme Ruangwa, Lindi. Contract No. LGA/RDC/056/2018-2019/HQ/W/17	389,862,110.42	Water Supply & Irrigation	On going	80.0 per cent	90.0 per cent	on going	On going	on going	85.0 per cent



S/N	Entity	Category		Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning	Procurement	Contract Implementation	Completion & Closure	Quality & Quantit	Project Overall
18	MWANZA CC	LGA	97	Construction of toilet holes, maternity ward and incinerator at Fumagile hospital. Contract No. LGA/089/2019/2020/NC/Q/01/01	200,000,000.00	Building	Completed	86.0 per cent	84.0 per cent	87.0 per cent	75.0 per cent	98.0 per cent	86.0 per cent
		LGA	98	Rehabilitation of infrastructures at Nsumba secondary school. Contract No. MCC/034/2019-2020/NC/Q/01/04	800,000,000.00	Building	Completed	91.0 per cent	87.0 per cent	87.0 per cent	78.0 per cent	95.0 per cent	87.0 per cent
		LGA	99	Rehabilitation of Mwanza secondary school. Contract No. MCC/034/2019-2020/NC/Q/02	523,000,000.00	Building	On going	83.0 per cent	86.0 per cent	83.0 per cent	On going	on going	83.5 per cent
		LGA	100	Construction of temporary central market at Mbugani in Mwanza city council. Contract No. LGA/089/2019-2020/NC/06	292,420,954.00	Building	Completed	85.0 per cent	75.0 per cent	77.0 per cent	78.0 per cent	95.0 per cent	82.0 per cent
		LGA	101	Revenue Collection Agency for loading and unloading at South Port in Mwanza City Council for a period of one year (1st July, 2019 - 30th June, 2020). Contract No. LGA/089/2019-2020/NC/01/14	304,440,000.00	Non-Consultancy	Completed	92.0 per cent	80.0 per cent	61.0 per cent	75.0 per cent	67.0 per cent	75.0 per cent
		LGA	102	Cleansing Services and Solid waste collection Agency at Nyamagana, Isamilo and Mirongo Wards for a Period of 10 Months from 1/9/2019 to 30/6/2020. Contract No. LGA/089/2019-2020/NC/02	720,000,000.00	Non-Consultancy	Completed	90.0 per cent	88.0 per cent	67.0 per cent	75.0 per cent	67.0 per cent	77.4 per cent
		LGA	103	Cleansing Services and Solid waste collection Agency at Pamba, Mbugani and Igogo Wards for a Period of 10 Months. Contract No. LGA/089/2019-2020/NC/01	624,000,000.00	Non-Consultancy	Completed	90.0 per cent	88.0 per cent	67.0 per cent	75.0 per cent	67.0 per cent	77.4 per cent
		LGA	104	Revenue Collection Agency at Nyegezi Bus Terminal and Mini Bus stands in Mwanza City Council for a period of one year (1st July, 2019 - 30th June, 2020). Contract No LGA/089/2019-2020/NC/01/16	456,000,000.00	Non-Consultancy	Completed	92.0 per cent	80.0 per cent	61.0 per cent	75.0 per cent	67.0 per cent	75.0 per cent
19	GPSA	AE	105	Contract No. AE/005/2018-19/HQ/NC/04 for Provision of Security Services	53,710,920.00	Non-Consultancy	Completed	100.0 per cent	93.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	98.6 per cent
		AE	106	Supply of Computers, UPS, and Printers. LPO No. 10381	13,133,400.00	Goods	Completed	100.0 per cent	96.0 per cent	100.0 per cent	90.0 per cent	100.0 per cent	97.2 per cent



	AE	107	Supply of iPad 6th generation 9.7" 32 GB Wifi +Cellular. LPO No. 10000	9,982,800.00	Goods	Completed	100.0 per cent	96.0 per cent	100.0 per cent	90.0 per cent	100.0 per cent	97.2 per cent
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S/N	Entity	Category		Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning	Procurement	Contract Implementation	Completion & Closure	Quality & Quantit	Project Overall
		AE	108	Supply of paper Shredder EBA 1128S. LPO No. 10547	10,506,720.00	Goods	Completed	100.0 per cent	96.0 per cent	100.0 per cent	88.0 per cent	100.0 per cent	96.8 per cent
		AE	109	Supply of Sophos Appliance & Supply of Cyberoam License Contract No.LPO No. 10246	10,935,000.00	Goods	Completed	100.0 per cent	96.0 per cent	93.0 per cent	92.0 per cent	100.0 per cent	86.6 per cent
20	TANZANIA FERTILITY REGULATORY AUTHORITY	AE	110	Supply of Office Furniture. Contract No.TFRA/HQ/2019-2020/G/19	42,900,000.00	Goods	Completed	100.0 per cent	98.0 per cent	88.0 per cent	100.0 per cent	100.0 per cent	97.2 per cent
		AE	111	Supply of Uniforms and Exhibition Materials. Contract No.TFRA/HQ/2019-2020/G/18	17,546,600.00	Goods	Completed	100.0 per cent	92.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	98.4 per cent
		AE	112	Supply of Supply of Tyres and Batteries. Contract No. TFRA/HQ/2019-2020/G/14 - LPO 007/008	8,300,000.00	Goods	Completed	100.0 per cent	96.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	99.2 per cent
		AE	113	Supply of Protective Gears. Contract No.TFRA/HQ/2019-2020/G/01	19,995,000.00	Goods	Completed	100.0 per cent	95.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	99.0 per cent
		AE	114	Supply of Computer and Printer. Contract No.TFRA/HQ/2019-2020/G/09	13,065,432.00	Goods	Completed	100.0 per cent	93.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	98.6 per cent
		AE	115	Supply of Air Conditioners. Contract No.TFRA/HQ/2019-2020/	5,235,000.00	Goods	Completed	100.0 per cent	93.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	98.6 per cent
		AE	116	Supply of furniture. Contract No.TFRA/HQ/2019-2020/G/19 - LPO/005	19,194,983.30	Goods	Completed	100.0 per cent	93.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	98.6 per cent
		AE	117	Supply of furniture. Contract No.TFRA/HQ/2019-2020/G/19 - LPO/0013	5,121,200.00	Goods	Completed	100.0 per cent	93.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	98.6 per cent
21	MWALIMU NYERERE MEMORIAL ACADEMY	PA	118	Provision of Cleaning Services. Contract No.PA/022/MNMA/2019-2020/NC/27	151,511,988.00	Non-Consultancy	Completed	100.0 per cent	76.0 per cent	86.0 per cent	100.0 per cent	100.0 per cent	92.4 per cent
		PA	119	Provision of Security Services. Contract No.PA/022/MNMA/2019-2020/NC/13	92,400,000.00	Non-Consultancy	Completed	100.0 per cent	80.0 per cent	86.0 per cent	100.0 per cent	100.0 per cent	92.3 per cent
		PA	120	Provision of Consultancy services on designing and Installation of Admission, Examination and payment systems at the Mwalimu Nyerere Memorial Academy. Contract No.PA/022/MNMA/2019-2020/C/02 - Lot 1	122,720,000.00	Consultancy	On going	71.0 per cent	89.0 per cent	100.0 per cent	On going	100.0 per cent	83.4 per cent
		PA	121	Supply of Graduation Gowns. Contract No.PA/022/MNMA/2019-2020/G/10	99,000,000.00	Goods	Completed	100.0 per cent	80.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	96.0 per cent



S/N	Entity	Category	Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning	Procurement	Contract Implementation	Completion & Closure	Quality & Quantit	Project Overall
		PA	122 Provision of Consultancy Services for Design and supervision for the construction of Student's hostel at Karume campus, Zanzibar. Contract No.PA/022/MNMA/2019-2020/C/02 - Lot 2	324,163,163.64	Consultancy	On going	96.0 per cent	91.0 per cent	54.0 per cent	On going	on going	78.2 per cent
		PA	123 Supply of Stationeries. Contract No.PA/022/MNMA/2019-2020/G/01	16,980,200.00	Goods	Completed	83.0 per cent	96.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	96.0 per cent
		PA	124 Supply of Computer Software. Contract No.PA/022/MNMA/2019-2020/G/09	8,112,500.00	Goods	Completed	100.0 per cent	93.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	99.0 per cent
22	NGORONGORO CONSERVATION AREA AUTHORITY	AE	125 Providing Service and Repair of Gas Turbine Bearing Vibration System Failure. Contract No AE/055/2018-19/HQ/N/17	64,114,800.00	Non-Consultancy	On going	78.6 per cent	80.0 per cent	85.7 per cent	On going	83.3 per cent	82.7 per cent
		AE	126 Supply of Veterinary Drugs and Equipment. Contract No AE/055/2018-19/HQ/G/23-Lot 1, 2 & 3	107,415,000.00	Goods	Completed	91.7 per cent	84.6 per cent	60.0 per cent	71.4 per cent	100.0 per cent	81.9 per cent
		AE	127 Construction of Visitors Toilets at Ngoitoktok Area. Contract No. AE/055/2018-19/HQ/W/16	484,594,377.50	Building	On going	90.9 per cent	86.5 per cent	81.8 per cent	On going	90.9 per cent	87.4 per cent
		AE	128 Construction of Visitors Toilets at Olduvai Museum. Contract No AE/055/2018-19/HQ/W/21	387,117,500.00	Building	On going	85.0 per cent	83.9 per cent	79.5 per cent	On going	96.9 per cent	87.0 per cent
		AE	129 Provisional of Services for cleaning of NTC Building. Contract No. AE/055/2018-19/HQ/N/18	44,958,000.00	Non-Consultancy	On going	85.7 per cent	80.0 per cent	64.3 per cent	On going	83.3 per cent	77.1 per cent
23	MUHIMBILI NATIONAL HOSPITAL	PA	130 Construction Materials for Sub-structure of proposed VIP and Private Ward at Muhimbili National Hospital – LOT No. 5 Supply of Premix Concrete. PA/009/2020-2021/HQ/W/48 Lot 5	495,755,000.00	Goods	Completed	100.0 per cent	94.0 per cent	80.0 per cent	89.0 per cent	93.0 per cent	90.2 per cent
		PA	131 Provision of Labour and Equipment Services for Construction of Sub-Structure for the Proposed Private Ward, VIP rooms at Muhimbili National Hospital. PA/009/2020-2021/HQ/W/48	535,965,666.59	Non-Consultancy	Completed	96.0 per cent	100.0 per cent	89.0 per cent	83.0 per cent	98.0 per cent	93.6 per cent
		PA	132 Printing and Supply of Medical Forms and other Stationaries. PA/009/2020-21/HQ/G/12 LOT 1	383,474,925.00	Goods	Completed	100.0 per cent	96.0 per cent	89.0 per cent	93.0 per cent	100.0 per cent	95.6 per cent



		PA	133	Supply, Install, Test, Train and Commission of New Endoscope and Accessories. PA/009/2020-	624,125,276.00	Goods	Completed	100.0 per cent	97.0 per cent	84.0 per cent	92.0 per cent	95.0 per cent	92.6 per cent
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S/N	Entity	Category	Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning	Procurement	Contract Implementation	Completion & Closure	Quality & Quantit	Project Overall
			21/HQ/G/06 Lot 10									
		PA	134 Provision of Consultancy Services for Security Service. PA/009/2020-21/HQ/N/32. 26,078,000.00 per Month	312,936,000.00	Non-Consultancy	Completed	100.0 per cent	96.0 per cent	72.0 per cent	78.0 per cent	83.0 per cent	83.9 per cent
		PA	135 Provision of Garbage Collection Service. PA/009/2020-21/HQ/N/33 LOT 3. 300,000.00 per Month	3,600,000.00	Non-Consultancy	Completed	100.0 per cent	98.0 per cent	85.0 per cent	78.0 per cent	78.0 per cent	86.5 per cent
24	NJOMBE UWASA	AE	136 Supply of 100 pieces of 1/2" Byalan Brass Water meter	9,378,000.00	Goods	Completed	100.0 per cent	63.0 per cent	61.0 per cent	57.0 per cent	100.0 per cent	80.3 per cent
		AE	137 Supply of 1,000 pieces of 1/2" Byalan Brass Water meter	90,240,000.00	Goods	Completed	100.0 per cent	63.0 per cent	61.0 per cent	57.0 per cent	100.0 per cent	80.3 per cent
		AE	138 Supply of HDPE pipes of 10,074 meters	69,098,513.87	Goods	On going	100.0 per cent	82.0 per cent	48.0 per cent	On going	on going	71.0 per cent
25	MBEYA UWASA	AE	139 Supply of plastic water meter 1/2" dry type	271,400,000.00	Goods	Completed	100.0 per cent	82.0 per cent	95.0 per cent	86.0 per cent	100.0 per cent	95.3 per cent
		AE	140 Supply of water treatment chemicals-Calcium Hypochlorite	43,807,500.00	Goods	Completed	75.0 per cent	85.0 per cent	78.0 per cent	43.0 per cent	91.0 per cent	78.5 per cent
		AE	141 Supply of HDPE pipes	298,728,965.00	Goods	Completed	67.0 per cent	79.0 per cent	48.0 per cent	71.0 per cent	91.0 per cent	70.1 per cent
		AE	142 Supply of water treatment chemicals-Aluminium Sulphate	35,400,000.00	Goods	Completed	83.0 per cent	84.0 per cent	100.0 per cent	57.0 per cent	100.0 per cent	90.7 per cent
		AE	143 Supply of variable frequency drive (VFD)	80,240,000.00	Goods	Completed	83.0 per cent	84.0 per cent	100.0 per cent	57.0 per cent	100.0 per cent	90.7 per cent
26	ARUSHA CC	LGA	144 Tender No. AE/003/2020-21/W/58 for The Construction of Four classrooms at Unga Limited Secondary School	307,366,400.00	Building	On going	67.00 per cent	65.00 per cent	59.00 per cent	on going	89.00 per cent	71.44 per cent
		LGA	145 Tender No. AE/003/2020-21/W/138 for Construction of City Council Administration Building	199,750,000.00	Building	On going	88.0 per cent	71.0 per cent	52.0 per cent	on going	on going	67.2 per cent
		LGA	146 Tender No. AE/003/2020-21/W/121for Construction of City Director's house.	28,800,000.00	Building	On going	83.00 per cent	76.00 per cent	70.00 per cent	on going	on going	75.33 per cent



S/N	Entity	Category		Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning	Procurement	Contract Implementation	Completion & Closure	Quality & Quantit	Project Overall
		LGA	147	Tender No. VN 002247 for Procurement of block machine	61,200,000.00	Goods	Completed	50.00 per cent	78.00 per cent	81.00 per cent	76.00 per cent	91.00 per cent	77.00 per cent
		LGA	148	Tender No. AE/003/2020/2021/NC/07 for Provision of Security Services at Arusha City Office	126,732,000.00	Non-Consultancy	Completed	71.00 per cent	59.00 per cent	70.00 per cent	67.00 per cent	83.00 per cent	72.70 per cent
27	TANROADS KILIMANJARO	AE	149	Tender No. AE/001/2020-21/KIL/W/34 for Upgrading to Double Surface Dressing of Kiboriloni-Kiharara-Tsuduni-Kidia Road	1,260,000,000.00	Road	On going	85.00 per cent	73.00 per cent	83.00 per cent	on going	92.00 per cent	85.33 per cent
		AE	150	Tender No. AE/001/2020-21/KIL/W/35 for Upgrading to Double Surface Dressing of Kwasadala-Masama Machame Jct Road	745,118,103.00	Road	On going	81.00 per cent	73.00 per cent	80.00 per cent	on going	on going	79.17 per cent
		AE	151	Tender No. AE/001/2020-21/KIL/W/08 for Bridge Major Repair along Kikafu-Handeni-Langata, Trunk Roads and Bridge Preventives on Regional and Trunk Roads	723,885,000.00	Bridges	On going	73.00 per cent	7.00 per cent	84.00 per cent	on going	90.00 per cent	75.00 per cent
		AE	152	Tender No. AE/001/2020-21/KIL/W/37 for Urgent Works on Lembeni-Kilomeni-Ndorwe Road	461,840,000.00	Road	Completed	81.00 per cent	71.00 per cent	82.00 per cent	90.00 per cent	83.00 per cent	81.80 per cent
		AE	153	Tender No. AE/001/2020-21/KIL/W/18 for Routine/Recurrent Maintenance on Himo-Marangu, Marangu Mtoni-KINAPA (Paved) and Kawawa- Nduoni Paved Section (For Labour Based Technology Specialist Contractors)	19,600,000.00	Road	On going	88.00 per cent	85.00 per cent	78.00 per cent	on going	on going	82.50 per cent
28		TANZANIA POSTS CORPORATION (TPC)	PA	154	Supply , installation, testing and commissioning of new passenger lift at Posta building , Ghana avenue Dar es salaam	330,000,000.00	Goods	Completed	100.0 per cent	92.0 per cent	100.0 per cent	100.0 per cent	57.0 per cent
	PA		155	Provision of cleaning and gardening services at post offices in Tanzania. PA/091/2020-2021/HQ/NC/04	171,820,000.00	Non-Consultancy	Completed	100.0 per cent	81.0 per cent	40.0 per cent	50.0 per cent	50.0 per cent	60.1 per cent
	PA		156	Provision of security services at Tanga post offices. PA/091/2020-2021/HQ/NC/03	45,430,000.00	Non-Consultancy	Completed	100.0 per cent	81.0 per cent	40.0 per cent	50.0 per cent	50.0 per cent	60.1 per cent
	PA		157	Supply of desktop computers, UPS APC 300watt-700VA, report, printer, bar code scanners and HPE server. PA/091/2019/2020/HQ/G/10	465,710,000.00	Goods	On going	100.0 per cent	87.0 per cent	100.0 per cent	on going	on going	97.8 per cent



S/N	Entity	Category		Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning	Procurement	Contract Implementation	Completion & Closure	Quality & Quantit	Project Overall
		PA	158	Provision of cleaning and gardening services at post offices in Tanzania (Zanzibar). PA/091/2020-2021/HQ/NC/04	25,300,000.00	Non-Consultancy	Completed	100.0 per cent	81.0 per cent	40.0 per cent	50.0 per cent	50.0 per cent	60.1 per cent
29	CHATO DC	LGA	159	Consultancy services for Design review; material preparation; Supervision and Management of Construction of Kahumo Bus Terminal at Chato	492,000,000.00	Consultancy	On going	63.0 per cent	40.0 per cent	50.0 per cent	on going	on going	52.7 per cent
30	TCRA	AE	160	Design, Supply, Installation, Configuration, testing and commissioning of online content monitoring systems (USD 3,245,427.61)	7,526,146,627.59	Goods	Completed	92.0 per cent	89.0 per cent	85.0 per cent	89.0 per cent	100.0 per cent	91.7 per cent
		AE	161	Upgrading the Existing Facilities at TCRA Central zone	125,066,806.58	Building	Completed	100.0 per cent	100.0 per cent	73.0 per cent	100.0 per cent	100.0 per cent	91.9 per cent
		AE	162	Supply of TTMS Working Equipment and Tools	222,937,400.00	Goods	Completed	92.0 per cent	81.0 per cent	90.0 per cent	100.0 per cent	95.0 per cent	92.0 per cent
		AE	163	Supply and Installation of Quality of Service (QOS) Working Tools and Monitoring Equipment (USD 1,200,000.00)	2,782,800,000.00	Goods	Completed	92.0 per cent	96.0 per cent	90.0 per cent	100.0 per cent	100.0 per cent	95.0 per cent
31	RURAL ENERGY AGENCY	AE	164	Supply and Install MV Lines, Transformers, LV Lines and connection to TPDF Independent Mobile Secured Network (IMSN) Communication Tower (Traditional procurement)	3,516,792,791.67	Goods	Completed	85.0 per cent	83.0 per cent	72.0 per cent	83.0 per cent	50.0 per cent	70.2 per cent
		AE	165	Provision of Consultancy Services for Completion of Preparation of the Rural Energy Master Plan (Traditional procurement)	1,679,233,500.00	Consultancy	On going	85.0 per cent	75.0 per cent	64.0 per cent	on going	on going	72.8 per cent
		AE	166	Supply of Poles testing equipment (Spectrometer)	720,183,149.09	Goods	Completed	100.0 per cent	94.0 per cent	84.0 per cent	86.0 per cent	82.0 per cent	87.8 per cent
		AE	167	Supply and Installation of Medium and Low Voltage lines distribution networks and consumers connection in Dodoma Region under Rural Electrification Densification Programme Round IIA – Lot 1 (TZS 8,982,781,075.61 and USD 17,232,675.42)	48,945,355,374.59	Goods	On going	100.0 per cent	96.0 per cent	83.0 per cent	On going	on going	90.8 per cent



S/N	Entity	Category		Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning	Procurement	Contract Implementation	Completion & Closure	Quality & Quantit	Project Overall
		AE	168	Supply and Installation of Medium and Low Voltage lines distribution networks and consumers connection in Singida and Tabora Regions under Rural Electrification Densification Programme Round IIA – Lot 2 TZS 9,752,944,000.00 and USD 1,607,865.12	13,481,583,213.28	Goods	On going	100.0 per cent	96.0 per cent	83.0 per cent	On going	on going	90.8 per cent
		AE	169	Supply and Installation of Medium and Low Voltage lines distribution networks and consumers connection in Pwani and Tanga Regions under Rural Electrification Densification Programme Round IIA – Lot 3 (TZS 9,243,569,000.00 and USD 1,988,254.08)	13,854,330,211.52	Goods	On going	100.0 per cent	96.0 per cent	83.0 per cent	On going	on going	90.8 per cent
		AE	170	Supply and Installation of Medium and Low Voltage lines distribution networks and consumers connection in Kilimanjaro Region under Rural Electrification Densification Programme Round IIA – Lot 4. : TZS 7,333,091,819.94 and USD 549,556.37	8,607,513,041.97	Goods	On going	100.0 per cent	96.0 per cent	83.0 per cent	On going	on going	90.8 per cent
		AE	171	Supply and Installation of Medium and Low Voltage lines distribution networks and consumers connection in Mbeya Region under Rural Electrification Densification Programme Round IIA – Lot 5. TZS 23,491,978,702.88 and USD 712,786.18	25,144,929,854.30	Goods	On going	100.0 per cent	96.0 per cent	89.0 per cent	On going	on going	93.8 per cent
		AE	172	Supply and Installation of Medium and Low Voltage lines distribution networks and consumers connection in Mwanza and Shinyanga Regions under Rural Electrification Densification Programme Round IIA – Lot 6 (TZS 6,841,718,230.89 and USD 246,890.92)	7,414,258,274.37	Goods	On going	100.0 per cent	96.0 per cent	89.0 per cent	On going	on going	93.8 per cent
		AE	173	Provision of Consultancy Services to conduct Energy Access Survey in Mainland Tanzania	1,379,083,450.00	Goods	Completed	100.0 per cent	96.0 per cent	93.0 per cent	100.0 per cent	100.0 per cent	97.5 per cent
32	TANZANIA REVENUE	AE	174	Contract No. AE/023/2019-20/HQ/W/004 for Proposed repair and maintenance for TRA new Ltd offices at Hazina main and Annex building at	100,372,629.00	Building	Completed	79.0 per cent	83.0 per cent	78.0 per cent	100.0 per cent	100.0 per cent	87.5 per cent



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S/N	Entity	Category	Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning	Procurement	Contract Implementation	Completion & Closure	Quality & Quantit	Project Overall
			Dar es salaam									
		AE	175 Contract No. AE/023/2019-20/HQ/W/022 for Proposed fit out works for TRA offices at TPA one stop Centre along Sokoine drive in Dar es salaam	935,622,498.28	Building	Completed	73.0 per cent	82.0 per cent	93.0 per cent	75.0 per cent	100.0 per cent	88.2 per cent
		AE	176 Contract No. AE/023/2017-18/HQ/C/012 for Provision of Consultancy Services for Physical Verification, Re-evaluation, Codification and Upgrading of TRA Non-current Assets Register in Tanzania Mainland and Zanzibar	347,581,100.00	Consultancy	Completed	69.0 per cent	89.0 per cent	38.0 per cent	33.0 per cent	50.0 per cent	52.4 per cent
		AE	177 Contract No. AE/023/2020.21/HQ/G/04 for Supply Installation and Commissioning of Generators	1,737,477,135.00	Goods	Completed	83.0 per cent	89.0 per cent	78.0 per cent	100.0 per cent	100.0 per cent	88.9 per cent
		AE	178 Contract No. AE/023/2019-20/HQ/G/023 for Procurement of Various ICT Equipment USD 1,173,927.88	2,722,338,753.72	Goods	Completed	83.0 per cent	100.0 per cent	48.0 per cent	70.0 per cent	70.0 per cent	69.0 per cent
		AE	179 Contract No. AE/023/2017-18/HQ/G/031 - LOT 1 for Supply of Office Furniture for TRA Offices	791,608,750.00	Goods	Completed	92.0 per cent	98.0 per cent	79.0 per cent	50.0 per cent	83.0 per cent	81.8 per cent
		AE	180 Contract No. AE/023/2017-18/HQ/G/031 - LOT 2 for Supply of Office Furniture for TRA Offices	771,000,000.00	Goods	Completed	92.0 per cent	98.0 per cent	79.0 per cent	50.0 per cent	83.0 per cent	81.8 per cent
		AE	181 Contract No. AE/023/2017-18/HQ/G/031 - LOT 3 for Supply of Office Furniture for TRA Offices	581,717,700.00	Goods	Completed	92.0 per cent	98.0 per cent	79.0 per cent	50.0 per cent	83.0 per cent	81.8 per cent
		AE	182 Contract No. AE/023/2019-2020/HQ/G/08 for Supply, Installation and Commissioning of Generator to HAZINA and Arusha	371,893,500.00	Goods	Completed	67.0 per cent	88.0 per cent	69.0 per cent	67.0 per cent	100.0 per cent	79.6 per cent
		AE	183 Contract No. AE/023/2020-2021/HQ/G/34 for Supply of small vendors and small service provider Ids (Machinga cards)	834,840,000.00	Goods	Completed	75.0 per cent	70.0 per cent	80.0 per cent	86.0 per cent	82.0 per cent	79.2 per cent



S/N	Entity	Category		Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning	Procurement	Contract Implementation	Completion & Closure	Quality & Quantit	Project Overall
33	KONGWA DC	LGA	184	Supply And Installation of 200 Street Lights	758,487,420.00	Electric al Works	Completed	83.0 per cent	77.0 per cent	61.0 per cent	83.0 per cent	82.0 per cent	75.5 per cent
34	NEWALA DC	LGA	185	Supply of Mixer machine and vibrator machine	9,500,000.00	Goods	Completed	83.0 per cent	79.0 per cent	82.0 per cent	100.0 per cent	86.0 per cent	84.9 per cent
		LGA	186	Supply of aggregates for construction of office block	84,159,000.00	Goods	Completed	83.0 per cent	88.0 per cent	86.0 per cent	91.0 per cent	86.0 per cent	86.1 per cent
		LGA	187	Supply of Food and Refreshments supervisors of vote stations	15,040,000.00	Goods	Completed	75.0 per cent	55.0 per cent	100.0 per cent	50.0 per cent	100.0 per cent	85.5 per cent
		LGA	188	Supply of Tiles for construction of Hospital	44,967,368.60	Goods	Completed	92.0 per cent	92.0 per cent	88.0 per cent	86.0 per cent	91.0 per cent	89.9 per cent
		LGA	189	Supply of reinforcement round bars for Newala DC office construction	154,728,426.72	Goods	Completed	67.0 per cent	80.0 per cent	88.0 per cent	86.0 per cent	91.0 per cent	83.7 per cent
35	PSSSF	PA	190	Supply, installation and commissioning of computers and related items Lot 4: Scanners. PA155/2020-2021/HQ/G/11 Lot 4	53,278,888.02	Goods	Completed	100.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent
		PA	191	Supply and Installation of UPS Batteries and Power Modules PA155/2020-2021/HQ/G/32	31,242,235.30	Goods	Completed	100.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent
		PA	192	Provision of Consultancy Service for Assessment of Full ICT Systems Security PA155/2020-2021/HQ/C/03	24,426,000.00	Consultancy	Completed	100.0 per cent	97.0 per cent	95.0 per cent	100.0 per cent	100.0 per cent	98.2 per cent
		PA	193	Repair of Chillers at Golden Jubilee Tower Dar Es Salaam PA155/2020-2021/HQ.NC/22	200,000,000.00	Non-Consultancy	On going	100.0 per cent	100.0 per cent	94.0 per cent	On going	67.0 per cent	87.0 per cent
		PA	194	Provision of Security Services for PSSSF HQ and Regional Offices PA155/2019-2020/HQ/NC/02	573,480,000.00	Non-Consultancy	Completed	100.0 per cent	98.0 per cent	94.0 per cent	83.0 per cent	100.0 per cent	96.3 per cent
36	TANRO ADS HQ	AE	195	Provision of Services for Printing of the National Guidelines for Operating EMS (Out of Hospital Emergency Care). TRD/HQ/1010/2020/21	2,802,500.00	Non-Consultancy	Completed	78.6 per cent	82.4 per cent	87.5 per cent	100.0 per cent	83.3 per cent	85.2 per cent



S/N	Entity	Category		Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning	Procurement	Contract Implementation	Completion & Closure	Quality & Quantit	Project Overall
		AE	196	Upgrading of Kwala Dry Port to Vigwaza Access Road Section (15.5km) to Cement Concrete Paved Single Carriageway Standard and Design and Build Contract. TRD/HQ/1014/2021.	30,875,311,115.70	Road	On going	78.6 per cent	92.3 per cent	81.3 per cent	on going	100.0 per cent	88.2 per cent
		AE	197	Supply of 8 SSD Hard Disk for EDMS Services. TRD/HQ/1018/2020/21	81,547,077.50	Goods	Completed	58.3 per cent	88.5 per cent	63.3 per cent	64.3 per cent	100.0 per cent	75.9 per cent
		AE	198	Consultancy Services for Supervision of Upgrading of Bagamoyo (Makurunge)-Saadani-Pangani-Tanga Road (256km) to Bitumen Standard, Lot 1: Pangani-Tanga Section (50km). TRD/HQ/1020/2020/21	2,246,400,000.00	Consultancy	On going	85.7 per cent	87.5 per cent	80.0 per cent	on going	91.7 per cent	86.0 per cent
		AE	199	Supply of Laptops and Modems for TANROADS HQ.	35,110,900.00	Goods	Completed	75.0 per cent	86.1 per cent	62.5 per cent	80.0 per cent	100.0 per cent	80.4 per cent
37	NSSF	PA	200	Supply of Routers	42,480,000.00	Goods	Completed	83.0 per cent	88.0 per cent	72.0 per cent	80.0 per cent	100.0 per cent	85.0 per cent
		PA	201	Supply of Building Materials for Renovation of Tabata Flats. Contract No. PA/004/HQ/2020-2021/G/83	183,745,510.12	Goods	Completed	100.0 per cent	95.0 per cent	72.0 per cent	100.0 per cent	95.0 per cent	89.6 per cent
		PA	202	Supply of Laptop Computers Contract No. PA/004/HQ/2020-2021/G/09 - Lot 2	221,945,513.24	Goods	Completed	100.0 per cent	93.0 per cent	89.0 per cent	57.0 per cent	95.0 per cent	90.2 per cent
		PA	203	Provision of Insurance services for NSSF Properties. Contract No. PA/004/HQ/2020-2021/NCS/36 for	678,094,879.08	Non-Consultancy	On going	71.0 per cent	80.0 per cent	69.0 per cent	On going	100.0 per cent	81.0 per cent
		PA	204	Consultancy services for Actuarial Valuation. Contract No. PA/004/HQ/2020-2021/CS/14 for	152,645,040.00	Consultancy	Completed	93.0 per cent	88.0 per cent	88.0 per cent	67.0 per cent	100.0 per cent	90.5 per cent
38	MUST	PA	205	Completion of Construction of Library at MUST Main Campus Phase II PA/047/2020/2021/W/10	1,734,324,753.20	Building	On going	91.7 per cent	59.3 per cent	77.3 per cent	on going	83.3 per cent	80.5 per cent
		PA	206	Supply of ICT Equipment for New Library at MUST Main Campus PA/047/2020/2021/G/24	120,461,408.00	Goods	On going	91.7 per cent	85.4 per cent	50.0 per cent	on going	31.3 per cent	56.9 per cent
		PA	207	Supply and Installation of Security Gate System for New Library at MUST Main Campus. PA/047/2020/2021GW/25	22,525,964.00	Goods	Completed	75.0 per cent	85.4 per cent	80.4 per cent	71.4 per cent	100.0 per cent	84.8 per cent
		PA	208	Supply of Chairs for New Library at MUST Main Campus. PA/047/2020/2021/G/27	389,400,000.00	Goods	On going	91.7 per cent	80.8 per cent	53.9 per cent	on going	95.5 per cent	79.1 per cent



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S/N	Entity	Category		Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning	Procurement	Contract Implementation	Completion & Closure	Quality & Quantit	Project Overall
		PA	209	Procurement of Library Books for New Library at MUST Main Campus. Purchase Order No. 2473	39,988,666.03	Goods	Completed	83.3 per cent	72.7 per cent	72.7 per cent	83.3 per cent	100.0 per cent	84.1 per cent
39	GASCO	PA	210	Contract No. PA/157/2019-20/W/11 for Construction of access road to BVS and stations-gas pipeline - Lot A,B and C	693,568,000.00	Road	Completed	83.0 per cent	85.0 per cent	77.0 per cent	31.0 per cent	75.0 per cent	73.8 per cent
		PA	211	Contract No. PA/157/2019-20/W/09-Construction of Chemical Bund Wall, Buffer Zone-Madimba GPP	69,438,280.00	Building	Completed	83.0 per cent	78.0 per cent	93.0 per cent	89.0 per cent	90.0 per cent	88.2 per cent
		PA	212	Contract No. PA/157/2020-21/W/17-Construction of containers roof shades- Songosongo GPP	165,969,360.00	Building	On going	83.0 per cent	71.0 per cent	on going	on going	on going	79.0 per cent
		PA	213	Contract No. PA/157/2019-20/G/50B- Supply of mechanical, electrical and electronic spare parts (supply of gas meters for distribution facilities)	116,833,560.00	Goods	Completed	92.0 per cent	92.0 per cent	93.0 per cent	73.0 per cent	67.0 per cent	82.9 per cent
		PA	214	Contract No. PA/157/2020-21/N/13- Provision of medical services and evacuation madimba GPP and Songosongo GPP	684,432,000.00	Non-Consultancy	On going	100.0 per cent	74.0 per cent	on going	on going	on going	91.3 per cent
40		TARURA HQ	AE	215	Contract No. AE/092/2019/2020/HQ/W/06 for construction of abutment for Mbuchi bridge (61km), approach roads (400m) and improvement of the access road from Muhoro to Mbuchi (23km) including strengthening of the Mohoro bridge	6,145,882,290.38	Road	On going	92.0 per cent	96.0 per cent	95.0 per cent	on going	on going
	AE		216	Contract No. AE/092/2019/2020/HQ/C/11 for consultancy services for supervision of construction of abutments of Mbuchi bridge (61km) and approach roads and improvement of the access road from Muhoro to Mbuchi (23km) including strengthening of the Mohoro bridge	353,400,000.00	Consultancy	On going	93.0 per cent	97.0 per cent	92.0 per cent	on going	on going	93.2 per cent
	AE		217	Contract No. AE/092/2019/2020/HQ/W/04 for drilling one(1) borehole 150m at TARURA house located at Mtumba Government city in Dodoma	39,000,000.00	Water Supply & Irigation	Completed	100.0 per cent	78.0 per cent	79.0 per cent	100.0 per cent	100.0 per cent	91.5 per cent
	AE		218	Contract No. AE/092/2020/2021/HQ/G/19 for supply of complete enterprise server solution	275,698,941.90	Goods	Completed	100.0 per cent	100.0 per cent	95.0 per cent	76.0 per cent	100.0 per cent	96.1 per cent



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		AE	219	Contract No. AE/092/2020/2021/HQ/G/15 for supply of thermal paper rolls for parking fees collection for Tanzania rural and urban roads agency – Dar Es Salaam	423,502,000.00	Goods	Completed	100.0 per cent	98.0 per cent	98.0 per cent	100.0 per cent	100.0 per cent	99.2 per cent
41	RAS-MBEYA	RAS	220	Proposed Construction of Mbeya Regional Office Block	994,788,110.74	Building	On going	75.0 per cent	59.0 per cent	75.0 per cent	on going	77.8 per cent	74.1 per cent
		RAS	221	Contract No. RAS.007/2020/2021/W/002 for Proposed Construction of Mbeya Regional Commissioner's Office Electrical Installation, Fire Alarm Detection System and ICT works	282,000,000.00	Building	On going	45.8 per cent	35.7 per cent	68.2 per cent	on going	70.0 per cent	60.2 per cent
		RAS	222	Contract No. RAS/007/2019/2020/C/01 for Consultancy Services for Mbeya Regional Commissioner's Office Block	287,572,601.00	Consultancy	On going	60.7 per cent	26.9 per cent	72.5 per cent	on going	58.3 per cent	60.1 per cent
42	MSD	IE	223	Supply of Covid 19 antigen rapid test kit. Contract/ Number:IE-009/2020/2021/HQ/175	205,850,000.00	Goods	Completed	92.0 per cent	74.0 per cent	91.0 per cent	71.0 per cent	100.0 per cent	90.2 per cent
		IE	224	Supply of Covid 19 Antigen Rapid Test . Contract Number:IE-009/2020-2021/HQ/G/131	541,305,000.00	Goods	Completed	100.0 per cent	85.0 per cent	67.0 per cent	43.0 per cent	100.0 per cent	82.9 per cent
		IE	225	Provision of security guard services across MSD premises. Contract No. IE-009/2020/2021/HQ/NC/8	97,620,000.00	Non-Consultancy	Completed	86.0 per cent	79.0 per cent	81.0 per cent	67.0 per cent	81.0 per cent	80.4 per cent
		IE	226	Supply, installation, training and commissioning of medical Latex gloves production machine. Contract Number:IE-009/2020/-2021 HQ /G/89A	3,363,750,000.00	Goods	Completed	100.0 per cent	58.0 per cent	76.0 per cent	75.0 per cent	82.0 per cent	80.7 per cent
		IE	227	Supply of accessories and equipment for tablets production line. Contract Number:IE-009/2020/2021/HQ/G/165	289,134,124.02	Goods	Completed	100.0 per cent	81.0 per cent	74.0 per cent	57.0 per cent	100.0 per cent	86.0 per cent
43	RUFUJI DC	LGA	228	Supply of 3 Concrete mixers, 1 Pocker, 1 Plate and 1 Compactor. Contract Number: 20210 460	21,950,000.00	Goods	Completed	83.0 per cent	79.0 per cent	82.0 per cent	86.0 per cent	100.0 per cent	87.7 per cent
		LGA	229	Supply of 20,000 Blocks for construction of office block. Contract Number: 20210418	30,000,000.00	Goods	Completed	83.0 per cent	88.0 per cent	86.0 per cent	86.0 per cent	100.0 per cent	89.8 per cent



	LGA	230	Conducting Geotechnical Investigation for RDC office Construction. Contract Number:	10,044,000.00	Consultancy	Completed	57.0 per cent	70.0 per cent	86.0 per cent	67.0 per cent	100.0 per cent	80.9 per cent
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S/N	Entity	Category	Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning	Procurement	Contract Implementation	Completion & Closure	Quality & Quantit	Project Overall
			LGA/013/2020/2021/C/01									
		LGA	231 Procurement of One Passenger Boat, One Patrol boat and One Rescue Boat. Contract Number: LGA/013/2018/2019/QG/01	181,660,000.00	Goods	Completed	80.0 per cent	83.0 per cent	79.0 per cent	63.0 per cent	83.0 per cent	79.2 per cent
		LGA	232 Supply of reinforcement round bars and Nails for Rufiji DC office construction	186,333,758.00	Goods	Completed	67.0 per cent	80.0 per cent	100.0 per cent	86.0 per cent	100.0 per cent	90.0 per cent
44	ACGEN	IE	233 Procurement of furniture and fittings Contract Number: IE/031/2019-2020/HQ/G/01	194,997,592.50	Goods	Completed	100.0 per cent	95.0 per cent	96.0 per cent	100.0 per cent	100.0 per cent	98.3 per cent
		IE	234 Provision of office conference facilities. Contract Number: IE/031/2019-2020/NC/25	117,000,000.00	Non-Consultancy	Completed	100.0 per cent	92.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	99.2 per cent
		IE	235 Provision of consultancy services for scrutinization of financial statement from public entities to facilitate preparation of consolidation financial statements. Contract Number: IE/031/2019-2020/HQ/C/06	298,864,400.00	Consultancy	Completed	100.0 per cent	92.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	99.2 per cent
		IE	236 Procurement of office consumables. Contract Number: IE/031/2019-2020/HQ/G/08	46,669,000.00	Goods	Completed	100.0 per cent	95.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	99.5 per cent
45	MOFP	ME	237 Supply of Various Accessories for Modern Printing Facility for MOFP (Vote 50) Contract No. ME/004/2019-20/HQ/G/18	148,836,600.00	Goods	Completed	100.0 per cent	100.0 per cent	94.0 per cent	100.0 per cent	100.0 per cent	98.2 per cent
		ME	238 Supply of Services for the MOFP (VOTE 50). Contract Number: ME/004/2019-20/HQ/G/04	236,733,254.90	Goods	Completed	100.0 per cent	90.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	99.0 per cent
		ME	239 Provision of Integrated Financial Management Information System (IFMIS) Application Software Subscription Service for the MOFP (Vote 50). Contract Number: ME/004/2019-20/HQ/NC/24	1,377,716,040.00	Non-Consultancy	Completed	100.0 per cent	94.0 per cent	64.0 per cent	100.0 per cent	88.0 per cent	85.0 per cent
46	ACGEN	IE	240 Procurement of furniture and fittings Contract Number: IE/031/2019-2020/HQ/G/01	194,997,592.50	Goods	Completed	100.0 per cent	95.0 per cent	96.0 per cent	100.0 per cent	100.0 per cent	98.3 per cent
		IE	241 Provision of office conference facilities. Contract Number: IE/031/2019-2020/NC/25	117,000,000.00	Non-Consultancy	Completed	100.0 per cent	92.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	99.2 per cent



S/N	Entity	Category		Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning	Procurement	Contract Implementation	Completion & Closure	Quality & Quantit	Project Overall
		IE	242	Provision of consultancy services for scrutinization of financial statement from public entities to facilitate preparation of consolidation financial statements. Contract Number: IE/031/2019-2020/HQ/C/06	298,864,400.00	Consultancy	Completed	100.0 per cent	92.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	99.2 per cent
		IE	243	Procurement of office consumables. Contract Number: IE/031/2019-2020/HQ/G/08	46,669,000.00	Goods	Completed	100.0 per cent	95.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	99.5 per cent
47	OTR	IE	244	SUPPLY AND FIXING OF STEEL RACKS, Contract Number: IE/040/2019-2020/HQ/G/02	10,231,200.00	Goods	Completed	95.0 per cent	97.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	98.7 per cent
		IE	245	SUPPLY OF MOTOR VEHICLES ACCESSORIES (STL 6307). Contract Number :IE/040/2019-2020/HQ/G/06	3,047,457.60	Goods	Completed	100.0 per cent	83.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	98.3 per cent
		IE	246	SUPPLY OF TEA AND REFRESHMENTS. Contract Number: IE/040/2019-2020/HQ/G/04	7,590,000.00	Goods	Completed	100.0 per cent	95.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	99.5 per cent
		IE	247	SUPPLY OF TYRES -- STL 6775. Contract Number: IE/040/2019-2020/HQ/G/06 LPO NO.10036	2,225,000.00	Goods	Completed	100.0 per cent	92.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent
48	NAOT	IE	248	Supply of Food and Refreshment at NAOT HQ Dodoma. Contract No. IE/001/2019-2020/HQ/G/02	359,277,600.00	Goods	Completed	90.0 per cent	90.0 per cent	71.0 per cent	63.0 per cent	100.0 per cent	84.6 per cent
		IE	249	Construction of NAOT Njombe Office Building. Contract No. IE/001/HQ/W/2017-2018/16	226,314,518.40	Building	Completed	80.0 per cent	72.0 per cent	72.0 per cent	92.0 per cent	50.0 per cent	69.0 per cent
		IE	250	Supply of 28 laptops for NAOT HQ Dodoma. Contract No. IE/001/2019-20/HQ/G/26	84,895,200.00	Goods	Completed	92.0 per cent	97.0 per cent	50.0 per cent	58.0 per cent	100.0 per cent	78.9 per cent
		IE	251	Provision of Consultancy Services on Feasibility Study and Development of an Integrated Reporting System (Dashboard) for Monitoring and Evaluation of Key Performance Indicators – Phase 2. Contract No. IE/001/HQ/C/2019-2019/09 – Phase 2	127,453,750.00	Consultancy	Completed	100.0 per cent	90.0 per cent	65.0 per cent	100.0 per cent	50.0 per cent	73.5 per cent
49	PO-RALG	ME	252	Provision of Consultancy Services for Review and Upgrade LGAs Grant Allocation Formula. Contract No. ME/022/2019 - 2020/CR/20	35,600,700.00	Consultancy	Completed	96.0 per cent	81.0 per cent	57.0 per cent	67.0 per cent	50.0 per cent	66.1 per cent



		ME	253	Supply of tires Size 235/85 R 16 Dunlop for STK 9211. Contract No.LPO 10129	2,600,000.00	Goods	Completed	83.0 per cent	83.0 per cent	71.0 per cent	63.0 per cent	100.0 per cent	82.5 per cent
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S/N	Entity	Category	Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning	Procurement	Contract Implementation	Completion & Closure	Quality & Quantit	Project Overall
		ME	254 Supply of Computer Supplies and Accessories. Contract No.LPO 10333	9,707,135.59	Goods	Completed	92.0 per cent	84.0 per cent	71.0 per cent	63.0 per cent	100.0 per cent	84.4 per cent
		ME	255 Supply of Office Consumable for DLG PFMRP. Contract No. PFMRP 01	15,915,000.00	Goods	Completed	92.0 per cent	100.0 per cent	58.0 per cent	63.0 per cent	100.0 per cent	82.1 per cent
		ME	256 Supply of Tyre and Batteries for PFMRP V. Contract No. LPO 10309	2,080,000.00	Goods	Completed	83.0 per cent	100.0 per cent	67.0 per cent	63.0 per cent	100.0 per cent	83.0 per cent
50	TRC	PA	257 Contract No. PA/154/HQ/2020-21/G/01 for Supply of New 22 Passenger Coaches, 2 Re-Railing Equipment and 1 Rail Breakdown Crane for Meter Gauge and Standard Gauge Railway, Lot 1: Meter Gauge Railway 22 Passenger Coaches	34,568,210,311.31	Goods	On going	92.0 per cent	93.0 per cent	75.0 per cent	on going	on going	83.7 per cent
		PA	258 Contract No. PA/154/HQ/2020-21/G/01 for Design- Build, Supply, Testing, Commissioning, and Training of Rolling Stock for Standard Gauge Railway (SGR) Railway System to Operate in Tanzania Central Railway Corridor, Lot 2: Electric Multiple Units (EMU)	439,262,754,000.00	Goods	On going	100.0 per cent	89.0 per cent	70.0 per cent	on going	on going	83.2 per cent
		PA	259 Contract No. PA/154/HQ/2019-20/G/01(B) LOT 4 for Design and Build, Supply, Testing, Commissioning, and Training of Rolling Stock For Standard Gauge Railway (SGR) System to Operate in Tanzania Central Railway Corridor. Lot 4: Passenger Coach	128,565,378,405.60	Goods	On going	92.0 per cent	89.0 per cent	50.0 per cent	on going	on going	70.5 per cent
		PA	260 Contract No. PA/003/HQ/2016-17/W/01B for Design and Build Contract for The Standard Gauge Railway (SGR) Line from Morogoro to Makutupora (336 Kilometers Main Line and 86 Kilometers of Sidings/Passing Loops) on an Alignment Parallel to the Existing Meter Gauge Line	4,443,639,265,250.00	Railway	On going	93.3 per cent	85.4 per cent	91.0 per cent	on going	92.0 per cent	91.2 per cent
		PA	261 Contract No. PA/154/HQ/2020-21/G/05 for Remanufacturing of Nine (9) Locomotives (Two 88 Class and Seven 64 Class)	24,424,001,706.24	Goods	On going	95.0 per cent	93.0 per cent	75.0 per cent	on going	on going	84.7 per cent



S/N	Entity	Category		Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning	Procurement	Contract Implementation	Completion & Closure	Quality & Quantit	Project Overall
51	TANROADS ARUSHA	AE	262	Urgent Intervention Works to Improve Service Level for Mianzini - Ngaramtoni Juu and Makao Mapya - Timbolo/Sambasha (18km) road in Arusha Region Contract No. AE/001/2020 - 21/AR/CON/W/01D	333,180,000.00	Road	Completed	86.0 per cent	89.0 per cent	74.0 per cent	88.0 per cent	86.0 per cent	82.9 per cent
		AE	263	Upgrading of Kijenge - Usariver Road to Bitumen Standard Including Construction of Slab Bridge and Box Culvert; Contract No. AE/001/AR/2020-21/CON/W/65	1,363,820,000.00	Bridges	On going	96.0 per cent	83.0 per cent	72.0 per cent	On going	94.0 per cent	85.9 per cent
		AE	264	Periodic Maintenance Works On (0+000-20+000) and Routine /Recurrent Works on (20+000-39+000) Along Longido - Siha Roads (Up); Contract No. AE/001/AR/2020-21/CON/W/58	235,773,000.00	Road	Completed	100.0 per cent	91.0 per cent	74.0 per cent	50.0 per cent	86.0 per cent	82.1 per cent
		AE	265	Urgent Intervention Works at Km 1+400 to Km 4+500 (From Karatu Jct) Along Matala - Njia Panda Road; Contract No. AE/001/AR/2020-21/CON/W/42A	529,995,000.00	Road	On going	64.0 per cent	93.0 per cent	63.0 per cent	On going	94.0 per cent	76.9 per cent
		AE	266	Periodic Maintenance and Routine /Recurrent works along Makuyuni - Ngorongoro Gate (P) Road; Contract No. AE/001/AR/2020-21/CON/W/03A	766,526,500.00	Road	On going	90.0 per cent	88.0 per cent	67.0 per cent	On going	86.0 per cent	80.8 per cent
52	JUDICIARY OF TANZANIA	IE	267	Construction of Integrated Justice Centre in Mwanza. Contract Number : IE/007/CCP/118965/2018/19/W/02 LOT 1	8,561,314,505.90	Building	On going	100.0 per cent	94.0 per cent	95.0 per cent	On going	86.0 per cent	93.0 per cent
		IE	268	Construction of Integrated Justice Centre in Morogoro, Contract Number: IE/007/CCP/118965/2018/19/W/02 LOT 2	9,113,653,408.12	Building	On going	100.0 per cent	94.0 per cent	90.0 per cent	On going	88.0 per cent	92.0 per cent
		IE	269	Construction of Integrated Justice Centre in Arusha. Contract Number : IE/007/CCP/118965/2018/19/W/02 LOT	8,293,338,999.70	Building	On going	100.0 per cent	94.0 per cent	93.0 per cent	On going	95.0 per cent	95.3 per cent
		IE	270	Construction of Integrated Justice Centre in Dodoma. Contract Number : IE/007/CCP/118965/2018/19/W/02 LOT 4	9,297,560,024.73	Building	On going	100.0 per cent	94.0 per cent	95.0 per cent	On going	86.0 per cent	93.0 per cent



		271	Construction of Integrated Justice Centre in Kinondoni. Contract Number:	7,040,671,427.48	Building	On going	100.0 per cent	94.0 per cent	93.0 per cent	On going	95.0 per cent	95.3 per cent
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S/N	Entity	Category	Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning	Procurement	Contract Implementation	Completion & Closure	Quality & Quantit	Project Overall
			IE/007/CCP/118965/2018/19/W/02 LOT 5									
		IE	272 Construction of Integrated Justice Centre in Temeke. Contract Number : IE/007/CCP/118965/2018/19/W/02 LOT 6.	9,227,716,835.68	Building	On going	100.0 per cent	94.0 per cent	95.0 per cent	On going	95.0 per cent	96.0 per cent
		IE	273 Supply, Installation of LAN, CCTV Security Door System. Contract Number: IE.007/CCP/182136/2019/2020/G/53	15,416,865.00	Goods	Completed	83.0 per cent	86.0 per cent	100.0 per cent	100.0 per cent	100.0 per cent	95.2 per cent
53	NHC	PA	274 Contract No. PA/066/2020-2021/HQ/G/20 Lot 11 batch 1&2 for Supply of aluminum roofing sheets for proposed construction of residential houses at Iyumbu and Buigiri Chamwino in Dodoma under Framework contract arrangement	1,095,962,469.60	Goods	Completed	67.0 per cent	83.0 per cent	85.0 per cent	83.0 per cent	100.0 per cent	85.5 per cent
		PA	275 Contract No: PA/066/2020-2021/HQ/G/22 Lot 6 for Supply electric cables for completion of construction of Mara Referral hospital in Musoma Municipal, Mara Region	248,219,699.85	Goods	Completed	75.0 per cent	84.0 per cent	89.0 per cent	100.0 per cent	100.0 per cent	90.1 per cent
		PA	276 Contract No. PA/066/2020-2021/HQ/W/07 Proposed Development of 1000 Residential Units in Dodoma City Phase I (Lot 1 & 2).	21,420,597,697.00	Building	Completed	92.0 per cent	100.0 per cent	82.0 per cent	100.0 per cent	93.0 per cent	90.9 per cent
		PA	277 Contract Number: PA/066/2019-2020/HQ/G/25 Lot 1 for Supply and installation of 825 KVA Generator set for proposed construction of Southern Zonal hospital at Mikindani Area in Mtwara Region	364,844,080.00	Goods	Completed	75.0 per cent	90.0 per cent	94.0 per cent	79.0 per cent	91.0 per cent	87.4 per cent
		PA	278 Contract No. PA/066/2020-2021/HQ/N/06 for Provision of Security Services at NHC HQ	133,236,000.00	Non-Consultancy	Completed	93.0 per cent	87.0 per cent	70.0 per cent	83.0 per cent	100.0 per cent	86.6 per cent
54	TANESCO	PA	279 Contract No. PA/001/2019-20/HQ/W/049 Lot 2 -1 for Design, Supply, Installation, Testing, and Commissioning of 220kV Morogoro – Makutupora Transmission Line Project for Electrification of Standard Gauge Railway (SGR) line – Lot 2-1	97,488,151,525.55	Electrical Works	On going	91.7 per cent	80.8 per cent	88.1 per cent	On going	83.3 per cent	86.5 per cent



				(Msamvu to Ihumwa) including Substation Bay										
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S/N	Entity	Category	Tender/Contract Description	Contract Amount (Tshs)	Category	Status	Planning	Procurement	Contract Implementation	Completion & Closure	Quality & Quantit	Project Overall
			Extension. USD 19,203,471.34, and TZS 52,955,301,488.09									
		PA	280 Contract No. PA/001/2019-20/HQ/W/049 Lot 2 -2 for Design, Supply, Installation, Testing, and Commissioning of 220kV Morogoro – Makutupora Transmission Line Project for Electrification of Standard Gauge Railway (SGR) line – Lot 2-2 (Ihumwa to Zuzu via Kigwe and Kintinku including bay extension of Substation Bays (176km). USD 17,640,189.18 and TZS 22,139,208,662.22	63,046,807,370.64	Electric al Works	On going	91.7 per cent	86.5 per cent	88.1 per cent	On going	83.3 per cent	87.1 per cent
		PA	281 Contract No. PA/001/2020-21/HQ/G/111 for Supply of New Plant Batteries for DC System at Tegeta Gas Plant	38,190,076.50	Goods	On going	92.0 per cent	83.0 per cent	75.0 per cent	On going	Ongoing	82.0 per cent
		PA	282 Contract No. PA/001/2020-21/HQ/G/110 for Supply, Installation and commissioning of Instrument Air Compressor with Drier at Tegeta Gas Plant	62,568,947.35	Goods	Completed	92.0 per cent	83.0 per cent	81.0 per cent	36.0 per cent	100.0 per cent	84.6 per cent